THE STATE OF ARIZONA INDEPENDENT REDISTRICTING COMMISSION

REPORTER'S TRANSCRIPT OF VIDEOCONFERENCE PUBLIC MEETING

Via GoogleMeets
May 4, 2021
9:00 a.m.

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1	PUBLIC MEETING, BEFORE THE INDEPENDENT
2	REDISTRICTING COMMISSION, convened at 9:00 a.m. on
3	May 4, 2021, via GoogleMeets, Arizona, in the presence of
4	the following Commissioners:
5	Ms. Erika Neuberg, Chairperson Mr. Derrick Watchman, Vice Chairman
6	Mr. David Mehle Ms. Shereen Lerner
7	Mr. Douglas York
8	OTHERS PRESENT:
9	Mr. Brian Schmitt, Executive Director Ms. Yasmin Ramos, Administrative Assistant
L ₀	Ms. Valerie Nemann, Executive Assistant Mr. Roy Herrera, Ballard Spahr
L1	Mr. Eric Spencer, Snell & Wilmer Mr. Daniel Arellano, Ballard Spahr
12	Mr. Dennis Burke, Ballard Spahr Mr. Brett Johnson, Snell & Wilmer
L3	Ms. Nicole Sornsin, General Counsel, Arizona Department of Administration
L 4	Mr. Michael Hillebrand, Arizona State Procurement Office
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CHAIRPERSON NEUBERG: Okay. With that, we are going to call this meeting to order. Agenda Item $I\left(A\right)$, call for quorum.

It is 9:00 a.m. on Tuesday, May 4th, 2021. I call this meeting of the Independent Redistricting Commission to order.

For the record, the administrative assistant will be taking roll. When your name is called, please indicate that you are present; if you're unable to respond verbally, we ask that you please type your name.

Yasmin.

MS. RAMOS: Thank you, Madam Chairwoman.

Vice Chair Watchman.

VICE CHAIR WATCHMAN: Present.

MS. RAMOS: Commissioner Lerner.

COMMISSIONER LERNER: Present.

MS. RAMOS: Commissioner York.

COMMISSIONER YORK: Present.

MS. RAMOS: Commissioner Mehl.

Commissioner Mehl? I think he dropped off.

CHAIRPERSON NEUBERG: I think he's frozen.

MS. RAMOS: And Chair Neuberg.

CHAIRPERSON NEUBERG: Present.

MS. RAMOS: I don't know if you want to wait for 1 2 Commissioner Watchman to jump back on, but we can circle back on to him. COMMISSIONER YORK: Mehl. 4 5 CHAIRPERSON NEUBERG: Mehl. 6 MS. RAMOS: Also for the record, Roy Herrera, Brett 7 Johnson, Eric Spencer, and Daniel Arellano -- am I missing anybody? -- from Ballard Spahr and Snell & Wilmer. 8 MR. HERRERA: Dennis Burke is here instead of 9 10 Daniel Arellano. 11 MS. RAMOS: Okay. Dennis Burke is also there. 12 And from ADO we have Michael Hillebrand, Nicole 13 Sornsin, Jessica Klein; and Angela Miller is transcribing 14 for us. 15 Back to you, Madam Chair. 16 CHAIRPERSON NEUBERG: Thank you. 17 And you know what, Brian, can you maybe text -- oh. Here's Commissioner Mehl. 18 19 Yasmin, can you check in with the vote -- with the 20 presence with Commissioner Mehl, please. 21 MS. RAMOS: Commissioner Mehl. 22 And you are muted, Commissioner Mehl. If you can 2.3 hear us, please say "present." 24 COMMISSIONER MEHL: Present. Can you hear me? 25 CHAIRPERSON NEUBERG: Yes. Thank you.

Commissioner Mehl, what -- what may also be helpful is if you dial in with your phone so at least we have audio with you even if we don't have video, as just as a backup and a safety.

Okay. With that, please note for the minutes that a quorum is present.

We move to Agenda Item I(B), call for notice.

Yasmin, was the notice and agenda for the Commission meeting properly posted 48 hours in advance of today's meeting?

MS. RAMOS: Yes, it was, Madam Chair.

CHAIRPERSON NEUBERG: Okay. Thank you so much.

And I believe, Yasmin, will this be the last day that you're joining us?

MS. RAMOS: I believe so.

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CHAIRPERSON NEUBERG: Okay. With that, I just really want to give you a huge shout out, a deep debt of gratitude, and thank you on behalf of the Commission, on behalf of the State; you've been the glue to our project from day one, you know, truly an MVP, and I just really on behalf of all of us, you've done an outstanding job and we're going to miss you and we hope you stay involved to some degree.

MS. RAMOS: Yes, I will. Thank you, Madam Chair. CHAIRPERSON NEUBERG: Okay. Thank you.

With that, we'll move to Agenda Item No. II, 1 approval of minutes from April 27th, 2021. 2 3 We have the general session and the executive session minutes. As a reminder, video recording fulfills 4 5 statutory requirements. Is there any discussion regarding the public and 6 executive session minutes of last week? 7 I'll entertain a motion to approve the public and 8 9 executive session minutes. This is Commissioner Lerner. 10 COMMISSIONER LERNER: 11 I move to approve both sets of minutes from April 27. 12 CHAIRPERSON NEUBERG: Do I have a second? VICE CHAIR WATCHMAN: Vice Chair Watchman seconds. 13 14 CHAIRPERSON NEUBERG: Any further discussion? 15 Vote. Vice Chair Watchman. 16 VICE CHAIR WATCHMAN: Aye. Commissioner Mehl -- oh. 17 CHAIRPERSON NEUBERG: just left the meeting again. 18 19 Commissioner Lerner. 20 COMMISSIONER LERNER: Aye. 21 CHAIRPERSON NEUBERG: Commissioner York. 22 COMMISSIONER YORK: Aye. 2.3 CHAIRPERSON NEUBERG: Commissioner Neuberg is an 24 aye. 25 With that, a 4-0 vote to approve the minutes.

I would like to note that we do expect written minutes starting next week because we have a new staff member.

Welcome, Valerie. If you could maybe just say hello and introduce yourself and anything you want to share with us.

MS. NEUMANN: Hello. Good morning, everyone. I am -- thank you to have me here; I'm very excited. A little stressful about this audio stuff, but bear with me, please, next week.

Thank you.

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CHAIRPERSON NEUBERG: Well, thank you. Welcome to the team and -- and we really look forward to working with you. And -- and we need you.

With that, we'll move to Agenda Item No. III, opportunity for public comments.

Public comment will open for a minimum of 30 minutes and remain open until the adjournment of the meeting. Comments only be accepted electronically in writing on the link provided in the notice and agenda for this public meeting and will be limited to 3,000 characters.

Please note members of the Commission may not discuss items that are not specifically identified on the agenda. Therefore, pursuant to A.R.S. 38-431.01(H), action taken as a result of public comment will be limited to

directing staff to study the matter, responding to any criticism, or scheduling the matter for further consideration and decision at a later date.

With that, we're going to move to Agenda Item No.

IV. I did want to just give, you know, our colleagues on
the call as well as our community --

MR. HERRERA: Chair Neuberg?

CHAIRPERSON NEUBERG: Yes.

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MR. HERRERA: Chair Neuberg, sorry to interrupt. I just want to clarify Agenda No. IV, that although public comment has been open, the Commissioners are still under the blackout period embargo into the conclusion of Agenda Item No. VIII.

CHAIRPERSON NEUBERG: Yes. And that -- and that's actually foreshadowing where I'm headed right now. We're going to address Agenda Item No. IV and V, then we're going to jump to Agenda Item VIII. It's -- it's, you know, one of the most essential items, and we're unsure the amount of time; and so I just want to give everybody a sense of the flow of the meeting.

And also we will not be recessing today from Noon to 1:00, so we're just going to be plowing through.

So, with that, we're going to move to Agenda Item No. IV, discussion of public comments received prior to today's May 4th meeting.

As our attorney just mentioned, we have been observing a blackout since 5:00 p.m. on April 29th, Thursday; we received, you know, a tremendous amount up to that point, primarily on the mapping firms. Nothing new from -- from what we shared last week, and so I think we'll be able to have more conversations after the blackout period ends.

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Any further discussion on that from my colleagues?

With that, we'll move to Agenda Item No. V,

discussion and possible action on legal counsel briefing.

Our counsel would like to give us some policy guidance and also have the ability to have a robust discussion about the retention of legal consultants and expert witnesses. It is advised that the Commission go into executive session which will not be open to the public, for the purpose of obtaining legal advice to further implement and/or advance these legal issues pursuant to A.R.S. 38-431.03(A)(3).

And just as a reminder to the public, the ability to have these conversations protected with counsel helps protect us legally from further litigation, and so we are well advised to follow this advice.

Any further discussion before we entertain a motion to go into executive session?

Okay. We'll entertain a motion, please.

1	COMMISSIONER YORK: This is Commissioner York. I		
2	motion or move that we go into executive session.		
3	CHAIRPERSON NEUBERG: Do I have a second?		
4	COMMISSIONER LERNER: Commissioner Lerner		
5	seconds		
6	VICE CHAIR WATCHMAN: Second.		
7	COMMISSIONER LERNER: the motion.		
8	CHAIRPERSON NEUBERG: Any further discussion?		
9	Okay. Vice Chair Watchman.		
10	VICE CHAIR WATCHMAN: Aye.		
11	CHAIRPERSON NEUBERG: Commissioner Mehl.		
12	COMMISSIONER YORK: He's not out there.		
13	CHAIRPERSON NEUBERG: Yeah, okay.		
14	Commissioner Lerner.		
15	COMMISSIONER LERNER: Aye.		
16	CHAIRPERSON NEUBERG: Commissioner York.		
17	COMMISSIONER YORK: Aye.		
18	CHAIRPERSON NEUBERG: Commissioner Neuberg is an		
19	aye.		
20	With a 4-0 vote, we will move into executive		
21	session. And, again, while we're moving over, we'll try to		
22	at least get Commissioner Mehl on audio.		
23	We anticipate, you know, 15, 30 minutes, somewhere		
24	within, but but no promises at all; it's fluid.		
25	We'll see you in executive session. Please exit		

out of this link.

(Whereupon the proceeding is in executive session from 9:10 a.m. until 9:37 a.m.)

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(Whereupon the proceeding resumes in general session.)

CHAIRPERSON NEUBERG: Okay. It looks like we have our team convened. I see our counsel; I see Brian and Valerie and Yasmin and our Commissioners.

And so, with that, I would like to thank the public for your patience; we had, I think, a really informative briefing from our joint counsel. In particular, we spoke about the value of hiring a consultant with the possibility that the consultant can serve as an expert witness on the Voting Rights Act and the 14th Amendment, the equal protection clause; we also spoke about the need to consider hiring consultants/expert witnesses along the way to help us with the Arizona Constitutional requirements.

We gave the counsel our general approval for continuing to investigate and research what particular needs Arizona might have along those lines and -- and I think we were all deeply appreciative for the comprehensive and competent presentation.

Any other feedback from my colleagues before we move on to the next agenda item?

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With that, we are going to move to Agenda Item No. VIII, discussion and possible action on options for mapping consultants.

There are three parts to this. First, we will move into executive session upon approval to score and evaluate the mapping firms; after that, we can come back and share with you what steps happen next as it relates to posting, you know, these procurement files.

In the meantime before we entertain a motion to go into executive session, I just want to clarify and emphasize again for the public that we have been observing a blackout since Thursday at 5:00 p.m.; the three firms had the opportunity to provide clarification. They were provided the public comments; they shared back with us if they chose to their responses to the public comments, and we had the ability to evaluate not just their original proposal but also their responses to the concerns that the public of Arizona raised.

With that, I'd like to suggest that the Commission vote to go into executive session which will not be open to the public for the purpose of obtaining legal advice, A.R.S. 38-431.03(A)(3), as well as for the purpose of discussion or consideration of records exempt by law from public

inspection, including the receipt and discussion of 1 2 information or testimony that is specifically required to be 3 maintained as confidential by state or federal law, A.R.S. 4 38-431.03(A)(2), pursuant to A.R.S. 41-2534(D), the content 5 of proposals submitted under the State's request for 6 proposal procurement process is confidential until contract 7 award so as to avoid disclosure of content prejudicial to 8 competing offerors during the process of negotiation. With that, I will entertain a motion to go into 9 10 executive session. 11 VICE CHAIR WATCHMAN: Madam Chair, Vice Chair moves 12 to go into executive session for Item No. VIII. 13 CHAIRPERSON NEUBERG: Commissioner Mehl, I see your 14 mouth going but nothing --15 COMMISSIONER MEHL: Yes. Commissioner Mehl 16 seconds. 17 Any further discussion? CHAIRPERSON NEUBERG: Vice Chair Watchman. 18 19 VICE CHAIR WATCHMAN: Aye. 20 CHAIRPERSON NEUBERG: Commissioner Mehl. 21 COMMISSIONER MEHL: Aye. 22 CHAIRPERSON NEUBERG: Commissioner Lerner. 2.3 COMMISSIONER LERNER: Aye. 24 MR. JOHNSON: Chairwoman Neuberg --25 CHAIRPERSON NEUBERG: Yes?

MR. JOHNSON: We're having some tech- -- we're 1 having some technical difficulties. You have to -- have to 2 3 let the -- (technical disruption). DIRECTOR SCHMITT: Chairwoman, I just spoke with 4 5 He was trying to let you know that we also have to 6 let the public know that the technical advisors are going to 7 be in executive session. CHAIRPERSON NEUBERG: Absolutely. Should we recite 8 9 the names of everybody? We have our representatives from 10 SPO, the procurement office -- the State Procurement 11 Officers; I believe we have Nicole Sornsin from ADOA, the 12 legal counsel, she is a technical expert, any -- anybody 13 else or do we need to recite all names? 14 MS. RAMOS: And Jessica Klein also, Madam Chair. 15 CHAIRPERSON NEUBERG: Jessica Klein, Michael 16 Hillebrand. 17 COMMISSIONER YORK: I think that's it. 18 CHAIRPERSON NEUBERG: And our transcription, you 19 know, Angela. 20 Okay. With that, where we were in the voting? Wе 21 did --22 COMMISSIONER LERNER: Commissioner York needs to be 2.3 asked. 24 CHAIRPERSON NEUBERG: Commissioner York. 25 COMMISSIONER YORK: Aye.

CHAIRPERSON NEUBERG: Commissioner Neuberg is an aye.

And, with that, we will -- 5-0, we'll move into

And, with that, we will -- 5-0, we'll move into executive session.

Please exit out of this link. Thank you.

(Whereupon the proceeding is in executive session from 9:44 a.m. until 2:09 p.m.)

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(Whereupon the proceeding resumes in general session.)

CHAIRPERSON NEUBERG: Okay. I believe we have our entire crew. We are glad to resume back into the public session.

Thank you so much for everybody's patience; we had a thoughtful process discussing the mapping procurement process.

I'd like to thank my fellow commissioners for their preparedness, their conscientiousness with reviewing all of the materials.

I would like to suggest that we make a motion to ratify the procurement process, the procurement consensus process and award the contract to Timmons/DNC [sic]. After we make that motion we can enter into dialogue and discuss

the process.

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COMMISSIONER MEHL: Madam Chairwoman, I make that -- I make that motion. Thank you.

CHAIRPERSON NEUBERG: Do I have a second?

COMMISSIONER YORK: This is Commissioner York. I second.

CHAIRPERSON NEUBERG: Okay. And with that, let's enter into dialogue about this motion.

COMMISSIONER LERNER: I --

CHAIRPERSON NEUBERG: I would like to just start the process by saying that, you know, it's a difficult process, but we went methodically through multiple criteria; and I feel that we, you know, did our best in due diligence to assign qualitatively, you know, assessments to the abilities of the mapping firms, and I feel that we had robust discussions on every level, I loved it, and I believe in it.

 $\label{eq:And I -- I just felt like the process was thorough,}$ and we came to consensus.

And, with that, I open it up to my colleagues.

COMMISSIONER LERNER: Well --

COMMISSIONER MEHL: I know that the public hasn't been able to see the proposals based on how the procurement law works, but they will get to see the proposals and see the Respondent's written answers to different questions; and

-- and I hope the public will have a much greater appreciation for the selection we're making when they have a chance review those -- those materials.

COMMISSIONER LERNER: And -- and I will just express that I think that we worked well together as a Commission. We're respectful to each other in terms of the dialogue that we had, and I do appreciate that as part of the overall process that was -- that we went through.

I'm not sure if I can say more now? Chair Neuberg,
can I go on?

CHAIRPERSON NEUBERG: Yes, please. Please. I mean, we're going to vote and I think, Counsel, this is the appropriate time to chime in, correct?

MR. HERRERA: Yes.

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CHAIRPERSON NEUBERG: Yes, please.

COMMISSIONER LERNER: Okay. So I will say again, I think the administrative process that we went through is something that we all followed; we all did our due diligence, we all looked at, and I feel comfortable that we all spent quite a bit of time reviewing the proposals and having good discussion.

I will for the record say I'm not in agreement with the final decision that was made as part of that process. I do feel we followed -- I appreciate the process, but I don't -- but I'm just for the record going to say I don't

agree with the final decision that was reached, and I think it's important to express that.

VICE CHAIR WATCHMAN: Madam Chair, this is Vice Chair Watchman.

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I -- I, too, agree with the process. It was a great process, and so I am appreciative to the Department of Administration, Attorney General's Office and our staff for guiding us through this process. And I know that, you know, a lot of us are -- are looking at this will be the final mapping consulting firm, and the process that we chose was rigorous, a lot of information; but I -- I, too, am not comfortable with, you know, the -- the final vote-getter so I may have to -- well, I show my vote.

But I do appreciate my fellows commissioners, and I think we're a great team, you know, and been at this for a couple months and many, many more months to go. And so, you know, we've been able to work our -- discuss a lot of these issues together.

So but, you know, for the record the process and the point system I certainly agree with. I -- I'm not happy with the outcome, so I'll leave it at that.

But I also appreciate you, Madam Chair, for leading us through this; it's tough to be a chair, especially for this particular issue, I know, and I feel for you. So I just want to say thank you, you know, for leading us and

I'll stop there.

2.3

Thank you.

CHAIRPERSON NEUBERG: Thank you.

Would either of the other commissioners like to share what made them, you know, inclined to support Timmons/DNC?

I mean we -- we heard concerns. Anything on the positive?

COMMISSIONER YORK: This is Commissioner York. One of the things I would like to share with the State is that we selected the state of Arizona procurement process; and so with that we assigned a numbering system to the selection of questions that we -- that were submitted for a bid proposal by all the mapping firms that presented their firm to the State and to us, and so through each question we assigned a series of numbers to award a score that helped us make our selection.

And from my standpoint, I felt that the Timmons proposal was the most independent proposal that we'd received; and so I am in favor of the outcome.

COMMISSIONER MEHL: I know the public had a lot of comments against each of the three firms, and Timmons did an excellent job of answering in writing and really clarifying a number of the issues that have been raised against them as did the other -- as did Haystaq.

But Timmons really showed and has a huge amount of expertise in redistricting, and they did in 2001 achieve a five-to-nothing vote on the congressional map and four-to-one vote on the legislative map so they have a history of being able to bring consensus, and we're certainly hoping that they're able to do that with us as a group this year.

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COMMISSIONER LERNER: And I will just for the record just because I didn't really give -- I didn't give anything specific.

Felt that Haystaq presented an excellent proposal,

I felt they could be fair and balanced; and I -- I have

concerns, that -- but we will be working together with

Timmons to hopefully ameliorate my concerns about some of

the issues -- reasons that I supported Haystag over Timmons.

But I did feel that Haystaq presented an excellent proposal showing really good Methodology, I just want to kind of get that out there as well. I do think Timmons presented good Methodology as well, but -- but there were -- there were really some strengths in Haystaq's proposal that I felt were worth supporting.

CHAIRPERSON NEUBERG: I would just like to add for me in addition to this, I really was attracted to the fact that Timmons/DNC was solely focused on Arizona, where Haystaq/Q2, you know, is going to be spread a little thinner

as already being hired by California -- not hired by Michigan, but -- but I like the idea that this mapping firm was going to be solely focused on our project in addition to their robust experience.

When you have upwards of almost 400 or, you know, hundreds of projects, you know, to think that none of them are -- are going to have complications I think is unrealistic. And like Commissioner Mehl, I was satisfied with the clarifications that they provided, and -- and, you know, I -- I think all of that information will eventually be open to the public, and I think that will helpful too.

Is there any further discussion?

So we have a motion to ratify the procurement consensus process and award the contract to Timmons/DNC. We'll take a vote.

Vice Chair Watchman.

VICE CHAIR WATCHMAN: No.

CHAIRPERSON NEUBERG: Commissioner Mehl.

COMMISSIONER MEHL: Yes.

CHAIRPERSON NEUBERG: Commissioner Lerner.

COMMISSIONER LERNER: No.

CHAIRPERSON NEUBERG: Commissioner York.

COMMISSIONER YORK: Aye.

CHAIRPERSON NEUBERG: Commissioner Neuberg is a

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With that, with a 3 to 2 vote, we will move forward with awarding the contract to Timmons.

The information will be posted, the procurement file, within three days pursuant to ACC R2-7-B314.

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With that, we are going to jump back to where we left off on Agenda Item No. VI which is Executive Director's report and discussion thereof.

With that, I turn it over to Brian.

DIRECTOR SCHMITT: Thank you, Chairwoman.

I have a brief update for you on a few items today, nothing too extensive.

Regarding the office, I'm working with ADOA to finalize the potential space just down the hall from our current offices.

I also had a good call with the chief information officer for the State last week, and he's aware of our needs and working on a proposal -- a proposal and a plan to get those -- to get us what we need.

Regarding the FTE increase, I requested that last week, and I'm hopeful that we will get an increase in FTE authority in the next week or two, so that we're able to post the two positions we voted on last week; we can't post those until we have FTE authority.

And besides that, I think the only other item I have is hiring, but that is a separate agenda item.

MR. JOHNSON: Real quick, Chairwoman Neuberg, this is Brett. I want to make sure that it's clear that Jessica and Michael were released.

CHAIRPERSON NEUBERG: Okay. Thank you.

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Any question on Brian our Executive Director's report?

With that, Brian, let's move into Agenda Item No. VII, discussion and possible action on public information officer and other potential hires and duties of all IRC staff positions. If there's a need to go into executive session for legal advice, we will advise later.

DIRECTOR SCHMITT: So I submitted my recommendation for our public information officer to you all last week; we finalized negotiations yesterday on the offer and as -- and the offer was contingent on the Commission's support.

If you would like more details, I think we have to speak about those in executive session; but, if you're comfortable moving forward, I can talk about it more as well.

COMMISSIONER LERNER: So do we need a motion of some kind?

CHAIRPERSON NEUBERG: Brian, would you like to go into executive session to discuss the content of the offer?

DIRECTOR SCHMITT: Sure.

CHAIRPERSON NEUBERG: Okay. I will entertain a

motion to go into executive session.

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The Commission is going into executive session which -- which will not be open to the public for the purpose of obtaining legal advice with respect to staffing issues, A.R.S. 38-431.03(A)(3), as well as for the purpose of discussion or consideration of records exempt by law from public inspection, including the receipt and discussion of information or testimony that is specifically required to be maintained as confidential by state or federal law, A.R.S. 38-431.03(A)(2).

With that, a motion to move into executive session?

COMMISSIONER LERNER: So move. This is

Commissioner Lerner.

CHAIRPERSON NEUBERG: Second? Do we have a second?

COMMISSIONER YORK: Commissioner York seconds.

CHAIRPERSON NEUBERG: Any further discussion?

Okay. Vice Chair Watchman.

VICE CHAIR WATCHMAN: Aye.

CHAIRPERSON NEUBERG: Commissioner Mehl.

COMMISSIONER MEHL: Aye.

CHAIRPERSON NEUBERG: Commissioner Lerner.

COMMISSIONER LERNER: Aye.

CHAIRPERSON NEUBERG: Commissioner York.

COMMISSIONER YORK: Aye.

CHAIRPERSON NEUBERG: Commissioner Neuberg is an

1 aye.

With that, we will move into executive session to discuss the details of the hire. I do not anticipate this being a long executive session.

Please exit out of this link and rejoin in the next.

(Whereupon the proceeding is in executive session from 2:24 p.m. until 2:35 p.m.)

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(Whereupon the proceeding resumes in general session.)

CHAIRPERSON NEUBERG: With that -- and hopefully a lack of echoing -- we are going to move back to Agenda Item No. VII, which is our conversation on the public information officer hire.

With that, Brian, would you like to add anything before I entertain a motion from my fellow commissioners?

DIRECTOR SCHMITT: Thank you, Chairwoman.

I would just like to announce the candidate that

I'm recommending is Michele Crank; she's the current

director of communications and public relations for the

Navajo Nation Gaming Enterprise. I think she'll bring a

great knowledge of public relations and the tribes and rural

areas; and she'll make sure that we're able to get in contact and get as many people involved as we can.

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CHAIRPERSON NEUBERG: Anything else that my fellow commissioners would like to add about this hire?

COMMISSIONER LERNER: Well, I can say -- this is Commissioner Lerner.

I'm really pleased with this hire. I think it will be great to have somebody who is going to be representing the -- the rural areas on our team and -- as well as the tribes, to have somebody who has worked with the tribes.

In her work when she was at the Heard Museum, she worked with a number of different groups, not just the Navajo Nation, as well; so she brought people together for a variety of different reasons. And I think she sounds like she'll be a good facilitator and a good communicator, so I think she'll bring a lot to our team.

VICE CHAIR WATCHMAN: And, Madam Chair, I echo what Commissioner Lerner is saying. I do know Ms. Crank, and I've known her for many years, and she's been a communicator, has -- has convened a lot of different interest groups, including with the Natives; and so, you know, she's been employed on Navajo and in Phoenix and is a great communicator.

So I welcome her addition to the Commission. As Brian and Shereen are saying, I think she will be a great

fit to the work that we need to do as a Commission. 1 2 she'll be a great addition. 3 And thank you, Brian, for your work. 4 DIRECTOR SCHMITT: Absolutely. 5 CHAIRPERSON NEUBERG: And, Brian, it sounds like 6 there is a relocation that's in order, so a start date of 7 early June? DIRECTOR SCHMITT: Yes. June 1st is the start 8 9 date. 10 CHAIRPERSON NEUBERG: Okay. All right. 11 I will entertain a motion to move forward the hire 12 of Michele Crank for public information officer. 13 COMMISSIONER LERNER: This is Commissioner Lerner. 14 I move to hire Michele Crank as public information officer. 15 CHAIRPERSON NEUBERG: Do we have a second? 16 VICE CHAIR WATCHMAN: Vice Chair Watchman seconds. 17 CHAIRPERSON NEUBERG: Any further discussion? 18 Okay. Commissioner Watchman. 19 VICE CHAIR WATCHMAN: Aye. 20 CHAIRPERSON NEUBERG: Commissioner Mehl. 21 COMMISSIONER MEHL: Aye. CHAIRPERSON NEUBERG: Commissioner Lerner. 22 COMMISSIONER LERNER: Aye. 2.3 24 CHAIRPERSON NEUBERG: Commissioner York. 25 COMMISSIONER YORK: Aye.

CHAIRPERSON NEUBERG: Commissioner Neuberg is an aye.

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And, with that, we welcome Michele Crank to our team; and we look forward to the beginning of June when we can move forward more with our public engagement.

With that, we are moving on to Agenda Item No. IX, which is discussion and possible action on census delay -- census data and delay and ways to mitigate its disruption.

Our attorneys have prepared a presentation on other state's litigation regarding the census data and deliverable timelines.

I think that if we all have the stamina, I would recommend that the Commission vote to go into executive session which will not be open to the public for the purpose of obtaining legal advice with respect to census data and delays, A.R.S. 38-431.03(A)(3).

MR. SPENCER: Madam Chairman?

CHAIRPERSON NEUBERG: Yes, please.

MR. SPENCER: This is Eric Spencer in the -- in the war room. We -- Roy and I are going to tag team this and we intended it to be a public presentation. So we have the ability to seek specific legal advice in reaction to our presentation, but this was intended to be in open session if you're okay with that.

CHAIRPERSON NEUBERG: We -- we would welcome as

much as you can provide to us in open session. After that, if there is need to go into executive session to discuss anything further, we welcome that.

So please, with that, take it away.

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MR. SPENCER: Okay. Thank you so much.

Yasmin, I think you got our presentation if you could display that.

Okay. This is what it means to be in a public session; it feels good.

Roy and I are going to split this up; I'm going to take the first couple intro slides, and Roy then is going to talk about a very important topic called "differential privacy," and I'll wrap it up with a summary of litigation that is going on across the country.

So all of you know by now that we are delayed in when we'll get this census data. There is a legal basis for that. In the Census Act which is in Title 13, there's a -- a process laid out about how the census data is supposed to be provided.

April 1st is the date by which the census is deemed to have taken place; and based off of that date, which -- which occurs in a -- every ten years, so this would have been April 1st of 2020, there are two deadlines that are pegged off of that first April 1st date.

The first one is apportionment that has to take

places within nine months. Normally if the law has been followed, that would have been delivered by December 31st of 2020. As you all know, there was some hiccups this go around, and we didn't get that data as a country until two weeks ago.

After the apportionment data, data which is a prerequisite, then comes the redistricting data.

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The statute requires the Census Bureau to deliver that data to the state as expeditiously as possible, but there's a 12-month statutory deadline. This is in 13 U.S.C. 141(c).

This is commonly called the "P.L.94-171 data."

This is a term of art that redistricting teams like us will throw around. And so that's where it's derived from, it's a 1975 amendment to the pre-existing Census Act that is found in federal law. So when someone makes a reference to the P.L.94-171 data, that's the -- the amendment that Congress passed in 1975 that requires this data to be produced.

Technically it's a collaboration between the states and Census Bureau to determine years in advance of the census about what data the states need, but for our purposes the important part is that deadline.

Next slide, Yasmin.

So what happened in this go around? As everybody knows, the Census Bureau announced on February 14th that the

data would be delayed.

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This is a quote on the screen from the Census

Bureau where they cited the need to complete the

reapportionment portion of their duties. They also -- they

also made this vague reference to -- to the impact of

COVID-19.

The Bureau hasn't really said a lot about that, but there was a court order out of Ohio that does further explain what the Bureau went through. In order to conduct a census, the Bureau commences the process by sending out mailers to as many homes as possible to get a head start; and it's only when those responses do not come back after several attempts, the Census Bureau engages in the next phase which is called the "nonresponse follow-up." That's the census taker hitting the field and going door to door on those -- those stragglers.

Well, the exact time that those nonresponse follow-ups were supposed to take place, was essentially when we started the lock down in the country.

Their -- their goal was to get out in May of 2020, and they didn't begin that process in earnest until about August of 2020.

On top of that there were hurricanes on the East Coast, fires in the West, and some civil unrest over the summer that further complicated the process.

So when you combine all of those unanticipated delays, that's what explains the Census Bureau delay in crunching this data.

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There was actual litigation at the end of 2020 to determine how much longer they should have stayed in the field versus cutting their efforts short and -- and beginning the process of crunching the data; but they pulled out in about October of 2020, and given all the number crunching and -- and reconciliation that needs to take place, the -- the Census Bureau announced that they expect this data about September 30th of this year.

Likely in response to nationwide panic at that late date, the Census Bureau threw us a collective bone by saying they can provide the bare minimum data that states would need by August 16th, but it's in a legacy format. The data intended to be provided by September 30th is in a more user-friendly format that looks nice and is -- that is usable by a greater range of nonexperts.

But the legacy data that will be coming about six weeks earlier is the exact same type of data format that was produced in previous censuses. So it's nothing new nor is it a -- an incomplete effort, it's just the same substandard product that we are used to getting in the nation, that we will get in mid-August. And by hiring a professional mapping consultant like we are on the verge of doing in

Arizona, I suspect they will be perfectly capable of working with that legacy data. So for all intents and purposes, we've got to wait only three more months.

This small screenshot or snapshot I provided there is -- is an example of that unintelligible format that someone smarter than us will be able to use in the interim.

Next slide, please.

2.3

I just want to tease this for Roy's forthcoming presentation on differential privacy, but let me just tee it up for a moment.

Another statute in federal law requires the Census Bureau to maintain privacy, 13 U.S.C. 9(a)(2). It requires the Census Bureau to undertake efforts to make sure that individual American's privacy is maintained such that the census data cannot be reengineered or reverse engineered in order to identify people specifically.

You can imagine a scenario where either based on hiring characteristics or income or racial characteristics, it might be possible on certain census tracks to figure out who that is; and it's not only morally wrong, but it's legally prohibited.

So for all passes, the Census Bureau has attempted to comply with that law by using what are known as "disclosure avoidance strategies." What Roy will talk about is the newest form of disclosure avoidance, but the Census

Bureau's decision to use differential privacy in this decade is a new strategy, but it is not the first time the Census Bureau has used a strategy; the question is whether or not it has chosen the right strategy. But they have to choose some strategy, and that's born out of that federal statute.

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The last census in 2010 used something called "data swapping," and I won't go into it, but it is -- it essentially involves changing the information from one residence to another, and making sure that -- that there are reasonable swaps in the data so as to throw anyone off of the trail who is seeking to identify that person.

Beyond the census block level, which is the lowest level of counting, you have census groups, and at least when data swapping was used, the total number of persons in the census group at least remained the same; and when information remains the same, it's called "population invariance." And so while data was being changed out to protect privacy a decade ago, you at least had stability in the population numbers at the census group level.

But now they're going to use differential privacy, and I'm going to kick it over to Roy to explain in the next few slides what differential privacy is.

MR. HERRERA: Thanks, Eric. And thank you for giving me the hardest part of the presentation.

MR. SPENCER: You're welcome.

MR. HERRERA: So as Eric explained, you know, basically differential policy is another type of disclosure avoidance Methodology; and the reason why we care, of course, about disclosure avoidance is because we have this confidentiality requirement under federal law that applies to the Census Bureau.

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So differential privacy essentially is another way to try to prevent the disclosure of private information; and so this is what the census has decided to use this time around. And what it is -- and, you know, we could probably spend hours and hours talking about in more technical -- or, more technical perspective or from a physical perspective.

But essentially what it means is you are introducing an appropriate amount of noise, statistical noise, into a data set. Such that you're protecting the privacy of information that -- you know, that you're concerned with, while also maintaining the overall state population variance. So basically maintaining the accuracy of the overall data set.

And so -- and we can go to the next slide.

So what basically you have to do is figure out what the appropriate amount of statistical noise is to introduce into the data set so that you can, you know, basically satisfy both desires: The desire to respect privacy, while also maintaining the accuracy of the data set.

So the differential privacy itself as a concept was introduced in computer science literature, you know, in the early 2000s. It is a -- a Methodology that is used by large corporations nationwide like Google and Uber and others, in order to protect private data; and so it is something that's been used in sort of the private sector.

2.3

Basically what you have to come up with is a mathematical language, a formal mathematical language that represents essentially that way that you're going to introduce that data set, and then that will again sort of accomplish that disclosure avoidance that you're looking for.

But -- but one sort of fundamental piece of differential privacy, is by having a similar point here, which is that ultimately what you want to do is get to a point where presence or absence of any one individual on the data set is not going to negatively affect the response that the data provides.

So in other words, you still want to maintain the accuracy of the data as a whole despite the introduction of this statistical noise.

And so how you do that? Well, you know, basically, again, you know, computer scientists and mathematicians can probably explain it better, but you have to essentially introduce a carefully tuned amount of noise into the

statistics outputted so that you can keep that -- the statistical accuracy of the overall data set while again protecting the privacy of the individual within the data set.

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So, go to the next slide. I think.

MR. SPENCER: Yasmin might need to go back by one.

MR. HERRERA: Oh. Yasmin, can you go back by one? Sorry, I wasn't looking at the...

MR. SPENCER: There you go. There you are.

MR. HERRERA: So what does it protect against?

Well, as Eric alluded to earlier, what we don't want is to be in a position where somebody can take the data, reverse engineer it, and then use that data, comparing it to publicly available data sets -- as you can imagine, there's all kinds of publically available data about people by voter registration records -- and then using the two comparisons to deduce the actual individual that the data set is identifying, right?

And so if you combine, you know, one data set with the other, you know, you do an analysis of that, if you are able to deduce individuals, then that's obviously a problem because we have this overall restriction in confidentiality requirement that applies to the census data.

But an example we have here of the problem is something like in the 1990s where the Massach- -- state of

Massachusetts published data of the employee hospital records, somebody, you know, did the research or compared that data to voter registration data, and was then able to identify who exactly was in those state employee hospital records. In this case, they were able to identify the health records of the governor at that time.

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So it's -- the concern is, of course, introducing this disclosure of noise Methodology so somebody can't do that; somebody can't go into the data and reverse engineer it to identify individuals.

Now we go to the next slide. Thank you.

So I mentioned earlier, you know, it's a balance between protecting the privacy of individuals within the data set while also maintaining the accuracy of the data, so what you -- what you end up having to do is calibrate the amount of noise you introduce into the data.

And so injecting noise, as I state here, means the computation gives an approximate answer to individual pieces of data.

So, you know, you're interject- -- injecting noise into a data set, that data set will then, you know, basically be -- you'll be able to deduce from that data set a certain amount of number or answers or information about that data set.

Now, how much noise you interject or you inject

into that data set, again, can affect how much your data set is still accurate and also affect how much privacy protection you're introducing into it.

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The way to kind of measure is that the -- the expert use is what's called a "privacy-loss budget," and also fitting for this is the epsilon value. So the epsilon value is, again, the sort of amount of noise you're introducing or the approximation of the amount of the noise you're introducing to it; it's set to a certain, you know, number.

Now, if your epsilon value -- and I say this in the third bullet point there -- is closer to zero, then that means what you're achieving by introducing that noise is in a sense perfect privacy; basically nobody will ever be able to, again, reverse engineer that data set to figure out the private information that you're trying to protect.

But in the end if you have your epsilon value at zero, the data is basically useless because there's too much noise.

The higher you go, let's say you go to infinity, means that your data will be perfectly accurate but, again, there will not be enough noise for there to be any privacy protection. So when you're trying to come up with as you're trying to figure out how to calibrate the noise, you do it with finding the right epsilon value.

As it says here: Determining the epsilon value is a policy decision that, again, depends upon the intended use of the data and the importance of the privacy. How -- again, the balancing of how important privacy is with the importance of accuracy.

2.3

Now, obviously, when we're talking about data in a redistricting standpoint, the accuracy of the data is super important, so determining the appropriate epsilon value is super important.

So going to the next slide, and this gets a little bit more on point with what we're concerned with, which is -- and going to be talking about in the litigation a little bit later, is that the Census as we mentioned decided to use differential privacy as a disclosure avoidance Methodology for this census; it decided to do that back in 2018.

Basically they did a study, several internal studies, that indicated that census data was vulnerable to reidentification. Again that sort of reverse engineering to identify private information, and so they decided to use differential privacy.

They have since released four sets of what they're calling demonstration data applying to differential privacy to 2010 census data. So it's basically a demonstration using different epsilon values of -- or, I guess it's one epsilon value that's been used on four different sets of

data, but that data is all coming from 2010.

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And I think the idea there is to, again, sort of determine the appropriate epsilon value to use.

Now, the demonstration data sets that have been revealed that have been looked at by statisticians, and some of those statisticians have said that there are accuracy concerns with the epsilon value that they used. In this case they used an epsilon value of 4. And now that's an issue in the Alabama litigation that Eric is going to talk about a little bit later.

And so I'll go through the next slide here.

Now what the Census Bureau has said is that it has set a low epsilon value to that demonstration data set to identify issues as defined in the approach later.

If you recall what I said a few slides ago: The lower the epsilon value is, the more privacy protection that it introduces; the higher the epsilon value is, the more accurate it will be.

So what they did is introduced an epsilon value of 4, but they again are saying that they're basically using that to identify issues and that they will change the value eventually.

There is a new demonstration data set that was published on April 28th of this year that provides a substantially higher epsilon value of 10.3. So it went from

4 to 10.3. Again, using the scale that I had mentioned before, it would mean that data is more accurate.

And now what the Census Bureau is saying is that this demonstration data set is more accurate to sort of alleviate some of the cerns -- the concerns that people have raised about the initial lower epsilon value.

And then, you know, basically this is sort of a continuation of that same discussion, but the most recent data set shows the following conclusions according to the Census Bureau.

Oh one more slide, sorry.

Thank you.

2.3

The Census Bureau has had a few conclusions based on their analysis of the recent data set using that high epsilon value. Conclusions about, again, sort of the variation and accuracy. So one of them is -- you know, one observation that being made is that total populations for counties have an average error of plus or minus five individuals; and at the block level that -- that there's an average population error -- error of plus or minus three persons.

So, again, that is the most recent data set of using a higher epsilon value of 10.3, but this is the kind of variation that you are looking at the more granular level in terms of accuracy.

So, again, the county: Plus or minus five; at the block level, plus or minus three.

2.3

One thing they have said, this is the Census Bureau is there is no meaningful bias in the statistics for racial and ethnic minorities even in very small population geographies like on Indian reservations.

So that is something that has been raised as a concern and the Census Bureau has said that this most recent data set shows no meaningful bias.

Of course, we're going to get into some of the allegations that are being made in the litigation a little later, but that is something we should point out that the Census Bureau has said.

The final epsilon value, again, the sort of calibration they're going to decide for this differential privacy will be determined in June. The Census Bureau has invited public feedback based on the most recent data sets — data sets for fitness of use, privacy, and any other suggested improvements; and the deadline for feedback or public comment on — on this is May 28th. So that's coming up for anyone who wishes to — to provide any kind of feedback to the Census Bureau about the use of differential privacy and, of course, the epsilon value.

So with that I will turn it back over to Eric to talk about some litigation that has been filed in recent

months, including an Alabama case that I think is -- is something that is directly on point to the differential privacy issue.

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MR. SPENCER: So these two wild cards, the delay in the provision of redistricting data, the P.L.94-171 data, and the use of differential privacy has not surprisingly generated litigation.

Now, there are some forms of litigation which I won't talk about here, where states are proactively and preemptively seeking to adjust deadlines either in their own statutes or their own constitutions to deal with this problem; that has not taken place here in Arizona.

But I want to talk about our two lawsuits strictly about the delay and the use of differential privacy data.

To start off, Ohio went first. About 12 days, 13 days after the Census Bureau announced for the delay of redistricting data, Ohio commenced a lawsuit seeking to reverse that essentially; two main causes of action. You'll see this in the subsequent Alabama case as well.

First, a straightforward violation of the Census

Act. Subsection (c) requires that data be provided within

12 months of the centennial census date; Census Bureau

anticipatorily breached that or violated that by making this

announcement in February, and so state of Ohio sued based on

that violation of the law.

Secondly, violation of the Administrative Procedure Act. The APA is a federal statute that allows litigants to hold agencies accountable for various decisions that are made in an incorrect way, two of which you are listed here and were implicated by the Ohio lawsuit: Actions not in accordance with law, which is another way of saying they violated the Census Act. So this is another way to bootstrap a second allegation into the lawsuit.

And that the Census Bureau's decision was arbitrary and capricious, meaning it wasn't fully reasoned and didn't account for -- for enough variables to be considered a reasoned decision.

Ohio thought that states like it with early deadlines should be front-loaded and considered, and -- and they -- and the state alleged that the Census Bureau didn't fully anticipate or account for the fact that so many states rely on that March 31st deadline.

So they're asking for a declaration that it violated the law for an injunction to be issued to force the -- the Census Bureau to meet that March 31st deadline; or, alternatively, something called a "writ of mandamus," which is order by a court directing a -- a party that has a nondiscretionary duty to do something and force them to do it.

Next slide.

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So this case was tossed out just a few weeks after it was filed, and as you can see a week before the deadline by which the data was supposed to be produced under federal law. This was kicked on standing grounds. Now, any time you have a lawsuit that implicates standing, you've got three main components: Redressability, traceability, and injury in fact; and here the court found that Ohio lacked two of those three required elements for standing.

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On redressability, there was nothing that the Court can do. You can't, a week away from the statutory deadline, force the Census Bureau to deliver data that it's literally incapable of crunching and producing; and moreover, though, apportionment data needed to come first. We only got those data a few weeks ago, I think on maybe April 26th or so, and the date of this order is March 24th. So a full month before the apportioned data was even produced, would just be impossible for a federal court to reverse the order and somehow order the Census Bureau to produce the redistricting data before the apportionment data.

So there was no redressability, the Court has no power to enter an order that would give the state what it wants.

There also wasn't an actual injury that Ohio had suffered. First, the Court held that in pointing out that a federal agency has violated federal law is not a

sufficiently particularized grievance that would allow you to go into federal court to satisfy what's called "Article 3 standing." That's the general grievance shared by a wide number of individuals or political subdivisions, so it doesn't hit Ohio particularly hard enough to get it into court.

And there's nothing in law that requires the census data to be used in Ohio. There's nothing in federal law, by the way, that requires states to use census data produced by the Census Bureau. But in Ohio, there was flexibility in Ohio law to use other methods to conduct redistricting.

Complaints about the quality of the data, the loss of public legitimacy, the possibility that the Ohio public would see this as a partisan fight, all of those were sort of speculative and -- and not concrete enough to -- to maintain a lawsuit.

And, frankly, at the end of the day, the Court blamed the Ohio legislature for not being proactive enough to change its rigid deadline to accommodate these delays, and saw it as a problem of Ohio's own making and not a fault of the Census Bureau; so that case was dismissed.

Next slide.

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Now, this is the case that is still ongoing, it's the only case, but it's an important case, especially since oral argument was just conducted yesterday.

It's the State of Alabama vs. The Department of

Commerce. This is both based on the census delay and the

Bureau's use of differential privacy. The Ohio case I

briefed a moment ago was merely based on the census delay,

but this is the first case also to bring in complaints about

using differential privacy.

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I think to nullify the standing criticisms that it might get, it also brought in some individual voters and existing congressman who is running for re-election, all brought this case as plaintiffs to try to better satisfy standing requirements.

There were seven total claims here. The first four involved the differential privacy use. First, it's another violation of the Census Act, and the plaintiffs are essentially arguing that the statutory requirement to reduce tabulations of population inherently includes a requirement that those calculations be accurate; otherwise, the statute would be delusory and differential privacy in these plaintiffs' belief is not an accurate tabulation of population. They are alleging that violates the plain language of the Census Act.

They're alleging a constitutional violation as well, the one-vote -- the one-man -- the one-person, one-vote principle. The theory here is that by skewing the data, you might be overpopulating or underpopulating

districts which could implicate minority voting rights and dilutes the voting strength of some voters over other voters, and that creates a constitutional problem under the Fifth Amendment.

There's another APA claim here; they split this into two different APA claims, but it's all basically the same. It's another allegation that this violates the Census Act, it's another violation that constitutional rights are implicated. So, again, this is another bootstrapping procedure where they're alleging additional causes of action, but it's all based on the same conduct.

Next slide, Yasmin.

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They also say that it's arbitrary and capricious to go down this road.

Then we get do the delay of data. Very similar allegations as you see in the Ohio case: A violation of the Census Act, 12-month deadline, another Administrative Procedure Act claim.

And next slide should be the last cause of action.

So they're asking for basically the same thing as what we saw in Ohio, a declaratory judgment, the injunction, they sought an additional remedy called "vacatur" where they wanted the Court to order the February 12th announcement by the Census Bureau that the data would be delayed, they wanted that -- that announcement to be vacated; and then

they also sought another writ of mandamus.

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Unlike the Ohio case, this is going to be decided by a three-judge panel. Redistricting decisions are usually heard by a combination of district court -- district court judges and federal appellate court judges; and as I mentioned the oral argument took place just yesterday. I don't have too many details on how that argument went.

Next slide, Yasmin.

So just want to give you a flavor of about how DOJ is fighting this case. Most of the argument in their roughly 80-page brief is centered on standing, and it replicates some of the arguments we saw in Ohio.

First they allege that Alabama isn't hit particularly hard. There is a type of injury that can be sustained in the law called an informational injury, but the DOJ argues this doesn't in any way hurt the state's desire to have accurate information; it also doesn't implicate their sovereignty; they think that this data is going to be perfectly useful. Much like Ohio, Alabama doesn't require you to use the federal data. The loss of federal funding based on projected inaccurate counts is too speculative, and it's just too early to talk about a lot of this.

These are all in the category of DOJ alleging that the state of Alabama has not suffered an injury-in-fact. It hasn't actually been harmed.

Next slide.

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 $\,$ DOJ also goes through some of the other forms of -- of standing.

Yasmin -- so.

Well, this is on differential privacy. Again, much like the Ohio case, DOJ says that Alabama has created this problem on its own for not addressing its laws; and, really, there's really no other federal alternative to use, differential privacy data is -- is the gold standard according to DOJ, but there's not really a fallback concept. The argument here is that the disclosure avoidance strategy from 2010 is just not appropriate anymore in 2021.

And then some of the redressability arguments: The Census Bureau can't speed this up any faster. And they also say that if Alabama got what it wanted here, it would make the situation worse not only for Alabama but the rest of the country because the Bureau says it will have to start over in creating a new -- a new method of disguising the -- the data or -- or protecting privacy rights, and they project that this time frame would basically be 24 to 28 months. So that would push the data all the way to the end of the year. So they're, in not so many words, telling Alabama to be careful what it's asking for.

Next slide.

This is more standing. I don't want to -- I don't

want to repeat all that. Those are all arguments you've heard.

Next slide.

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So needless to say, DOJ says that Alabama doesn't have the right to be there. But they're also arguing that Alabama hasn't made a case on the merits as well. It doesn't have the ability to go into court allegedly to indicate this right; there's nothing in the Census Act that allows the state to go in to court to vindicate this interest. It doesn't say -- it doesn't believe there will be vote dilution, and even if there will be vote dilution of these groups, that's not an argument that the state of Alabama should be making; that's an argument that those individual voters would have to make.

It argues that the APA can't be violated here because the differential privacy announcement is not final. It's merely an interim policy and those final decisions will be made in June. It's also not even an agency action; it's not a formal decision. It's just a broad-based policy that DOJ says is not redressable under the APA.

All of these decisions are going to be made next month, and as Roy mentioned, there's a new set of the demonstration data out, and the DOJ says on behalf of the Census Bureau, that you can't really come into court until the final decision has been made on the epsilon value; but

all of that is tentative at this point, therefore premature to come into court.

Next slide.

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They also say that it doesn't violate any law, the Census Bureau engaged in the proper reasoning and decision-making process to -- to refer to the use of differential privacy, and it stands by their argument that you can't go back to the data swapping method of 2010 because of advanced computers and other advancements in -- in data techniques that essentially make that 2010 method a highly vulnerable in -- in -- in this decade, and they just say it's not an option to go back to that.

Next slide.

So -- this is more in the weeds. I'm going to skip this one too.

Let me go to the irreparable slide.

So irreparable harm. In order to get an injunction here, the state of Alabama not only needs to show it's right on the law but these other factors in favor as well.

One is irreparable harm. The DOJ disputes that Alabama has suffered any harm at all, much less harm that is irreparable. Keep in mind to enter an injunction in a lawsuit is an extraordinary remedy that causes you to accelerate years of litigation into a very short amount of time and, thus, the burden is very high to achieve that

remedy as a plaintiff, and -- and that's why this enhanced harm that is irreparable in nature is shown; and DOJ said that Alabama can't even meet the threshold test of showing some harm existed.

Plus Alabama waited too long. This is a type of argument we call "Laches" where you sit on your legal rights to such a degree that you inhibit your ability to go into court and complain about it too late. And when the Census Bureau announced two years ago that it planned to move to the differential privacy model, that is the appropriate time that a com- -- a complaint of some sort should have been raised.

And then there's the public interest. It would not serve that public interest, according to the Census Bureau, if it had to start from scratch; and it would also hurt the other states if somehow Alabama got to jump in front of the line and get its data first. The Bureau is adamant that it not produce this data on a rolling basis but instead provide it all at once.

Next slide.

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Finally, I just want to show who was involved here.

There are more participants on the plaintiff's side here, which we call "amicus curiae." A professor from U of A, Professor Bambauer, she's arguing that using differential privacy is a silly and irrational technique as a

scientist -- that's speaking from her perspective as a scientist -- that you have to calibrate your methods according to the particular risk, and her argument is that it apply -- applying this across the board, regardless of risk, is overkill to say the least.

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Another professor from Wisconsin has weighed in giving the history of Census Bureau state consultation over the last the four decades and pointing out that this is a big problem, that Census Bureau precipitously chose this method without officially consulting with states.

Sixteen states have jumped in to -- to weigh in against this. They are primarily relying on a study from the Utah legislature that compared the 2010 demonstration data against the actual 2010 redistricting data in Utah to show how inaccurate the differential privacy data was, and they're arguing that this is going to skew funding from the federal government, it will hurt rural communities and minorities.

There's a state government coalition with a bunch of legislators who have weighed in, including some from Pennsylvania.

There's two groups that have weighed in in support of the Bureau; various privacy experts and the National Redistricting Foundation.

As I mentioned, the oral argument was yesterday.

don't know how it's going to shake out. There's no timeline for the decision. But given that this lawsuit was filed on March 10th and the Court didn't schedule oral argument until May 3rd, it gives some indication that the Court didn't find this a particular exigent situation. But it could be a few days; it's probably going to be a few weeks or even potentially a few months until that comes down.

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That's the only existing lawsuit about this right now; and, regardless about what happens in the lawsuit, there's a big risk debate about the proprietary and the legal consequences of the census delay and the use of this differential privacy data.

I think that brings me to the last slide.

And Roy and I are open for questions.

If you have questions that implicate what Arizona should do, we would prefer to take those in executive session; but if it's a more high-level informational, academic type of the question, we're certainly happy to answer that in open session.

CHAIRPERSON NEUBERG: And -- and prior to having the specific questions, if we could please start with the larger issues, because we're -- we're in public session now.

Please.

COMMISSIONER MEHL: This is Commissioner Mehl.

There also, as I understand it, are states suing the federal

government on the apportionment numbers, and Arizona -- many people in Arizona had been expecting us to get another congressional seat, which we did not.

Any comment on what's happening there?

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MR. SPENCER: I don't know -- Commissioner Mehl, I
-- I don't know if there is such a lawsuit. I've seen
chatter about that, but I have -- say again, Roy.

MR. HERRERA: We'll look into it.

MR. SPENCER: Yeah. I -- I didn't see any chatter in Arizona about that, but we can -- we can certainly report on that. But I'm not presently aware of any pending lawsuit that would cause those numbers to have to be recalculated.

COMMISSIONER LERNER: I have a question too.

So in the fall when the Census Bureau pretty abruptly changed their end date, they -- they were going to continue I think into November, and then they stopped it at the end of October -- and I may be wrong on those exact dates, but were there any lawsuits at that time that -- that came into because people felt that -- because some of the question about whether or not we got our numbers counted was because of the lack of time, some of the loss that happened at the end when it was abbreviated, the census count.

Do you know if there were lawsuits at that time about that?

MR. SPENCER: Yeah, my -- Commissioner Lerner, my

understanding is that there was a lawsuit filed in California that -- that sought to keep the Census Bureau out in the field longer and it went to the Supreme Court, and the Supreme Court shut it down, and that -- and that's why October was the ending date.

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Now, there is a court order in that case that governs various items. I think it precluded the Census Bureau from announcing the -- the apportionment numbers much earlier than when they did a week or two ago. So that -- that litigation doesn't affect us at all, but there was extensive litigation.

And I think that was an unhappy compromise, as many compromises are, for the Census Bureau to pull in October of last year.

COMMISSIONER YORK: I have a question. How do we set the epsilon number?

MR. SPENCER: I'm glad we don't have do it in the state level. I don't know if you have comments on it, Roy.

MR. HERRERA: No. I mean, you know, as we kind of talked about, I mean, that's an important number for the different reasons we discussed. It's a number that using the data sets that are from 2010, you know, the Census Bureau has tried to find what the right calibration is in that number, you know, that's why we went from 4 to 10-plus. You know, that's a decision that they say they're going to

make and, you know, we'll -- we'll see what that is.

But as we have sort of discussed from, like, a scientific perspective, the higher that number is, the more you're ensuring the accuracy of the data; and the lower it is, the more you're ensuring sort of the privacy protection that you get from the data set. So, it is sort of a policy decision that the Bureau has to make.

COMMISSIONER YORK: So -- so we don't make it, the Census Bureau does?

MR. SPENCER: Correct.

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MR. HERRERA: Correct.

COMMISSIONER MEHL: So when we hear the word "noise," aren't we meaning purposeful distortion of data? Isn't that the definition of "noise"?

MR. SPENCER: Yes. Yes. It's an acceptable level of data manipulation that creates a desired degree of privacy but is deemed not to unduly affect the -- the accuracy.

In other words, it will -- it will give you close enough numbers, and close enough is better than dead on because we gain a certain modicum of privacy protection, and the Census Bureau used that as an acceptable tradeoff.

MR. HERRERA: Yeah, and I would just add, you know, in slide five of the presentation, I think we get at that in -- in bullet point three, which is that if it's done

correctly as we say here, it ensures that the only thing that we learn about an individual from data set is essentially the same as what could have been learned if the analysis had been performed without that individual data.

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That's sort of the academic view of differential privacy. So you're protecting data, the privacy data; but, again, you're not significantly altering the accuracy of it.

But, you know, again, the key is finding the right epsilon value.

COMMISSIONER MEHL: But we'll have no idea what they've really done or how much the data has been manipulated?

MR. HERRERA: Well, we'll know the epsilon value for sure. And, I mean, this is sort of beyond our -- certainly my brain -- maybe not Eric -- but, you know, to try to sort of explain that in a mathematical equation or something like that, is something I think we have to have an expert opine on and not us as lawyers.

MR. SPENCER: But -- but, Commissioner Mehl, we're not going to get the secret set of data -- we're not going to get the answer key. We're -- we're going to get the same --

COMMISSIONER MEHL: We're going to get --

MR. SPENCER: We're going to get the same -- yeah. We're going to get the same noisy data that everybody else

gets and -- and we won't know how noisy it is.

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COMMISSIONER LERNER: And that was going to be my follow-up too. Is that, it's going to be consistent across the country, so everybody is going to be dealing with the same, quote, "noise" and noise cancellation that is, you know, going on.

So whatever happens in Arizona is going to be something similar in Minnesota and all these other folks -- all these other places. So at least there will be some consistency, right?

MR. SPENCER: Right.

CHAIRPERSON NEUBERG: Can I -- can I add a question to that? And this may foreshadow whether or not it makes sense to go into executive session and discuss Arizona specifically, whether or not we even need to do so today. It's been a very long day.

But I would like to actually ask Counsel, is Commissioner Lerner correct that it equally affects all 50 states? My understanding is that it differentially affects rural areas and specific types of areas.

MR. HERRERA: Yeah, Madam Chairwoman, actually that is what we were just discussing. To just be more precise, the epsilon value will remain the same nationwide; that will be consistent. The effects of it, though, could vary.

Right? And so -- and there's some studies that suggest what

you just mentioned, Chairwoman, as far as the effects on those types of populations.

That's -- that's what I meant, the epsilon value is going to be the same.

CHAIRPERSON NEUBERG: Thank you.

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Can I ask, Counsel, is there anything that we collectively need -- you know, are you advising to make any collect decision?

If so, executive session I mean just to -- to flesh out any further legal questions. But what is it that we need to do to do our due diligence on this issue?

MR. HERRERA: Yeah, I do think that it would be worthwhile to go into executive session because there are a few pieces of this which I think we want to provide legal advice on. So that would be my suggestion barring any other further general questions.

CHAIRPERSON NEUBERG: Are there any general questions before I would entertain a motion to go into executive session to discuss the unique application of this to Arizona?

And -- and -- and if we move to go into executive session, which will not be open to public for the purpose of obtaining legal advice with respect to census data and delays pursuant A.R.S. 38-431.03(A)(3).

I'll entertain a motion to go into executive

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1	session.
2	VICE CHAIR WATCHMAN: Madam Chair,
3	Vice Chair Watchman. So moved.
4	CHAIRPERSON NEUBERG: Do I have a second?
5	COMMISSIONER LERNER: Commissioner Lerner seconds.
6	CHAIRPERSON NEUBERG: Further discussion?
7	Commissioner Watchman.
8	VICE CHAIR WATCHMAN: Aye.
9	CHAIRPERSON NEUBERG: Commissioner Mehl.
10	COMMISSIONER MEHL: Aye.
11	CHAIRPERSON NEUBERG: Commissioner Lerner.
12	COMMISSIONER LERNER: Aye.
13	CHAIRPERSON NEUBERG: Commissioner York.
14	COMMISSIONER YORK: Aye.
15	CHAIRPERSON NEUBERG: Commissioner Neuberg is an
16	aye.
17	And I'm getting really fast at this.
18	With this, we're going to move into executive
19	session. Please exit out of this link and move into the
20	next link. Thank you.
21	(Whereupon the proceeding is in executive session
22	from 3:30 until 3:51 p.m.)
23	
24	* * * *
25	

1 (Whereupon the proceeding resumes in 2 general session.) 3 CHAIRPERSON NEUBERG: Okay. We have our commissioners; we have our counsel online. 4 5 We are back in public meeting. Thank you for 6 everybody's patience. We are were continuing the 7 conversation on hiring an expert in differential privacy. Based on the conversation, I will entertain a 8 9 motion to retain an expert witness in differential privacy 10 from a statistical perspective to see how this issue affects 11 Arizona, with a particular focus on one-vote, one-person, 12 and to mitigate any dilution of votes. 13 With that, I will enter- -- entertain the motion. 14 VICE CHAIR WATCHMAN: Madam Chair, so moved. 15 CHAIRPERSON NEUBERG: Do I have a second? 16 COMMISSIONER YORK: I have a comment. We need to 17 amend the motion to make sure counsel -- I don't think. CHAIRPERSON NEUBERG: I'm sorry. There was an echo 18 19 and I didn't hear what you said, Commissioner York. 20 COMMISSIONER YORK: Isn't counsel going to -- isn't 21 going to find the expert? 22 CHAIRPERSON NEUBERG: 2.3 VICE CHAIR WATCHMAN: Yes. 24 COMMISSIONER YORK: That was not in the order. 25 CHAIRPERSON NEUBERG: We are authorizing counsel --

1	COMMISSIONER YORK: There you go.
2	CHAIRPERSON NEUBERG: to select and retain an
3	expert witness in differential privacy.
4	COMMISSIONER YORK: Perfect.
5	COMMISSIONER MEHL: I'll second.
6	CHAIRPERSON NEUBERG: Any further discussion?
7	Commissioner Watchman.
8	VICE CHAIR WATCHMAN: Aye.
9	CHAIRPERSON NEUBERG: Commissioner Mehl.
10	COMMISSIONER MEHL: Aye.
11	CHAIRPERSON NEUBERG: Commissioner Lerner.
12	COMMISSIONER LERNER: Aye.
13	CHAIRPERSON NEUBERG: Commissioner York.
14	COMMISSIONER YORK: Aye.
15	CHAIRPERSON NEUBERG: Commissioner Neuberg is an
16	aye.
17	And, with that, Counsel is authorized to move
18	forward with retaining an expert witness in differential
19	privacy to ensure that the interests of Arizona are
20	protected.
21	If there's no further conversation on that agenda
22	item, we will move forward to No. X, discussion of future
23	agenda item requests.
24	I do know that legal our counsel would like to do
25	some training when we have the time sufficient.

Anything else in particular that my fellow 1 2 commissioners would like to add or raise at this point? 3 COMMISSIONER YORK: Were we going to post community outreach coordinator position before we vetted the job 4 5 description? 6 Did you hear that? No? 7 CHAIRPERSON NEUBERG: I'm sorry, what are you 8 asking? 9 COMMISSIONER YORK: I said did we -- were we going 10 to post the community -- the community outreach coordinator 11 position? 12 CHAIRPERSON NEUBERG: Are you asking to put that on 13 the future agenda item? 14 That is not --we're not in the middle of discussing 15 hires right now, so -- so are you asking for to put that on 16 a future agenda item, our hires, which will automatically 17 roll into next week? 18 COMMISSIONER YORK: Okay. 19 COMMISSIONER LERNER: So -- so you said that there 20 was going to be some training, which would be great, from 21 legal counsel. Could they as part of that talk -- come back, circle back around about subcommittees? 22 2.3 We talked about that a while ago and whether that

could be part of -- they seemed to have said that there was

a potential for that. I would just like to get the final

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word from them because we may want that in the future.

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CHAIRPERSON NEUBERG: Okay. Let's add to that on the discussion of subcommittees.

If there's no other additions, Agenda Item No. XI, discussion and possible action on the scheduling of future meetings.

I would like to note that the next two weeks we have hard stops actually at noon for a variety of conflicts amongst the commissioners. So both on the 11th and 18th, we only are available 'til noon and there is no other compatibility -- at least next week -- for the Commissioners to convene at another time.

So I'd like to propose, you know -- and we've gotten just a tremendous amount of work done today, which is excellent -- for a little of a buffer. How do people feel starting early on the 11th and 18th?

VICE CHAIR WATCHMAN: That works.

COMMISSIONER YORK: I'm good.

COMMISSIONER LERNER: That's fine with me.

CHAIRPERSON NEUBERG: 8:00 or 8:30? 8:00 is great for me, I mean, but. You know, we have a whole team here, and I know that's taxing.

COMMISSIONER YORK: 8 o'clock works.

COMMISSIONER LERNER: 8 o'clock works. If it's okay for the -- for our team, then 8 o'clock is fine for me.

CHAIRPERSON NEUBERG: Okay. Sp let's plan for the next two weeks for 8:00 a.m. to noon.

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We -- we have on the agenda a travel schedule;
we're excited to welcome our PIO coming on board early June.
I think, you know, prior to that, I don't have much to add
with regard to a specific travel schedule unless anybody
else does.

COMMISSIONER LERNER: So, Chair Neuberg, once -now that we have the mapping consultant, we got a bit of -a bit of a handle on where things are going, should we start
thinking about as part of our travel schedule our first
round of public meetings, is that part of what you're
thinking?

anything in particular to recommend because I think it's going to take a little time to marry our whole team -- and -- and get, you know, and we also have IT issues to consider. Because we can travel but if we don't have the technology to go along with it, that that doesn't work. And so, you know, I'm looking forward to very shortly getting the entire team so that we can flesh it out I think more effectively.

COMMISSIONER LERNER: I guess I like to have something maybe -- it probably be something I could work with our Executive Director a little bit on, but I'm just

looking at the next agenda item, public comments.

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There's a number of different ways people give public comments now and I'm wondering if -- and we may need to wait for our IT person. But it would be nice if we could somehow figure out a common method for people to give their public comments because now I think when the meeting is over, there are other ways with "contact me." Our e-mails are not listed or our staff.

I just don't know what the answer is; I don't have any suggestions. Other than maybe this is something we need to look into it what can we do to make it a little more efficient, and then it's more efficient for us to look at them as well.

CHAIRPERSON NEUBERG: We can -- we can certainly ask an IT person to help us with the transmission of the information.

I -- I would like to reassure the public there are two ways to reach us, it's essentially 24/7 and we receive all the information. While public comments are open during the public meeting, those comments are compiled, shared with us, and they are eventually posted on our website.

When public comments are closed, anybody in the public has the ability to reach us through the "Contact Us" link on our website; that is shared with us. That is not posted online as public comments. However, I'd like the

public to be aware that that material is subject to public records request so anybody contacting us through either means should understand that the content and their identity is a matter of public record.

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But as of right now I understand technology,
there -- there are gaps. It doesn't work sometimes; it's a
little confusing, but between the link on our agenda for
public comments and the "Contact Us" site on our website, we
are open for comments 24/7 when there's not a blackout
period.

Okay. Back to -- I think we've finished our future meetings.

No. XII, an announcement. Next meeting will be May 11th at 8:00 a.m. with a stop at noon.

With that, we will move to Agenda Item No. XIII, which is the closing of public comments.

Please note members of the Commission may not discuss items that are not specifically identified on the agenda. Therefore, pursuant to A.R.S. 38-431.01(H), action taken as a result of public comment will be limited to directing staff to the matter, responding to any criticism, or scheduling the matter for further consideration and a decision at a later date.

And, with that, we move to Agenda Item No. XIV, which is adjournment.

1	I will entertain a motion to adjourn.
2	COMMISSIONER YORK: So moved.
3	CHAIRPERSON NEUBERG: Second?
4	COMMISSIONER LERNER: Second.
5	CHAIRPERSON NEUBERG: Any further discussion?
6	Vice Chair Watchman.
7	VICE CHAIR WATCHMAN: Aye.
8	CHAIRPERSON NEUBERG: Commissioner Mehl.
9	COMMISSIONER MEHL: Aye.
10	CHAIRPERSON NEUBERG: Commissioner Lerner.
11	COMMISSIONER LERNER: Aye.
12	CHAIRPERSON NEUBERG: Commissioner York.
13	COMMISSIONER YORK: Aye.
14	CHAIRPERSON NEUBERG: Commissioner Neuberg is an
15	aye.
16	And, with that, we will adjourn, and I look forward
17	to seeing everybody next Tuesday at 8:00 a.m.
18	Thank you for everybody's time and, you know,
19	patience today; it has been a long day.
20	(Whereupon the meeting concludes at 4:02 p.m.).
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3	STATE OF ARIZONA)
4) ss.
5	COUNTY OF MARICOPA)
6	
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8	taken before me, Angela Furniss Miller, Certified Reporter No. 50127, all done to the best of my skill and ability;
9	that the proceedings were taken down by me in shorthand and thereafter reduced to print under my direction.
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12	I FURTHER CERTIFY that I have complied with the
13	requirements set forth in ACJA 7-206. Dated at Litchfield Park, Arizona, this 19th of May, 2021.
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15	Angela Furriss Miller, RPR, CR
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