THE STATE OF ARIZONA INDEPENDENT REDISTRICTING COMMISSION

REPORTER'S TRANSCRIPT OF VIDEOCONFERENCE PUBLIC MEETING

Via GoogleMeets
July 20, 2021
8:00 a.m.

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1	PUBLIC MEETING, BEFORE THE INDEPENDENT		
2	REDISTRICTING COMMISSION, convened at 8:00 a.m. on		
3	July 20, 2021, via GoogleMeets, Arizona, in the presence of		
4	the following Commissioners:		
5	Ms. Erika Neuberg, Chairperson Mr. Derrick Watchman, Vice Chairman		
6	Mr. Derlick waterman, vice charrman Mr. David Mehle Ms. Shereen Lerner		
7	Mr. Douglas York		
8	OTHERS PRESENT:		
9	Mr. Brian Schmitt, Executive Director		
10	Ms. Loriandra Van Haren, Deputy Director Ms. Valerie Neumann, Executive Assistant Ma. Michele Crapk, Dublic Information Officer		
11	Ms. Michele Crank, Public Information Officer Mr. Roy Herrera, Ballard Spahr Ms. Jillian Andrews, Ballard Spahr Mr. Eric Spencer, Snell & Wilmer Mr. Brett Johnson, Snell & Wilmer Mr. Mark Flahan, Timmons Group Mr. Douglas Johnson, National Demographics Corp.		
12			
13			
14	Ms. Ivy Beller Sakansky, National Demographics Corp.		
15	Mr. Eric McGhee, Efficiency Gap; PlanScore.org		
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CHAIRPERSON NEUBERG: Thank you, team, you know once again for convening when we need to and for the promptness. I think it's terrific.

So we'll dive right in with Agenda Item No. I, call to order and roll call.

I(A), call for quorum. It is 8:01 a.m. on July 20th, 2021. I call this meeting of the Independent Redistricting Commission to order.

For the record, the executive assistant Valerie
Neumann will be taking roll. When your name is called,
please indicate you are present; if you're unable to respond
verbally, we ask that you please type your name.

Val.

MS. NEUMANN: Vice Chair Watchman.

VICE CHAIR WATCHMAN: Present.

MS. NEUMANN: Commissioner Lerner.

COMMISSIONER LERNER: Present.

MS. NEUMANN: Commissioner Mehl.

COMMISSIONER MEHL: Present.

MS. NEUMANN: Commissioner York.

COMMISSIONER YORK: Present.

MS. NEUMANN: Chairperson Neuberg.

CHAIRPERSON NEUBERG: Present.

MS. NEUMANN: And for the record we also have

Executive Director Brian Schmitt; we've got Deputy Director

Lori Van Haren; Public Information Officer Michele Crank.

On our legal team we've got Brett Johnson from Snell &

Wilmer, and we've got Roy Herrera and Jillian Andrews from

Ballard Spahr. Our mapping consultants we have Mark Flahan

from Timmons, Doug Johnson from NDC Research, Ivy Beller

Sakansky from NDC Research; and our special guest Eric

McGhee who is coauthor of the Efficiency Gap and one of the

board members for PlanScore.org; and our transcriptionist

Angela Miller.

That's everyone.

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CHAIRPERSON NEUBERG: All right. Thank you.

Welcome, Eric, and thank you for all of that introduction, Val.

Please note for the minutes that a quorum is present.

We'll move to Agenda Item No. I(B), call for notice.

Val, was the notice and agenda for the Commission meeting properly posted 48 hours in advance of today's meeting?

MS. NEUMANN: Yes, it was Madam Chair.

CHAIRPERSON NEUBERG: Thank you very much.

We'll move to Agenda Item No. II, approval of

minutes from July 19th, 2021. 1 II(A), we just had a general session. Any 2 feedback, comments, edits? 3 COMMISSIONER LERNER: Madam Chair, the one thing I 4 5 would add was to add Commissioner Watchman to the top on the 6 list of folks at the top because since he did join a little 7 later. It shows up later on, but it doesn't -- he doesn't appear in the top list of attendees, I'm not sure. 8 9 CHAIRPERSON NEUBERG: Got it. 10 Okay. If there's no further discussion, I'll 11 entertain a motion to approve the general session minutes 12 for July 19th, 2021. This is Commissioner Lerner. COMMISSIONER LERNER: 13 14 I move to approve the minutes from July 19th, 2021. 15 CHAIRPERSON NEUBERG: I'll entertain a second. 16 COMMISSIONER YORK: Commissioner York seconds. 17 CHAIRPERSON NEUBERG: Any further discussion? With that, we will do a vote. 18 19 Vice Chair Watchman. 20 VICE CHAIR WATCHMAN: Aye. 21 CHAIRPERSON NEUBERG: Commissioner Mehl. 22 COMMISSIONER MEHL: Aye. 2.3 CHAIRPERSON NEUBERG: Commissioner Lerner. 24 COMMISSIONER LERNER: Aye. 25 COMMISSIONER NEUBERG: Commissioner York.

COMMISSIONER YORK: Aye.

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CHAIRPERSON NEUBERG: With that, the minutes are approved with a 5-0 vote -- oh. Did I vote?

Chairwoman Neuberg is an aye.

And with that is a 5-0 vote on the approval of minutes.

Thank you, Val, as always.

With that, we'll move to Agenda Item No. III, opportunity for public comments.

Public comment will open for a minimum of 30 minutes and remain open until the adjournment of the meeting. Comments will only be accepted electronically in writing on the link provided in the notice and agenda for this public meeting and will be limited to 3,000 characters. Please note, members of the Commission may not discuss items that are not specifically identified on the agenda. Therefore, pursuant to A.R.S. 38-431.01(H), action taken as a result of public comment will be limited to directing staff to study the matter, responding to any criticism, or scheduling the matter for further consideration and decision at a later date.

With that, we will move to Agenda Item No. IV, discussion on public comments received prior to today's meeting. Basically comments we've received in the last 22 hours.

I open it up to my fellow Commissioners.

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COMMISSIONER LERNER: This is Commissioner Lerner. Just a couple of things.

Again, thank you as always to the folks who are doing the commenting. Factoring in Independents into discussions about competitiveness was an interesting point, a good point, so it's just something for us to keep in mind since we know Arizona has a lot of Independents registered here as was mentioned by our consultants last -- yesterday, so I appreciate that.

And then it was an interesting point, we did ask to add ZIP Codes for people to sign in and then somebody said, well, there's a million ZIP Codes in a county. So good point on that, we'll just have to figure out how we work through that.

That's all I have.

COMMISSIONER YORK: I still like ZIP Codes. Keeps everybody local.

COMMISSIONER LERNER: Me, too.

CHAIRPERSON NEUBERG: One piece of data amongst many.

COMMISSIONER YORK: Exactly.

CHAIRPERSON NEUBERG: Any other comments?

Yeah, you know, I actually have nothing to add; I usually do. But I felt that many of the questions were

answered in subsequent presentations in the agenda.

And so if there is no further comment, we will move to Agenda Item No. V, which is update from the mapping consultants Timmons/NDC.

Please take it away.

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MR. FLAHAN: Well, thank you very much. Good morning, everyone.

Good to see you two days in a row.

The first start we'll mention is the listening tour survey, I know there was a comment about the ZIP Codes that was just brought up. We did add ZIP Codes to the listening tour survey, and that is now ready to go. Being that ZIP Codes are a geographic feature, we can easily tie it to a county; so that's not a problem, we can get to the counties we need to. And probably estimation of 90 percent of ZIP Codes probably only span one county, I'm sure there is a couple that do span multiple counties, but we can figure it out to get that detail to you guys to if you want to see counties instead. That's -- that's not a problem.

The only other update that we have from yesterday to today, except for the presentation you guys will see, is we're gearing up for the list ening tour, so we're making final preparation on our side to make sure we are successful going forward.

And, with that, that -- that's all I got from my

1 side. I'll turn it over to Doug. 2 MR. D. JOHNSON: Yeah, do we want to introduce 3 Dr. McGhee at this point or is he on a later item. 4 CHAIRPERSON NEUBERG: Not yet. 5 MR. D. JOHNSON: Okay. 6 CHAIRPERSON NEUBERG: Oh. Yes, that's going to be 7 our next agenda item, so before we jump to that let's close this. 8 9 MR. D. JOHNSON: Okay. 10 CHAIRPERSON NEUBERG: You have anything specific on 11 what Mark just -- just shared? 12 MR. D. JOHNSON: No, I think --CHAIRPERSON NEUBERG: Okay. 13 14 MR. D. JOHNSON: -- we got it through yesterday, 15 so. 16 CHAIRPERSON NEUBERG: You know what, I would just 17 like to share and just thank you Mark that -- that obviously 18 our public comment system is working. I mean, you know, you 19 receive public comment and within 24 hours you've digested 20 it, planned for it, accounting for it and -- and I just want 21 to thank you and acknowledge that. And if there's --22 2.3 MR. FLAHAN: You're welcome. 24 CHAIRPERSON NEUBERG: And if there's no further 25 conversation, we will now jump to Agenda Item No. VI,

presentation and discussion concerning potential competitive measurement tests.

With that, Doug, please.

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MR. D. JOHNSON: Yes. Thank you. Today we're honored to have Professor McGhee who is a first of a number of academic experts in this field I've contacted to see if they're available and willing to talk with you about the issue of competitiveness.

I do want to express my appreciation, I just called him on Thursday and e-mailed him on Friday, and he was willing to turn around and make a presentation to you this morning. Obviously, this has been prepared on short notice so we will probably have him back as well as we get more information on this and get more into detail and into decision-making. But he is -- I do appreciate his willingness to turnaround quickly.

And as -- as Valerie mentioned at the beginning, he is coauthor of the Efficiency Gap Measure that I mentioned yesterday, and he is on the board of an organization called PlanScore, which has set up a website where you can update maps -- or you submit map, and it generates a whole bunch of competitive scores, so he'll talk more about that.

Just a little bit of a background, he is a senior fellow at the Public Policy Institute of California, and he has his Ph.D. from the University of California at Berkley.

As I mentioned, he's the first of a number of experts that we will be having so that their viewpoints and perspectives can -- can essentially enrich your decision-making processes to consider this important issue.

And, with that, I will turn it over to him.

DR. MCGHEE: Thank you, Doug, and thank you to Commissioners for having me here today. I really appreciate the opportunity to speak to you.

As Doug said, it's been a quick turnaround so I can't vouch for the quality of this presentation but I'll -- hopefully it will be clear enough for all you guys.

Let me -- I've never actually used GoogleMeet before. Do I do "present now" to share -- share slides? Okay.

MR. D. JOHNSON: Yeah.

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DR. MCGHEE: A window.

COMMISSIONER YORK: It's going to be a little weird, too. All the -- all the faces will disappear and all you'll see is yourself.

DR. MCGHEE: Right, yeah. I'm familiar with that from Zoom; I'm just not a -- not normally a GoogleMeet guy. Let me get this started and then hopefully this will work here.

Can everybody see that?

MR. D. JOHNSON: Yep.

DR. MCGHEE: All right.

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So as Doug mentioned, I'm -- you know, so I have a day job, but I also am on the board of and one of the kind of team behind -- members of the team behind this website called PlanScore, and I'm coming to you in that capacity today because I think PlanScore may have some tools that will be useful for you; and also just to talk to you more generally about competitiveness and redistricting, that's what Doug asked me to talk about today.

What I want to do is not necessarily in the -- in the law that establishes the Arizona Commission, it mentions competitiveness, of course, and some language about drawing a certain number of competitive districts. I'm not really here to tell you how many competitive districts you should draw or, you know, how competitive your plan should be overall, but I do -- I do want to give you some sense of how -- how you might think about the question of competitiveness and how to measure it.

And I think there is some -- I have some recommendations along those lines. So, again, won't be solving your problem but hopefully will be to able to shed some light on to those as it were.

So first I want to talk about kind of what competitiveness means, at least in the context of the Arizona Commission, how that then might be measured, what

might be one approach to measuring. There's actually a number of approaches, but I'm going to kind of suggest one that might be the most effective for you guys.

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I'm going to talk a little bit hopefully without sinking too deep into the weeds about how competitiveness relates to the concept of partisan bias or partisan advantage in redistricting, which is more kind of the classic gerrymandering question; and then kind of give you a little bit of a presentation, a demo, of the PlanScore website so you can get a sense of how it might help you with this question.

All right. So what does "competitive" mean? Well, before we can say -- talk about competitiveness, competitiveness is one dimension of sort of partisan outcomes or election outcomes in -- in a redistricting plan, and I think that that -- that concept itself, just the election outcomes itself, can be broken into two really super broad categories.

The first is partisanship or partisan

consideration, that's where voters are supporting candidates

as representatives of political parties. So they don't care

so much about the person's name; they care about the label

that come after that name.

And so when they are evaluating, they might be somebody who is a really diehard party supporter, always

going to support that party; they might be somebody who decides one election to the next which party they're going to support, but they're all evaluating the candidates as members of that broader political party and how they perceive that party has performed.

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The other just really super broad category is personal characteristics. This is when you support the candidate as an individual and the individual candidate record, either because of their personality or it's the cut of their jib, whatever it is, maybe it's just the fact that they take sort of a constellation of policy decisions that makes them distinct from the typical member of their party. It's really that individual and that individual candidate record that matters and that's what you're voting on as a -- as a voter.

So Doug talked a little bit about this kind of personal versus partisan I think in his presentation yesterday. While personal is often considered synonymously with incumbency, it doesn't -- but it's not exclusively the same thing, but incumbency is certainly kind of one of these personal factors that might play a role.

So I think when we're talking about redistricting, the thing that -- that matters most is the partisan and not the personal. And that's because the partisan is the thing that -- that you guys have the most control over when you're

drawing the lines. It doesn't mean that incumbency doesn't play a role or have a -- have some -- doesn't -- doesn't factor into some redistricting plans; certainly if a party is drawing a plan, they might try and design the districts to -- to, you know, this particular district or that district to be represented by some particular person. They have a person in mind when they're drawing a district. So that is certainly a possibility.

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Hold on; I'm trying to plug in my computer here.
Using more juice than I expected.

So the -- so you can certainly have that -- that personal characteristic be part of redistricting, but I think you as the Arizona Commission, my read of the law -- again, I'm not here -- I'm not a lawyer. I'm not here to advise you on the law, but my read of it and kind of how I'm going to be approaching this presentation today is on the assumption that you're actually really not allowed to consider that aspect of the line drawing.

So the -- the Arizona law specifically mentions party registration and voting history as something you can use to evaluate the competitiveness of districts but not the residence of incumbents or candidates. Right?

So that suggests to me that really beyond the fact that redistricting is mostly about -- about sort of varying the partisan composition of these districts, in addition to

that, that's really kind of your mandate is to -- to consider those factors and not the personal factors.

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So when we talk about competitive and competitiveness, it's kind of a partisan definition from my -- from my perspective. So it's that the district's partisanship makes it possible that it will be held by more than one party over its lifetime, that is the -- the ten years that that district will exist.

That doesn't mean that the personal part isn't there, but the personal part enters into the equation through a certain amount of extra uncertainty about how the election result is going to go. So it becomes kind of packaged into a general sense of, well, you know, there might be something else going on and our prediction of how this district is going to perform is going to be less than perfect as a result. It's not the only thing that contributes uncertainty; there's lots of things, but it is one of the things that contributes to that and certainly makes it a little bit larger.

I'll also note that over the last, say, 30, 40 years, the dominant trend has been for these -- for the personal factors to become much less important, and the partisan factors to become much more important. So these days it's pretty easy, actually, to -- to compare to decades ago to forecast how a race is going to go based on the

partisan composition of the district without even knowing who the incumbent is.

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All right. How might we measure competitiveness?

Well, I think there's a number of different approaches we might take and I'll -- I'll list three of them here in ascending order of quality in my view.

The first would be to use the party registration of the district. It's an option in Arizona; it's not an option in every state, but Arizona has party registration, so we could use party registration.

It is an option you could use; you could take this route. I think of the options I'm going to present here, it's the worst. Why is it the worst? Well, because what matters is not the labels on a party registration -- on a registration form -- I'm a D, I'm an R, or whatever -- it's the votes: How does this person actually cast ballots for the race in question? That's what you are actually concerned about, not party registration.

Party registration is a stand-in for these other things.

And as I heard you mention at the outset, there's this question about what to do with the other category, sort of the Independents, right? The reality is there's — there's lots and lots of research that shows that Independents are usually closet partisans; they're not

usually the classic swing voters. Certainly there is a chunk of Independents who are swing voters, but most Independents are not. They tend to not only vote consistently up and down the ticket for one party, but they also vote consistently over time for that same party. So if they -- if they lean Democratic in one election, they'll lean Democratic for the next election, that kind of thing.

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So that makes allocating Independents as a way of trying to engage competitiveness problematic in my view.

Another option is to take votes for statewide office like presidents, US Senate, Governor and use that as a sort of stand-in as a partisan outcome of the district might go. This a better approach. It's a better approach 'cause it gets closer to that concept of actual votes and it's better because in this day and age, as I said, party considerations drive outcomes a lot more than they used to. So the predictive power of these statewide offices has gotten a lot better.

But fundamentally what matters is votes for the office the district is drawn for, right? So it's state legislature; it's votes for state legislature. If it's Congress, it's votes for Congress. So what we really need to know is the relationship between those statewide offices and the office in question.

I think the best approach is to -- is to come up

with an expected vote: What do you think the vote is going to be in that particular district? And there are tools that allow us to do this pretty well.

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They basically involve taking statewide office races, which you can reaggregate into the new districts once they're drawn, take those past outcomes; and then translate those into predictive party performance based on how those things have related to each other in the past.

So this is not a perfect method, but it requires in my view the fewest assumptions, and it's the most data-driven.

Now, if we're going to do this, I think there are two very broad approaches that you might take. One is to just use the average election and the other is to sort of factor in partisan tide. So what if I -- what if we use just the average election, this is sort of, okay, we know what this relationship is, and we know what it's been kind of over the last ten years, say. We use that to say, okay, what on average, over the last ten years, how would this district like this have performed if it had been -- if it had existed in the last ten years?

And so we -- and then for this you would -- you would just kind of pick, you'd sort of predict each of the party's performance in each of the districts, and then you'd pick some range of the two-party vote that seemed

competitive. So let's say, like, okay any -- any seat where the winner won by less than 55 percent, say, we'll consider that competitive.

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You can also, for this kind of calculation, factor in the uncertainty about that expected outcome. So the -- one of the nice things about this methodology is that you -- you have that relationship between the statewide vote and the vote for congress or state legislature and you can see how much error there was in that forecast in the past. So you can say, okay, yeah, on average there was this relationship, but there's a lot of outcomes that don't fit that relationship perfectly. How many outcomes were there like that? How far off from that kind of main tendency were the results?

And then you can use that to have best guesses about the amount of error or uncertainty in your prediction. So you can also factor that in to -- to your decision.

And even better in my view, sort of the complete approach for the kind of thing that you're doing, is to have that kind of average outcome and then imagine what a partisan tide might do to it. A partisan tide is where an election where it seems pretty clear that candidates of one party did better across the board and candidates of the other party did worse.

So I'm thinking, imagine a year like 2010 for

Republicans or 2018 Democrats. All Republicans did better pretty much in 2010; all Democrats did better pretty much in 2018.

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So what you can kind of look back over the history of Arizona in the last ten years and say, okay, what's been the sort of typical partisan tide, and what's the partisan tide we want to kind of imagine is the largest we would potentially see, and will any given district flip party hands under those conditions?

So if you have a district that was 55 percent

Democratic by your prediction and you said, oh, I think the

largest tide we might see would be six -- a six-point shift,

then that seat could flip and maybe we can consider that

competitive because that has the potential with the sort of

shifting up and down, the natural shifting up and down we've

seen over time, it's likely to naturally flip. So it could

be a competitive seat for that reason.

So how does competitiveness relate to bias, to partisan advantage?

This is a little bit more of a complicated conversation and so, like I said, I hope I don't get too much into the weeds and can keep it kind of high level, but I'm going to try to give you sort of a primer on -- on this relationship because there's not exactly the same thing, but they do relate to each other.

So bias or partisan advantage in redistricting is largely about the concept of efficiency. What is efficiency?

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Well, efficiency is where the vote that you cast in a particular race has the best chance of producing a winner.

So if you got a district that's like 60/40

Democratic, the 40 percent Republicans in that district in a sense their -- their votes are not efficient because for -- for Republican wins because they're all cast for a loser.

They're cast for the Republican candidate in that seat.

If you were a gerrymanderer you would say, "Hey, that's -- that's not good. What I would prefer is move some of those people into a neighboring district where they have a better chance of actually producing a win."

So what you're -- and then same thing is true for a seat where, like, say it's 80/20 Republican. Those extra Republican votes beyond the -- the number necessary to win the seat are inefficiently allocated. They can be moved to another seat.

So -- so the party that -- a party wins more seats as it allocates its voters more efficiency. So that is as it has more seats that it wins by small margins as compared to oppositions who win their seats, if they win any at all, by very large margins. So those large margin districts are kind of, you're sort of dumping supporters into a small

number of districts where they -- a lot of their votes are inefficient.

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And all measures of partisan advantage in one respect or another capture this notion of efficiency. They do differ from each other. They can under some circumstances give different results, but they all -- somewhere in them is a kernel of this concept of efficiency.

And I will say, for Arizona -- for reasons I can get into in the Q and A if you want, for Arizona they all give very broadly similar results. So the good news for Arizona is if you were worried about this gerrymandering question at all, you wouldn't really have to worry too much about the metric that they choose because they're all going to kind of give you the same result.

So how does this relate to competitiveness?

Well, there's one way I think that is -- that is important where it could relate to competitiveness.

Generally speaking, I wouldn't worry too much about the gerrymandering side when you're thinking about competitiveness but, again, I can see a way in which they could be -- they could be problematically linked.

If you felt because of other criteria that the Commission is required to -- to follow, if you felt that you needed to create some uncompetitive districts, you can think those uncompetitive districts as sort of using up partisans

of one side. If it's an uncompetitive Republican seat, you've sort of dumped a bunch of Republicans into a small number of districts, the same thing on the Democratic side. That means if you then create -- if you create those uncompetitive districts, and you turn to the rest of the state and your goal is to create only competitive seats in the rest of the state, it will be easier to create competitive seats for the other side because you've used up a bunch of partisans in those uncompetitive seats to start. And if you end up having a small number of uncompetitive seats that are won by one party, and then the rest are competitive seats won by the other party, that's a gerrymander at least on paper. That's exactly the classic formula for partisan gerrymander, and it would be completely accidental in your case. So I would just -- I think that's where you have to be a little careful.

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And so what's -- just to give you an example of this, our little toy example. We've got 50 voters; 30 are red; 20 are blue. And we draw these districts around those voters.

Oops, look, we've got five districts; and despite the fact that the state is 30 red, 20 blue, we have 3 blue and 2 red, and it's purely based on how the district lines were drawn. This is -- looks a lot like the scenario I just described because, look, we've got a couple of seats that

we've drawn that are overwhelmingly red, have almost no blue voters at all, and so that -- that could be kind of the initial uncompetitive seats that you draw for other -- based on other criteria; and then the remaining are just very narrowly blue, but they're blue enough that they're going to be blue seats, and that's how you end up with this distorted outcome.

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So what's kind of the best solution of this? I think in very broad terms to avoid this kind of bias is probably best to try and balance competitiveness in some very rough sense. It doesn't have to be perfect; but if you've got some uncompetitive seats on one side, something that's roughly uncompetitive on the other side is going to help prevent this kind of scenario from happening.

Again they don't have to be if it's 80/20 Democratic; it doesn't have to be 80/20 Republican, but just kind of seats that are also uncompetitive on the other side would help alleviate this -- this particular issue.

All right. How might PlanScore help?

So PlanScore is a collection of five geniuses and me. It is a nonpartisan redistricting resource that whose goal is to help people predict the partisan outcomes of their plans. So it -- it will give you the expected partisan vote in each district in your new plan; it will also calculate a variety of the partisan advantage metrics

that are out there, including the efficiency gap, but also the ones that others have created; and it will -- has a big database that has these bias metrics going way back in time, back to the 1970's for some states.

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It's a great collection of people who are behind this, but the real amazing person -- I set him off to the side over here -- is Mike Migurski who did all the coding for the website, who has designed it, made it all work, he's an absolute wizard when it comes to this geospatial stuff.

So I've created some screenshots of PlanScore, but I think what I'd like to do is go to the actual website and show you it working dynamically. So let's see if I can make that work.

Oh, a tab. I can do a tab, that's great.

All right. Can everybody see that?

I hope so; I can't see you now.

MR. D. JOHNSON: Yes. Yes, we can.

CHAIRPERSON NEUBERG: Yes.

DR. MCGHEE: All right. Okay. Great.

So this is the main PlanScore site, when you go there, it's www.PlanScore.org, it takes you to the -- a map of the country with the historical metrics, U.S. House, State Senate, State Houses. We don't have the historical metrics for every single state, but we them for a lot of states, generally more for state legislatures. Mostly

'cause when you get in the U.S. House, smaller states sometimes, you know, the -- the metrics, can -- if you have like a state with three seats, partisan gerrymandering is not as much of an issue, and it tends to become harder to -- to measure.

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But so those are the -- those are the historical, if you wanted that, it tends to be popular with the media because they write stories about the history of gerrymandering.

But then you can go up here to the top to score plan, and then it takes you to this site with this big bad button that says "Select a file to upload." It will take any of these types of files, and it will just automatically detect what kind of file you're uploading.

So what I did is I went to the website for Arizona's last Commission where they helpfully had the state files for -- for the -- for the last plan, and I downloaded it; and then I -- I just selected on my desktop, and it uploads it. So we'll give that a second to go.

Usually takes a couple of minutes.

All right. So there's Arizona's congressional districts as they exist now.

Now, we can go down -- the next step is we can go down, and we can actually tell PlanScore whether we think a Republican or a Democrat is going to represent that seat.

That's going to help with the predictions, because as Doug mentioned in his presentation yesterday, incumbency still is a factor; it's not the factor that it once was, but it is still a factor. So you're going to get a better, more accurate prediction if you factor in incumbency.

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Again, my sense is that you are not allowed to factor in incumbency in this way. But if you wanted to, again, I'm not a lawyer so I'm not going to tell you you can't.

But I'm going to leave this all as though every seat is open for the purposes of this exercise under the assumption that that's what you guys would have to do too.

And then you just hit "Score this plan." And this part takes just a little bit longer but not too long, especially for a smaller plan like this.

CHAIRPERSON NEUBERG: You know, while we're waiting for this to upload, I just -- you know, I was remissent in sharing with my colleagues that after this we have the opportunity for Q and A, but we also have the opportunity to go into executive session for the purpose of obtaining legal advice with respect to the competitive measurement test. So as you're taking notes with your questions, please remember that you could have two different buckets.

So, with that, please continue.

DR. MCGHEE: Great. Thank you.

So you see it's now, it has finished its work. As I suggested, you look at the different measures of partisan advantage and they -- they all look broadly similar.

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The -- each of these shows not just where this plan is, but also the -- the distribution of plans around the country on this same metric; it also tells you in terms of the uncertainty in our prediction, like, how -- how likely it is that the plan will favor one side, and all of these are, you know, 52 percent, 61, 61. Just a very slight tilt, right? Not -- not very much. That's pretty close to a coin toss, right? Which is kind of what you would hope to see on these metrics if there isn't any advantage, right? Any bias.

It also, for one of the measures in particular, the efficiency gap, it -- it does this kind of partisan tides' test, and it shifts things up and down to see how the advantage metric changes as a result. So how sensitive is the result to the advantage metrics swinging around?

And down at the bottom, and this is the part I think that might be of greatest interest for the Commissioners and for the Commission, is it gives you the specific prediction for each race.

Along with the chance of a Democratic win, now, this is -- this is akin to the average election result that I was talking about before, but without the partisan tide

part built in.

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So we've got, again, an average election year over the last ten years. This is how each of those seats would turn out. And then this chance of a Democratic win reflects the uncertainty in our measure.

So that -- that number is going to get, like, here we've got a seat that's predicted to be 50/50. So the chance of a Democratic win is pretty slim, right? It's basically a coin toss.

But then you get down to like a 61/39 seat, and then it's overwhelmingly the like -- the chance that it's going to be a Democratic seat, and then you have the same thing on the Republican side in some cases.

It gives some sense; it also tells you some of the inputs that went into this, like the presidential vote, and it also has some demographics metrics; and then it notes that all of these are -- are simulated as if they would be open seats.

And then the map is colored to show kind of the general tendencies, the dark -- the solid colors are solidly one way or the other, and then the -- the shaded are ones that are a little sort of dicier in terms of which way they would go.

And that would be kind of one sense of competitive or noncompetitive, right?

But, again, I think it might make more sense to take these predictive votes here and acknowledge the fact that elections shift up and down, and then -- and then pick some number that seems reasonable in terms of how much shifting up and down you expect to happen and get a better sense of which ones might actually work.

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 $\label{eq:All right.} \mbox{Now the question of -- shop sharing.}$ There we go.

All right. Now I'm back with you guys, and so I'm going to go back to one more thing to show you.

So I had created these just in case it all blew up on me.

So this shows you, I thought it would be useful to compare this PlanScore prediction to the actual 2020 vote.

Turns out the 2020 election was a pretty average election come -- like, relative to the history of Arizona over the last ten years.

And so you can see this open seat prediction that I just showed you compares to the actual 2020 vote quite well in each case. It's a very close match. Not perfect, but pretty close.

If you run PlanScore with incumbency you get even closer, right? Some of these are really pretty dead on.

There's only one seat where it's a little bit off.

And so you can see that incumbency does matter; it

is changing the results a few percentage points. But it's not the -- the force that it once a was back in, say, the late 1980s you would expect incumbency to maybe shift the vote by 10 points sometimes. It doesn't do that anymore, but it does nudge it a few percentage points. So you're going to get a more accurate prediction if you use incumbency, but -- but you can get in the right ballpark without it.

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All right. So that's -- that's the presentation

I've got for today to give you some sense of kind of how I

would think about this question and then the -- like, how

you might use a tool like PlanScore.

I will say PlanScore is free and we're nonpartisan. We let anybody use it. We don't keep track of who uses it, so you can go and upload files and plans to your heart's content, and nobody will know. We won't know; we don't keep any record. So play around with it if you like, it's all automated, we don't need to be involved at all. So it's just provided there as a public service.

And that's all I have to say. Thank you.

MR. D. JOHNSON: Thank you, Eric.

Chair, I'll just -- a couple of final thoughts on this.

Again, thanks, Eric, for -- for presenting this on very short notice, so we really appreciate him putting

together what I think was a very useful presentation.

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One other thing that he and I did discuss is that some people may have heard of this Dave's Redistricting app. It's an online sort of redistricting tool, and they have merged the PlanScore calculations into that. So one of the things we'll follow up with him on is, is it possible to actually build the scoring into our redistricting tool as Dave's has.

I have no idea whether that will be possible or, you know, resource appropriate, but we'll -- we'll follow up on that just so you have it in the range of options on your table when you do get to the point of choosing metrics.

DR. MCGHEE: Yeah, so we are -- as Doug says, we're embedded into Dave's Redistricting app, and I think we're potentially open to other similar collaborations, but I can't speak for the whole -- whole PlanScore organization.

MR. D. JOHNSON: So, yeah. Yeah, we'll follow up on that so that when this issue does come back to the Commission to make a decision, we can tell you whether or not we think we can incorporate it so it's live or whether, as you saw, you know, worst case it's very quick to upload a shape file and give you a report.

So thank you again.

DR. MCGHEE: You're welcome.

CHAIRPERSON NEUBERG: Thank you, both.

Again, just reminding my colleagues if there are questions that you've noted for executive session, let's earmark two buckets.

And before you turn it over to Q and A, Doug, I don't know if you want to set any, you know, additional context for how it would be helpful for us to be digesting this information or thinking about it, you know, relative to future presentations; but, if not, you know, we can certainly dive right in.

MR. D. JOHNSON: Yeah, no, I think, you know, whatever questions you have would be great to ask him.

I do realize this is a ton of information you've gotten in the last 24 hours, so I did talk already with Eric about him coming back kind of when you've had more time to process and -- and have heard other viewpoints and -- or other ideas as well so you can keep it all in context. So whatever questions you have for him today, great, this will not be your last chance to ask questions of him.

CHAIRPERSON NEUBERG: Okay.

Commissioners?

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COMMISSIONER MEHL: I have a question for Doug, and I do appreciate the presentation, Eric.

Doug, when we look at the Constitution and it lists six factors and now we've had several discussions about how we measure competitiveness, how do we measure the other

factors? How do we measure compactness and the other factors, and will we be hearing anything on those?

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MR. D. JOHNSON: So, yes, definitely hearing about those. Those are less complicated. I mean, the one that comes kind of close in -- in oddity, I guess, would be the compactness world because there are a whole bunch of different definitions of compactness. Like competitiveness, they often conflict too. So we'll get more into that.

But this is -- we put so much emphasis on this one because competitiveness seems to be simple when you first hear about it, but in reality measuring it and implementing it in a plan is very -- as you're hearing -- very complicated, so this is the one that will take a lot of thinking and a lot of discretion by the Commission.

The others are -- are certainly just as important, you know, we're not saying this should dominate or -- or make any judgment calls on that front, but are -- tend to be more straightforward. Like how many cities are split, that's a pretty straightforward concept.

So we will be covering those but not -- not to degree we're covering these.

COMMISSIONER LERNER: This is Commissioner Lerner.

So when you're looking at -- first of all, thank

you for your presentation, very interesting about that; I

learned a lot.

Question. You're using existing lines, right, the existing districts right now because that's what you have for data. How would you incorporate a PlanScore into, you know, as we're working on redistricting and we may have to move lines that exist one way or the other, how does PlanScore work with lines that are not set in stone already?

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DR. MCGHEE: Yeah, so that's a good question.

The -- I used the -- the existing maps because it was easy to get a shape file for those. To get -- what -- what the -- the upload part of PlanScore is all about the lines. The data behind all the calculations, those data, they already exist at PlanScore, and so all we need from your side of it is the lines.

And so I was just using those lines to give -- give some sense of how the website works. You can upload any lines you want, the only thing that we require is that it be an entire plan. So you have to draw all the districts and then upload the whole plan all together; you can't upload just sort of one district or two districts, you would need to get the whole thing in there.

But if it is a complete map, you can upload it and you don't even -- doesn't even have to be a legal map or anything along those lines, it just can be anything -- any map that you have drawn, and you just want to test and see what it looks like, you can up load it to PlanScore.

COMMISSIONER MEHL: Eric, what is the base of the data, is it the American Community Survey data? Or what is your data based on?

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DR. MCGHEE: It -- so we have a big data set of all of the election outcomes. We actually have a data set of all the election outcomes going back to the 1970s. For the sake of PlanScore, we only used the last decade of data because we wanted everything to be as sort of close as possible to -- to current times.

And then we -- I mean, I don't want to get too much into the mythological weeds, but we -- we -- there's this technique called regression analysis, and we used regression analysis on those -- that big data set. So the data set consisted of the actual election outcomes. It also had the presidential vote of each district, and it also had whether that person was incumbent or open or Republican or Democratic incumbent, and see how those relate to each other over the last ten years.

One of the nice ways we did this is our process allows for the special estimate of the relationship for Arizona. So when we're producing those Arizona results, we're not using some kind of average relationship for the whole country, we're using Arizona relationship and predicting for Arizona; and we can do that for all the states around the country.

But we don't need -- so the American Community

Survey has demographic information, and we did not use

demographic information for our model, for our predictions.

It actually -- I mean, we considered it, we tested some -
some approaches that used it. It just doesn't turn out that

it gives you all that much extra juice for your prediction.

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So we wanted to keep things clean and simple so the -- the things that are driving our results are the presidential vote and incumbency and also what state and what election year you're talking about. So we have it -- we allow it to kind of vary by election year as well, so we can give you a special prediction just for a particular, you know, just as if you're running election year again.

But we decided that the better approach would be to sort of show the average for the decade, that's just a judgment call by us about what we wanted to present; but you could, given the underlying, the nuts and bolts, you could provide a prediction for a specific election year as well.

Does that answer your question?

COMMISSIONER MEHL: It -- it does. And it -- it seems like some -- you know, how predictive will this then be of the next decade as opposed to looking backwards over the past decade, especially given that we're seeing some fairly significant shifting of voter preferences, you know, across the country, sort -- sort of a realignment that is

taking place.

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So how -- how much can we count on the predictability of this given the state of the current political environment?

DR. MCGHEE: Yeah.

CHAIRPERSON NEUBERG: And I would add to that because it's directly relevant, immigration. I mean, you know, people coming to Arizona, we're -- we're an attractive state, so how that might, you know, throw all of these results off. Thank you.

DR. MCGHEE: Yeah. So, a -- the United States is a dynamic country and election results can definitely change, and they can change in unexpected ways. So, you know, the -- what's the line? Prediction is always difficult, especially about the future.

So, you know, it's -- nothing is perfect.

I will say, like, a couple of thoughts. One is, these days the predicability is actually better than -- because -- in part because of the role of partisanship in -- in American political life. It has made the predictability of elections better. It's not perfect, but it is better.

And I mean, as you saw, the -- the results that PlanScore spout out matched up with the 2020 election really quite well.

And then the other thing is, because of your

mandate which is to try and -- try and draw districts that are going to be competitive, you have no choice but to try and predict the future because you are drawing lines for the future, and you've been asked by the law to anticipate which seats you think would be competitive.

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And so given that reality, it's -- the best thing to do is to -- is to predict the best that you can, and I think that this does offer the best predictions that are possible. Again, not perfect but -- but pretty accurate these days. And -- and kind of given the reality of what your mandate is, I think you probably have no choice but to do some guessing.

You used the presidential race so obviously that's every four years, but I've heard that it's actually better to use -- or good, I don't know if it's better or -- I don't know. Good to use statewide races that might be better predictors for us in Arizona versus what's happening on the national front. Also because people come out for a presidential race, but then they don't come out two years later for the other races, and in Arizona we are on that different cycle, right? So we have our statewide races not when the presidential happens.

So how would you -- or what might you recommend if

you were to look just at Arizona and use statewide races to try to give you some of that prediction that you've done.

Because you did well with the alignment on presidents, but things can happen, right? The personalities can come into play; all sorts of things come into play.

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Would you look at any of the statewide races and if you could -- how could we test your model using other statewide races that we have?

DR. MCGHEE: Yeah, there's a good question. So there's a number of reasons why we didn't use the -- use other statewide races; we did test using other statewide races.

Generally speaking when you try to prove the prediction with other statewide races, it doesn't add much beyond the presidential contest. So the presidential contest, even in off years, drives most of the down-ballot contests in terms of the predictability. So you -- you could certainly look at what the gubernatorial or the U.S. Senate race did, but it's not necessarily going to add much beyond what the presidential vote gives you.

Because what we're -- what we're looking for, the things that's going to -- that's going to create the most problems for something like PlanScore is where the rank order of the districts gets all messed up. So races can sort of shift one direction or another from one year to the

next, but they also kind of scramble relative to each other to a certain extent, right?

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This seat was the most Republican last year, and now it's not anymore, right? That kind of thing happens. That is the piece that's hardest for PlanScore to manage.

The reality is that rank ordering gets scrambled a lot less than it used to, and races like governor -- governor in particular is -- is one of those contests around the country that often is unpredictable. You'll have some -- the governor of Louisiana is a Democrat, the governor of Massachusetts is a Republican, right?

There is -- unexpected things happen in gubernatorial races. Those unexpected things in gubernatorial races and if you look at the outcome district by district, it can produce a lot of that scrambling around. You know, this district no longer looks like it's quite so Democratic because of this gubernatorial race thing.

But when you compare that to how the down-ballot races actually went, they don't tend to reflect that scrambling to the same extent. The down -- like U.S. House, state legislature are more predictable and that rank ordering is more consistent over time, than -- than would -- it would appear by looking at some of those top other ticket races.

And maybe the best way to think about it is just

because you have a statewide race doesn't necessarily mean that it's telling you anything about the down-ballot races, right? Imagine if somebody ran for, you know, the statewide office of motherhood and apple pie, and they happened to win by on overwhelming margin because they were really good on those two issues, but -- and people really liked that candidate.

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But then when they turned to state legislature or U.S. Congress, they're like, yeah, but that race doesn't (technical disruption), it's a different decision that I'm making over there. It doesn't have anything to do with this decision over here.

And so in theory those other statewide races could tell you something more about the down-ballot races, just in practice they -- they don't. And the -- we can capture most of the -- of the additional variation through our modelling, allowing this relationship between a presidential vote and these down-ballot races, we allow that to vary by year and by state. So we have this special relationship just for Arizona, we have a relationship that is different for each election year. So we're capturing some of that variation over time in the way that we handle the modeling.

The final reason why we didn't take the approach you're describing is that it made it a lot more complicated to put the website together because we didn't have -- we

don't -- you know, some states don't have a U.S. Senate race in any given election, right? Sometimes it's hard to get the results at the level of detail we need to do our -- our modeling with -- with some of these other races.

So it allowed us to incorporate a lot more states and do a lot more predictions for a lot more states without really any cost to the accuracy of our predictions.

COMMISSIONER LERNER: Thank you.

CHAIRPERSON NEUBERG: Any further questions?

Thank you so much. I thought that was incredibly informative, and we look forward to additional learning on competitive measurement tests.

DR. MCGHEE: For sure.

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CHAIRPERSON NEUBERG: With that, I'm actually going to use our discretion to move agenda items.

Vice Chair Watchman I believe is with us for another 30 minutes and our Agenda Item No. X I think is a significant item.

So we'll move to Agenda Item No. X, discussion concerning a summary of recent litigation related to the Voting Rights Act Section 2, Brnovich versus Democratic National Committidee -- Committee.

And I would like to suggest again to the Commission, like most of our legal briefings, I suggest we have our legal briefing in public session and that we elect

to go into executive session -- I know I personally have some questions -- in order to understand the application of this to our unique needs.

And so I'd like to just for public record say the Commission may vote to go into executive session which will not be open to the public for the purpose of obtaining legal advice to further implement and/or advance these legal issues pursuant to A.R.S. 38-431.03(A)(3).

And, with that, I will turn it over I believe to Roy.

Oh. And, by the way, should we take like a three-minute break? Does anybody want a few minutes before we dive?

Okay. Okay, Roy.

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MR. HERRERA: Thank you. Thank you, Madam Chair.

So I think the purpose of this agenda item is to provide a, you know, brief overview of the Brnovich case, which many of you have seen in the news was decided a couple weeks ago by the United States Supreme Court. Of course, as -- as the Chairwoman indicated, if there are questions related to the application of this case specifically to redistricting or potential claims that would be brought against this Commission, we would ask that -- to address those in executive session.

But for our purposes here, I just want to go over

the case, the holding of the case, and sort of what it means for Section 2 vote denial claims; and, like I said, if there are questions related specifically to -- to what the case said or did, I can answer them now or in executive session, as they apply to redistricting.

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So I'll just start by, you know, again and this may be something that you guys are familiar with already but sort of discussing what the case is about.

Ultimately what the case concerned was two different Arizona policies -- election procedures that we have in the state that were challenged under Section 2, the Voting Rights Act.

The first was Arizona policy of rejecting election day ballots cast out of precinct. So generally referred to as the outcreasing policy. The second is Arizona's prohibition on ballot collection, which is, you know, the sort of more contentious I would say of the two policies that were in question here.

But as I mentioned, the plaintiffs challenged both of these policies as violating Section 2 of the Voting Rights Act. During our Voting Rights Act training, I made the distinction that under Section 2 we generally see two different type of challenges, the first are vote denial claims, and then the second are vote dilution claims.

It is the latter, the vote dilution claims that we

typically see during the redistricting process. That is not what this case was, this was a vote denial challenge, a vote denial claim, in such that it is different and distinct I think from the type of claims you typically see in the redistricting context. But, again, we can talk about its application a bit later.

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Ultimately what happened here was that the Court did not side with the plaintiffs [sic], it ultimately sided with Attorney General Brnovich on a 6-3 vote; the majority opinion was authored by Justice Alito and the minority opinion by Justice Kagan.

Now, one of the reasons why this case was important -- well, I would say there's maybe two reasons. The first is that, of course, this is the first voting rights case under the new Court's constitution, meaning we have new justices on the Supreme Court. Obviously and as we all know, the Court is deemed to be more conservatively leaning given the Republican presidential nominations on the Court over the last several years. So it was the first time we saw how this Court would -- would view a voting rights case, so that's one reason why it was particularly important.

I think the second reason, too, is because it was a vote denial case and because the Court had not yet before this case established a clear standard or test for vote denial cases. I think, you know, a lot of folks, a lot of

parties in particular, a lot of amici that came in and proposed different standards to the Court were very interested in the kind of standards that the Court would adopt.

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And in particular there were parties, for example, that encouraged the Court to adopt the kind of standard we see in a vote dilution case. And, you know, during our Voting Rights Act training I think we mentioned very clearly that the *Gingles* test, which is obviously a two-part test, which first begins with a three-part test and then goes into the totality of the circumstances test. There were some folks that encouraged the Court to adopt that kind of test in vote denial contest.

Now, notably, that is not what the Court decided to do. The Court instead distinguished the kind of challenge that occurred in this case as a time, place, or manner restriction -- the type of policies, I should say that were challenged in this case, as a time, place, place, or manner restriction that was distinct from a vote dilution claim.

And the Court went on essentially to look at a number of factors that it considered, you know, in order to establish whether there was a vote denial violation under Section 2.

Now I think what's important, and this is a general caveat I maybe should have started with, is that there's

been, you know, a lot of analysis to the meaning of this case even in a vote denial case. I mean, I -- I, you know, recently saw even this week several election scholars doing some pretty exhaustive opinion pieces on the meaning of this case, and whether the factors -- and I'll list them momentarily that the case -- that the Court considered here, are essentially going to be the -- the test going forward for vote denial claims.

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You know, the Court indicated in its majority opinion that the factors they considered were not exhaustive, so potentially there could be other things that the Court considers, but I think, you know, again, as election lawyers and prognosticators, we're looking at these particular factors on whether that is how we judge vote denial cases going forward.

And I'll just talk about the factors very briefly and list them for you.

So basically the Court listed five different factors again in a time, place, or manner case, which -- which the Court deemed this one to be.

The first was the size of the burden imposed by the challenged voting rule. In particular the Court noted, and I think is the quote that will be used in future vote denial cases: That the mere inconvenience to the voter cannot be enough to violate a definition of Section 2.

So, again, this factor sort of looks at the size of the burden imposed.

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The second is the degree to which the voting rule, the parts from what constituted a widespread election practice in 1982. 1982, of course, was when the VRA was amended, so the Court looked back to 1982 and, again, you know, as a factor listed whether, you know, again the election procedure in question departs from a widespread practice back then when the VRA was amended.

The third is the size of the disparity and the rules impact on different racial groups. So, again, looking at the disparity between the racial groups that were alleged to be discriminated against under Section 2, that size of disparity is important to the Court. That's what the Court indicated at least.

The voting opportunities -- this is the fourth factor. Voting opportunities provided by the State's entire voting system. So, again, what kind of voting opportunities does the state provide for as a whole, you know, does it provide early voting, for example, mail-in voting, that kind of thing.

And the fifth -- the fifth factor that the Court listed was the strength of the State's interest served by the challenged voting rule. And in particular in this case the Court focused on avoiding voter fraud as a mainstay

interest related to these -- again, these particular election procedures in question.

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So just to get through the holding of the case, as I mentioned, the Court did not find these two policies violated Section 2 as alleged by the plaintiffs.

In applying this tests if you want to call it that, at least applying the five factors, first, with the out-of-precinct policy, the Court found that the out-of-precinct policy posed only a modest burden on voters and that racial disparity of the impact was small. So that was, of course, an important factor in doing this analysis.

Further, the Court noted that precinct-based voting served a legitimate state interest in keeping wait times low, on either wait time -- wait times at voting locations, and ensuring orderly election administration.

So, again, looking at the five factors the Court found that this out-of-precinct policy that was challenged was not a violation of Section 2.

Now turning to the, as I mentioned I think the more contentious piece, which is -- the ballot collection prohibition in Arizona. The Court found, again applying this factors, that personally returning or dropping off an early ballot is part of a normal burden associated with voting and potential burdens on voters who must travel great distances are mitigated by Arizona's long early voting

period.

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So, again, looking -- one of the factors as I mentioned was sort of the entire -- the entirety of the state's voting system. Here in particular the Court noted that Arizona had a long early voting period and, therefore, this prohibition, you know, was not sort of an -- an undue burden, if you will.

The Court found that the challengers -- again, this is related to ballot collection prohibition. Found that the challengers offered no statistical evidence of disparate impact in this case and relied only on testimony as to the impact.

And then finally I'll just note that the Court noted here that the State's interest in preventing fraud would have been great enough to overcome even a showing of disparate impact -- and, again, this is the Court saying this -- as mail-in voting is more susceptible to fraud and intimidation than in-person voting.

So to sort of summarize here, it appears we may have a new test for vote denial cases that are based on these five factors that the Court has listed. You know, again, the caveat is we haven't seen this case applied yet in a vote denial case, and so it's a bit clear -- a little bit unclear how courts will apply the five-factor test going forward and whether that is the standard going forward for

1 vote denial cases.

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That is ultimately what happened and, of course, the challenge failed, and these two Arizona policies will continue to be in place.

So I'll end there with the sort of overview of the case itself and answer any questions related to that; and, of course, if there are questions that will be more appropriate in executive session, we can take them then.

CHAIRPERSON NEUBERG: Thank you, Roy.

Questions on the academic information we just heard?

If there are no academic questions -- and that was so informative -- I will entertain a motion to go into executive session to discuss -- for the purpose of obtaining legal advice to further implement and/or advance these legal issues.

Do I have a motion?

COMMISSIONER LERNER: This is Commissioner Lerner.

I so move.

CHAIRPERSON NEUBERG: Do I have a second?

VICE CHAIR WATCHMAN: I'll second,

Vice Chair Watchman.

CHAIRPERSON NEUBERG: Any further discussion?

With that, a vote.

Vice Chair Watchman.

1	VICE CHAIR WATCHMAN: Aye.
2	CHAIRPERSON NEUBERG: Commissioner Mehl.
3	COMMISSIONER MEHL: Aye.
4	CHAIRPERSON NEUBERG: Commissioner Lerner.
5	COMMISSIONER LERNER: Aye.
6	CHAIRPERSON NEUBERG: Commissioner York.
7	COMMISSIONER YORK: Aye.
8	CHAIRPERSON NEUBERG: Commissioner Neuberg is an
9	aye.
10	With that, with a $5-0$ vote, we will move into
11	executive session. We will give a full update to the public
12	with what is discussed.
13	And if anybody needs a couple minute break, we'll
14	see you soon. Thank you.
15	(Whereupon the proceeding is in executive session
16	from 9:16 a.m. until 9:36 a.m.)
17	
18	* * * *
19	
20	(Whereupon the proceeding resumes in general
21	session.)
22	CHAIRPERSON NEUBERG: Okay. I think we have our
23	entire team.
24	Am I correct, Director Schmitt or Val?
25	DIRECTOR SCHMITT: Yep.

CHAIRPERSON NEUBERG: Okay.

2.3

COMMISSIONER YORK: We're less Chair -- Vice Chair Watchman, also.

CHAIRPERSON NEUBERG: Yes. Welcome back everybody, team, staff.

Thank you for, you know, understanding the time we spent in executive session.

Just to alert the public, Vice Chair Watchman had a hard stop at 9:30, which we had alluded to earlier, so we appreciate him making the effort to join us for the first hour and a half.

I want to thank our counsel as well; we had the opportunity to discuss this case and its application to our responsibility with redistricting, and I'd say in particular as it relates to our responsibility to, you know, respect the VRA, particularly Section 2.

And, with that, I imagine, you know, over time it may be a conversation that we'll continue to have, but it's very new and we -- there's more questions than answers.

And so unless there's any other feedback on that agenda item, we can move back to Agenda Item No. VII, which is the Executive Director's report and discussion thereof.

 $\label{eq:community} \text{Item (A) discussion and possible action on } \\ \text{community outreach coordinator.}$

With that, Brian.

DIRECTOR SCHMITT: Thank you, Madam Chair. I am hopeful to have a recommendation for you all next week for outreach. They're just -- when trying to get all the details of the tour hammered out, we would like the outreach person on board as quickly as possible, but we have to make sure we're good to go on that end. So hopefully next week I have a candidate to recommend to you all.

That's all I have for that item.

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CHAIRPERSON NEUBERG: You know, Brian, I just have one very quick question about -- I don't personally feel that -- that the lack of having this hire has impeded our listening tour. I mean, do you feel that in any way there have been, you know, tasks that haven't been, you know, fulfilled or any challenge on that front?

DIRECTOR SCHMITT: Not at all; especially on this first tour that we're doing. We have two more, so we'll continue building as the process moves along, but our whole team is -- is running as efficiently as possible and doing everything we can to make sure people are aware of the meetings, so -- will only add up with time.

CHAIRPERSON NEUBERG: Okay.

COMMISSIONER LERNER: Can I just ask a follow-up, Brian? And this may or may not -- you just said that we have two more public meeting hearings?

I guess I thought we had one more after this. I

was unclear. Can you clarify?

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DIRECTOR SCHMITT: Absolutely. So on the timeline yesterday when we had the two review periods, one with the grid map and then one with the draft maps. In Timmons/NDC's proposal, they also proposed going out and doing eight public meetings during those two periods.

So it's -- it's just their first of three.

COMMISSIONER MEHL: This is Commissioner Mehl. I think we should think about getting feedback on the grid maps by every means other than necessarily doing tours, and then save the tours for -- for when we have the draft maps when it's really going to get intense, and we're going to have a lot of feedback. But that's just one person's thought.

COMMISSIONER LERNER: Yeah, I think we should talk about this more as well, Commissioner Mehl.

I tend to agree with Commissioner Mehl. I'm not really sure about that extra one, so that might be worth discussion at some point.

COMMISSIONER YORK: This is Commissioner York. I mean, maybe we make this conversation a little bit further along after we've done a couple meet ings to the public and see how those go before we kind of draw some conclusions.

CHAIRPERSON NEUBERG: I was going to suggest that we add this as a future agenda item.

COMMISSIONER MEHL: I don't think the past

Commissions did three rounds of tours; I think they -- each

of the two did two rounds of tours was my understanding.

But, Brian, if you can just look into that and report back

on that, I'd appreciate it.

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DIRECTOR SCHMITT: Yes, I absolutely -- absolutely will.

I think part of that was they had the data so early so they were able to have the draft maps, but I'll look back at the specifics and get that to you-all.

MR. B. JOHNSON: Commissioner Mehl, if you want, I can give you my understanding of what happened last time.

COMMISSIONER MEHL: That would be great.

MR. B. JOHNSON: Okay. So you have the -- and Doug Johnson can jump in here too.

So you have the grid map; you flip a coin. You figure out which way it's going to go, right? So you have that grid map.

From that grid map it allows all of the stakeholders to come in and provide their -- their maps; and, of course, exactly what you said, they can -- they can do that electronically or through other means. But in many cases the various stakeholders want to come in and explain how that map is worked and work with your map person; that then helps you inform whether -- how to -- how to not -- how

to move the lines from there based off of the grid map.

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If you wait until you have your maps complete, you're not really able to fully take into that integration that stakeholders' maps itself and that discussion. So quite honestly, the grid maps, although 23 days I think that's completely appropriate, that's going to be a pivotal time where people are putting all of the information before you're -- you're basically making the decision.

I'll give you an example. So the Navajo Nation came into the Commission last time in IRC 2.0 and Commissioner Freeman at the time utilized the Navajo map as one of the basis for -- for basically one of his "what if" maps that went all the way forward. If you waited until the public period once the maps were chosen, you would have missed that opportunity to fully understand why the Navajo Nation believed -- how they -- how they worked in it from the grid map itself.

So I just throw that in for context of how it happened last time, and the public period was really spent on -- on minutia.

COMMISSIONER MEHL: And I guess what I was suggesting is that obviously the 23-day period we would want every bit of input that we could get, but I don't know that we need to go out and do a series of public meetings around the state. That's really the question.

MR. B. JOHNSON: Understood.

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CHAIRPERSON NEUBERG: It sounds like we're going to have subsequent conversation about this, which is appropriate.

COMMISSIONER LERNER: That's fine, then can we also talk about just how the grid map -- 'cause this was interesting to hear, thank you about that information about the Navajo Nation map, because my understanding the grid map will be -- it will fluctuate. It will -- you know, we may adopt one version, but it's going to change and shift as we move. So can that be part of a discussion as well?

MR. B. JOHNSON: And I'll -- I'll defer to -- I don't know if Doug Johnson is still on this call.

MR. D. JOHNSON: Yeah.

MR. B. JOHNSON: Okay. But -- but the real- -- the grid map, it changes as part of going into the official maps. Once you've chosen a grid map we stop calling it a grid map, it's because now you're changing it for purposes of the different criteria.

So -- so only one grid map, I just want to make sure we're clear on that.

MR. D. JOHNSON: Yeah, I would agree with that.

There's -- you know, there's three official maps designed by the -- the constitutional language: the grid map, the draft map, and your final map.

But, yes, as I think has been said fairly accurately: Once you adopt the grid map, we're calling it -- well the proposal is about a listening tour about the grid map, but in reality from day one of whether it's a public comment period or a tour, day one you're going to get proposed draft maps. So people will immediately start revising that, and they'll be submitting what they recommend you adopt as draft maps and not -- you know, all the -- all the changes of the maps have to be done in concept of changes to the grid, but -- but they'll be proposing draft maps.

Hopefully that helps.

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CHAIRPERSON NEUBERG: Any other questions?

Okay. Thank you, Director Schmitt. Thank you,

Commissioners, for your questions.

With that, we will move to Agenda Item No. VIII, discussion and possible action on proposed revised travel schedule.

Anything, Brian?

DIRECTOR SCHMITT: Not that much new between yesterday and today.

We're still trying to confirm a couple of the satellite locations in Northern and Southern Arizona. So as soon as we have those, we'll keep the website and press release updated.

But that's really all I have for now.

2.3

CHAIRPERSON NEUBERG: Okay. Thank you so much.

And -- and next week when we reconvene, we'll have maybe some additional insights and information about how the tour is going.

COMMISSIONER LERNER: Could I ask a follow-up question?

CHAIRPERSON NEUBERG: Please.

COMMISSIONER LERNER: That's just more logistical, not in terms of the public meeting area.

But as Commissioners we're going to be traveling, and have you indicated per diem rates -- or can you provide us with, I guess, per diem rates, recommended hotels that we stay at, things like that so we are sure to follow whatever DOA rules are as part of that.

So prior -- I mean, our travel doesn't really probably begin for overnight until next week, but if we could have some of that information, that will be helpful.

DIRECTOR SCHMITT: Yes. We have a -- kind of a travel handbook that Valerie put together that we'll get out to you-all and then hotel recommendations and just some other helpful, useful items, so we should have that to you today or tomorrow; and we can also help arrange or book any of the reservations you need.

So we'll work through all that in the next few

1 days.

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CHAIRPERSON NEUBERG: Yeah, I don't think summer in Arizona you don't have to plan quite as early with -- with the lodging.

Any other questions?

website so the public can view.

Okay. Thank you, Director Schmitt.

With that, we'll move to Agenda Item No. IX, discussion and possible action on stock IRC presentation for public use.

I don't know if there's any updates from yesterday.

DIRECTOR SCHMITT: I should have the hopefully final version to you all today and if you have any edits or suggestions, let me know; but, if not, we'll get that on the

CHAIRPERSON NEUBERG: Excellent. Thank you, everybody, for your feedback; it's really been a team effort.

With that, we will move to Agenda Item No. XI, discussion of future agenda item requests.

I think we had a discussion a few minutes ago that I know our staff duly noted. Anything else that any of the Commissioners would like to ensure that we add to our agenda?

COMMISSIONER YORK: This is Commissioner York.

We talked about evaluating and developing -- I

think on the timeline was August 3rd for the grid map start, so do we start the discussion prior to that? Where or how does it start or do we -- do we wait until then?

 $\label{eq:CHAIRPERSON NEUBERG:} \mbox{I think Doug needs to answer} \\ \mbox{that question.}$

If you don't mind.

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MR. D. JOHNSON: Not at all.

So that's when we were planning on presenting options and -- and ideas for how you can do it. We think it will be straightforward enough that you may be able to decide that same meeting, but it's -- there is a little bit of -- there's flex time in there if you need another meeting to decide.

But we're still working. We have them that the, obviously, the last two Commissions used, but we're also looking to kind of new options provided by new technology and kind of auto drawing of software, so we can include those when we present to you.

CHAIRPERSON NEUBERG: Okay. Thank you.

COMMISSIONER LERNER: I just have a quick follow-up, it's probably not -- may not be appropriate in future agenda but about our meetings on whether they'll be live streamed?

DIRECTOR SCHMITT: The public hearings on the listening tour?

1 COMMISSIONER LERNER: Yes.

2.3

DIRECTOR SCHMITT: Yes, absolutely will be.

COMMISSIONER LERNER: Thank you.

Sorry for that.

CHAIRPERSON NEUBERG: Okay. Anything else before we move to Agenda Item No. XII, which is announcements?

Okay. Next meeting date, Agenda Item No. XIII.

Our listening tour dates are on our website. Other than that, the next official public meeting with the five -- or quorum of Commissioners -- will be next Tuesday,
July 27th, at 8:00 a.m. So we look forward to seeing you then.

With that, we'll move to Agenda Item No. XIV, closing of public comments.

Please note members of the Commission may not discuss items that are not specifically identified on the agenda. Therefore, pursuant to A.R.S. 38-431.01(H), action taken as a result of public comment will be limited to directing staff to study the matter, responding to any criticism, or scheduling the matter for further consideration and decision at a later date.

With that, we move to Agenda Item No. XIV [sic], adjournment.

I will entertain a motion to adjourn our public meeting.

1	COMMISSIONER YORK: This is Commissioner York. I
2	motion to adjourn our public meeting.
3	CHAIRPERSON NEUBERG: Do I have a second?
4	COMMISSIONER MEHL: Commissioner Mehl seconds.
5	CHAIRPERSON NEUBERG: I assume no further
6	discussion.
7	We'll do a vote.
8	We're missing Vice Chair Watchman because he's my
9	first one on the list, but we'll move to Commissioner Mehl.
10	COMMISSIONER MEHL: Aye.
11	CHAIRPERSON NEUBERG: Commissioner Lerner.
12	COMMISSIONER LERNER: Aye.
13	CHAIRPERSON NEUBERG: Commissioner York.
14	COMMISSIONER YORK: Aye.
15	CHAIRPERSON NEUBERG: Commissioner Neuberg is an
16	aye.
17	With that, we will adjourn.
18	We look forward to meeting so many of you over the
19	upcoming days and reconvening in a public meeting next
20	Tuesday, 8:00 a.m.
21	Have a great weekend, everybody.
22	(Whereupon the meeting concludes at 9:54 a.m.)
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3	STATE OF ARIZONA)
4) ss.
5	COUNTY OF MARICOPA)
6	
7	BE IT KNOWN that the foregoing proceedings were
8	taken before me, Angela Furniss Miller, Certified Reporter No. 50127, all done to the best of my skill and ability;
9	that the proceedings were taken down by me in shorthand and thereafter reduced to print under my direction.
10	I CERTIFY that I am in no way related to any of the
11	parties hereto nor am I in any way interested in the outcome thereof.
12	I FURTHER CERTIFY that I have complied with the
13	requirements set forth in ACJA 7-206. Dated at Litchfield Park, Arizona, this 4th of August, 2021.
14	$\bigcap I = \bigcap I$
15	Angela Furniss Miller, RPR, CR CERTIFIED REPORTER (AZ50127)
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18	I CERTIFY that Miller Certified Reporting, LLC, has complied with the requirements set forth in ACJA 7-201 and
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