THE STATE OF ARIZONA INDEPENDENT REDISTRICTING COMMISSION

REPORTER'S TRANSCRIPT OF FINAL DECISION PUBLIC MEETING

Morning Session

December 16, 2021

9:00 a.m.

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1	PUBLIC MEETING, BEFORE THE INDEPENDENT
2	REDISTRICTING COMMISSION, convened at 9:00 a.m. on
3	December 16, 2021, at the Kimpton Palomar Hotel,
4	2 East Jefferson Street, Phoenix, Arizona, in the
5	presence of the following Commissioners:
6	Ms. Erika Neuberg, Chairperson Mr. Derrick Watchman, Vice Chairman
7	Mr. David Mehl Ms. Shereen Lerner Mr. Douglas York
9	OTHERS PRESENT:
10	Mr. Brian Schmitt, Executive Director
11	Ms. Lori Van Haren Deputy Director (via Webex) Ms. Valerie Neumann, Executive Assistant
12	Mr. Alex Pena, Community Outreach Coordinator Ms. Michelle Crank, Public Information Officer
13	Mr. Mark Flahan, Timmons Group Mr. Brian Kingery, Timmons Group
14	Mr. Parker Bradshaw, Timmons Group Mr. Doug Johnson, NDC
15	Ms. Ivy Beller Sakansky, NDC
16	Mr. Roy Herrera, Ballard Spahr Mr. Daniel Arellano, Ballard Spahr
17	Mr. Eric Spencer, Snell & Wilmer Mr. Brett Johnson, Snell & Wilmer
18	* Spanish interpreter present
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1 2 3 CHAIRPERSON NEUBERG: Welcome, everybody. Welcome, team. It's wonderful to have our mapping team 4 back in person with us, and welcome to the public. 5 Agenda Item I, call to order and roll call. 6 7 I(A), call for quorum. It is 9:01, Thursday, December 16, 2021. I 8 9 call this meeting of the Independent Redistricting Commission to order. 10 11 For the record, the executive assistant, 12 Valerie Neumann, will be taking roll. When your name 13 is called please indicate you are present. I presume 14 you will be able to do that, but if you're unable to 15 respond verbally we ask you please type your name. 16 Val. MS. NEUMANN: Thank you, Madam Chair. 17 18 Vice Chair Watchman. 19 VICE CHAIR WATCHMAN: Present. 20 MS. NEUMANN: Commissioner Lerner. 2.1 COMMISSIONER LERNER: Present. 22 MS. NEUMANN: Commissioner Mehl. 23 COMMISSIONER MEHL: Present. 24 MS. NEUMANN: Commissioner York. 25 COMMISSIONER YORK: Present.

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               MS. NEUMANN: Chairperson Neuberg.
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               CHAIRPERSON NEUBERG: Present.
               MS. NEUMANN: And for the record also in
3
      attendance we have Executive Director Brian Schmitt;
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      Deputy Director Lori Van Haren, who is appearing
5
      virtually; Community Outreach Coordinator Alex Pena;
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7
      and Michelle Crank, Public Information Officer.
8
               From our legal team we have Brett Johnson and
9
     Eric Spencer from Snell & Wilmer; Roy Herrera and
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      Daniel Arellano from Ballard Spahr.
11
               From the mapping consultants we've got Mark
12
      Flahan, Parker Bradshaw, and Brian Kingery from
13
      Timmons; Doug Johnson and Ivy Beller Sakansky from NDC
14
     Research.
15
               Our transcriptionists today will be Angela
     Miller in the afternoon and Debbie Wilks in the
16
17
     morning.
18
               And our Spanish interpreter, Brenda Lopez, is
19
     here.
20
               Brenda, would you like to introduce yourself,
2.1
     please?
22
               THE INTERPRETER.
                                  Good morning, everyone.
                                                            Му
23
      name is Brenda Lopez. I'm here to interpret in
24
      Spanish. If you need me I'll be present all day.
25
                (Interpreter speaking in foreign language.)
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MS. NEUMANN: Thank you, Madam Chair. 1 2 everyone. CHAIRPERSON NEUBERG: Thank you, Val. 3 Please note for the minutes that a quorum is 4 5 present. Agenda Item I(B), call for notice. 6 7 Val, was the Notice and Agenda for the 8 commission meeting properly posted 48 hours in advance 9 of today's meeting? MS. NEUMANN: Yes, it was, Madam Chair. 10 11 CHAIRPERSON NEUBERG: Thank you. 12 Agenda Item II, approval of minutes from 13 12/13/2021. We have our (A), general session. We have 14 (B). We have two executive session minutes. One was 15 Agenda Item V, summary and discussion of the U.S. 16 versus Texas case. Counsel provided legal advice on 17 any application to our Arizona redistricting work. And 18 we had Agenda Item VI, map drawing, where we discussed 19 the timeline in coordinating our work with the 20 Secretary of State's office. 2.1 Is there any discussion on the minutes from December 13th? 22 23 If no discussion I'll entertain a motion to 24 approve the general session and two executive session 25 minutes from December 13th.

1 COMMISSIONER LERNER: This is Commissioner 2 I move to approve both the executive and general session minutes. 3 4 COMMISSIONER MEHL: Commissioner Mehl seconds. CHAIRPERSON NEUBERG: With no further 5 discussion, Vice Chair Watchman. 6 7 VICE CHAIR WATCHMAN: Aye. CHAIRPERSON NEUBERG: Commissioner Mehl. 8 9 COMMISSIONER MEHL: Aye. 10 CHAIRPERSON NEUBERG: Commissioner Lerner. COMMISSIONER LERNER: Aye. 11 12 CHAIRPERSON NEUBERG: Commissioner York. 13 COMMISSIONER YORK: Aye. 14 CHAIRPERSON NEUBERG: Commissioner Neuberg is 15 an aye. 16 And with that the general session and 17 executive session minutes are approved. 18 We move to Agenda Item III, opportunity for 19 public comments. Public comment will now open for a 20 minimum of 30 minutes and remain open until the 2.1 adjournment of the meeting. Comments will only be 22 accepted electronically in writing on the link provided 23 in the Notice and Agenda for this public meeting and will be limited to 3,000 characters. Please note 24 25 members of the Commission may not discuss items that

are not specifically identified on the agenda.

2.1

Therefore, pursuant to A.R.S. 38-431.01(H), action taken as a result of public comment will be limited to directing staff to study the matter, responding to any criticism, or scheduling the matter for further consideration and decision at a later date.

I also want to make note that we're aware that we're having some technological challenges so if you're unable to submit your public comments you will be able to do so at irc.az.gov/contact.us.

With that we'll move to Agenda Item IV, discussion of public comments received prior to today's meeting. I open it up to my colleagues.

Okay. I would like to say a few words. As I read through the public comments and we continue to get, you know, just a huge volume and a lot of letters, we're reading them and we're studying them, I think a lot of the people in the state -- it's very natural to see all of the work we're doing through a partisan lens, but as I look through the debate and the dialogue going on in our community, and, in fact, in our press, I see it as a really healthy dialogue and debate in Arizona about some Constitutional disagreements, some -- some fuzzy areas about what our collective responsibilities are about. There are very healthy

differences.

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I have great respect for the previous chairwoman from ten years ago. We learn from each I have -- you know, I would like to remind other. everybody when I interviewed I went on record criticizing the press, the past commission, because I felt that their interpretation of the Constitutional criteria went too far in -- in prioritizing competitiveness. I'm the same exact person that my colleagues actually chose, and when I view these arguments I really see it through the lens of this Constitutional debate about competitiveness, about communities of interest, and I would say probably the most important words, "significant detriment." there are just honest, good faith disagreements about what that all means.

I think there is no better example in our state than LD17. I hear arguments on both sides, the importance of the competitive district in that area, and yet I can't help but be compelled to look at a group of people that share such vested interests in unincorporated areas that have remarkable political cohesion, that are fighting against a city influence where there is implication for bonds. There is water fighting where they're charged more for money. They're

wanting political representation in order to be able to build infrastructure, in order to potentially build transportation corridors to unite these communities of interest. And we know that simply, you know, building a competitive district in and of itself does not answer community of interest fundamental political needs. And so while the community will look at this fight through a political lens, I believe my colleagues and I are truly looking at it through the lens of what is our Constitutional responsibility.

2.1

Similarly with the majority minority districts: How far do you lean into things? How far do you push to go above and beyond what's required by the VRA? The VRA establishes a floor, not a ceiling. When does something cross over to prioritizing certain groups that you're not able to offer to the entire state?

So I understand the remarkable debate and conversation. It's very healthy. I think we're an example of what's right about democracy in this nation, and I encourage the public, the media, everybody have faith in the motivations behind all of what we're doing, but understand that there are some gray area in Constitutional requirement, and you're going to see that play out.

With that, if there is no further conversation about public comments, we can move to Agenda Item V, potential update, discussion, and potential action concerning polarization data and report presentation from mapping consultants regarding U.S. and Arizona Constitutional requirements. I have no idea if there is any updates from our mapping team.

2.1

MR. D. JOHNSON: Just on the polarized voting, there is no additional information provided today. I did want to note, though, looking at some of the public comments, that doesn't mean you don't already have a ton of data on polarized voting. Some of the folks online thought that meant there was no data. It's just that there is no additional data to add today. Thank you.

CHAIRPERSON NEUBERG: Yes. We're constantly reviewing data, and I think some of that data, you know, we'll need to solidify some districts to be able to do further in-depth analysis about what those districts will look like. Thank you.

With that we'll move to the main event, Agenda

Item VI, draft map decision discussion. We will have

legislative map drawing and congressional map drawing.

I actually would like to share with my colleagues that
this morning I do have a preference to start with the

congressional map, but I can be convinced otherwise if there is pushback on that.

COMMISSIONER MEHL: I guess not.

2.1

CHAIRPERSON NEUBERG: Okay. Okay. So before we begin to talk about the draft maps I just want to share that I'm not a fan of either version of the CD new maps. I have found the process of watching my colleagues build their maps to be incredibly informative, helpful. It taught me. I understand where everybody may want to go. I understand different options in our state. It was not a waste of time at all.

However, I have to say that I cannot vote for either of the maps. Both of them go too far from the principles and some of the, you know, decisions that we collectively already made, and just from the most expedient perspective, and I hope this resonates with you the most, I actually believe that starting from our draft map may help us get to where we collectively need to go the fastest.

Let me be clear: I am not saying I'm in support of the draft map. There are fundamental changes I would like to see. I'm compelled by the argument of Mayor Gallego to increase the level of attention that a CD1 member of Congress would give to

Phoenix. However, I am nowhere near comfortable with the shifts that were made to shift it entirely into Phoenix. I think Phoenix can be very well-represented by one, two, actually three MOCs, but I do not believe that the city of Phoenix should dictate the entire congressional map that has implications for communities of interest that are rippled all over.

2.1

I'm in support of the original Latino

Coalition submissions of their CDs 3 and 7. After

further review I think they fit the state better and

actually fits, you know, the Latinos' needs the most.

I'm very open to negotiating boundaries, but just as a

starting point. I think that it gets us where we need

to be.

I'm a big fan of CD2 and 9, open to changes, but we went through a lot of Constitutional debate and argument to get there. We could relitigate it. I'm open to it. But there is a lot positive.

We have to compromise around the lines around Tucson. I'm compelled by -- by what the mayor there said about the population shifting east, at minimum a boundary of Campbell, where those lines will be. Let's not worry about that right now. That's going to be I think a smaller piece of where it's going to go, but there is a lot right about CD6 if we can get rid of

that thumb.

2.1

I thought the Yuma Gold split was just really spot on for many, many communities of interest, and I do not want to lose the additive value of what that map provided.

I also liked a lot of the East Valley changes.

I liked the Chandler district, the Gilbert district.

You know, I wanted to modify 9 a little bit, but I believe that those are smaller modifications.

I would like to see D4 consolidate Ahwatukee,

Mesa, most of Tempe. I think we can go back to

moderating these districts without compromising

communities of interest.

So, now, I have a list of very specific ideas with mapping, so I don't want to suggest to you that I'm asking to go back to a draft map void of capitalizing on the learning and progress we've made.

I think that pretty quickly we could correct some things. I could guide the conversation, to be honest.

I would -- if my colleagues can even agree on this general strategy I think we could make quick, good progress without arguing slight lines that are going to shift things a point or two here. Let's leave that for another day, so -- and just in terms of other visions I have with this draft map, I would like to see D5

consolidate as much of Gilbert and Chandler as possible, uniting Queen Creek and San Tan. They're communities of interest that ought to be kept together. And as I mentioned before, I would like to get rid of the thumb. And in D2 I would like to keep the Copper Corridor together, including Coolidge, Superior. We'll obviously have to work around some population balance with Tucson.

2.1

So given where we are, my colleagues may be incredibly frustrated with me right now, but you're welcome to put a motion on the table to support any map that you want and try to, you know, get support. And I have to be honest, if the four of you had mutiny and could agree on something, it would give me nothing but pleasure to sit back and -- and watch.

Do I have any reactions? I could put a motion forth to start deliberation on the congressional map from our approved draft map, or I'll entertain just discussion on what I shared with my colleagues. You're welcome to, you know, express frustration or, you know, whatever, but -- but feedback would be helpful.

And I do want to let everybody know that public comment -- the public comment document is now working.

COMMISSIONER YORK: Good morning. This is

Commissioner York.

2.1

Commissioner Neuberg, I appreciate your observations and desire to sort of maybe get back to a little bit more where we were started, but I would argue that 9.0, which incorporated the Yuma split, some of the Latino Coalition requirements in 6 and 7 and in 3, would be a less disruptive place to start.

CHAIRPERSON NEUBERG: Any other thoughts?

COMMISSIONER LERNER: I, too, I mean, I appreciate your perspective, and -- and I'll just say that I think the -- just like my colleagues on the other side feel that their map -- I guess when I -- when I looked at the map that we created, the congressional, 9.1.1, the one that we developed is almost balanced completely, and it is a 5-4 map right now, so it's very -- it's got competitive districts. It has a 3 -- well, it's a 5-4, but with competitive. It doesn't balance -- move one or the other too far. So I -- I actually do like the map that we created.

I guess I just have a quick -- and I understand going back, I mean, there were -- there was a lot of overlap, and I think I mentioned this on Monday, that I found that there was a lot of overlap between 9.1.1 and our draft, so I do see some commonalities there that could certainly be aligned.

I'm curious on whether or not -- and this may be premature to ask, whether or not we're moving in that direction also for the legislative or not. I don't know if you'd want to comment on that at this point.

2.1

But I'm open to looking at the draft map again. I guess I just wanted to make the statement that I think that the 9.1.1 map that we put forth really provides some very competitive CD6. It's an even district, for example, and -- and really has balance between the two parties in terms of numbers of legislative seats with a 5 -- well, a 4-4 plus one extremely competitive district. I'm open to the other.

CHAIRPERSON NEUBERG: No, I don't have the same idea with the legislative map, and if you would like to propose a motion to support your map, please do.

COMMISSIONER MEHL: I'm trying to absorb what is happening, so I'll start off by just -- we're in the final throes. We've got we hope five meetings left to try to decide these maps. We've been together since February. And I would like to first just thank all of my Commissioners.

And, Chairwoman Neuberg, you've been an incredible strong leader, and I appreciate that today, or at least I did until a few minutes ago. And -- and

Doug York and I have spent way too much time together, and I have really -- we've developed a really positive relationship, and it's been enjoyable.

2.1

Vice Chair Watchman, Chairwoman -- or

Commissioner Lerner, in spite of our very strong policy disagreements we've become friends, and I appreciate that. And it's going to be a tough last five days, but let's -- let's have at it. But I do -- but I do want to just thank all of you.

Going backwards is never my primary thought pattern, so, yes, it is a bit frustrating, and, yes, I could argue at great length why our 9.2.1 map is really a compromised map already and is one that we should work from, but I don't know if that's going to be fruitful because it doesn't sound like that that would be a good direction.

So we do have the draft map. We have the 9.0 map, or in my mind we have the 9.2.1 map, and -- but I think there is a number of things that are at least in the 9.0 map -- I just pulled it up; I'm trying to remember it -- where I think we made progress that was -- that was fairly bipartisan.

CHAIRPERSON NEUBERG: And I would love to return to that. I would -- I believe we can simply -- colleagues, I know you all feel your map is the best

map. I simply feel that you went too far, and -- and rather than sit -- I think it's a wasteful exercise to go through each map and debate every -- rather than come together and do the -- the deliberation just together. So, again, I mean, you know, I would love it if all of you can, you know, get the votes you need.

COMMISSIONER MEHL: Commissioner Lerner --

COMMISSIONER LERNER: I --

2.1

COMMISSIONER MEHL: Go ahead.

COMMISSIONER LERNER: Sorry. No. I was going to make a motion so we can have that -- keep moving on that discussion.

COMMISSIONER MEHL: Okay.

motion because -- and I'll just preface it. We could go back and forth for quite a while on why each of our maps were better, but we're not going to get to a vote, so for the sake of at least getting this discussion going, and we each can potentially -- well, I guess I'll make a motion for 7.1, to go back to begin with 7.1. I'm not quite sure how we'll be moving that process forward, so I will be very interested in how, and I'm hoping that everybody will be receptive. I mean, we worked -- I think both sides worked very hard on their other maps. I know from our perspective we

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worked really hard to try to find balance and not
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     overwhelm one side or the other, so I'll make this
     motion for discussion.
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               COMMISSIONER MEHL: And which one was that?
               COMMISSIONER LERNER: 7.1, the draft map that
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      the Chairwoman is proposing.
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               VICE CHAIR WATCHMAN:
                                     Madam Chair, Vice Chair
     Watchman seconds that motion.
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               CHAIRPERSON NEUBERG:
                                     Any further discussion?
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               Vice Chair Watchman.
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               VICE CHAIR WATCHMAN:
                                     Aye.
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               CHAIRPERSON NEUBERG: Commissioner Mehl.
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               COMMISSIONER MEHL: No.
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               CHAIRPERSON NEUBERG:
                                      Commissioner Lerner.
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               COMMISSIONER LERNER:
                                     Aye.
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               CHAIRPERSON NEUBERG: Commissioner York.
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               COMMISSIONER YORK: No.
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               CHAIRPERSON NEUBERG: Commissioner Neuberg is
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     an aye.
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               And with that we will move back to the draft
2.1
     map.
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                      I have some ideas to fix it, and I hope
               Okay.
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     my partners are going to be real partners in this,
     because you're right, some of your draft maps -- each
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      of your draft maps have really good ideas. Are we
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1 ready to start? 2 We can start with D1. If we could pull up the 3 draft map, the congressional map, please. MR. D. JOHNSON: And, Madam Chair, while he's 4 doing that I will note the draft map that we're 5 starting from does have four competitive districts with 6 7 one that's very close to competitive. The two -- the 9.1.1 and 9.2.1 both have three with one that 8 9 was competitive, so we do have one more competitive 10 map. 11 CHAIRPERSON NEUBERG: Can you remind us in the 12 draft maps which are the competitive districts? 13 MR. D. JOHNSON: Yes. It's Districts 1, 4, 6, 14 and 8, and District 2 is at 7.6 percent, so just 6/10ths of a percent out of our competitive range. 15 So 16 1, 4, 6, and 8, with District 2 being very close.

COMMISSIONER YORK: I would still argue that District 3 and District 7 don't take into the Latino Coalition suggestions, so if -- we were concerned about the polarization numbers so we grabbed the community of Peoria and moved that into District 3, so that changed the maps prior to -- significantly, so I'm still concerned with that.

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CHAIRPERSON NEUBERG: I have an important technical question. Commissioner Lerner, you -- you

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     motioned to approve a draft map, but I'm not sure the
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      number was correct.
               COMMISSIONER LERNER:
                                     7.1.
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               CHAIRPERSON NEUBERG: Is that the correct --
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      the iteration we approved?
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               MR. KINGERY: Yes, 7.1.
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               COMMISSIONER LERNER: 7.1. That's what I
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      thought -- that's what I thought I said.
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               CHAIRPERSON NEUBERG: Okay.
               COMMISSIONER MEHL: So we're working from the
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11
      approved draft map.
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               COMMISSIONER YORK: Right.
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               COMMISSIONER LERNER: Yeah, the one that we
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     went to -- yeah.
               MR. KINGERY: And then moving forward, if you
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16
      look at the development history tree that I'm showing
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      right now, we've gone through CD8 and CD9 series, so
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      now moving back CD7.1, the first for many maps that we
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     make will be in the 10 series.
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               CHAIRPERSON NEUBERG: Commissioner York, would
2.1
      you like to start with the -- the --
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               COMMISSIONER YORK: You said -- Commissioner
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     Neuberg, before we jumped into the discussion around
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      competitiveness I thought we should talk about
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      districts first. You had some suggestions, and we have
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1 a comment from legal. 2 MR. SPENCER: Yes. We discussed this over here in legal, and open to your thoughts. We thought 3 it might be cleaner to move the next map back into the eight series, starting with 8.5, because in order to 5 keep the chain contiguous we would be leapfrogging over 6 7 the 9s, and where we're going to go from here is going to be derived off of 7.1, so our suggestion is that we 8 9 start at 8.5 for the next map, but I want to throw that 10 out there. MR. KINGERY: I'm fine with that. 11 12 MR. SPENCER: Roy, if you want to add 13 anything. 14 MR. HERRERA: Well, the reason for that is I 15 think that the last map that the Commission voted on 16 was 8.1. The 9 series has never been voted on by the 17 Commission, so as a result sticking with the 8 series 18 would be easier from a chain perspective. 19 MR. D. JOHNSON: Okay. What are we doing the 20 vote now? Will the next map be 9 point --2.1 MR. SPENCER: I think the next -- the next map

MR. D. JOHNSON: Right. And then when they

that you create would be 8.5.

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23

MR. SPENCER: Yeah, that seems to be the next available slot in the nine series. Is that doable?

Yes.

MR. FLAHAN:

2.1

COMMISSIONER YORK: Aren't we getting confusing by using the 8s and 9s again and can't you just draw a tree down from 7.1 and do 15.1 or 10.1 or whatever? I mean --

MR. HERRERA: Yeah, but part of the -- part of the issue is zigzag back, because you were at 8.1, are going back to 7.1, and then are going forward. I mean, as long as it's clearly delineated on the tree where we went, and I'll leave it to you guys as far as graphics go, so we can either do 8.5, or I suppose we can go to 10.0, but, again, you have to show how it moved.

MR. FLAHAN: I guess the question we have on the tree is we show that 8.1 was voted on, so if we go back to and make an 8.4 or an 8.5, if we voted on that how do we show that two maps were voted on in the tree?

COMMISSIONER MEHL: Put a date under it.

MR. D. JOHNSON: It would -- it would be simpler to me, I think, to just go with 10 and just try to avoid overlapping phases. But it's easy to show 10 will come off of 7. I mean, we're spending a lot of time debating what number to assign to it, but --

MR. HERRERA: So I think that's right. Again,

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1
      just make sure that on the map itself it clearly shows
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      the movement from 8.1 to where we're going.
               MR. D. JOHNSON: Of course.
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               VICE CHAIR WATCHMAN: It's another tree.
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               MR. D. JOHNSON: We'll call it 10.
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               CHAIRPERSON NEUBERG: Okay. Whatever we call
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      it, if we could put the draft -- congressional draft
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     map up.
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               VICE CHAIR WATCHMAN: So, Madam Chair, Vice
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     Chair Watchman here. I'm interested to hear your
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     thought on D1. Let's just go down the list, because I
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     don't think that Shereen and I will be able to come to
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     any agreement with Commissioner York and Commissioner
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     Mehl, so I suggest we go down your list, and we'll
15
     debate each point.
16
               CHAIRPERSON NEUBERG: Okay. Is everybody good
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     with starting with D1, or, you know, I could also start
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     with the majority minority districts, if anybody
19
     prefers.
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               COMMISSIONER YORK: I think it's easier to
2.1
      start with the majority minority districts to set the
22
     beginning.
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               COMMISSIONER MEHL: Once we set those it
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      really has an impact on everything else.
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               CHAIRPERSON NEUBERG: Well, I think it's easy.
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What I would suggest is I think the original submissions by the Latino Coalition for their two Congressional Districts 3 and 7 were really coherent. You know, it did come into Maricopa County. 7 came into Tolleson and Avondale. But it really was a cohesive plan to attach to CD3, which made an effort to make sure that some -- you know, some Latino pockets would not be marginalized. I think it's a good starting point.

2.1

I would like to add to some of the District 3 and incorporate some of Councilwoman Pastor's comments to make sure we're keeping historic districts, bio design, light rail, and sensitive, you know, things like that. But at least just as a starting point from which to move the lines, I'm very comfortable with the original Latino Coalition 7 and 3.

VICE CHAIR WATCHMAN: If we could, Madam Chair, could we pull that chart up, the one that -- this chart here? Oh, there we go. Thank you.

CHAIRPERSON NEUBERG: I would also like to say that regarding CD7, I would, you know, not be in support of just the flat Latino Coalition congressional district. I believe that we need to incorporate, you know, at least as a start the Yuma Gold split, and then there, you know, we have a great visual of a map that

highlights the differences between the Latino Coalition and Yuma Gold in that Yuma area. And I think as a second stage when we're looking at population balancing and things like that we could, you know, fine-tune it. But that's my general idea about those two districts. Roughly, no -- no specific lines, but conceptually, and I think that it fits with our broader maps as it relates to 1, 4, 6, and the others.

2.1

COMMISSIONER MEHL: Chairwoman, if we have comments to adjust those districts should we make those now, or do you want to get those districts in as is and work around to other districts? How would you like us to proceed?

CHAIRPERSON NEUBERG: So, you know, thank you for that. I think most efficiently if we can collectively get a vision to the mapping team of what -- just in a big picture what the districts would look like, and you could maybe come back to us with, you know, population balance or, you know, something that's closer to doable, and then we can literally, you know, argue the fine lines. But -- but I think again we're going to get to the end goal faster this way because, yeah, I believe that.

COMMISSIONER LERNER: Would you want to go through all of the recommendations that you have?

```
1
               CHAIRPERSON NEUBERG:
                                     Sure.
2
               COMMISSIONER LERNER: Because that would be
     helpful to hear --
3
               VICE CHAIR WATCHMAN: That would be helpful.
 4
      Thank you.
5
               COMMISSIONER LERNER:
 6
                                     -- what your vision is.
7
               CHAIRPERSON NEUBERG: Sure. And mapping can
8
      take notes, and then maybe collectively we -- you know,
9
      this is what I would love: I would love for us
10
      collectively to take my ideas, try to put the most
11
      coherent plan together, and then the five of us debate
12
      it. So -- so I shared my visions of the Latino
13
     Coalition congressional districts.
14
               Regarding CD1, I shared I would like to move
15
      the boundary west a little bit as it relates to picking
16
      up a little bit more of the urban area in Phoenix.
17
      thinking we could consolidate North Central from
18
     Missouri to Thunderbird, follow the 19th Avenue as the
19
     west side border, pick up South Scottsdale.
20
               MR. D. JOHNSON: Chair, can you slow -- a
2.1
      little slower, please.
22
               CHAIRPERSON NEUBERG: Sorry. Sorry.
23
      I'm -- I've consolidated my thoughts so I don't have to
24
      look at a map while I'm doing it.
25
               MR. D. JOHNSON: So, yeah, we got --
```

```
1
               CHAIRPERSON NEUBERG: Follow the 19th Avenue
2
      as the west side border, pick up South Scottsdale, the
      Salt River Gila Indian community, and parts of North
3
      Tempe.
 4
               COMMISSIONER LERNER: Are you including
 5
 6
      Sunnyslope?
7
               CHAIRPERSON NEUBERG: No. I don't believe so.
8
      I have to look at my notes where they are.
9
               With CD2 -- are you ready for that? I would
10
      like to consolidate Florence, Coolidge, and the Copper
     Corridor.
11
12
               With regard to CD3 from the I believe it's
13
     Latino map, I want to take in the historic
14
     neighborhoods up to Missouri from CD1 and then take the
     boundary in Glendale north to Northern.
15
16
               MR. D. JOHNSON: Take that into CD1?
17
               CHAIRPERSON NEUBERG: Yes. And then the
18
     western boundary --
               COMMISSIONER YORK: No. It's into CD3 is what
19
20
      she said. She wants the corner of Glendale in CD3.
2.1
               MR. D. JOHNSON: For the -- yeah, for the
22
     Glendale to Northern you're talking about that north --
23
               CHAIRPERSON NEUBERG: That area, exactly.
24
               COMMISSIONER YORK: She had the western
25
     boundary of CD1 as 19th Avenue.
```

```
1
               MR. D. JOHNSON: Oh, okay. In Glendale, okay.
2
               CHAIRPERSON NEUBERG: See, I knew we'd be a
      team. You guys can help me figure this all out. And
3
      then the western boundary of 67th Avenue.
 4
               MR. D. JOHNSON: For the western boundary of
 5
      67th -- oh, you mean the --
 6
               COMMISSIONER YORK: The top part of CD3, where
 7
8
     CD3 goes up to Missouri, across over to 19th Avenue
9
      there, picks up the corner of Glendale.
10
               MR. D. JOHNSON: Okay.
11
               COMMISSIONER YORK: So that puts the west side
12
      of Glendale together in CD9 or 8, depending on how she
13
      feels.
14
               CHAIRPERSON NEUBERG: See, we get each other.
15
     Okay. Ready for more?
16
               CD4 I would like to consolidate Ahwatukee,
     most of Tempe, and all of Mesa.
17
18
               COMMISSIONER YORK: You want to go Mesa south
19
      of the 60, or just the east Mesa there?
20
               CHAIRPERSON NEUBERG: I don't know yet. What
2.1
      do you think?
22
               COMMISSIONER YORK: Well, in my head south of
23
      the freeway on -- south of the 60 and Queen Creek, San
24
      Tan, Chandler fit together, whereas Tempe and north of
25
      the freeway of Mesa fit together.
```

```
1
               CHAIRPERSON NEUBERG: I would like to make
2
      sure that we can consolidate Queen Creek and San Tan
     Valley in CD5. I think that makes the most sense.
3
 4
               COMMISSIONER LERNER: And I think we had --
     had it at Elliot, which was probably a pretty good in
 5
     between for everything. That was where the border was,
 6
 7
      right, in 7.0 is what I'm looking at. The one -- 7.1.
8
      I'm sorry. It was at Elliot.
9
               CHAIRPERSON NEUBERG: Do you have -- Doug, do
10
     my Republican colleagues have any issue with it being
     at Elliot?
11
12
               COMMISSIONER YORK: Either Elliot or up to I
13
      think it's -- is it Baseline that runs along south of
14
      the freeway, which I think is the Tempe border?
15
               Brian, can you drop Tempe in there real quick?
16
     No. Okay. Give me -- give me the Mesa border.
17
               So I think it's Baseline, Shereen.
18
               MR. D. JOHNSON: Yeah, the current east-west
     border between 4 and 5 is Elliot as -- as we're looking
19
20
      at it on the draft map on the screen.
2.1
               COMMISSIONER YORK: It's the north-south
22
     border.
23
               COMMISSIONER LERNER: The north-south border.
24
     And then the east-west is the 101.
25
               COMMISSIONER YORK: But I was saying that if
```

```
1
      you were going to go out to Mesa along the 60 do you
2
      want to go as far east as Apache Junction, Commissioner
3
     Neuberg?
               CHAIRPERSON NEUBERG: I'm thinking.
 4
               COMMISSIONER LERNER: We're currently at Power
 5
      Road is where -- which is --
 6
7
               COMMISSIONER YORK: Right, which --
               COMMISSIONER LERNER: Which will -- that's --
 8
9
      that's the current 7.1.
10
               COMMISSIONER YORK: I think Sossaman gets you
11
      out all the way to the eastern boundary of Mesa. Is it
12
      Sossaman there, Mark?
13
               MR. FLAHAN: Yeah, Sossaman would be the next
14
     major road over from Power.
15
               COMMISSIONER LERNER: I mean, I think that
16
      it's D4, D5 that we had in 7.1 worked pretty well, the
17
     boundaries that we had.
18
               COMMISSIONER YORK: But she asked to put the
19
      Salt River community into the -- into D1, so this --
20
               COMMISSIONER LERNER: I'm talking D -- oh, to
2.1
     move -- you want to move Salt River out of --
22
               COMMISSIONER YORK: D4.
23
               COMMISSIONER LERNER: -- D4?
24
               COMMISSIONER YORK: That's what she has.
25
               CHAIRPERSON NEUBERG: Yes. I asked to put
```

```
1
      Salt River Gila Indian community in CD1. They have
2
      expressed a comfort to go either way on the
      congressional side. They're very comfortable being
 3
      represented by a member from the north of them.
 4
               MR. D. JOHNSON: From our notes I've got the
 5
      Salt River community of South Scottsdale and North
 6
 7
      Tempe all going into District 1.
8
               COMMISSIONER YORK: Not Tempe. Tempe stays in
9
      D5 -- in D4.
10
               CHAIRPERSON NEUBERG: No. No.
                                                Parts of North
11
      Tempe can go into CD1.
12
               COMMISSIONER YORK: Oh, so north of the river.
13
               CHAIRPERSON NEUBERG: And, again, we can argue
14
      some --
15
               COMMISSIONER YORK: We're just --
16
               COMMISSIONER NEUBERG: -- of these finer lines
17
      together.
18
               COMMISSIONER YORK: We're starting--
19
               CHAIRPERSON NEUBERG: But this is a general
20
      framework of an idea.
2.1
               COMMISSIONER YORK: So I would go --
22
               COMMISSIONER LERNER: So my feeling is before
23
     we start making changes I would like to hear Chair
     Neuberg's entire -- in fact, one suggestion would be
24
25
      since you have some very specific things you're looking
```

at have it drawn out for us so we can take a look at
it, because otherwise I think we're going to get into
what we're doing right now between Commissioner York
and I, which is, well, is it Baseline, is it Elliot, is
it Power, is it -- we're going to go back and forth,
but -
CHAIRPERSON NEUBERG: But I'm okay with that
because, you know, I don't have a specific map. I have

because, you know, I don't have a specific map. I have ideas, and -- and my ideas will be better if you all interject your ideas while I'm fleshing it out, so I welcome --

COMMISSIONER LERNER: Okay.

2.1

CHAIRPERSON NEUBERG: -- you know, the feedback. I think we're going to come up with a plausible map from which we can, you know, do some of the deeper, you know, disagreements, so let's just not get sidetracked by minutia right now.

Do you need further direction on that?

MR. D. JOHNSON: I guess from -- we'll see if
we can get all of Mesa into CD4. If we -- if that's
too many people would you rather that we get all the
way to the Maricopa border and just have it a skinnier
CD4, or that we keep it the way it's at Mesa and stop
before we get to the border?

CHAIRPERSON NEUBERG: What would be the pros

and cons of each? What would be the ripple effects?

2.1

MR. D. JOHNSON: It's just a matter of whether District 5 keeps kind of Mesa south of the freeway or whether District 5 keeps the far eastern part of Mesa. And, obviously, it would be easy to switch.

CHAIRPERSON NEUBERG: I think it's fine for D5 to take the eastern part of Mesa.

COMMISSIONER LERNER: The further in we go, the further east -- I'm just going to say the further east that that boundary goes for D4 the less competitive that district is going to be.

CHAIRPERSON NEUBERG: Right. We'll -- we'll work on that. I mean, that's -- you know, we're going to have to, you know, analyze the slight shifts of the lines, and I haven't gotten that. I mean, I have to be perfectly honest, I think my partisan colleagues spend far more time than me analyzing shifting streets. I focus on conceptual big picture communities of interest, you know, large, large things. I'm not as educated about, you know, how it shifts as quickly, but you guys will help me figure it out. I would like D4 to be moderate. There is no reason for that to become more extreme. There is no communities of interest that would be compromised, in my opinion, by, you know, keeping that within competitive reach. And if my

colleagues disagree and feel that there is communities of interest that are being compromised, then please, you know, emphasize that.

2.1

make one comment about I know that the Salt River
Pima-Maricopa Indian Community, they are very
interested in their connections with Mesa and Tempe.
They have a lot -- they -- as I said before, they share
a lot of common interests, and they serve on a lot of
boards and commissions with those. Their kids go to
school in Mesa. So I'm not sure why we would want to
move them out of that district where they've been and
where they -- they have those close relationships.

CHAIRPERSON NEUBERG: From my perspective I believe that their priorities had more to do with the legislative map and where their children are going to elementary school. I think as it relates to federal representation and congressional, I think they felt if they could be kept whole that they could be well-represented by D1 or D4. And if there is different information I'm welcome to -- you know, happy to receive that feedback.

I think we all agree with CD6 that we need to get rid of the thumb, and I would like to argue over the borders around the Tucson area, Campbell, east of

```
1
      Campbell, you know, Alverson, et cetera, at a later
2
      date.
               COMMISSIONER MEHL: On this map would you take
 3
      it at least to Campbell and work from there?
 4
               CHAIRPERSON NEUBERG: Correct, at least to
 5
 6
      Campbell, incorporating at minimum the initial minimum
 7
      suggestions of Mayor Romero and -- and combining that
     with Yuma Gold, as we said.
8
9
               MR. D. JOHNSON: That was going to be -- my
10
      thought is if you're coming to -- somewhere between the
11
      two versions in Tucson is where they population
12
     balance, so if it's okay with you we'll -- we'll fix
13
      somewhere in between, knowing that it's up to you to
14
      fine-tune that afterwards. We'll just get it balanced,
15
      if that's comfortable --
16
               CHAIRPERSON NEUBERG: I'm extremely
17
      comfortable with that.
18
               COMMISSIONER MEHL: Chairwoman --
19
               CHAIRPERSON NEUBERG: Yes.
20
               COMMISSIONER MEHL: -- the -- the original
      Latino Coalition did not have Quail Creek or Green
2.1
22
     Valley in it, and -- and I would suggest that we would
23
     make that adjustment.
24
               CHAIRPERSON NEUBERG: I'm very comfortable
25
      with that.
```

```
1
               COMMISSIONER LERNER: Into 7?
 2
               COMMISSIONER MEHL: Into 6.
               COMMISSIONER LERNER: Into 6.
 3
               COMMISSIONER MEHL: From 7 into 6.
 4
               COMMISSIONER LERNER: 6 has got -- it already
 5
     has Green Valley in there.
 6
7
               COMMISSIONER MEHL: No.
               VICE CHAIR WATCHMAN: No. Green Valley is in
8
9
      7.
10
               COMMISSIONER LERNER: Am I looking at the
11
     wrong map?
12
               CHAIRPERSON NEUBERG: Is Sahuarita going to be
13
     unified? Where is Sahuarita?
14
               COMMISSIONER MEHL: Sahuarita can go either
     way. For the moment I would leave it in 7.
15
16
               CHAIRPERSON NEUBERG: Okay. We'll fine-tune
17
      that later. Nobody should make too many conclusions
18
     based on this initial --
19
               MR. D. JOHNSON: Can I confirm? So that was
20
     Green Valley and what else?
2.1
               COMMISSIONER MEHL: Quail Creek and the things
22
      east of them, then, connecting into 6.
23
               COMMISSIONER LERNER: I think it was Green
24
     Valley in D6. Is that what you're saying, Commissioner
25
     Mehl?
```

```
1
               COMMISSIONER MEHL: Yes.
2
               COMMISSIONER LERNER: And then Sahuarita in
     D7.
3
               COMMISSIONER MEHL: That's fine.
 4
 5
               COMMISSIONER LERNER: Just to get
      clarification.
 6
 7
               COMMISSIONER MEHL: Well, the main part is
8
      Sahuarita. I think Quail Creek can technically be in
9
      Sahuarita, but Quail Creek would go with Green Valley,
10
      and then everything to the east connecting it, straight
11
      across to the east.
12
               CHAIRPERSON NEUBERG: If we can jump to CD8
13
     when you're ready. I think we already talked about the
14
      Yuma Gold split, already CD7 taking in Tolleson and
15
     Avondale. With CD8, take in the area west of I-17,
16
     north of the 303, and on the southern end take in the
17
      area of -- west of 67th Avenue from D3.
18
               COMMISSIONER YORK: Along the 60 corridor or
19
     Grand Avenue or all the way west to 303?
20
               CHAIRPERSON NEUBERG: You'll have to show me
2.1
      on the map.
22
               COMMISSIONER YORK: So you see the river
23
      there, the Aqua Fria River there, Commissioner Neuberg?
24
               CHAIRPERSON NEUBERG: Yeah.
25
               COMMISSIONER YORK: So if you run up
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```
1
      diagonally along, that's the 60 Grand Avenue split, so
2
      on the north side of that is Sun City Grand. On the
      south side of that is Surprise and El Mirage.
3
               CHAIRPERSON NEUBERG: Okay. Any
 4
      recommendations from my colleagues?
5
               COMMISSIONER YORK: Well, I would just --
 6
               COMMISSIONER LERNER: I'm unclear exactly.
7
8
     Could you just clarify again. I'm trying to find it on
9
      the map where you're talking about.
               COMMISSIONER YORK: We're talking about the --
10
11
      the retirement communities of Sun City, Sun City Grand,
12
      and Sun City West. El Mirage is the little thumb that
13
      sticks up there. If you would like to include that
14
      into CD8, all the way up along the 60 corridor, along
     Grand Avenue into Peoria.
15
16
               COMMISSIONER LERNER: So that's what I'm
17
      wondering, Commissioner York. Are you talking both
18
      sides of the 60?
19
               COMMISSIONER YORK: No. I was asking
20
     Commissioner Neuberg if she had had a thought, because
2.1
      if you leave the south side of the 60 you leave Luke
22
     Air Force Base and the better part of Glendale,
23
     Goodyear in CD9.
24
               CHAIRPERSON NEUBERG: Right. So I would like
25
      that unified in CD9.
```

```
1
               COMMISSIONER YORK: Okay. So the north side
2
      of the 60, which is the retirement communities --
               CHAIRPERSON NEUBERG: Correct.
3
               COMMISSIONER YORK: -- would be 8. Okay.
4
               COMMISSIONER MEHL: And, Chairwoman, I have a
5
     question on 7 coming into Maricopa, which I've never
6
7
      liked, but -- but I'm conceding to. In order for 7 to
      come into Tucson it's going to have too much population
8
9
      coming as north as it does, and, in fact, the
      communities of interest stop at the -- at the north
10
11
     edge of Tolleson and --
12
               COMMISSIONER YORK: Avondale.
               COMMISSIONER MEHL: -- and Avondale, so I
13
14
     would suggest taking that -- anything in 7 above
     Tolleson and Avondale out of 7. Otherwise you're --
15
16
               COMMISSIONER YORK: The Latino Coalition's
17
      suggestion.
18
               COMMISSIONER MEHL: Because their suggestion
19
     went beyond Avondale --
20
               COMMISSIONER YORK:
                                   Right.
2.1
               COMMISSIONER MEHL: -- and Tolleson to the
22
     north, and there is no reason for it to. It's not --
23
      it's not a good community of interest, and you're going
24
      to need that population in order to accommodate going
25
     even to Campbell down in Tucson.
```

1 CHAIRPERSON NEUBERG: So we'll need to look at 2 There is a strip, I think maybe southern -- I need to look at the boundaries of the Latino Coalition 3 map, because I believe it's southern -- south of 4 Northern there is a pocket around Glendale of more 5 heavily Latino population that may be left out, so I do 6 7 want to, you know, be able to go in there and make sure 8 that they're put in an appropriate district. Doesn't 9 have to be that district, but it needs to be a district 10 that they will be represented well. 11 COMMISSIONER YORK: Commissioner Neuberg, I 12 think you picked up that little chunk of Glendale into 13 CD3. 14 CHAIRPERSON NEUBERG: Okay. COMMISSIONER LERNER: Well, why would you want 15 16 to change -- I mean, we don't want to overpack CD3. 17 I'm concerned about that. 18 CHAIRPERSON NEUBERG: Correct. 19 COMMISSIONER LERNER: And -- and I'm not sure 20 why we would want to shift that northern boundary 2.1 that -- that's -- I mean, that's -- for the CD 7. 22 takes in the Latino population. You're talking about 23 shifting that south? 24 COMMISSIONER MEHL: But it took in more than 25 the Latino population. It was --

COMMISSIONER LERNER: Of course it did, 1 2 because you have to take in more than just one group, 3 right, as you're doing any map, right, but that -- that actually is part of what Glendale has said, they feel 4 that Northern is a good boundary for that district --5 for that -- for that population, I should say. 6 7 COMMISSIONER YORK: For CD3, yes. COMMISSIONER LERNER: For CD7 works --8 9 COMMISSIONER YORK: I don't think so. 10 COMMISSIONER LERNER: -- as well. It goes 11 right into there. And, again, are you going to pack 12 CD3? 13 COMMISSIONER YORK: That's fine. 14 COMMISSIONER LERNER: So that's the concern. 15 I just want to --16 CHAIRPERSON NEUBERG: That's an area we're 17 going to have to look at and do some population 18 balancing. There is a difference with how far north it 19 ought to go, and I'm not prepared to make that 20 decision, nor do I think we necessarily need to hammer 2.1 out that exact boundary before we lock into just a 22 consensus of where we're going on -- on this congressional map. You're starting to fight about the 23 24 specifics, and that's great. Maybe that means that I'm 25 getting buy-in.

```
1
               MR. D. JOHNSON: Madam Chair, if I can just
2
      clarify, you mentioned in CD8 adding the area west of
      I-17, north of 303. So do you want I-17 to be the
3
     border there between 3 and 8 in the north?
 4
               COMMISSIONER YORK: 1 and --
 5
               MR. D. JOHNSON: Oh, I'm sorry. 1 and 8.
 6
7
      Thank you.
8
               CHAIRPERSON NEUBERG: What do people think
9
     about that boundary?
10
               COMMISSIONER LERNER: Of I-17?
11
               COMMISSIONER YORK: I think those are
12
      suggestions.
13
               COMMISSIONER LERNER: It's logical.
14
               CHAIRPERSON NEUBERG: Okay. Let's start with
      it.
15
16
               VICE CHAIR WATCHMAN: That's fine.
17
               MR. D. JOHNSON: And can you -- you also
18
     mentioned west of 67th from D3 in the south part of D8.
19
     Can you give us more -- I'm not -- I'm not following
20
     where that is.
2.1
               CHAIRPERSON NEUBERG: Can you show me on
22
      the -- on the cursor, please, on the map.
23
               COMMISSIONER YORK: Is 67th Avenue the
24
     Glendale border on the west side, or is that -- or it's
25
      71st Avenue?
```

```
1
               MR. FLAHAN: 67th is --
 2
               COMMISSIONER YORK: Got to speak up, Mark.
               CHAIRPERSON NEUBERG: I think it's -- it's the
 3
      effort to capture the Latino community in the north.
 4
               MR. D. JOHNSON: Oh, I see. Okay.
 5
                                                    So I got
 6
      it now, I think. So you're leaving the southeast --
 7
      the southeast corner of Glendale will stay in D3.
8
      Everything west of 67th Avenue and Glendale would go
9
      to -- to D8.
               COMMISSIONER YORK: 8 and 9.
10
11
               MR. D. JOHNSON: So that will put -- that
     makes sense. So D8 will have all of -- that change
12
13
     will give -- make sure Glendale has all of D8 except
14
      for that southeast corner.
15
               CHAIRPERSON NEUBERG: Right.
16
               MR. D. JOHNSON: Okay.
17
               COMMISSIONER YORK: I think that's not what
18
      she was saying. She wants that corner into D3.
19
               CHAIRPERSON NEUBERG:
                                     Right. That area --
20
               COMMISSIONER YORK: She wants the -- the
2.1
     portion of Glendale to the west of that in D9, and the
22
     portion north up along the 60 -- scroll down, please.
23
      That north triangle in D8 up into pick up the
24
      communities of the -- of the retirement villages, the
25
      Sun City, Sun City Grand, Sun City West. She was
```

1 trying to put Luke Air Force Base and Glendale and 2 Goodyear in the same CD. That's what I heard. 3 CHAIRPERSON NEUBERG: Yes. I do want that. MR. D. JOHNSON: Okay. Thank you. 4 COMMISSIONER LERNER: And the retirement 5 communities are going into D8 that weren't -- that 6 7 aren't there right now, right, like Sun City --COMMISSIONER YORK: Correct. 8 9 COMMISSIONER LERNER: -- not being split? 10 CHAIRPERSON NEUBERG: Now, you know, looking 11 at these suggestions, changes, I really don't know to 12 what -- I mean, I tried to be sensitive a little bit to 13 population shifts and, you know, not creating ideas 14 that would be impossible, but I -- but I think 15 following these general ideas will lead us back to a 16 map that respects communities of interest, but keeps, 17 you know, a lot of good things. I think we can get D1, 18 D6, you know, into the highly competitive range. 19 think D4 can be, you know, reasonably competitive. And 20 the other thing when I look at the map that I think 2.1 doesn't get enough credit, which is why I actually 22 disagree with prioritizing, you know, competitiveness 23 over other Constitutional criteria, I think you can, 24 you know, run the risk of having your noncompetitive 25 districts just get remarkably extreme, and I think when

we look at the numbers after this we're going to see some of the other districts that aren't competitive at least be within a range of not as crazy.

2.1

COMMISSIONER YORK: So I would suggest that we have given a significant amount of changes to mapping, that we would allow them to do some work.

CHAIRPERSON NEUBERG: Right.

would at some point -- well, I guess we'll wait and provide comments at that point. I'm just still -- I still would like to see -- and maybe some of your changes did -- you talked about District 2, so I'll be interested to see how that works out, because I still have some of those concerns about where we are. But, yeah, I'm all for it.

CHAIRPERSON NEUBERG: I'd like to say, though, if -- I just want to reiterate, because we've been talking about CD from the very beginning of deliberation, we keep bringing up CD2 and the deliberations don't change, so we can keep bringing it up, but, you know, I'm not sure that it's a fruitful pursuit.

COMMISSIONER LERNER: It's -- it's something that we've talked about in terms of how to make it more competitive. That's the piece I'm talking about.

1 CHAIRPERSON NEUBERG: Okay. 2 COMMISSIONER LERNER: Because -- because it's -- I mean, I'm not -- I'm not talking about major 3 changes, but things that we can tweak, just like we're 4 talking about the others. 5 CHAIRPERSON NEUBERG: I really welcome that. 6 7 I think part of what we have done so well is not 8 shortchange any map and to give sufficient time and focus on competitiveness. It's been right there up 9 10 with all criteria constantly as part of our -- our 11 conversation, and when we get, you know, the map and we 12 look at all of, you know, the -- the variables we'll 13 measure it by if there is a possibility of making it 14 more competitive without causing detriment to 15 communities of interest, because that's really in 16 essence what, you know, empowerment is all about. 17 all for it. 18 MR. D. JOHNSON: And just on that note, Madam 19 Chair, in your request we have San Tan Valley coming 20 out of District 2 and Casa Grande and -- and the areas 2.1 in the thumb going into District 2, so it may very well 22 make it a competitive --COMMISSIONER YORK: Well, who said that? 23 24 MR. D. JOHNSON: Madam Chair. 25 COMMISSIONER MEHL: She didn't say to take

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Casa Grande out of District 2 --
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               CHAIRPERSON NEUBERG: No.
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               COMMISSIONER MEHL: -- I mean out of District
      6.
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               MR. D. JOHNSON: Isn't that the thumb?
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               COMMISSIONER MEHL: She said you can get rid
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7
     of the thumb by going east with District 6 across --
      solid across. You don't have to take Casa Grande out.
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9
               MR. D. JOHNSON: I guess I need clarification,
10
      then.
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               COMMISSIONER LERNER: Casa Grande shouldn't be
12
      in District 6 anyway. It's so far north. It's not --
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     not natural to be going that far into Pinal County. So
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      I thought that that was the intent was to try to group
15
     those communities of interest together in that area.
16
     And Casa Grande --
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               COMMISSIONER MEHL: I thought the intent was
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     to go across so that the thumb is gone and all that --
19
      there is not a lot of population that goes in there,
20
     but --
2.1
               CHAIRPERSON NEUBERG: Commissioner Mehl is
22
      correct. I think by getting rid of Casa Grande it
23
     helps eliminate that thumb.
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               MR. D. JOHNSON: I quess if -- what I need is
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      clarification of what is the thumb. Are you just
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1
      talking about the piece that goes up next to Florence?
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               COMMISSIONER YORK: Commissioner Neuberg --
     Commissioner Lerner is correct?
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               CHAIRPERSON NEUBERG: I -- I thought the
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      solution that I believe my -- my Republican colleagues
 5
      shared in their map was attractive. I just didn't want
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 7
      to, you know, add their solution because I wanted to
      start from scratch.
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9
               MR. D. JOHNSON: Okay. So the thumb is -- the
      thumb is not -- just to clarify what you mean by the
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      thumb, it's just that northern piece coming up next to
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     where it says Florence on the screen; it's not the
13
     whole Pinal County piece of District 6.
14
               COMMISSIONER LERNER: So you're --
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               MR. D. JOHNSON: I'm asking the chair for her
16
     definition of the thumb.
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               COMMISSIONER MEHL: I -- I think it's below
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      Florence where D6 is. You just take D6 straight --
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      straight east to connect back in.
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               COMMISSIONER LERNER: So you're still leaving
2.1
      Casa Grande in a Tucson district? That --
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               COMMISSIONER MEHL: This is not my map,
23
      actually, so the question is to the --
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               COMMISSIONER LERNER: I guess I'm just asking,
25
     because it seems like those communities there, Casa
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Grande, Coolidge, Florence, they all have a lot connected, and Sacaton, all of that area it seems to me should be part of I guess District 2.

VICE CHAIR WATCHMAN: D2.

2.1

South, south of Eloy or -- or something in that. That gets rid of that thumb or whatever we want to call it as part of that, and it seems like those communities are completely linked as common communities of interest, and their connection to -- in fact, they have more connection, probably, to Maricopa County than they do to down in Tucson, so that's what I -- I thought that that's what I was hearing was that we were going to take that block, Casa Grande, Coolidge, Florence, Eloy, all of those, put them into District 2, and then head south from there.

MR. D. JOHNSON: Chair, just to highlight, so the request to put Florence, Coolidge, and the Copper Corridor all together, as you can see on the map if we put Coolidge into District 2 Casa Grande is cut off, so we would either have to build a new connection through Arizona City and Eloy, or we'd put Casa Grande into District 2 as well.

CHAIRPERSON NEUBERG: I'm curious what my colleagues think would be the best fix here, and then

we can study it after the map comes out. I'm looking for my notes so, you know, I don't have a specific opinion right now.

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COMMISSIONER LERNER: So my feeling is that those communities all belong together. Florence -- to split that -- that group up in Pinal County would be splitting up groups that spend a lot of time back and forth in their communities, and I think that they should go as a unit. And that would also -- if we head south on that we would basically be taking that top piece off, and that would really condense CD6 in a pretty good way with very tightly knit communities, but the Casa Grande, Coolidge, Florence, Eloy, that whole group belong together, and they -- additionally you have Sacaton in that area that's close by. You have Maricopa in that area. They all belong in the same district. And then you could head south from there, whether it's Eloy or Picacho or wherever you want to take it at that I-10 corridor piece.

COMMISSIONER MEHL: And, Chairwoman, I think if you do move Casa Grande into District 2 you're going to end up having to need to come in and either take San Tan or Queen Creek and to start breaking up communities that I don't think you -- from what I've heard that you don't want to break up. Casa Grande has a very close

connection to Tucson. There is actually a lot of people in Marana that work in Casa Grande and vice versa. They are close communities, and I would recommend keeping Casa Grande in D6 so that we don't interrupt what happens in -- in the Maricopa area by -- by D2.

2.1

CHAIRPERSON NEUBERG: I agree with that. I don't want to mess up D2, and I don't want to mess up San Tan and Queen Creek. Thank you for that.

make a statement that I think what we're doing is prioritizing some communities over others. These communities in this area are linked. San Tan, my understanding, would be going into District 5, where it actually works very naturally as part of that because of their relationships with the communities of Queen Creek and those areas, and it should be moved from District 2 into District 5 because those communities are all completely linked on -- on the Hunt Highway. They're linked with Queen Creek. So if San Tan is split from those I really am not sure which communities are getting prioritized for being together in this case.

The Casa Grande linkages with Coolidge and Florence, as well as their connection -- a lot of

people -- just as you mentioned, Commissioner Mehl, a lot of people work from Casa Grande and come up to the Phoenix area. They're connected to the Gila River Indian Community and Sacaton, which are right near by. They're connected to Maricopa. If we keep that in there, we keep that thumb or whatever we're calling it, heading way into Pinal.

2.1

It also, from my perspective, you're -- we're splitting up Pinal County into several congressional districts, which from a Constitutional perspective doesn't need to be to that extent, so I think that --

commissioner mehl: Part of Pinal County is going to be in District 6 no matter what we do, unless we totally destroy communities of interest, because southern Pinal is very much part of the Marana, Oro Valley, northern -- northern Pina community. So Pinal is going to be in District 6. Casa Grande is an excellent fit.

And, Chairwoman, I think it's your call.

CHAIRPERSON NEUBERG: I -- you know, for the sake of expediency I would like to just get this draft map new iteration done for the moment. I'm compelled by Commissioner Mehl's argument about where Casa Grande should go. I am really liking the fit in CD5, so let's just see where this goes, and we will open for debate

1 when we get the data back. 2 COMMISSIONER YORK: She likes the fit with Casa Grande in CD6 because she likes what she suggested 3 for CD5 I think is what she's trying to say. 4 CHAIRPERSON NEUBERG: Correct. See, we're a 5 6 good team. You guys helped fix my, you know --7 COMMISSIONER YORK: Translation. 8 CHAIRPERSON NEUBERG: -- mapping weaknesses. 9 COMMISSIONER LERNER: Apparently not on this 10 I'm just going to say it, because it doesn't 11 seem to matter what we're saying here. There are some 12 things -- I mean, right now -- I know we're going to 13 move forward, but I'm going to make the statement about San Tan Valley. Right now you've got a whole bunch of 14 15 people in District 2 that really should be connected to 16 Queen Creek. They are very -- and we've heard from 17 them that that is their community, the San Tan Valley 18 and Queen Creek, but by not moving them from District 2 19 into District 5 is not honoring their community of 20 interest. And by keeping Casa Grande in this area we 2.1 are keeping that thumb or whatever we're calling it in 22 that area as well, and we're not connecting communities 23 that are back and forth all the time, so --24 CHAIRPERSON NEUBERG: I know you're 25 frustrated, Commissioner Lerner, and --

COMMISSIONER YORK: Well, and I would like to point out, Commissioner Lerner, hang on, is that a lot of these suggestions did take into Mayor Gallego's suggestions and Councilwoman Pastor's, so I think there is quite a bit of thought that's gone into the Commissioner's map, and so with the addition of some of the Mesa population in CD4, I do believe she requested that San Tan went into 5, so --

2.1

MR. D. JOHNSON: That's what I was going to clarify. We do have -- we do have the direction of San Tan is going into 5.

COMMISSIONER YORK: Correct.

CHAIRPERSON NEUBERG: And I would like to remind you, Commissioner Lerner, that I believe the other day you were commenting how much you would like to go back to the draft maps, so here we are. It's, you know -- but I may not -- you know, so I agreed with you on many, many levels about why my colleagues on my right, I didn't like their map. I agreed with you. I'm coming back to points that I think we worked very hard to get to. I think you're maybe underestimating how deeply unhappy my colleagues are to my right right here. I mean, you know, they may hide it better, but, you know, they're very unhappy. And so, you know, before we sit and fight and people think they're not

getting their way, let's give my vision a chance.

2.1

COMMISSIONER LERNER: I'm completely fine with giving your vision a chance, and that's why I had said, as you noted, on Monday that I did have a lot that I liked on this map. And my only comment is related to Commissioner Mehl's points. That's what I'm talking about in terms of a different perspective of Casa Grande. That's all.

CHAIRPERSON NEUBERG: Okay. Well, I think we got a bunch of new ideas, so -- not really new, you know, but a new template. Let's see where it gets us, and then we'll fight another day.

COMMISSIONER MEHL: And for clarification,

Chairwoman, are we directing mapping to not worry about population balance so we can just see these ideas, see where we have issues, and that way they can do it quicker?

mean, as we always say if there are ideas that you have that would simply solve population balances that fit within the general conceptual guidelines we're giving we would like you to, you know, lean in a little bit and/or just create a separate record of ideas that we could explore that would help us get on the same page. And then from there I welcome the fight and the debate

from my colleagues. We'll go for it, but let's -- let's get a better starting point.

2.1

MR. D. JOHNSON: Yeah, I think the -- the direction is, as I understand it, at least in terms of District 6, because if that's not balanced everything kind of falls apart on the rest of the map, is we'll -- we'll take your direction in terms of Pinal pieces as it's been discussed, and then we'll balance it somehow in Tucson, with the knowledge that whatever we're lining up in Tucson is going to need revisiting by the Commission, if you're comfortable with that, just so you have a starting point that's balanced for District 6.

VICE CHAIR WATCHMAN: Madam Chair -COMMISSIONER MEHL: And 7, so I would -- I
would combine that with you bring -- maybe bring the
District 7 down a little bit in the north, if that's
what it takes to balance it.

MR. D. JOHNSON: That was actually my thought is District 7 has the flexibility. They can move around in Tucson and in Maricopa, so it's got flexibility later on to take lots of direction from you.

VICE CHAIR WATCHMAN: Madam Chair, could we go from there back to Salt River? I'm thinking your

Indian Community into D1. As I -- as I look at my notes I think the Salt River president indicated that -- that their reservation they consider more of an urban reservation as opposed to rural, and so to me by considering putting Salt River into D1 makes it more of a -- of a rural. And Salt River, as Commissioner Lerner pointed out, has a lot of connections with the three cities of Scottsdale, Tempe, and Mesa, and there is a lot of -- there is a lot of commerce, as you know, on 101. And so I just want to note that looking at my notes President Harvier considers their reservation more of a an urban reservation.

2.1

Now, if you look at the Fort McDowell reservation, that's I guess -- I won't say categorically, but more of a rural reservation, and that will stay in D1, and so I think that's the first point.

If we go to the Yuma area, I'm not sure if -if the Quechan reservation is kept whole or not, so
let's pay attention to that, because I would like to
see our 22 reservations kept intact, including Quechan.
I think it's known as the Fort Mohave -- I'm sorry, the
Fort Yuma reservation.

CHAIRPERSON NEUBERG: In terms of the

reservation with D1, D4, again, I believe that the higher priority was the LD map. I do believe that along our vision D1 is going to be very competitive. It's going to incorporate, you know, some urban, some suburban, and a little bit of sprawl. I can't imagine that they would be ill-fitted. You know, the question is would that, you know, shape of that district serve the tribe well, and my understanding -- and I'll go back and I'll get in touch with the tribe. My understanding is given the current configuration that they would be comfortable in D1. May not be their first choice, but I believe that it would be a very good fit, but we'll look into it.

2.1

VICE CHAIR WATCHMAN: We'll look into it,

Madam Chair, but, you know, obviously we have all kinds
of choices, but just looking at my notes, again, you
know, this -- this reservation is right -- right in the
heart of the Valley, if you will, and so, you know,
they work pretty hard to, you know, to develop
connections with their neighbors, as they point out.
They have great relationships with Mesa, great
relationships with Scottsdale, and on the southern part
of the reservation in Tempe, and so a lot of their
activity is -- is categorically urban. And so I just
want to point that out, you know, for the record.

And if you go, you know, farther east in D1, yes, I can see the fit, and the Fort -- the Fort

McDowell reservation be included in D1, and so, but we can circle back with -- with the leadership of the

Fort -- I'm sorry, with the Salt River Community, and so, but if you look at the tribes in this area, you know, they try not to be partisan because, you know, Native issues, you know, fit on both sides of the aisle.

2.1

And so if you look at like the Gila River
Indian Community, they're okay with being in a couple
districts because, you know, they -- they need to work
both sides. Again, because of, you know, the -- the
community of interest, the reservations are very, very
similar to, you know, the needs and interests of their
neighbors, water and agriculture and tourism and -- and
so forth. And so but Salt River, again, let's look at
it. I truly believe that they're an urban community of
interest, so thank you.

CHAIRPERSON NEUBERG: Okay. Any further direction from us?

VICE CHAIR WATCHMAN: Madam Chair, again, I know we talked about this, but, you know, D2, again, you know, there has been some feedback about the Yavapai split, and I know that, you know, you said

there was a compromise, and I think in the interest of time we did compromise and put it to a vote, and that's why we have this version, you know, on the table. But the inclusion of Yavapai County, or at least, you know, the -- the Mingus Mountains to the west and separating Yavapai and putting it into D9 is, I think, at least for the Navajo perspective there -- you know, trying to balance out and improve the communities of interest for D2 I think is something that I would like to consider -- you consider as we move forward after -- after the mappers do their work.

2.1

But I just want to raise again I -- I believe that parts of Yavapai County would be better suited and would be a better fit in D9, you know. Although that would bring challenges with the ripple effects, you know, maybe we go back to Graham and Greenlee, but I would like you to think about, again, you know, that -- that Yavapai split and really trying to create a truly -- grouping together the communities of interest in D2 versus D9. I think it would be better suited by -- by moving the Yavapai County as part of it into D9, so something to think about again, Madam Chair. Thank you.

CHAIRPERSON NEUBERG: You'll have to get a majority of your colleagues to want to relitigate D2.

1 I don't know if you're going to get support, but I'm
2 always open.

2.1

VICE CHAIR WATCHMAN: Well, I think you got two on this side, so, and two on the other. So it's really up to you, Madam Chair. That's why I'm raising, you know, this to your attention, because you'll be the deciding vote on all of this.

CHAIRPERSON NEUBERG: Can I just point something out?

VICE CHAIR WATCHMAN: Please.

CHAIRPERSON NEUBERG: I think you guys bring up the idea of relitigating D2 every single deliberation meeting. I don't think it's leading them much, but you can keep fighting for it. You know, and is that really -- I mean, if this is your most biggest priority in the entire map, I'll take -- I'll take that into consideration.

All right. Anything else? I think mapping has direction.

MR. FLAHAN: Yes. We would propose a 20- or 30-minute break to get the team going to make your changes you just requested.

CHAIRPERSON NEUBERG: Excellent. And then we can reconvene, and then we can discuss whether or not we want to, you know, dive into LDs or just keep with

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     the CDs and dive in.
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               COMMISSIONER YORK: Twenty minutes? Is that
     enough, Mark?
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               MR. FLAHAN: Twenty minutes would probably be
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     enough to get the team going. I don't think we would
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     have a product ready for you in 20 minutes.
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               COMMISSIONER YORK: I understand.
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               CHAIRPERSON NEUBERG: Okay. So 20 minutes get
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      it started, and then we'll come back and we'll do LDs.
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               COMMISSIONER YORK: Correct.
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               MR. FLAHAN: Correct.
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               CHAIRPERSON NEUBERG: So why don't we say a
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      30-minute break for everybody. I threw a lot on to
     everybody. We'll regroup. We'll think through
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     everything and --
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               COMMISSIONER YORK: 10:50.
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               CHAIRPERSON NEUBERG: You got it. 10:50.
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              Thank you, colleagues, for not killing me.
     Recess.
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               (Brief recess taken.)
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               CHAIRPERSON NEUBERG: Okay. Welcome back,
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     everybody. We will return where we left off, Agenda
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      Item No. VI, draft map decision discussion.
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               We gave some direction to the mapping team
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      regarding our congressional map, and we will now move
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      to legislative map drawing. We have two options on the
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table. We could put them up, or we can have some discussion from my colleagues and entertain a motion to approve one of the maps.

2.1

COMMISSIONER LERNER: This is Commissioner Lerner. I'm going to -- I will explain it, but I'm going to move to approve Legislative Map 12.0.1.

VICE CHAIR WATCHMAN: Madam Chair, Vice Chair Watchman seconds that motion by Commissioner Lerner.

CHAIRPERSON NEUBERG: Enter discussion, please.

this map is it -- first of all, it honors -- well, I shouldn't say first of all. I would say that one of the features that I like about this map is that it honors communities of interest. It was really important as part of our consideration to basically honor a number of different areas, listening to the public where people said these were things that they wanted to as part of their map. It basically -- it provides a lot of areas where we combine -- looked at school districts, so we tried to make -- to not split up some school districts. We've been -- we always come back to Kyrene, but there were other areas where the school districts should be considered, and one area is in the northern Tucson area where we heard loud and

clear from Marana and Amphitheater school districts to try to keep them as much together as possible. I think that this does a good job, this map, of the East Valley in looking at the different communities of interest.

2.1

In looking at District 13 and 14 in particular, aligning -- even though it's not as clean, you know, we had the square for District 13, but this actually aligns much better with the shape of both Chandler and Gilbert. I actually ran some numbers on that, and it actually incorporates these -- these two districts, District 13 and 14, the way they were drawn, incorporates Chandler and Gilbert much more than the other map that we've -- we've been working of off, so that's another reason that I like this map.

extent, taking off of what their proposals were, and takes those communities together. It brings in communities of interest. For example, in District 9 the Asian American community is kept together, and -- as they have actually requested. We received a note talking about their interests in being considered. It looks at different communities of interest in the northern part of Maricopa County and nicely, I think, combines those together in ways that brings communities that have a lot in common as part of it.

So and I think in the north as well, we don't talk often about that, but District 6 and District -District 7 becomes very competitive, and District -it's still a Republican-leaning district, District 7,
but it is competitive, so it provides for a strong
Republican district in District 5, a very evenly
matched, slightly Republican edge to District 7, and a
Democratic district in the north, so that would really
serve a lot of different groups in those areas as well
as align them with their communities of interest.

2.1

I also like what it does down in the south with bringing Santa Cruz whole and aligning those communities together and providing for districts from -- of different -- different interests in those areas. Are there changes that could be made?

Absolutely. Of course. But I think that the -- this -- this map is actually very close, and it doesn't -- it won't require huge amounts of changes, and it actually provides, from a competitive perspective, which is what I'll finish with, which is another reason I like this map is it provides for seven very competitive districts that could go either way with not a huge number of population imbalances. But the fact that we have seven competitive districts that don't split up communities of interest I think is

1 another real positive. We've heard from a lot of folks 2 about wanting competitive districts, and these would accomplish that with giving safe Democratic and safe 3 Republican districts on both sides, but then a number of competitive. 5 So those are some of the reasons as part of 6 7 I think that the map from a Constitutional 8 perspective does a really good job of having compact 9 and contiguous districts. It aligns with communities 10 of interest. It takes into account geographic 11 features, city, town, and county boundaries. It -- and 12 it has the competitive piece as well, so I think it 13 meets the Constitutional requirements. Thank you. 14 CHAIRPERSON NEUBERG: Any other dialogue? 15 Anything from my colleagues over there? 16 COMMISSIONER MEHL: Chairwoman, would you like 17 me to present why we like our map first and then --18 CHAIRPERSON NEUBERG: No. COMMISSIONER MEHL: Okay. 19 20 CHAIRPERSON NEUBERG: Let's just do pros and 2.1 cons of this map. We'll vote. And then we'll do pros 22 and cons of the other map, and we'll vote, and we'll 23 see. 24 Well, actually, maybe I take that back. Maybe 25 we should do pros and cons of both maps and then we'll

1 vote. 2 COMMISSIONER YORK: Well, there is a motion on the floor. 3 CHAIRPERSON NEUBERG: Oh, that's correct. 4 Okay. So we're going to vote with this motion. 5 Would you like to discuss what you don't like 6 7 about this map or what you do like about the map? 8 COMMISSIONER MEHL: I -- I think actually the 9 map shortchanges a number of major communities of 10 interest, and I think that it actually does not 11 incorporate -- and you almost can't refer to this 12 without referring a little bit to ours. Certainly in 13 the Tucson community it cuts off communities of 14 interest that I think are really important, and it 15 eliminates the suburban ring around Tucson that I think 16 we've heard a lot about and I've supported strongly, 17 and I think for good community of interest reasons. 18 In the -- in the East Valley, it just doesn't 19 treat the East Valley districts nearly as well as -- as 20 the 9.2 map. It -- it divides things significantly 2.1 more in the East Valley. 22 New River and -- well, Yuma and Buckeye, in 23 this map Yuma is brought in with Surprise rather than 24 with Buckeye, and we've heard from both Buckeye and

25

Yuma that they want to be together. We've heard from

Surprise that they don't want to be with Yuma, so that's a significant issue with this map.

2.1

Even though this keeps the Asian community together, the other map keeps them together better. This one doesn't put Lehi in District 10, which has been requested. It doesn't combine the retirement communities as well in District 28 and 10. And I think we'll have things that we'll want to present as positives on our map when we get there, but I think those are the big issues that I see with this map.

COMMISSIONER LERNER: Could I just make one comment about Lehi? They basically wanted to be sure they were in a single district, which they are. I don't think they were clear, at least that was my understanding, unless I'm wrong, Chairwoman, because you were the one who spoke to them, but I thought that they wanted to be in a single district, which they are in District 9, but they could be moved to District 10.

And, in fact, the comments, Commissioner Mehl, that you made are things -- as we know this map is not -- not done, so there is lots of room for changes of the kind that you mentioned. These are just a starting point. All of these maps, I assume, are starting points, so certainly some of those areas, the retirement community, some of those areas are easy to

shift and move around. I just wanted to mention that these are -- this is -- this is just a map to start from, not to finish with.

2.1

CHAIRPERSON NEUBERG: The Lehi community did not express sentiments to me directly, but rather the mayor of Mesa shared with me insights about the different communities along the borders between LD -- I can't read the numbers -- 9 and 8, I guess. And I think it was everybody's consensus that Lehi would go with D10. I think it would make everybody happier, and to be honest I think it would make D9 more competitive and more friendly to your side, so --

changes, again, this is -- all we're talking about -- from my perspective all we're doing is basically saying why this is a good starting point, not that it's an end point, because we would need the other piece that I just want to -- I do want to mention, since we talked about the Salt River Pima-Maricopa Indian Community, this honors their -- their interests as well in terms of heading into Mesa.

COMMISSIONER MEHL: It splits up neighborhoods in -- it splits up McCormick Ranch, which we've heard a lot about. It splits up Deer Valley, and it splits up Sunnyslope, and all of these are dealt with better in

communities of interest in the -- in the 12.1 map.

2.1

CHAIRPERSON NEUBERG: I would like to share my thoughts. I agree with Commissioner Mehl that I feel like this map does split up many communities of interest, potentially, you know, in order to achieve competitiveness, and that's something that we want to be very careful about, to not cause any significant detriment to communities of interest.

I was very clear with some of the priorities of what I'm looking for in a legislative map, and, quite frankly, the map didn't match what I was looking for. I really, you know, am not comfortable with the LD25 as you have included. I'm more sold on, you know, Yuma not coming up through that area. I think it interferes with the agriculture, the cattle industry, some of the economic engines in the West Valley.

I have gone on record to say I'm inclined to keep Yavapai whole. I was motivated by, really, the age differences in the various communities between the Coconino areas, Verde Valley, Sedona, versus, you know, you know, the other parts of Yavapai, and I think that as a community of interest age, that generation of retirements and post empty nest, they really have unique political interests that I think are remarkably different than -- than the younger generation.

I'm not -- regarding CD6 and the Native

American community, I'm not going to weigh in because I

want to study that issue a little bit more.

2.1

But I also went on record as saying that I was very attracted to the Gilbert consolidated solution on the districts that I focused on in the East Valley, not the entire map, but 13, 14. I'm very focused on the Asian community, and I do believe that our maps do right with that split with both the Latino and the Asian communities in the East Valley, but we can certainly look into that.

And, finally, not surprising, given my comments earlier during the public comment agenda item, I am very sold on the unincorporated areas of Legislative District 17 as needing to have some degree of representation. They've been blocked. They have lacked political, you know, ability to advance the kinds of infrastructure, water needs. And, again, I do not believe that simply carving out a competitive district at their expense is going to solve those political problems. So for those reasons I do not feel that your map best captured my vision.

With that we can take a vote.

Vice Chair Watchman.

VICE CHAIR WATCHMAN: Aye. Excuse me. Aye.

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               CHAIRPERSON NEUBERG: Commissioner Mehl.
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               COMMISSIONER MEHL: No.
               CHAIRPERSON NEUBERG: Commissioner Lerner.
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               COMMISSIONER LERNER:
                                     Aye.
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               CHAIRPERSON NEUBERG: Commissioner York.
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               COMMISSIONER YORK: No.
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               CHAIRPERSON NEUBERG: Commissioner Neuberg is
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      a no.
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               And with that the motion fails 3-2.
               I will entertain another motion if somebody
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     would like to propose another starting point for the
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      legislative district map.
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               COMMISSIONER MEHL: I propose we adopt map
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      12.1.1 as the new starting map.
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               CHAIRPERSON NEUBERG: Do we have a second?
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               COMMISSIONER YORK: I second, Commissioner
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     York.
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               CHAIRPERSON NEUBERG: Open it up for
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      discussion and debate.
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               COMMISSIONER MEHL: I think the 12.1 map
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      really does a great service to the state in how the
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     districts are drawn, and obviously there is population
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     balancing that needs to be done and adjustments that
     will be made as we do that, but we did a number of
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      things here that were -- you can either call them
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compromises or just listening to -- listening to constituencies that spoke loudly. We incorporated the Latino Districts, 24 and 26, almost wholesale with really minor changes. New River and Anthem are with Maricopa County, which they loudly spoke about, and not with Yavapai County, which they did not want to be with. It keeps Yuma with Buckeye. It doesn't split McCormick Ranch, Sunnyslope, or Deer Valley. It minimizes the splits in the cities in the East Valley. The East Valley communities are kept together really nicely. It keeps the Asian community together very solidly in South Chandler and Gilbert. It puts Lehi in District 10. It keeps the retirement communities in District 28 and 10. We made compromises and took Vail out of District 17. We made compromises and took Santa Cruz County and moved it into District 21. Luke Air Force Base is kept in Glendale, as they've requested. This map keeps Sedona together. It keeps Wickenburg together, all things where we had a lot of testimony. It unites Dobson Ranch in District 9.

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And when we get to the balancing, we see an opportunity to increase the competitiveness of District 29 and also at the same time really improve the Hispanic community's position in El Mirage, and -- and the Mesa Riverview Park, which has been suggested go

into D8, we would have -- that would actually help our balancing and would give the Salt River tribe the connection to Mesa that they requested, so I would see us making that adjustment.

2.1

And all in all I think this map has -- would be a terrific map for the state of Arizona.

CHAIRPERSON NEUBERG: Discussion, yeah, please.

COMMISSIONER LERNER: I have real issues with this map, and I'm going to start with the competitive piece because -- and then move on from -- from the concerns that I have about this.

This map right now is a 16 -- is a safe

16-seat Republican map as it stands right now. There

are two somewhat competitive districts, but one very

strongly leans Republican, so this really -- this map

is actually a 17-13 map as it stands. And part of why,

even with the other changes that -- that, you know, the

other piece is I do believe competitiveness is

something we have to be concerned about, and the other

one had a lot of competitive seats that could be

modified. Again, all of these are starting, but to

start with a map that has 16 safe Republican seats, I

don't know how we get to something that becomes more

balanced. And we are not a state that should have a

17-13 split any longer of either side in terms of that, so that's one of my concerns.

2.1

In this map Glendale is split into six different districts. Most of the city is split between 24 and 27, but it's also split into a number of other areas, and they should be -- those kinds of things should be brought together.

It also splits the West Valley communities more than in the draft maps as part of it, and including Sun City and Surprise are split.

Valley. That is also not something that -- LD23 in this map extends into both Tucson and -- or Pima County/Tucson area and the Phoenix area, the West Valley area. That's going to be very hard. You're going to have rural and -- rural and really three urban districts, Yuma, Phoenix area -- it may be, you know, whichever community is in that area -- and Tucson in that one district. It should not be extending -- LD25 extending in there is fine. That's part of the connection that we heard. But not LD23. We shouldn't have that going in there.

Another real concern is that, as Commissioner Mehl mentioned, there were two Latino districts kept somewhat whole, but other districts were completely

split apart and modified. For example, South Mountain and Laveen District 11 and 22, the only reason to do that is partisan, to split those. That is a very strong -- that was one district. It's a very strong African American area in South Phoenix. They wanted to be together. Laveen and South Phoenix belong together because they share school districts, they share community in that area, and that split harms the Latino and African American population.

2.1

And the reality is that many of the VRA districts were significantly modified in this map, and that's a concern as well because they are -- they were somewhat arbitrarily modified as far as I can tell, because why would you split, for example, Laveen and South Mountain, that community?

The other thing is that it doesn't -- it doesn't completely do a great job in honoring what the Navajo Nation requested. It makes some modifications from that, and they have already put forth several proposals with modifications and compromises, so I think we need to look at that.

I know how you feel about LD17. You know how
I feel about LD17. We're never going to come to
agreement on that. I do believe that it is not
arbitrary to put together Casas -- the communities in

this area who have actually indicated they want to be together. They share a lot of things in common. They share the school districts. They share the North Tucson area that is a very strong, cohesive community with Casas Adobes, Catalina Foothills, Oro Valley, SaddleBrooke. Those are all — those belong together as a community and not split up, and in this map it splits up and removes some of those communities to create that long, over-the-mountain District 17.

2.1

District 17 in the other map is competitive-leaning Republican. There is a good chance that would go Republican to give that partisan lean that we've heard about, but right now it just swings around Tucson for -- for that reason.

The other problem is District 16, as a comment, just as a note, on how that swings all the way into Tucson, and it avoids Marana for some reason, to swing around and get Tucson Estates, so that's also something that concerns me is why is that in that particular -- there is just a lot of things that seem to be picking up districts, either to make them more Republican or make them more Democratic.

A lot of these districts are packing

Democrats. When I looked at the numbers on our charts

that we receive, the numbers are -- of Democrats are

extremely high in a number of these cases, and I feel that that was done to basically create fewer potential districts as part of that.

2.1

So those are just some of the concerns I have, and the fact that it doesn't honor a number of the requests, I don't feel that it meets a lot of the communities of interest in the way that it could. It also -- I'll just make a comment that it also really changes from our Draft Map 10. It really shifts some districts that were competitive to being no longer competitive, and I'll use District 4 as an example. In our Draft Map 10 District 4 was almost completely -- it was a 0.5 difference between Democrats and Republicans. In the Republican map it now goes 4.6 to Republicans with a zero eight potential to elect somebody, and we see that in other areas.

So we shouldn't be creating the maps -- I know not just for competitiveness. I get that. But we should be looking more closely at these communities of interest, and to divide up and change around the Latino Coalition districts, to move things around in some of the ways that were done, were done for partisan purposes and not for community of interest purposes.

Otherwise, I don't know how things like D11 and D22 got split and why they got split in the way they do, as

well as some of the other communities that I've mentioned.

2.1

I think this would be a much tougher map for us to begin with as part of it, and I would say that if it's between 12.1.1 or -- I would recommend going back to our Draft Map of 10.0 instead, because I think that gives us more room to work. But from my perspective these are -- this map would be very difficult for us to go -- the districts -- some of the districts have been dramatically changed that can actually impact these communities of interest, like the D11, D22 split as just an example. Thank you.

CHAIRPERSON NEUBERG: Commissioner Lerner, I want to respond to a few of the things you brought up and explain why a couple of arguments are not compelling to me.

First of all, to focus on a map as saying it's 17-13, I don't see anywhere in our Constitution where it says that we're required to take a poll of how it's supposed to be apportioned. My understanding is we follow the Constitutional criteria, and I do believe that when we do so it will come out right. I don't know what exactly it will be, but I believe we need to follow our communities of interest as the driving force. And, in fact, a lot of what you commented on

again brings it back to competitiveness, and I understand, this is part of what I spoke to earlier, there is genuine philosophical differences about what that word "significant detriment" means, and we're going to, you know, debate it out.

2.1

I also have to say, you know, I do not believe anybody is discounting communities of interest who are expressing sentiments. We have incorporated a remarkable amount of the feedback from the Latino Coalition. Just because every single district they submit doesn't perfectly align with all other communities in the state doesn't mean that it's arbitrary, and I look forward to digging into each of those VRA districts and debating on the lines, honoring the VRA, doing right by our minority communities, but also doing right by the entire state.

And I would also like to just reiterate: I'm not weighing in on this Native American Flagstaff issue yet. We have more study. I'm deeply concerned about the Native American community being able to have the opportunity to elect a candidate, and if they can't do it in the primary that's a problem, so we're going to have to do some study on that. Gosh, and I hope my colleagues are going to be open-minded on it because, you know, I don't want to have to compromise

communities of interest in -- in the White Mountain community. You know, let's -- you know, is there potentially a way of splitting Flagstaff or whatever. All options are on the table.

2.1

But I just wanted to respond to that in further explanation for why I have a preference for starting with the map that Commissioner Mehl recommended. And, again, I just also want to say that the map happened to include the things that I expressed as a priority for me and what I want to see, and so I think it really probably shouldn't come as any surprise, you know, how I see the maps.

Say I think this is going to be an incredibly difficult map for us to accept. I would rather -- I would rather have us go -- just like you did before, go back to 10.0. The draft map provides a lot of these same things, but it doesn't do some of the splits. And I will say that some of these are arbitrary. I do not -- I do not know why some of these splits occurred other than to manipulate other districts.

CHAIRPERSON NEUBERG: Commissioner Lerner, we're not -- we're voting on a starting point. We're starting on a -- we're voting on a point from which we can make changes. There is nothing in it that would be

permanent. We're merely voting on what would be a more effective starting point, and I am not open to starting again from the draft map on the legislative. It's just simply too complicated. I have already gone on record far too many times with some of my priorities, and if I see a map that better captures a vision that I think can be right for the state I cannot in good faith ask all five of us to go back from scratch.

2.1

So in this -- I think I did my best with the congressional to get us back on track. I truly feel this is a starting point. I am not endorsing this map. Okay? I am endorsing it as a starting point. And all of those issues that you're bringing up that you're unhappy about, how about investing energy in debating it, the five of us, so that we can come up with the best lines.

COMMISSIONER LERNER: I'm going to -- we're going to end up having to do that, but I think this is our opportunity, as you said, to comment, which is what we're doing before the vote. And I -- I actually have issues when it's -- when -- when we say we don't want to be considering competitiveness, when the whole purpose of LD17, and as you just mentioned and has been mentioned before, was to give people right of center a voice. That's part of the partisanship that goes on.

And I will say that part of my concern about that, it was drawn for that purpose, and it was drawn to -- if it's going to give people on the outskirts of Tucson a voice it can do that without having the partisanship that's in there.

2.1

So when I talk about competitiveness it's in the same vein of saying we're trying to give people a voice in certain areas that normally wouldn't. So, for example, in the D6, D7, D5, the northern area, giving people a voice so that they can have an ability to have somebody represent them. It's no different than that. And same thing in some of these districts that typically have not had that in the Maricopa County area.

So I find the same arguments, but they're not -- I may say the same arguments, maybe not the same words, but -- but I don't think that we should be discounting some of the concerns I have about this map and the imbalances that are there and the fact that we are starting with a map that I think is going to be very difficult to bring back.

And the other piece I'll just mention is that I understand what you're saying about the Latino Coalition, but the changes that are -- that were made to the Latino Coalition's districts were based on the

Yuma map, and why should the Yuma map have -- the Yuma mayor have the right to go ahead and change the Latino Coalition districts, because that's what ended up occurring in this case. These were not -- this -- this was not an arbitrary -- these were changes that were done without looking at VRA issues and how those would work, and that's where my concern comes as part of those.

2.1

CHAIRPERSON NEUBERG: No individual is changing the map. The mayor of Yuma isn't. The mayor of Phoenix isn't, the mayor of Tucson. We're relying on people who are smart and have ideas, and these are our ideas, and no single person, regardless of their political stature, has all the answers.

I would like to make a comment about LD17. I take ownership. I used a very poor word when we deliberated the first time. I think we're rookies and we sometimes just aren't as careful with language.

What am I communicating in my vision of LD17 is a group of unincorporated, you know, cities, places, communities of interest that have such political cohesion and community of interest cohesion as it relates to water and infrastructure and transportation. I'm not going to -- we can relitigate it. I have already gone on record with my Constitutional

explanation.

2.1

I truly believe, Commissioner Lerner, that you are asking to prioritize competitiveness over communities of interest in LD17, and I do not believe that a competitive district is sufficient in order to answer the political needs of these groups that want to align themselves to have some political expression.

So with that, and if there is something unique or different to add to the deliberation process, I welcome it, and if not we will take a vote.

COMMISSIONER LERNER: The only thing I'm going to add is that the LD17, and I'm sure the map lines can be adjusted, actually includes over 50,000 people in Tucson at this point. It is not a purely -- a district that's purely outlining -- outlying the city of Tucson.

COMMISSIONER MEHL: And that's the eastern wards of the city of Tucson that are disenfranchised by how they do the ward elections, and they really align themselves with the Tanque Verde Valley much more so, that is exactly why they're included in there.

CHAIRPERSON NEUBERG: Okay. I believe we're ready for a vote. We have a motion on the table to approve map version I believe it's 12.1.1. Am I right?

COMMISSIONER YORK: Correct.

CHAIRPERSON NEUBERG: Okay. Vice Chair

1 Watchman. 2 VICE CHAIR WATCHMAN: No. 3 CHAIRPERSON NEUBERG: Commissioner Mehl. COMMISSIONER MEHL: Aye. 4 CHAIRPERSON NEUBERG: Commissioner Lerner. 5 COMMISSIONER LERNER: 6 No. 7 CHAIRPERSON NEUBERG: Commissioner York. COMMISSIONER YORK: Aye. 8 9 CHAIRPERSON NEUBERG: Commissioner Neuberg is 10 an aye. 11 And with that we will start from 12.1.1 on the 12 legislative map, and I again reiterate this is a 13 starting point. There are a lot of things that I hear you're upset about. Let's argue, debate. 14 I am very 15 open to making changes. 16 COMMISSIONER MEHL: And would you like us to 17 start suggesting changes? How would you like to go --18 would you like to reiterate any changes you want to 19 make first? 20 COMMISSIONER LERNER: Yeah, I would love to 2.1 hear your perspective on this map on the changes that 22 you think would be useful before we go, just as you did 23 with the congressional. It was very useful to hear. CHAIRPERSON NEUBERG: Well, I liked a lot more 24 of this map so actually I'm not going to, you know, 25

have as much to criticize. If you really want to start 1 2 I would love to talk about LD6 and 7, if we want to talk about the Navajo area and solicit some feedback 3 from mapping and maybe even at some point talk to counsel. Is there a way to achieve some type of 5 compromise between the Native American communities and 6 the White Mountain, you know, folks? 7 VICE CHAIR WATCHMAN: Well, Madam Chair --8 9 this is Vice Chair Watchman -- the Navajo Nation did 10 put their map and this -- their proposal on the table, 11 and that proposal considers not only the Navajo Nation, but as I said earlier --12 13 CHAIRPERSON NEUBERG: Yes. I'm sorry. Yes. 14 VICE CHAIR WATCHMAN: -- other -- other 15 tribes, so it is very, very important to consider the 16 Native American coalition community of interest for 17 many reasons. One, you know, tribes live on 18 reservations, and -- and there is a lot of challenges, 19 just like the other communities, water, access to 20 capital. 2.1 I know that the comment was made earlier that 22 there is -- there is economic connection between, for 23 example, Navajo Nation in Flagstaff. And -- and, yes, 24 that is, but -- but in terms of the way of life, if you

want to compare Navajo versus Flagstaff, totally

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different. I would categorize Flagstaff as more of an urban community of interest versus Navajo, which is very, very rural. I said earlier that there is a lot of farming and ranching and rural activities, similar to what you see in the eastern part of the state with the White Mountain areas. There is a lot of timber connections. And so Flagstaff for the most part is university focused, tourism, and so I -- I truly believe that we as -- as a Commission should honor and respect the Navajo Nation and the other six tribes and what they're advancing.

2.1

You know, as I said earlier, you know, there is -- there is a lot of historical wrongs. I'm not saying we should make it right, but, you know, history has put the Indians, the Natives in this state, you know, way behind, and so what we're doing here in the vote that we take could -- could during the next ten years advance tribes. I keep reading that tribes in general, especially in the rural part of the state, are 20, 30 years behind when it comes to development, when it comes to quality of life, when it comes to things that I see here in Phoenix. Everything is convenient here. And so on reservations, because of the historical trauma, there is -- there is a lot of challenges. So we have an opportunity, if we improve

and address and consider thoughtfully and purposefully the Navajo Nation's proposal, which, again, includes seven tribes, I think we would help advance our tribes here in the state.

2.1

Now, mind you, and I'll remind everybody that we have 22 tribes, and so the other tribes also have -- have challenges. And tribes here in the state are about a quarter of the state. And everybody talks about gaming. You know, gaming, yes, has done, you know, some benefit, but I think the benefit has gone to the tribes here in this town, Maricopa County, and has benefitted the tribes in the Tucson area. But the balance struggle, and -- and a lot of those struggles have to be tackled not only in Washington, D.C., but in the state capitol here.

And so there has -- there has been a lot of progress in the last ten years, especially, you know, with this district here having three Natives, two representatives and two senators at the capitol. So I believe that we as a Commission need to consider and honor, you know, what the -- what the tribes have done.

And, you know, a little bit of history, you know, and I know that this is out there, but, you know, a lot of tribes have served their country. You talk about the Navajo Code Talkers. You talk about the code

talkers from other tribes. Even -- even before Natives were considered eligible to vote and actually being citizens of the state, they volunteered and they served the country. They served the flags behind us. And so -- and so this is obviously emotional for me and my brothers and sisters out there in Arizona, but the Navajo Nation, that's something that we need to consider.

2.1

And I think we should also, as we go and deliberate this, that we should see where each of the 22 tribes sit, you know. And so -- and probably some other things that I'd like to put on the table as well is that the Latino Coalition as well as African American, a lot of similarities when it comes to, you know, to being categorized as minorities. I think we need to, you know, give due respect to what they're advancing.

And so but this map here, as my colleague

Lerner has pointed out, it's out of balance to the tune

of almost 100,000, so that means a lot of work that we

have to do. And the Yuma Gold for District 20 -- I

can't read -- 23, you know, that's advanced from a

mayor, and, you know, which is good, and so, but, you

know, we need to consider the other mayors and what

they want, the Tucson mayor, the Phoenix mayor.

And so this -- this map is not a good map from my perspective. But, you know, obviously, as

Commissioner Lerner has pointed out, you know, we -- we have to negotiate. Hopefully we come -- we come to some compromise. But right now for this map here, I don't support it.

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COMMISSIONER MEHL: I would like to defend the 6, 7 boundaries that we show on this map. And I have great respect for Vice Chair Watchman. I have great respect for the Navajo Nation. I have great respect for the Native American tribes in general. And the reality is is that both maps, both divisions treat the Native Americans extremely well and have taken -- have taken into account their comments. The issue is is which non-Native American group is going to get grouped with them, is it Flagstaff or is the White Mountains, and that's our choice. Either way the Native Americans are going to dominate that district. They're going to have the opportunity to elect two representatives. They're going to have the opportunity to elect a senator. And it really is which -- which is a better community of interest fit of the non-Native areas, Flagstaff or the White Mountains.

We've heard usually from the White Mountains that they don't want to be part of this district.

Flagstaff we've heard -- we know there is a lot of community of interest cohesion between the Native tribes in Flagstaff. It's where they do their major shopping. It's certainly where they go for educational opportunities. Many of the Native Americans live -- live in Flag. Now, admittedly, they're scattered in the White Mountains, also, but more of them live in Flagstaff. But our choice isn't do we treat the Native Americans correctly or not; our choice is which group gets put with them. And, frankly, these two -- the lines on these two districts don't seem to affect anything else.

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So we could defer this decision and recognize we've got to make a call on this and get on to other parts of the map, or, Chairwoman, if you want to bring this to a head and finish it, it's up to you.

CHAIRPERSON NEUBERG: I don't think we need to finish it. I wanted to start the conversation, and I also want to solicit input from a problem-solving perspective, including from our mapping team, so we can, you know, kind of have this marinate for a while.

I'm wondering if there is any creative balance in which we can, again, only in a logical way carve out some populations in Flagstaff to take it out of D6 to just empower the Native American voice a little in the

primary, and also maybe even consider some additional population deviance, and maybe a combination would allow them a little extra comfort in the opportunity to elect a candidate of their choice in the primary without compromising, you know, the communities of interest in the White Mountain. I don't know if that's possible, and if at the end of the day we need to make a choice we will, but I at least wanted to have this debate that's appropriate for us to be talking through, you know, who wins, who loses, what compromises are out there and what the best is for the whole entire state.

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So, mapping, what are your thoughts?

MR. D. JOHNSON: Sure. So as currently drawn District 6 is short of the ideal by 1.09 percent, so it's a little bit short, but not -- not much. You all have talked at length about the big picture, so I'm not going to go into big picture choices. As Commissioner Mehl mentioned the -- the question we're wrestling with is who else goes in that district.

But if we're talking about deviation and, you know, can we increase that deviation, take a little bit more out of 6 without replacing it, just make it a little short, there are some very small pockets of population down along the non-reservation part of -- of the White Mountains that go in that that I suspect are

only a few hundred people. I haven't looked at the numbers. But that would increase deviation a little bit more, put more non-reservation population into 7.

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But once you run out of that then the question becomes, as you said, we can either kind of work around Flagstaff, which will get an odd shape where 7 will start picking up from north of -- you know, the few people that don't live in the incorporated area north of the city, or we can take a piece of the city and put some of that population into 7, so Flagstaff would be in both districts. The overwhelming majority of it, if we're only talking about messing with deviation here, it -- the overwhelming majority of Flagstaff would stay in 6, but we could take a few thousand just within the deviation, if that was the Commission's direction.

And then bigger picture than just a deviation question, I think you've laid out -- the Commission has laid out the debate fairly well, and that's up to you to give us direction.

COMMISSIONER YORK: Can I ask mapping a question? What is the population as you run up 17 to 40 and the south side of 40 there in Flagstaff?

MR. KINGERY: Along here?

COMMISSIONER YORK: Yeah.

MR. D. JOHNSON: You're talking about the

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District 6 population, right, that would come into 7?
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               COMMISSIONER YORK: I just want to know what
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     the population is.
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               MR. KINGERY: That box?
               COMMISSIONER YORK: No, no. I'm talking about
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      the portion that's in District 6 on the south end of 40
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     and the 17 intersection, so that would be the golfing
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      community. It would be Munds Park.
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               MR. KINGERY: Straight up. 11,000.
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               COMMISSIONER YORK: How many?
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               MR. KINGERY: 11,000.
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               COMMISSIONER YORK: 11,000?
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               MR. D. JOHNSON: And you can see next to that
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     on the screen that would leave District 6 -- does that
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      say 5.97?
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               MR. KINGERY: Yeah, percent deviation.
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               MR. D. JOHNSON: So 5 percent -- 5.97 short if
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     you took all the area highlighted.
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               COMMISSIONER YORK: Just curious.
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               COMMISSIONER LERNER: So I would like to
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      just -- I would like to make a comment about some of
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      the things that have been said as part of that.
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      is a relationship between the tribes and the
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     communities that they live near, absolutely, just like
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     we heard about people in Pinetop and Lakeside and the
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Apache that live there. They are connected, and they talked about those connections with them, that they go to Show Low, they go to Pinetop-Lakeside from the San Carlos reservation, from that area.

2.1

What -- what we're talking about with some of these is the -- is basically saying are we going to -- well, I guess one thing with Flagstaff: We already heard that there might be an ability-to-elect issue if Flagstaff is included in the Navajo -- we're calling it the Navajo District 6 district, that that might -- that there was a history that that -- in the primaries that might impact their ability to elect, so that's one thing I think we really want to be considering as part of that.

Basically, if we're talking about splitting
Flagstaff, we're basically saying so which group are we
going to honor, right? Are we going to do the White
Mountain community? Are we going to do Flagstaff? Is
there going to be that opportunity to elect? We can't
really -- to remove some of those people in the
south -- they spend all of their time up in Flagstaff,
Munds Park. That whole group that you just highlighted
are part of Flagstaff, as is Sedona. Just splitting
some of these areas is like which group are we choosing
over another, and that is something I think we really

have to think about, because from the tribal perspective they -- they drew it without Flagstaff for a reason, because of some of those concerns about their ability to elect.

2.1

It's not that they don't go to Flagstaff, but they also go to Show Low. They also go to Winslow. Some of the tribes in there go to Pinetop-Lakeside. They're not living in a vacuum. None of these live in isolation with each other. They work with the close-knit communities that they -- they go to. That's part of the communities of interest.

And so I do believe that the Navajo version sort of honors -- honors some of that as part of it, so I just wanted to mention that we're really talking about communities, on how we're going to impact. And to divide a community, take a group of people from three miles south of Flagstaff and put them separate, doesn't honor the fact that they spend most of their time in Flagstaff.

CHAIRPERSON NEUBERG: Well, it would be -first of all, Flagstaff wouldn't be in the district
according to the Native American plan anyway, so they
would be in D7. It would be trying to isolate and
identify those residents of Flagstaff who would most
identify and feel comfortable being in D6, so it would

be a compromise. It would be something that would approximate the most people getting what they want. I would imagine Flagstaff would be comfortable being in -- in D6. They talk about so many shared interests and all of that. And I'm just trying to minimize, you know, potential disruption to other communities in the White Mountains and just want to be creative with our thinking and think out of the box with possibly some splits in population deviance.

2.1

And we're not going to make a decision now, and after we collect the data we may well, you know, need our counsel to do some homework on, you know, thresholds and all of the kinds of legal jargon that we need to consider to adhere to the VRA. But I wanted to at least open this up and hear my colleagues' thoughts about it and get all sides -- get your engines focused on problem-solving, rather than just sticking to whatever idea you already had coming into this deliberation.

COMMISSIONER MEHL: I like the idea I had coming into the deliberation, but in an effort to get creative I think D16 actually could take in a good bit of Florence, if not all of Florence, allowing D7 to take in whatever can come out of Flagstaff and still have D6 be an acceptable population, so that would be

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      something that you could perhaps take a look at and
2
     give us guidance on.
               COMMISSIONER LERNER: Could you clarify that
3
     again, please? You kind of jumped into 16, and I was
4
     up in the north part on my map, so I need --
5
               COMMISSIONER MEHL: Well, I was trying to -- I
6
7
     was trying -- if you took -- if you took population --
8
      if you split Flagstaff and took some of the population
9
     of Flagstaff and -- 10,000, 20,000, 30, I don't know
10
     where the number would be -- and put it into D6, and
11
      then -- I mean from -- took it from D6 and put it into
12
     D7. D7 is overpopulated. It happens that D7 comes
13
     down into D16 at Florence, and D16 is underpopulated,
     so we could -- and Florence is a good fit to go into
14
15
     D16 and so that could be a way to balance and allow a
16
     portion of Flagstaff to come out. It's just off the
17
      top of my cuff looking at the map.
18
               COMMISSIONER LERNER: Is that -- unless I'm
19
      looking at your chart, D7 right now -- we're looking at
20
      12.1.1. Right?
2.1
               COMMISSIONER YORK:
                                   Correct.
22
               COMMISSIONER LERNER: It's balanced.
23
               COMMISSIONER YORK: Right. So the argument --
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               COMMISSIONER LERNER: So but you're talking
25
      about -- I mean, because I thought you were saying it's
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not balanced, but it is.

2.1

COMMISSIONER MEHL: If you want to take Flag -- population from Flagstaff and put in it then D7 will have too much population.

COMMISSIONER LERNER: Oh, that's what you're saying.

COMMISSIONER MEHL: And D16 is short, so

Florence is a perfect place to then take care of the D7

in order to accommodate a portion of Flagstaff coming

out of D6, which I just -- I was trying to look at the

map and come up with something, and that's -- off the

fly that's the best -- that's the best I got.

need to take a close look at anyway because it goes all the way down into -- into Tucson in a way that -- I mean, so that probably is -- it's one we could actually take a closer look at right now, if you want, because --

COMMISSIONER YORK: I can go back to the divide. I mean, we are basically trying to compromise, to listen to the Navajo voice and their thoughts, but at the same time jeopardizing the thoughts of those in the White Mountain. And we are also looking at voting trends around a primary, and my concern is that the population in Flagstaff votes most like the Navajos

and -- and trends in that arena, and so for me their -those communities belong together, and so I'm still
struggling to understand why we're trying to sort of
juggle this to make it more competitive for the Navajos
when it's already competitive for the -- for the
Democratic party.

2.1

that they're worried about a primary, but they're -they're 58 percent or 56 percent, depending on the
numbers you look at, of the total district. There are
some Republicans up there. So in a primary they're
going to be like 70 or 80 percent Native American in a
primary, so I -- and I would ask our consultants to
help -- help us understand that, perhaps by -- at least
by Monday to get some better data on that voting,
because I think that may play an important role as to
whether -- which direction we ought to go here.

CHAIRPERSON NEUBERG: I think we need -- and this comes back to an earlier question and point I had. I think we need to understand the demographic changes in Flagstaff between the late 2000s and now, because there is justifiable reason for the Native American community to be concerned. In the first iteration of the independent commission when Flagstaff wasn't included with them the last four years I believe they

were drowned out by the White liberal community in Flagstaff, and they lost their preferred candidate in the primary, and so they were unsuccessful consistently in the late 2000s. After the last redistricting commission when it was more favorable to them, they were successful. And so I think they appropriately bring up a very genuine concern that, you know, they will in the primary, with a very motivated liberal Democratic White group in Flagstaff, they will dominate.

2.1

There are voting challenges in the Native

American community. We have to take a look at the

threshold. They did an excellent job with getting the

vote out in the presidential race. I don't believe,

you know, the data show they get the vote out quite as

well in the primary, and whether right or wrong, it is

our responsibility, you know, to make sure that the

district performs. It's a majority minority district.

So I think it's a very helpful debate we're having, and I think our mapping team and maybe even our counsel now kind of understands the questions that we have and -- and some of the creative solutions we want to explore to see, you know, what may be possible. But I do believe it's a real problem. I don't -- I don't believe this is trivial.

Doug, do you feel -- Commissioner Mehl, do you want to give further direction to the mapping team to flesh out this idea of yours? Because I am -- you know, it doesn't sound like it's an overly complicated change and something that maybe we'd want to just take a look at if it's not too much work.

2.1

COMMISSIONER MEHL: And I think it could be done just as a side change, not -- not a full change to the map, but just let us know what the numbers would be if you did that.

MR. D. JOHNSON: Sure. I guess the question would be how much to take. So are we talking about the area that we just looked at really south of the freeway along the -- the I-17 corridor coming out of Flagstaff to bring it down to about 6 percent short? And then there are a couple of small pieces, if you look at the map over by Pinetop and see the bump where D6 comes up. I don't know how many people are in there. I think it's pretty small, if you look at the maroon bump over there. We can also look at how many people are in there and take them out as well, until we get to -- I guess the question is what -- what level of deviation are you comfortable with? If we go up to 6 or 7 percent are you comfortable with that?

COMMISSIONER LERNER: Can I make a suggestion

1 instead of taking apart Flagstaff? Just, you know, 2 right now Winslow is split. What if we looked at 3 Winslow instead and maybe Holbrook in those areas. mean, my preference is -- I mean, in this map I do think it's a problem to have Flagstaff in District 6, 5 but we could look at some of what's going on in 6 7 Winslow. Winslow has a high number of Native Americans 8 that live there. So I'm just concerned about taking 9 some of these folks that live right next to Flagstaff 10 and moving them around like that. 11 MR. D. JOHNSON: Winslow is -- is already out. 12 There is a little piece of it, but there -- I don't 13 think there is any people in that little piece. 14 COMMISSIONER LERNER: Okay. Then Holbrook is 15 also out. 16 MR. D. JOHNSON: Yeah. 17 COMMISSIONER LERNER: So I guess I'm just --18 then I get confused. Are you -- you're talking about 19 just having a small piece of Flagstaff in is what 20 you're -- and that would then be probably just the east 2.1 part? Either that or I'm just very confused. 22 MR. D. JOHNSON: Right. So I think what --23 what we understand the direction to be is that for 24 District 7 to add population from District 6 in order to bring the deviation of District 6 -- to make the

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deviation of District 6 larger, which is what the Navajo have asked for, by, you know, picking up population -- picking up that South Flagstaff area we would go from D7 -- I'm sorry, from D6 to D7, and then maybe the -- the area where D7 comes down -- I'm sorry, where D6 comes down towards Winslow --

COMMISSIONER LERNER: Yeah.

2.1

MR. D. JOHNSON: -- is -- is -- that moved I think originally because there is some tribal lands in there. There is no real people in there, no real significant numbers of people. It's just there are some tribal -- it's not reservation territory. It's the trust areas I think was the issue.

I'm concerned. Those folks -- I just don't think we should be separating those folks just south of Flagstaff from Flagstaff. That is their total community. They come up there and they live there and they go to Flagstaff. What if we instead put all of Winslow into District 6 just as a movement?

MR. D. JOHNSON: It's going the wrong way. We're looking to take population from 6 into 7.

COMMISSIONER LERNER: Maybe we don't need to do the population balancing now, then, because I don't know that this is -- I don't think this is a community

of interest argument right here, and -- and I think
Flagstaff needs to be out of District 6, so we need to
find things to put into it instead. I mean, I don't
think it's a good idea to have Flagstaff in there. But
that's what we'll hear next week, right? We'll get
information from our attorneys on that. But I'm a
little concerned about making some of these changes or
recommending some of these changes right now until we
have a better handle on where exactly things like that
should go, because we could be doing some things with
Winslow and Holbrook instead which might align a little
bit better, rather than doing some of these changes
with neighboring communities in Flagstaff.

2.1

CHAIRPERSON NEUBERG: I think what I'm hearing you say, Commissioner Lerner, is that you think the population of Winslow will be more favorable to include in D6 in terms of their political cohesion. They're -- that they're more likely to prefer a similar candidate in the primary to the Native Americans. Is that what you're suggesting?

COMMISSIONER LERNER: Yes.

CHAIRPERSON NEUBERG: So that it's not even just an issue of the population deviance; it's an issue of including people that are more like-minded.

COMMISSIONER LERNER: Yes. Thank you.

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               COMMISSIONER MEHL: What is the population of
2
     Winslow?
               MR. KINGERY: 9,000.
 3
               VICE CHAIR WATCHMAN: 10,000. Nine.
 4
               COMMISSIONER YORK: Of Winslow?
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 6
               COMMISSIONER LERNER: And it has a very high
7
     Native American population within that as well, so that
8
      to me is much more logical.
9
               COMMISSIONER MEHL: We would be okay with
10
      that.
11
               COMMISSIONER LERNER: With moving Winslow into
12
     D6?
13
               COMMISSIONER MEHL: Yes.
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               MR. D. JOHNSON: Well, just the challenge is
15
      the -- the thought of moving Winslow and Holbrook into
16
      D6 is -- would mean taking more of Flagstaff or all of
17
      Flagstaff out.
18
               CHAIRPERSON NEUBERG: Right.
19
               COMMISSIONER LERNER: Right. That's the idea.
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               VICE CHAIR WATCHMAN: That's the idea.
21
               MR. D. JOHNSON: Okay. So --
22
               VICE CHAIR WATCHMAN: And I think also the
23
     Navajo Nation's proposal recommended a deviation of
24
      about 5 percent, so -- so if we take Flagstaff out and
25
      include Winslow and Holbrook I think we get to that --
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      that number that -- that represents what the Navajo
2
     Nation is proposing.
               COMMISSIONER LERNER: And it would have
3
     higher -- I think the folks in Winslow -- there are
 4
      certainly a large number in Winslow of Native
 5
     Americans. I think there is a decent number in
 6
7
     Holbrook, not as many, but I think if we take that --
      that --
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9
               VICE CHAIR WATCHMAN:
                                     That's true.
10
               COMMISSIONER LERNER: -- group then we could
11
     put Flagstaff back in District 7.
12
               MR. D. JOHNSON: So Winslow and Holbrook would
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      add -- if we put both of them in that adds about 14 or
14
      15,000 people into D6. Flagstaff is 70,000, so we
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      can't -- we can't trade those two. You'll be way
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     beyond deviations we can do. That's why the Navajo and
17
      the other tribes' proposal takes Show Low and
18
      everything, in order to make up for taking Flagstaff
19
      out. So we could -- we could move Holbrook and Winslow
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      into D6 and take not just the part of Flagstaff we
2.1
      talked about, but that plus more. Instead of the
22
      11,000 I think we looked at we could take 25,000, and
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      you would have a one-third, two-third split.
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               CHAIRPERSON NEUBERG: I would like to look at
25
             I mean, you know, I would like to, you know,
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1
      yes, we may be splitting Flagstaff, but if they're
2
     going to be in -- in reasonable districts where they're
     represented well and we can minimize the
3
     marginalization of other communities, you know, it's
4
     worth looking into.
5
6
               COMMISSIONER YORK: You've got Joseph City,
7
     also.
8
               CHAIRPERSON NEUBERG:
                                      Sorry?
9
               COMMISSIONER YORK: Just I'm looking at
10
     Google. You got Winslow, Joseph City, and Holbrook.
               COMMISSIONER LERNER: Yeah, just that I-40.
11
12
               COMMISSIONER YORK: Right.
13
               COMMISSIONER LERNER: I mean, we're looking --
14
     all looking for compromises. This is a compromise from
15
     what the Navajo proposed.
16
               COMMISSIONER YORK: Correct.
17
               CHAIRPERSON NEUBERG: And, you know, and I
18
      like it. I love that all these groups are submitting
19
      ideas. But, you know, they don't represent the state.
20
     We do. So we take the best and incorporate it and --
2.1
               COMMISSIONER LERNER: Just as a note --
22
               CHAIRPERSON NEUBERG: -- I like to call them
23
     our ideas now. After we own them they're our ideas.
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               COMMISSIONER LERNER: I would also like -- as
25
      long as we're in this area, we heard loud and clear
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from the mayor, the council, from people in Sedona that they wanted to be with something with Flagstaff. I would like to ask that as we're taking a look at this we take all of Sedona and put it back with -- in District 7.

COMMISSIONER MEHL: This is a whole new topic.

2.1

COMMISSIONER LERNER: Well, it's the same area. We're just looking at -- I'm just looking at that one area in there, and that's -- that would -- as part of this whole population balancing, but we heard loud and clear from their elected officials as well as by far the majority of people that Sedona wanted to be in a district with Flagstaff.

CHAIRPERSON NEUBERG: I asked -- I got explicit feedback on this, because I remember on the listening tour I was being asked to keep all of those small communities together: Sedona, Verde Valley, Cottonwood, Cornville, blah, blah, blah, and we also want to be with Flagstaff. And I called them on it, and I said, "Okay." I said, "What are your priorities? Do you prefer to be together, all of these communities of interest, or do you prefer to be with Flagstaff?"

And I was told consistently, "We prefer our communities together."

So for you to take Sedona and put them away,

it's actually violating what was the higher priority of the same group, at least what I heard.

2.1

COMMISSIONER LERNER: We have testimony from the mayor and council from Sedona asking to being with -- to be with Flagstaff, very specifically asking to be with Flagstaff.

CHAIRPERSON NEUBERG: Not at the expense of being separated from all of those other communities.

That's my understanding. But we can ask for clarification. I mean, I want to again reiterate I deeply appreciate city council members and mayors and anybody else who submits feedback. We learn from them.

Doesn't mean we listen to them.

what -- I would like to get clarification on that from those folks, but we are listening -- it seems like we listen to some, but not others. You know, we're listening to the people over in Show Low, Pinetop, those areas and their mayors and their elected officials, but then we're going to say to the Sedona folks who came to meeting after meeting asking to be with Flagstaff that we're going to say to them, no, we're not going to do that. So I would like to get clarification from them. Would they prefer to be with Flagstaff or with the other Verde Valley?

CHAIRPERSON NEUBERG: Just for clarification,

I've never had any conversations with any
representatives from the White Mountains. I don't
think anybody has communicated to me. I've had
meetings with mayors in Phoenix and Tucson and Tempe
and Mesa and Chandler. And so, you know, to -- I'm not
listening to the mayors of the White Mountains. I
haven't even heard from them.

COMMISSIONER LERNER: No. I'm talking about
written documents from them. I'm not saying that you

2.1

written documents from them. I'm not saying that you had meetings, but we have heard from their -- and from their testimony. So I would like to get clarification on Sedona about -- because we heard -- and if they say they want to be with the Verde Valley instead, okay, then we'll leave them there. But if they say they would prefer to be with Flagstaff I think we should look at that.

CHAIRPERSON NEUBERG: I'm open to hearing from many sources if Sedona would prefer to be separate from the other, you know, satellite communities that area and be with Flagstaff. We can, you know, open that up. That's not a -- I mean, it's not a huge consequence, I think.

COMMISSIONER YORK: If -- this is Commissioner

York. If my memory serves me well I remember

discussions from the Sedona residents wanting to be with Flagstaff, but I also heard a greater interest in the -- the water corridor of the Verde Valley and the Chino Valley, Oak Creek Canyon runs into that, keeping that -- that interest more contiguous and compact than -- than that overweighed the ability to move Sedona up into CD7. And so from my standpoint we have moved Sedona into D5 as part of Yavapai County, but also, more importantly, Verde Valley is involved with that, and that keeps that water corridor, that drainage, which is so important to the rural community up in that part of the state, and so I believe we've done a good job addressing what I think is one of our core responsibilities.

2.1

COMMISSIONER LERNER: Well, again, I would like to hear from them specifically about this. I -- I don't know how Yavapai County has become we have to keep it together. It's been a little frustrating from my perspective when we don't seem to do that to all the other counties. Good for them that they seem to have that, but I don't feel that we're listening to all the communities of interest in that way to the same extent that we should. So I would like to hear back from Sedona. I mean, my concern about District 5 has been that I don't think we've honored what the Verde Valley

wants to -- wants, and we are honoring what the White Mountain communities are, so we're -- we're taking some and not others. But at this point I don't seem to be able to win that argument about doing anything with Yavapai, but I would like to actually see what we can do with Sedona and find out.

2.1

CHAIRPERSON NEUBERG: I'm open to that. I also just want to be clear on record the primary reason I'm for Yavapai staying whole is not to keep the county itself whole, although I think that's a positive. I'm open to splitting counties when necessary, when it makes sense. I think the age range just was compelling to me in terms of communities of interest and what they look for from their elected leaders, as well as learning about the water issues in Yavapai County and some of the fighting that goes on that I think is really probably reflective all over our state, so I am not basing my recommendation simply on making a county whole.

COMMISSIONER LERNER: Just as a -- as a quick note, I do understand the age range since I'm up there myself, but -- but we did hear from folks, and we actually just got a public comment on this, that from an age perspective part of why connections to Flagstaff are so important for some of those folks is because

that's where the hospitals are that they go to, so they do have connections with the health community, health care community up in Flagstaff, and so I do think that has to be considered as part of it as well for some of these communities. But maybe we can wait to hear a little bit. Maybe we can get something back from -- about Sedona.

2.1

CHAIRPERSON NEUBERG: So it's about 12:18. We can move on to some other areas in the LDs and flesh it out, or, you know, I don't know, lunch break, what would be good timing for everybody and mapping. Excuse me? Lunch is ready. How would my colleagues -- excuse me? Do you want additional -- I'm not sure we're ready to give additional direction on the LDs so how would this work for you to take a break right now and --

MR. FLAHAN: I think lunch would work out great. The team has most of the changes done so we need to go and give them a couple more directions so that way we can finish the congressional up, so I think it's actually a great time to take a break.

CHAIRPERSON NEUBERG: Okay. Anything else my colleagues want to --

COMMISSIONER MEHL: Madam Chair, I would love jump into Maricopa County when we return because -CHAIRPERSON NEUBERG: Yes.

COMMISSIONER MEHL: -- we just have a lot of work to do there. CHAIRPERSON NEUBERG: We will. Okay. How much time for lunch, guys? I want to respect my colleagues for, you know, if you need to regroup a little bit. Half hour? Forty minutes? COMMISSIONER YORK: Let's go 1:00. CHAIRPERSON NEUBERG: 1:00 sharp? Can we say 12:55 so we can actually start at 1? Good? Recess. (The morning session concluded at 12:19 p.m.) 2.1 This transcript represents an unofficial record. Please consult the accompanying video for the official record of IRC proceedings.

1	CERTIFICATE
2	STATE OF ARIZONA)
3) ss. COUNTY OF MARICOPA)
4	
5	BE IT KNOWN that the foregoing proceedings were taken before me, Deborah L. Wilks, Certified Reporter No. 50849, all done to the best of my skill
6	and ability; that the proceedings were taken down by me in shorthand and thereafter reduced to print under my
7	direction.
8	I CERTIFY that I am in no way related to any of the parties hereto nor am I in any way interested in the outcome thereof.
LO	I FURTHER CERTIFY that I have complied with
L1	the requirements set forth in ACJA 7-206.
L2	Dated at Phoenix, Arizona, this 10th day of January, 2022.
L3	
L 4	<u>Deborah L. Wilks</u> Deborah L. Wilks, RPR, CR
L5	CERTIFIED REPORTER (AZ50849)
L6	
L7	* * *
L8	
L9	I CERTIFY that Miller Certified Reporting, LLC, has complied with the requirements set forth in
20	ACJA 7-201 and 7-206.
21	Dated at Phoenix, Arizona, this 10th day of January, 2022.
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