THE STATE OF ARIZONA INDEPENDENT REDISTRICTING COMMISSION

REPORTER'S TRANSCRIPT OF FINAL DECISION PUBLIC MEETING

Morning Session

December 22, 2021

9:05 a.m.

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1	PUBLIC MEETING, BEFORE THE INDEPENDENT
2	REDISTRICTING COMMISSION, convened at 9:05 a.m. on
3	December 22, 2021, at the Kimpton Palomar Hotel
4	Phoenix, 2 East Jefferson, Phoenix, Arizona, in the
5	presence of the following Commissioners:
6	Ms. Erika Neuberg, Chairperson
7	Mr. Derrick Watchman, Vice Chairman Mr. David Mehl
8	Ms. Shereen Lerner Mr. Douglas York
9	OTHERS PRESENT:
10	Mr. Brian Schmitt, Executive Director Ms. Lori Van Haren Deputy Director
11	Ms. Valerie Neumann, Executive Assistant Ms. Michelle Crank, Public Information Officer
12	Mr. Alex Pena, Community Outreach Coordinator Ms. Marie Chapple, Community Outreach Coordinator
13	Mr. Mark Flahan, Timmons Group
14	Mr. Mark Flahan, limmons Group Mr. Parker Bradshaw, Timmons Group Mr. Brody Helton, Timmons Group
15	Ms. Sarah Hajnos, Timmons Group Ms. Anna Mika, Timmons Group
16	Mr. Doug Johnson, NDC Mr. Ivy Beller Sakansky, NDC
17	MS. IVY Beller Sakansky, NDC
18	Mr. Roy Herrera, Herrera Arellano Mr. Daniel Arellano, Herrera Arellano
19	Mr. Eric Spencer, Snell & Wilmer Mr. Brett Johnson, Snell & Wilmer
20	Mr. Shawn Summers, Ballard Spahr
21	* Spanish Interpreter
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1 2 3 CHAIRPERSON NEUBERG: Welcome, everybody. will dive right in with Agenda Item I, call to order and roll call, I(A), call for quorum. 5 It is 9:05 on Wednesday, December 22nd, 2021. 6 7 I call this meeting of the Independent Redistricting Commission to order. 8 9 For the record, the executive assistant, 10 Valerie Neumann, will take roll. When your name is 11 called please indicate you are present. 12 Val. 13 MS. NEUMANN: Thank you, Madam Chair. Vice Chair Watchman. 14 15 VICE CHAIR WATCHMAN: Present. 16 MS. NEUMANN: Commissioner Lerner. 17 COMMISSIONER LERNER: Present. 18 MS. NEUMANN: Commissioner Mehl. 19 COMMISSIONER MEHL: Present. 20 MS. NEUMANN: Commissioner York. 2.1 COMMISSIONER YORK: Present. 22 MS. NEUMANN: Chairperson Neuberg. 23 CHAIRPERSON NEUBERG: Present. 24 MS. NEUMANN: And for the record we also have 25 in attendance Executive Director Brian Schmitt; Deputy

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Director Lori Van Haren; Public Information Officer
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     Michelle Crank; Community Outreach Coordinators Alex
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     Pena and Marie Chapple; Brett Johnson and Eric Spencer
      from Snell & Wilmer; Roy Herrera and Daniel Arellano
      from Herrera Arellano; Shawn Summers from Ballard
5
      Spahr; Mark Flahan, Parker Bradshaw from Timmons; and
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7
      Doug Johnson and Ivy Beller Sakanski from NDC Research.
               Debbie Wilks and Angela Miller will be
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9
      transcriptionists.
               And at this time I would like to introduce our
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11
      Spanish interpreter, Myriam Aispuro.
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               THE INTERPRETER: Good morning. My name is
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     Myriam Aispuro. I'm the Spanish interpreter for
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      today's hearing. If you guys know of anybody in need
      I'll be in the back of the room.
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16
               (Interpreter speaking in foreign language.)
17
                              Thank you, Madam Chair.
               MS. NEUMANN:
                                                       That's
18
      everyone.
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               CHAIRPERSON NEUBERG: Thank you, Val.
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               Please note for the minutes that a quorum is
2.1
     present.
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               Agenda Item I(B), call for notice.
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               Val, was the Notice and Agenda for the
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     Commission meeting properly posted 48 hours in advance
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      of today's meeting?
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               MS. NEUMANN: Yes, it was, Madam Chair.
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               CHAIRPERSON NEUBERG: Thank you very much.
               Agenda Item II, approval of minutes from
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      December 21st, 2021. That was yesterday. We have one
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      general session and one executive session in which we
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 6
      sought legal counsel regarding VRA compliance and
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     Constitutional requirements.
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               COMMISSIONER LERNER: I move to approve the
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     minutes from yesterday. Thank you.
               COMMISSIONER YORK: Commissioner York seconds.
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               CHAIRPERSON NEUBERG: With no further
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      discussion, Vice Chair Watchman.
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               VICE CHAIR WATCHMAN:
                                      Aye.
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               CHAIRPERSON NEUBERG: Commissioner Mehl.
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               COMMISSIONER MEHL: Aye.
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               CHAIRPERSON NEUBERG: Commissioner Lerner.
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               COMMISSIONER LERNER:
                                     Aye.
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               CHAIRPERSON NEUBERG:
                                      Commissioner York.
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               COMMISSIONER YORK: Aye.
               CHAIRPERSON NEUBERG: Commissioner Neuberg is
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2.1
      an aye.
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               With that we approve the general session and
23
      executive session minutes from December 21st.
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               We move to Agenda Item III, opportunity for
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     public comment. Public comment will now open for a
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minimum of 30 minutes and remain open until the adjournment of the meeting. Comments will only be accepted electronically in the -- in writing on the link provided in the Notice and Agenda for this public meeting and will be limited to 3,000 characters. Please note members of the Commission may not discussion items that are not specifically identified on the Agenda. Therefore, pursuant to A.R.S. 38-431.01(H), action taken as a result of public comment will be limited to directing staff to study the matter, responding to any criticism, or scheduling the matter for further consideration and decision at a later date.

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That brings us to Agenda Item IV, discussion on public comments received prior to today's meeting.

COMMISSIONER YORK: I would like to make a comment to the public. This is Commissioner York. If you engaged yesterday at all with us and watched our process, we spent the entire day finishing the congressional maps, and I hope you saw democracy in some fashion in work yesterday. It was very tedious. We spent a lot of time, energy. We're somewhat exhausted, but I want you to know that from our standpoint we feel like we're volunteers working very hard for the public, and we hope -- we feel we have

1 your best interests at heart. 2 COMMISSIONER LERNER: If I could actually make 3 a comment that I just want to say I completely concur with Commissioner York. 4 CHAIRPERSON NEUBERG: Thank you. 5 We are working very hard, and we're working very well together 6 7 on very difficult issues. 8 With that we'll move to I'm presuming 9 potentially not a report, but Agenda Item V, potential 10 update, discussion, and action concerning polarization 11 data and report presentation from mapping consultants 12 regarding U.S. and Arizona Constitutional requirements. 13 Any updates, mapping team? MR. D. JOHNSON: No additional information 14 15 today. 16 CHAIRPERSON NEUBERG: Okay. Thank you very much. 17 18 VICE CHAIR WATCHMAN: Madam Chair --19 CHAIRPERSON NEUBERG: Yes. 20 VICE CHAIR WATCHMAN: -- so with regard to 2.1 that are we going to have a report soon, the 22 polarization -- what kind of information are we getting 23 subsequent to what we're doing today? Because I would 24 like to have that available for the record. I know

we've been -- we've been producing these reports and

25

then our consultants have been coming up with polarization data, and so when is that going to be available for us, because shouldn't that be connected with the vote that we're talking about today? I know we have these -- you know, these -- these spreadsheets here, but we've also been talking about making sure that we're in compliance with the VRA and we have polarization data, and so when are we going to get that information, Madam Chair?

2.1

And I'll throw it to legal counsel and our consultants, because I think it should be available for the record, right, so --

MR. B. JOHNSON: Right. I mean, the way that the plan right now has been -- that we worked out several meetings ago is that the map obviously equalized right now. Any time you want to talk about legal stuff having to go into -- and we can give you the legal analysis from -- from that perspective.

In regard to polarization report, after this is done, voted on today, then that analysis will happen again, especially in regard to some of the changes of the counties, which we'll walk you through the map again, or walk you through the process. Seven days from whenever you do your final vote the counties then have the ability to make administrative requests:

You've got an apartment building split. Those counties -- then from there mapping will collect that data -- and, Mark, keep me honest if I'm saying anything wrong. Mapping will collect that data and seven days thereafter have a draft map that is going to be ready, okay, or another map.

2.1

Another analysis, VRA analysis, will be done in regard to that map, and then we'll work our way through with different reports that will be made public to -- now to everyone, not just to the Commission, but to everybody, about compliance issues.

And then the Commission will have to come back in, and I don't remember the date. Basically 26 days thereafter, after the vote today. I think it's 26 days -- Lori, correct me if I'm wrong. And the 26 days, all of that information will be advised. The Commission would -- would ask mapping, Are the only changes that were made were pursuant to minor changes at the request and nothing changed?

And the Commission would take a final final vote then on -- on the administratively changed map.

Of course, having any data analysis as part of that process we'll be able to identify potential -- any potential concerns.

MR. HERRERA: I'll just add, Vice Chair, that

we have polarization analysis ongoing after every iteration of the map, and we -- as we have been providing polarization analysis to the Commission in executive session pursuant to your seeking of legal advice, we can continue to do that. We can do that today.

2.1

VICE CHAIR WATCHMAN: No. I haven't seen it in the last couple days.

MR. HERRERA: So we can do that today upon request of the Commission. And then, of course, at the conclusion of the -- you know, the final map we will do a final analysis.

CHAIRPERSON NEUBERG: And I agree some of this is fluid, and I imagine that when we get to discussion of particularly the LD map we may have some questions on VRA compliance, and I think that would be an appropriate time to seek legal advice and go into an executive session to discuss these issues.

VICE CHAIR WATCHMAN: Okay. I was just trying to get an understanding of the process, the timing, and so I appreciate the feedback. Thank you.

MR. D. JOHNSON: Madam Chair, Commissioner
Watchman, too, I would just note these things are being
tracked live. You do have the effectiveness numbers,
the voting age population numbers, and decision voting

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      age population numbers, so in terms of the districts
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     being effective for the purposes of Voting Rights Act
     based on the numbers established by Dr. Handley, that
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      is all live on the screen, and the only reason we don't
     talk about it very much is that the districts have all
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     met that effectiveness standard. There hasn't been
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     any -- any maps looked at that have fallen short of
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      that, other than the Native American percentages of the
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     legislative district. You know, we have that issue,
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     but you can't hit the 60 percent unless you
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     underpopulate the district, but -- but those numbers
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     have been on the screen and available for every map as
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     we draw it.
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               VICE CHAIR WATCHMAN: Right. Good point.
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      I'll get into that when I get to the maps, so thank
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     you.
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               Thank you, Madam Chair.
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               MR. B. JOHNSON: Would it help, Vice Chair
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     Watchman, if Brian brought up that -- the grid on 13.9
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      right now so that you can -- you can see the effective
2.1
     numbers and Doug can show you what he was just talking
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     about?
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                            Sure. I'll have Parker bring it
               MR. FLAHAN:
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     up.
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                                    LB, little Brian.
               COMMISSIONER YORK:
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VICE CHAIR WATCHMAN: Is that the 13.9? Okay.

MR. B. JOHNSON: And, Doug, why don't you just

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go through these three -- three criteria you just mentioned.

MR. D. JOHNSON: So this is 13.9. It's the population-balanced congressional map. You can see the deviations for every district are no more than one person. The -- well, the two Latino districts that we're tracking for Latino voting rights effectiveness are 3 and 7. See, both of them are at 51 percent of CVAP. And then over in the far right is our VRA tracking columns for those seats, and you can see the -- the -- what's listed as the Dem Gov '18 and the Dem ATG '18, those are the two Latino candidates for statewide elections, one for governor and the other for attorney general. And in both of those districts they do -- they're effective and they perform, so the Latino Democratic candidate got 70 percent -- 75 percent in District 4, and 62 percent and 68 percent -- I'm sorry, in District 3, in District 3. And then 68 -- 61.8 and 68.3 in District 7.

And then on obviously congressional, the Native American population is nowhere near a majority of the seat, but we have been watching District 2, and you can see it's 21 percent of citizen voting age

population, or 18 percent of single race voting age population. It's either the highest or close to the highest of any map we've looked at. They're all pretty consistent.

2.1

So those are the numbers we've been tracking, and had there been a problem of not -- a district not being effective that would have been a much larger discussion as you went through this process. Just hasn't been that -- that much of a topic because there hasn't -- it hasn't fallen short.

VICE CHAIR WATCHMAN: Thank you.

CHAIRPERSON NEUBERG: So at this point, to continue from where we concluded yesterday we have a map on the table that is not perfect, but yet I think encompasses many of the compromises and does more good than harm to our collective communities of interest.

It's CD Map 13.9. We were on the cusp of voting for this map. People requested a little extra time just to be able to come with a clear mind, and so I open it up to my colleagues on if there is any discussion, but I would certainly welcome a motion to approve Congressional Map 13.9 as our congressional map.

COMMISSIONER LERNER: Madam Chair, can I just ask I was expecting this a little bit later today because you all had said you would take today to

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      review to make the population shifts. I do not want to
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      open this map up again. I don't want to make any
      changes. I feel we reached a compromise, so I'm not
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     asking for that. But I will be completely honest: I
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      focused on the legislative. I didn't know -- not know
      that you sent this in last night, and I would just like
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     to take a look in the areas that we focused on last
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     night. I would like to take maybe a 15-minute recess
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     before we vote just so I can look at the boundaries of
     how those maybe shifted as you did your population
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     balancing. I want to be very clear: This is not to
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     reopen, not to re-discuss anything about the map.
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     don't want to make any changes to it. But I feel to do
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     my due diligence I should at least look at those
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     boundaries because of the population balancing.
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      all I'm asking for.
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               CHAIRPERSON NEUBERG:
                                     Okay. I don't oppose a
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      15-minute recess to do a final due diligence before
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      final vote. This will be our final map.
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               MR. FLAHAN: And we'll be happy to walk
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      through and show you the changes after we come back on
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     the map.
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               COMMISSIONER LERNER: That would be perfect.
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     Thank you.
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                                     Okay. Fifteen-minute
               CHAIRPERSON NEUBERG:
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recess.

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2 (A brief recess was taken.)

CHAIRPERSON NEUBERG: Okay. Welcome, everybody. Thank you for your patience.

We are resuming with Agenda Item VI, draft map decision discussion. We are deliberating on Congressional Map 13.9 as a proposed map for our Congressional districts moving forward into the next decade. I open it up to my colleagues to share their remarks before we take a vote.

yesterday was a difficult day for all of us. I want to acknowledge that. I felt there was a lot that needed to be said and out on the table. I appreciate the patience in allowing me to express the concerns about the congressional map and our starting point and where we -- where we were going, despite I know it was -- it was a tough deliberative day for us. I appreciate my colleagues on your right and the discussions that we had. I -- I also know that that was a difficult part of that that we went through.

I am not -- this is not the map that I would have liked. I think it's clear that I would have liked a slightly different map. I feel we made some progress yesterday. We improved the map from where we began the

beginning of the day, and so I do appreciate those changes that were there. There are still some things that I think fall short on the map from my perspective that I -- as you know, I had felt that a different map gave us some more balance within the state. I do look at it from a decade perspective, from a ten-year perspective as well, just as you do, and I am hopeful that it will evolve.

2.1

I -- as I mentioned, I have concerns because we are in a different place than we were ten years ago in terms of the map and the way the districts are laid out, but I feel we -- we are at a -- we could have had, I think, a little bit more competitive with the two districts I think that we keep going back to, 1 and 6, being a little bit more -- more balanced.

I'm going to let my colleague, when it's -when he desires to do so speak about a couple of other
things, but I will -- I will say that -- that we've
made a lot of progress over the course of these months
as we've moved forward as part of this. I -- I also
will say that I think there are some good in this map
as well. There are some very good things that were
placed in here, and then there are some things that I
think really could have done a better job in terms of
honoring the Constitutional criteria.

I am disappointed in a few places that we could not make changes yesterday, such as the area in Glendale that we had discussed and tried to honor some of those communities by placing them in a different district. I think that in some cases competitiveness was put on the side rather than, as -- as from my perspective where it could have been a little bit more considered in some areas. To me this is -- this should never be about just Democratic and Republican maps. This should be about what's good for the state and the best maps for the state, and that's what my goal has been all along is to try to make the best maps.

2.1

So with that, that's my only comment, but this is where we are today, and I am in support of this map.

CHAIRPERSON NEUBERG: Any other comments from my colleagues before we put a motion for -- I entertain comments. It's a significant decision.

COMMISSIONER YORK: I would like to make a comment. You know, we've worked hard to go out to the population. We had over 60 public meetings. We listened to a lot of folks express their sentiments. We tried hard to incorporate the Native Americans and the Latino Coalition's requests. From our standpoint we felt that the map we approved on Tuesday was a better map for us, so the fact that either side of us

feel that the map that we currently are voting on is not our favorite might speak to the Commissioner and the Commission itself, so we've worked hard, and we're ready to move forward.

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CHAIRPERSON NEUBERG: Any other thoughts? I -- I would like to share that much like our deliberation during the draft maps, but I would have to say from Day 1 I have only witnessed my colleagues struggling and always putting the Commission first, and I think your -- the level of effort and commitment to the project, your hard work, your mastery of the information, your open mindedness to understand your vision of what's right, you know, needs to be debated against other visions. It has been nothing but a remarkable honor and true pleasure to work side by side with all of you. I understand that each side is deeply disappointed by aspects of this map, and sometimes it feels a little lonely in the middle, but I know that I think we hit some sweet spot with empowering all sides to be well-positioned.

I think it's incredibly exciting for our state that may the best candidates win and drive with the best ideas. So, you know, I'm excited. It's not perfect, but I think that based on months of testimony, travel, collegial debate, this is the best product that

we were able to come up with, and I support it 100 percent.

If there is no other --

2.1

MR. FLAHAN: Madam Chair, before we went to the break mapping did offer to walk through the map, what we did with population balancing, if you would like us to do that.

CHAIRPERSON NEUBERG: Please do that before we take our final vote. That would be very appreciated.

MR. D. JOHNSON: So you'll see this is an odd little process dictated by the requirement that congressional districts be within one person, or perfect balance.

So we did two things. We eliminated the tiny population deviations suggested in 13.8, and we also cleaned up -- in a lot of places there were small slivers where a city might be divided by one lane of a road and things like that.

So starting down in District 6, actually, in the 6, 7 border down in Douglas, not going to go through all the little slivers, but there was a piece of Douglas that had been missed. It was zero population. It was a tiny little sliver. And then next to it it was the Bisbee Douglas airport, and it was in a weird shape lock that was creating some odd --

odd shapes in there. So we put the sliver of Douglas and the airport into 7 to go with Bisbee and Douglas. All of that was zero population change.

2.1

population change. District 6 was over by 46 people, so you can see where the Xs are -- the Xs on the yellow part actually was unincorporated area that we added into 2, and the -- well, the combination of those two pieces. I'm sorry. That's what it was. So we took the western arm off of 6 into 2. That was too many people. So the area shown in yellow with the hatches we had to add back into balance it all out and to bring Eloy -- there was a piece of Eloy that had been cut off as well. So, again, that whole area shown in hatches was a net difference of forty -- 46 people.

If we go up to the northwest a little bit, you can see the hatch marks there where District 2 picked up population from District 7. The tradeoff there is a little bit of hatch on the brown, a little bit of hatch on the blue. Those two traded at a net difference of 151 people, and that brought District 7 into balance.

Going up into District 5, and over to the right-hand side of District 5 you can see the -- on the edge of Gold Canyon there is both this -- this is unincorporated. It's not Apache Junction population.

We're -- we're just taking unincorporated territory, so that small notch, and brought 2 into balance.

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If we zoom in a little bit and go over to -yeah, there you go. Then at this point 5 had needed about 1,000 people, so being careful to avoid Leisure World or any of the -- we actually checked a map of retirement communities to make sure we weren't actually moving retirement communities. We just moved those three or four census blocks, you see the hatch there, from 4 into 5, which brought 5 into balance. It is about 1,000 people. And one thing -- the only thing that shows up in the statistical sheets, as the -- as the chair has talked about there is a lot of noise in the data. That -- even in a district of 795,000 people that thousand people did trip it by 1/10th of a percent, so the district went from 6.9 to 7.0 in the vote spread, but it was simply moving those people to balance.

And we stayed away from all of the -- the retirement communities, the city of Gilbert borders, and the Alma School area are all exactly as they were when you discussed them.

If we move over to District 4, yeah, so

District 4 we had the -- the challenge of balancing 4

with 1 was much of that border is dictated by or was

decided on by the Tempe city border and the Salt River
Reservation border, so we wanted to be sure not to move
any -- anything along those boundaries. So you can see
the hatching kind of along that boundary. Those are
the unincorporated territory that's not in the city of
Mesa but that is also not in the Salt River
Reservation. And, actually, there are -- this is
unusual in that there are pieces of Mesa, the city of
Mesa that are in the Salt River Reservation, and all of
those we made sure to keep with the Salt River, so
where they were in both we put them with the
reservation.

2.1

And so we picked up a few people along there, and then over on the west -- this is just below Papago

Park -- we ended up balancing the purple that's hatched there. We picked up a little bit of population from -- it's actually Phoenix population, so, and that's what brought us to balance in there.

COMMISSIONER LERNER: Could you -- yeah.

MR. D. JOHNSON: It ended up 3 -- District 4 started 334 over, and then it gave up population to 5, so I'm not sure of the exact number of people, but it was a couple of hundred people.

COMMISSIONER LERNER: And could you clarify that again? Did that go from -- from 1 to 4, 3 to 4?

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     Which way did that go?
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               MR. D. JOHNSON: It's a mix.
               COMMISSIONER YORK: It went -- it went to 4.
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               COMMISSIONER LERNER: 1 to 4?
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               COMMISSIONER YORK: Yeah, the city of Phoenix
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     boundary.
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               MR. D. JOHNSON: Yeah, so the color underneath
      it is the district where it ended up.
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                                             So the
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     unincorporated areas that were between Mesa and the
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      reservation over on the right-hand side, those hatch
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     marks went into 1, and then the city of Phoenix
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      territory went into 4.
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               COMMISSIONER LERNER: Well, I don't think
      you're on -- you're not on the reservation there I
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     don't think.
               MR. D. JOHNSON: Correct. It was actually
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      unincorporated territory between the reservation and
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      the city lines that we -- so we put those with the
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      reservation just because we needed -- there is only
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     maybe 60 people or so over there.
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               COMMISSIONER LERNER: I don't think that's
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      reservation.
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               MR. D. JOHNSON: Correct. It's not.
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               COMMISSIONER LERNER: No, but I mean that
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      corner on the left. That's -- that's what I'm talking
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1 about. 2 MR. D. JOHNSON: Oh, yeah, no. The corner 3 over there is Phoenix. COMMISSIONER LERNER: And that came from 1 4 into 4? 5 MR. D. JOHNSON: 6 Yes. 7 COMMISSIONER LERNER: Okay. MR. D. JOHNSON: 8 It's Phoenix --9 COMMISSIONER LERNER: And that was just a 10 couple hundred people you said. MR. D. JOHNSON: Correct. And we didn't --11 12 and we stayed below Papago Park, so we didn't 13 actually move -- the Commission had discussed Papago 14 Park and so we were careful not to move the park itself 15 and the areas west of the park. 16 So then we can jump to 1 and -- 1 and 3 were 17 actually the trickiest. It took a long time to find 18 the combination of locks that would move to bring them 19 into balance. And you can see we ended up with 1 20 picking up the block where the two freeways come together, where Parker's mouse is. We had north of Van 2.1 22 Buren, south of 202. We picked that territory up. 23 And -- and then we also picked up one census block up 24 on the north side of Oak Street that District 1 also 25 added, and those two combined into 1 together with the

one block shown there on McDowell brought us to perfect balance. It was -- there was a lot of hunting to find the combination of a couple of blocks that would bring it to balance.

2.1

COMMISSIONER LERNER: About how many people would that have been?

MR. D. JOHNSON: I think that's 200. The one that District 3 picked up I think is about 200. And District 1 started 48 short so the other two -- the other sections add up to about 150. Oh, yeah, Parker's brought up -- so the block that District 3 added was 296 people so the others would add up to about 250.

Then on the District -- if we can zoom out,
District 1 and District 8 boundary. Oh, yes. You
remember the -- on the side of the hill where we've
been picking block by block and had that kind of
Christmas tree look to it? We still get an odd shape,
but it actually looks more compact now than it did
before. So District 1 needed to pick some population
up from District 8, and so it just filled in the -- the
census block around the Christmas tree that it already
had. You can see one block hatch that's pink. That -that was the tradeoff in there. So we're staying
within that neighborhood. The neighborhood was already
divided between the two districts. It's just a

different division in that neighborhood.

2.1

And, again, as you're seeing all these odd shapes, obviously compactness and community integrity, we would love to have a much more compact line, but that -- that one person requirement is very, very strict and requires some hunting and picking of blocks.

Then moving to 1 and -- I'm sorry to 8 and -I believe we did down there. Oh, the middle just above
Sun City West. Yes. That little piece on the west
side of District 8 came out into District 9. District
9 had started 40 people short, so there was the 40
people that we moved in to balance that.

The one other thing to mention, if we go down to the Yuma area, this wasn't population balancing, but in cleaning up the slivers and zero population splits, in the Fortuna Foothills there was this -- can you highlight the Fortuna Foothills border? There was this one census block sticking up from District 7 that's zero population. There is nobody in there. And so we -- we united Fortuna Foothills.

Similarly, just next to that in Wellton to the right -- highlight the Wellton border. Wellton we also had a sliver, but when we looked at it it's -- you can see the zero population area in District 7. It's zero population, but it's part of the Barry Goldwater range

and base, so we did not clean that up. We left the base whole.

2.1

But that was what we ended up with after -after getting this down. The biggest change we started
with was District 5 was 1,067 people short, and the
largest overage was District 8 was 639 people over, so
between cleaning up the slivers and balancing all those
numbers you have the resulting 13.9 map.

COMMISSIONER LERNER: Just to clarify, in this area you're at Wellton. That stayed where it is, right? Can you just clarify that line that you have there? Does that mean that that's going out of 7 into 9?

MR. D. JOHNSON: No. You're right. We left the line where it was. We do want to mention it because it is -- it's the only zero population city or census place division that we didn't clean up, and we didn't clean it up because it -- it would have divided the base.

COMMISSIONER LERNER: Okay.

MR. D. JOHNSON: And there is zero people in there. Arizona has lots of odd historical land assigned.

CHAIRPERSON NEUBERG: Any further clarifications or questions from my colleagues about

this specific population rebalancing?

2.1

MR. D. JOHNSON: For those that want to see the -- the much more detailed everything we went through on each one, there is an audit log being published. It will have the -- folks can walk through and view each of these in even more detail.

CHAIRPERSON NEUBERG: Okay. So we will return to entertaining a motion to approve Congressional Map 13.9 as the congressional map moving into the next decade. I'll entertain a motion.

I move to put forth Map 13.9 as the map for our state moving forward in the next ten years as our final draft. I will entertain a second.

MR. B. JOHNSON: Final draft subject to administrative changes by the counties.

CHAIRPERSON NEUBERG: Correct. We do a subject to review of counties to be giving us that final adjudication on precincts and lines and minor corrections that should have no bearing on the ultimate integrity of the map.

COMMISSIONER LERNER: Well, Madam Chair, I see that my Republican colleagues here are not going to provide a second. I will do that. I'm going to provide a second to your motion. As you know of my concerns about the map -- I think I've expressed those.

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1
     But to move us forward and in good faith I'm going to
2
      second your motion.
 3
               CHAIRPERSON NEUBERG: Thank you.
               Is there any further deliberation?
 4
               With that, we will take a vote.
 5
               Vice Chair Watchman.
 6
 7
               VICE CHAIR WATCHMAN:
                                     I pass.
               CHAIRPERSON NEUBERG: Commissioner Mehl.
 8
 9
               COMMISSIONER MEHL: I pass.
               CHAIRPERSON NEUBERG: Commissioner Lerner.
10
11
               COMMISSIONER LERNER: Yes.
12
               CHAIRPERSON NEUBERG: Commissioner York.
13
               COMMISSIONER YORK: Yes.
14
               CHAIRPERSON NEUBERG: Commissioner Neuberg is
15
      a yes, and with that the motion passes with a --
16
               COMMISSIONER MEHL: I think we get an
      opportunity having passed --
17
18
               MR. B. JOHNSON:
                                The passes -- you go back and
19
      ask the passes. All they did was pass. They haven't
20
     voted.
               CHAIRPERSON NEUBERG: Oh, okay. I apologize.
2.1
22
               Okay. So I will return to Vice Chair
23
     Watchman.
24
               VICE CHAIR WATCHMAN: Thank you, Madam Chair.
25
      I'm going to speak a little bit to my vote before I
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vote, if that's okay with Madam Chair or my colleagues.

CHAIRPERSON NEUBERG: Yes.

2.1

VICE CHAIR WATCHMAN: First of all, I want to express, you know, my appreciation to everybody here for supporting the Commission, all the great work from the staff and our lawyers and our mapping consultants. Then, of course, the public for listening in for the last year to this work, this important work that we have to do. I also want to thank Commissioner Neuberg for her leadership as our chair. My colleagues on the right there, Commissioner York and Commissioner Mehl, thank you. And, of course, now good friend Commissioner Lerner. And, you know, she's really taken the bull by the horns and really, you know, has done a great outstanding job for both of us, representing me. And, you know, and so this has been a tough one.

When I was appointed to the board and looking at, you know, what is transpiring around the country and what's happening here, I obviously was concerned, nervous, hesitant, because being a Native American and being Navajo and being a part of, you know, a commission, I think I'm only one of a few Natives that are -- that are actually involved in redistricting, you know. And so I know that we do have some elected officials in our state legislators who are Native, but

I think the independent commissions that are out there
I'm the only Native, and so I hold this
responsibility -- and it is a responsibility because
I'm not only representing myself and -- and folks from
Northern Arizona, but Indian country in Arizona and
around the country, you know, for many reasons, many
reasons that I've talked about, you know, from Day 1.

2.1

And so -- but when I was appointed to the board the first thing that came to my mind is that, you know, I -- yes, I was appointed as a Democrat, but, you know, I believe in fairness. And so what does that mean? You know, maybe I was naive, but, you know, we have 30 legislative districts, so let's split it down the middle, you know, 30 Republicans and -- I mean 15 Republicans and 15 Democrats. To me that's fair.

Now with the congressional districts here, you know, we have, you know, whether we like it or not we're stuck with nine districts, and so how do you -- how do you look at it from a fairness standpoint? So, you know, four Democrats, four Republicans, and one that's competitive, you know, leaning in either direction. So that was my thought.

And so but as -- as to what Commissioner

Lerner spoke to, you know, it's not to my satisfaction,

but, you know, I do have some concerns about how we

consider the Navajo proposal at the get-go, and the Navajo proposal I thought would bring this district into a better competitive situation so it leans in either way, and the numbers don't reflect that right now. And when I look at the districts now, it looks like we only have one rural district. The rest I guess you can say are suburban, urban. And so -- so District 2 -- and I think District 2 is probably the largest congressional district now in the country, if I'm not mistaken, so, you know, that's -- that's, you know, something of note, interesting fact that -- that we're going to be dealing with here.

2.1

And so I think it's -- it was important for me to consider seriously the Navajo proposal, but it didn't go that way. You know, we went to other proposals very quickly in support of that, and basically my proposal through the Nation was almost immediately ignored. And, you know, I understand that. I understand that, you know, because that's how in many cases Natives have been treated, you know, but I'm not -- I'll just stop there.

The Voter Rights Act that I mentioned earlier is very, very important to me. You know, there is a reason for that. The Voter Rights Act is very, very important because it allows Native Americans and other

minorities the ability to vote. And when you look at the history of Native Americans in this country, it wasn't -- it was only a few years ago that Natives were allowed to vote in this state. And so even though my reservation, the Navajo reservation was created in 1868, the state of Arizona was created in 1912, but Native Americans were, I think, only allowed to vote, as pointed out by our legal counsel, in 1964.

2.1

And so maybe I'm coming to this with a lot of baggage, you know, and I know folks have, you know, been critical of me in not being vociferous in supporting the Native American community, but I do support it. I do support the 22 tribes here. I do support the 22 land bases and then some.

And so I think it's very, very important for the public to really understand, you know, that, you know, we're still here. And we're not just gaming.

We're not just the casinos. And so, you know, and we do pay taxes, you know. And so -- and I'm going to use this forum to talk a little bit, as I am, you know, about the Native American cause. We do pay taxes. I think a lot of folks are critical about, you know, our position.

When I talk about development, we've talked about -- my colleagues have talked about a lot of

development opportunities. When you go to the reservation boundaries, at that boundary development stalls, for whatever reason. And so the only way to get our Indian communities, Native American communities, off that center is with support, partnership, collaboration, and working side by side with the state government, the federal government.

2.1

And so how do you get there? Obviously, you get there with good, solid, elected officials who have in mind in their heart and their passion supporting -- saying I'm going to support the Native Americans because we're all part of this state here. And so I think it's critical, and I'm using this time just to talk a little bit about Native American history in -- in this state. And, you know, there has been a lot of wrongs, and, you know, and I know a lot of us know about that.

But my vote was predicated on whether or not, you know, I was able to be effective in getting a better competitive District 2, making sure that we have two rural instead of one district, and so but at the end of the day it comes down to a final vote, at least for today, the congressional vote.

So, Madam Chair, I'm hoping with my vote that we will, that I will, the Native Americans in the state

1 here, will be afforded some opportunity on the 2 legislative maps, you know, where, you know, we still have some work to do there. And I've expressed my 3 concern, and I support the Navajo proposal on the legislative side. Yes, we're talking congressional, 5 you know, but I would like support for the Native 6 7 American issues on the legislative side. And I know it's not guaranteed. I understand 8 9 that. You know, a vote is a vote, and we have responsibilities. But for me, I'm looking for 10 11 fairness. I'm looking for the ability for either party 12 to come to the table and work hand in hand. Many of 13 the tribal issues are bipartisan. It takes both parties to get Native American issues advanced. 14 15 So having said all of that, Madam Chair, I 16 again appreciate everybody here, and I vote yes. 17 CHAIRPERSON NEUBERG: Thank you, Vice Chair 18 Watchman. 19 I believe it's just Commissioner Mehl. COMMISSIONER MEHL: Thank you, Chairwoman. 20 2.1 Democracy is difficult, and we've proven that 22 over the last number of months, but it's also the 23 greatest place in the world to live, and this is the greatest state to live in. I do appreciate my 24 25 colleagues, and I especially appreciate your

1 leadership, Chairwoman. And I'm very pleased to 2 provide a fifth and unanimous vote for this map. CHAIRPERSON NEUBERG: Thank you. 3 With that the Independent Redistricting 4 Commission unanimously votes 5-0 to approve 5 Congressional Map 13.9. 6 7 I have nothing but the deepest level of 8 respect and appreciation to all of my colleagues and 9 our staff and our consultants who have been on a 10 mission for the last 11 months to do right by the 11 state. It's not easy, but we have done it in a civil, 12 collegial way that I believe is a model to the nation of how redistricting can happen. 13 14 With that I'm going to ask if we could take a 15 ten-minute recess just to reconvene and come back and 16 tackle what is ahead of us. 17 COMMISSIONER YORK: Guys, 10:30 would be more 18 desirable, I believe. 19 CHAIRPERSON NEUBERG: I'm good with that. Wе will reconvene at 10:30. Thank you, everyone. 20 2.1 (Brief recess taken.) 22 CHAIRPERSON NEUBERG: Okay. Welcome back, 23 everybody. Thank you for your patience. We are 24 returning to Agenda Item Number VI, draft map decision discussion. We have recently approved our 25

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1
      congressional map, and we will now turn to our
2
      legislative map. If mapping team can please bring up
      our latest iteration. If I'm correct it may be 16.0,
 3
     but they change quite frequently, so if I'm incorrect
     please correct me.
 5
 6
               MR. FLAHAN: No, you are correct.
      legislative we are on 16.0. On the screen there is the
 7
8
      flow of all the different maps, and the last thing you
9
      approved was 15.0, and now we have for you LD draft map
     version 16.0.
10
11
               COMMISSIONER YORK: What is are -- what did we
12
      agree to on the population variance? Commissioner
13
            What's the Constitutional requirement on the
     York.
14
     LDs?
15
               COMMISSIONER LERNER: What do you mean?
                                                         I'm
16
      sorry.
17
               COMMISSIONER YORK: Well, we had to get to one
18
     person on the CDs, so we focused a lot of energy on
19
      trying to balance.
20
               MR. B. JOHNSON: Right. So the stand --
2.1
     basically the courts allow a deviation on legislative
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Constitution. The standard is is that it cannot be

more than a 10 percent deviation, and what that means

is that the highest and the lowest cannot -- have to

It's not the one person, one vote of the U.S.

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equal out to ten.

2.1

So, Mark, can you pull up the graph, the 96.0 chart. So if you look down on the deviation, I think it's the fourth column, it's 8.44. So you're basically in a good spot from a population deviation issue. If you -- if you are flirting around -- if you're flirting around 5 percent, quite honestly, you're going to have a concern to -- to shift, but 8.44 is good.

Roy -- wait, hold on.

Roy, do you want to say anything?

MR. HERRERA: No.

MR. B. JOHNSON: Okay. Good.

CHAIRPERSON NEUBERG: And if as we deliberate on lines and we have concerns about how those population deviation numbers may shift, we can of course go into executive session to discuss that.

COMMISSIONER MEHL: So just to be clear, to make sure I understand, if we approve this map just as it is with these deviations we would be okay on deviations?

MR. B. JOHNSON: On deviation, correct.

CHAIRPERSON NEUBERG: My sense is that one of the biggest decisions that we have from a conceptual point of view has to do with how we're addressing LD6 and 7, and I think that's driving the questions on the

population deviance, so maybe we bring that forth as the top issue that we talk about.

2.1

We have a Navajo Nation proposal that has been put forth before us yesterday. We achieved some compromise, with Commissioner Mehl's guidance, with trying to empower better the Native American community to have the opportunity to elect a leader -- leaders of their choice, while at the same time trying to empower a segment of the White Mountain community.

But I believe that we have a real conceptual conversation to have here. And, of course, we will debate it based on the Constitutional grounds of how we approach our responsibilities with the Native American community in LD6 and our responsibility to the other communities of interest that are surrounding the area.

COMMISSIONER MEHL: Madam Chair, I would just remind all of us that we all know that this has been worked through numerous times, and on this proposal that I think we had at least some buy-in from our colleagues, we worked really, really hard to achieve what the Native Americans have been -- have been asking for, although obviously did it with a twist in order to give some representation to the White Mountains, so, but we have kept much of Flagstaff out of the Native American community, out of the district that would have

the Native American minority voting -- voting rights district. We have tried to do things in a way where at least the core of the White Mountains are together so that hopefully all of the White Mountains will gain representation from that core.

2.1

I would like to propose one small tweak in Flagstaff because I -- I went on the demographics that Shereen has shown me how to use, basically, and there is -- there is a small group of Native Americans on the east side of Flagstaff, just barely outside of the boundary of 6, and it would be really easy to move them in there, so if we could do the Native American demographic. And you can see the -- the several yellow spots there that are just outside the district that would be very easy to bring in.

COMMISSIONER LERNER: But is this -- can I just double check? This is the boundary that the Navajo Nation requested. Correct?

VICE CHAIR WATCHMAN: No. They --

COMMISSIONER MEHL: No. This was -- this was the compromised boundary. It's not far off the last proposal, but it is -- it is adjusted.

COMMISSIONER LERNER: Could we -- could we see what their boundary was in Flagstaff and compare that?

Maybe they captured it already so we don't have to --

COMMISSIONER MEHL: They would have had much less -- they would have had less of -- it wouldn't be comparable.

2.1

COMMISSIONER YORK: The issues, Commissioner Lerner, is the reason why the boundary changed was to sort of accommodate --

COMMISSIONER MEHL: We tried to --

COMMISSIONER YORK: -- the citizens of the White Mountain area and make a compromise in Flagstaff to help the Native American community, and so we're trying to balance those two populations. And so I think the eastern side of the districts did a nice job of accommodating a portion of the White Mountain and also trying to accommodate the Navajo suggestion in Flag. There is a few Indians on the south side of that boundary that not -- that we could add into the District 7 that might help the area.

COMMISSIONER LERNER: So I just would like to see where the boundary was in Flagstaff. And I just want to make another point about this. I do feel that you found good compromise on the east side in the White Mountains area by moving things around, making a cleaner line.

So this is -- this is the Navajo line?

COMMISSIONER YORK: No.

MR. D. JOHNSON: They're working to bring that up.

2.1

COMMISSIONER LERNER: So I just want to make a little point, though. We've been focused, as we should be, on the district -- District 6, which would be the district that the Navajo Nation and other tribes in that area would have a majority minority district. I have real concerns about how this all breaks out when we talk about representation. I just want to make a point about that.

Everybody is represented in our state. People may not like the representation they have, but we -- we heard that a lot on our listening tour, and we still hear that, that whether they will be represented. And everybody is represented. I lived for years in a -- in a -- in Tempe where I, quote -- I could have said I wasn't represented. I was; it was just not my choice of who was there.

What my concern is is that as we've been doing these divides District 7 at one point we -- we proposed a map that showed a District 7 that would be competitive, Republican leaning; District 5, strong Republican; District 6, Democrat, but it was really the majority minority district. Again, as we have not adjusted Yavapai County in any way, we're going to end

up with people in the north having one district if they are Democrats, where they will, quote, feel represented, to use that same terminology.

2.1

We just passed a CD map where people in the north, if they're a Democrat, will not feel, quote, represented. I would really like us -- I'm very happy to look at these adjustments that Commissioner Mehl is looking at, but I really would like us to look at how we could make District 7 -- and I know how we can do it -- more competitive, because otherwise we have essentially ceded the majority of the north both congressionally and legislatively to one party, and there are thousands of people in that area who will not feel, quote, represented, who will not feel that their voices are being heard, because District 7 is a very noncompetitive district, as is District 5, as is District 9, and there will be one district, District 6, that will have that.

And I want to raise that point because we don't have to have a map that way. We just passed the CD map that gave that, but we could make District 7 more balanced, and I would like us to consider that.

COMMISSIONER MEHL: The change I'm talking of is a very minor clean-up change, and I had promised Vice Chair Watchman that I would do my best on a

compromise to accommodate the Native Americans the best I could, so, and we didn't come up with this division in Flag, the map makers did, and they had told us in advance it would need our review, so I did a review.

2.1

So I'm just trying to move a very small piece of population that has significant Native Americans into District 6, and then I would move a small piece on the west side, and instead of going on the I-40 right out of Flag I would go to the Business 40 to balance. Yeah, that Route 66. So whatever it takes to move the Native Americans into 6, I would then come in there to balance. And it's a really small change, and it doesn't change how many Flagstaff people are in or out.

MR. FLAHAN: Commissioner Lerner, to answer your question, here on the screen right now is the current boundaries between 6 and 7 as the green and the blue line going through there. The red line is the city of Flagstaff boundaries. If Parker turns on the latest Navajo data that we got, which I believe was on the 19th, that is what their District 7 would look like, which was in the green, the filled-in polygon, and the purple is District 6. You can see where our boundary lines are a little different. So you can see -- you can see where our lines sort of differ than what the exact --

1 VICE CHAIR WATCHMAN: So basically it's the 2 railroad versus Route 66? 3 MR. FLAHAN: Zoom in. VICE CHAIR WATCHMAN: I think the Navajo 4 proposal includes -- or considers the railroad and --5 6 MR. FLAHAN: Right. If we go down -- Parker, 7 go down towards --MR. D. JOHNSON: Correct. So -- so what 8 9 Commissioner Mehl was just saying is correct, that we 10 had the direction last time to take population to get 11 to the deviation number and then come back to you with 12 which neighborhoods make sense so we can trade. 13 can see both maps follow the railroad on the east edge 14 of Flagstaff until we get to the center there with Highway 160 -- or 180, rather. 15 16 MR. FLAHAN: Should be Milton. 17 MR. D. JOHNSON: And then where the Navajo 18 proposal continued on the railroad, in order to get the 19 population needed to balance it would come down I think 20 diagonal and then vertically to I-40. There is --2.1 certainly this was not based on looking at

the degree that this map was aimed to be balanced.

neighborhoods within Flagstaff. We certainly welcome

your guidance on trading population. As long as it's

an even trade the rest of the map will stay balanced to

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1
               COMMISSIONER LERNER: Could you remind us
2
      again -- I know you've told us this before, but I don't
3
      remember: With the current divide the way it is right
     now in our map what's the split for Flagstaff
     population-wise?
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               MR. D. JOHNSON: I think it's a little over
 6
7
     half is in D6 and a little under half is in D7.
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     would have to get the numbers here. Oh, that's right.
9
               COMMISSIONER LERNER:
                                     And what would then
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     Commissioner Mehl's suggestion -- would that change
11
      that significantly, or what change would that be?
12
     We're about half and half right now for Flagstaff is
13
     what you're saying.
14
               MR. D. JOHNSON: He's getting the exact
15
     numbers.
16
               COMMISSIONER MEHL: But it wouldn't change it
17
      at all. I'm just moving a little piece of Flag to
18
      another little piece of Flag, so it wouldn't change how
19
     much is in Flagstaff.
20
               VICE CHAIR WATCHMAN: Weren't we going to pull
2.1
     up the demographic and see where the Native population
22
      is in the area?
23
               MR. FLAHAN: We can do that.
24
               To answer the first question about population
25
      split in Flagstaff, it is -- it is pretty close.
                                                         LD6
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has 36,870 in Flagstaff, and LD7 has 39,961 in Flagstaff, so roughly a little over 3,000 population difference between the two districts with the city of Flagstaff.

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CHAIRPERSON NEUBERG: You know, just to cut to a chase to a very fundamental question as we're evaluating this, I'm thinking about it through a lens of does splitting Flagstaff warrant, you know, helping empower the White Mountain community? I mean, you know, when we're thinking about our underlying objectives here on the interests that we're weighing, we're weighing the Native American desire to protect their -- you know, their CVAP, their citizen voting age population, to, you know, have the opportunity to elect the candidate of their choice across all elections, and we're trying to mitigate that with other communities of interest in the White Mountains who have very different views of what they're wanting from an elected leader, and a coherent city of Flagstaff that does have the full city boundary. And so these are a lot of populations and differing interests that we're navigating, and let's just as we're making, recommendations keep our eyes on deliberating on, you know, the pros and cons of those changes.

MR. FLAHAN: To Commissioner Watchman, to

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1
      answer your questions about the demographics, in
2
      Legislative District 6 the CVAP for non-Hispanic Native
 3
     Americans is at 62 percent, and the single race
     non-Hispanic Native Americans, that number is
      57 percent, as shown on the screen highlighted.
5
               COMMISSIONER MEHL: And that's in our current
 6
7
     map?
 8
               MR. FLAHAN:
                            That is in the current map as is.
9
               COMMISSIONER MEHL: Could you find those
10
      little pieces I was talking about? I don't want to
11
      take much time on this. Let's look at it really
12
      quickly and see if -- this was just a little cleanup
             There is no --
13
      thing.
14
               MR. FLAHAN: So you can see on there are some
15
      spots of yellow there and green.
16
               COMMISSIONER MEHL: And yellow. Yellow is 40
17
      to 50 percent, so I would take in the yellow and green
18
      and just see what that is, and then see if going out
19
      that I -- the Business 40 -- and this isn't a -- this
20
     has nothing do with partisanship. This is just
2.1
      flipping people to try to consolidate the Native
22
     Americans in a way that -- in a way I promised Vice
23
     Chair Watchman I would take a look at.
24
               MR. FLAHAN: So is the direction to come down
25
      and grab the two yellow --
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1
               COMMISSIONER MEHL: Yeah, just grab around
2
      that as you can. We're not trying to --
 3
               COMMISSIONER LERNER: But this is just for --
      to take a look.
 4
               VICE CHAIR WATCHMAN:
 5
                                     Right.
               COMMISSIONER LERNER: To see what --
 6
 7
               COMMISSIONER MEHL: Yeah.
 8
               COMMISSIONER LERNER: Yeah, that's fine.
                                                         I
9
     mean, we can't grab everybody. We've got, you know
10
     pockets everywhere.
11
               COMMISSIONER MEHL: No, I just --
12
               COMMISSIONER LERNER: But if we have --
               COMMISSIONER MEHL: This looked like a couple
13
     of big pockets, and I --
14
15
               COMMISSIONER LERNER: Right.
16
               COMMISSIONER MEHL: -- you know, I'm just
      trying to do the right thing on this whole compromise
17
18
      and split.
19
               COMMISSIONER LERNER: Right. Well, I think
20
      the proposal from 15.0 that -- that was there was the
2.1
     Navajo line.
22
               COMMISSIONER MEHL: And it had the White
23
     Mountains.
24
               COMMISSIONER LERNER: No. I think the east
25
     were -- the changes you made on the east completely --
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1
      I'm not referring to that. I'm just talking about the
2
     Flagstaff piece.
               CHAIRPERSON NEUBERG: And if it at any point
 3
     my colleagues would feel that it would be helpful to
 4
     draw, you know, the Navajo map versus this compromise
5
 6
     map, just as education --
7
               VICE CHAIR WATCHMAN: I would like to do that.
 8
               CHAIRPERSON NEUBERG: -- please do so we can
9
      fine-tune the lines.
10
               COMMISSIONER LERNER: I think that's a great
11
      idea.
12
               So Doug Johnson -- oh, when you're done.
13
      Sorry. Could we do that? Could we look at the lines
14
      from -- from just Flagstaff? That's the only piece
15
     we're looking at. We're not going to make adjustments
16
     to the Commissioner Mehl compromise, as we'll call it.
17
     The 15.0 and 16.0 lines, because 15.0 I think was based
18
      on the Navajo, and compare those just for the Flagstaff
19
      area.
20
               MR. D. JOHNSON: Yes. Yeah, he's got those
2.1
     up, but let's get the numbers on this first, if we
22
      could.
             So --
23
               COMMISSIONER YORK: The yellow there, too.
24
               COMMISSIONER MEHL: Yeah, go around that
25
      yellow block.
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MR. D. JOHNSON: Yeah. So -- so the thought
1
2
      is there is -- there is this whole strip between the
3
      railroad and the freeway --
               COMMISSIONER MEHL: That's fine.
 4
               MR. D. JOHNSON: -- over to the east, which is
 5
 6
      all relatively more Native American than other parts of
7
      the city.
               MR. FLAHAN: So what's selected on there is
8
9
      the current D6-D7 boundary down to the I-10 freeway all
10
      the way across. That will add 747 people into District
      6 from District 7.
11
12
               COMMISSIONER MEHL: And then go over on the
13
      I-40 coming out of town on the west, and if you go up
14
     to the -- to the Business 40, I don't know, you might
15
     end up with just a little notch in there or something.
16
      I'm not sure.
17
               MR. FLAHAN: So where exactly are you talking
18
      about?
19
               COMMISSIONER LERNER: You could also just
20
      take -- just move the line right in Flagstaff over.
2.1
      That would be an easy thing, right, just if you're
22
      talking about balancing that, just split --
23
               COMMISSIONER YORK: Well, don't you want to
24
      stay south of town? I mean --
25
               COMMISSIONER LERNER: Well, you know, right
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```
1
      now Flagstaff is split. It's where is it a logical
2
      split for that. Is this an arbitrary line that we've
     drawn and then you've got Flagstaff split there, or is
 3
      there -- within the city is it a better split in some
      other way is what I'm -- I guess I'm suggesting or
 5
 6
      asking.
 7
               COMMISSIONER YORK: When you come up 17,
     Milton -- it turns into Milton.
8
9
               COMMISSIONER LERNER:
                                     Right.
10
               COMMISSIONER YORK: You basically split off
11
      the Business. Why don't you go up --
12
               COMMISSIONER MEHL: Start up --
13
               COMMISSIONER LERNER: See, I would go to the
     north part, because you're really splitting a
14
15
     neighborhood right in half here, and you're -- you've
16
      got -- we've talked about college communities, these
17
      folks that live up in that area.
18
               COMMISSIONER YORK: Maybe follow Woodland --
19
     Woodland Boulevard on the eastern boundary north up
20
     to --
2.1
               MR. D. JOHNSON: Let me ask one question, too.
22
     Over on the east side where we added the territory to
23
      6, because of that very weird-shaped block we have this
24
     kind of neck sticking into the middle of the southern
25
     part of the city now. Should we square -- should we
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1 take the area north of that? 2 COMMISSIONER MEHL: I'm okay doing that. 3 We're going to balance it, so take it --COMMISSIONER YORK: I think we intentionally 4 underpopulated. 5 COMMISSIONER MEHL: No, but we're going to --6 7 we're going to take as many out. 8 MR. D. JOHNSON: Right. The population trade 9 will be even, whatever we end up doing, but that will 10 make it a much more --11 COMMISSIONER MEHL: Yeah, make it a more 12 coherent boundary over there, take some more. Can we 13 actually increase this deviation a little more? Ιt would help the CVAP just slightly. Or do we have 14 15 any --16 COMMISSIONER LERNER: We got to be careful 17 where the -- you know, in terms of those communities 18 we're just kind of looking at -- that's a lot of --19 well, let's see what you can pull out, but I know a lot 20 of those areas that may be a logical way. 2.1 MR. D. JOHNSON: Yeah, so now our goal -- so 22 that -- squaring that off added another 965 to the 747, 23 so we're looking to take 1,600 and some out on the 24 other side, or wherever you think makes sense, to add 25 to District 7.

```
1
               VICE CHAIR WATCHMAN: It's not --
2
               MR. D. JOHNSON: If you think it makes sense
3
     to go up the railroad, we can do that, or we can go
     past the 66.
4
               COMMISSIONER LERNER: I don't know.
5
               COMMISSIONER MEHL: Scroll a little bit so we
6
7
      can see a little left of where you are.
8
               VICE CHAIR WATCHMAN: I think the Navajo had a
9
     big reason for choosing the railroad.
               MR. D. JOHNSON: Okay.
10
11
               VICE CHAIR WATCHMAN: These numbers here now
12
     are increasing the deviation, and we want to have
13
     roughly a 5 percent deviation and a 57 percent CVAP for
     Native, and we're not -- we're getting past that.
14
15
               COMMISSIONER YORK: We added how many people?
16
               MR. D. JOHNSON: So we've put in 17 -- 1,712,
      so we're looking to take out about 1,712.
17
18
               COMMISSIONER YORK: So if you go to -- if you
19
      follow University Avenue on the west side.
20
               COMMISSIONER MEHL: Let's not start there.
2.1
     Let's go out to the west more.
22
               COMMISSIONER LERNER: So I'll just make a
23
     point, too, that all these changes we're doing is
24
     actually -- I mentioned District 7. They're having a
25
     big impact on District 7. District 7 is incredibly
```

noncompetitive, and this is making it even more
noncompetitive.

2.1

COMMISSIONER MEHL: This isn't -- what we're doing here isn't going to do anything.

COMMISSIONER LERNER: The changes that were just made just made that -- I mean, maybe it will go back with adding some folks back, but I can see -- I'm looking at the numbers down on the bottom there.

MR. D. JOHNSON: Agree. The goal is a net zero impact on that, because as we put in Flagstaff voters we're also going to take out Flagstaff voters. We just haven't taken them out.

COMMISSIONER YORK: Parker, if you follow Woodland Parkway on the southeast corner down. Move the map up.

COMMISSIONER LERNER: I just want to be logical on where Flagstaff is split because we need to be considerate of them.

CHAIRPERSON NEUBERG: Yes, but I also want to be clear that the number one motivation in this deliberation is we're honoring the VRA.

COMMISSIONER YORK: Can you move down the southeast corner right there, Woodland Parkway off of the 40. There. You go up to University and over to University, and at the top there to the west.

```
1
               MR. D. JOHNSON: I can start with that piece.
2
               COMMISSIONER YORK: No. The other way.
3
     west. That's your east. The other way.
               COMMISSIONER MEHL: Get out where it's lower
4
     density so you don't have to take all that much area
5
     but still get the people you need.
6
7
               MR. D. JOHNSON: Would it be -- right now
8
     we're kind of going through a neighborhood there. Can
9
     we first take the area south of Route 66 and east?
10
      It's not going to be enough people, but that would be a
11
     good place to start.
12
               COMMISSIONER YORK: Up to Woodland Parkway, up
      to 66? How many people are there?
13
               MR. D. JOHNSON: That's 2,708.
14
15
               COMMISSIONER MEHL: That's too many.
16
               MR. D. JOHNSON: That's 1,000 too many.
17
               COMMISSIONER MEHL: Or is it 1,000 too many?
18
     Can we take another 1,000 out? Because what's the
19
     highest deviation and lowest? Can we have a little
20
     more than 5 percent deviation, because -- or does that
2.1
     put us over because of other --
22
               COMMISSIONER LERNER: I think that the Navajo
23
     had made -- I would like to honor their request as
24
     well, and they were okay with the deviation they had.
25
      I respect the fact that we want to try to include those
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people in there. I appreciate that, Commissioner Mehl, you identifying them, but I think we need to be a little cautious about where we're pulling from and moving people around, and that's why I was curious about where the Navajo line fit and seeing if we could just balance what Commissioner Mehl's notice of population in that area and what their suggestion had been.

2.1

MR. D. JOHNSON: So -- so this would increase the deviation. Our largest district is District 2 at 3.48 percent over, so 3.48 and 5.38 is 8.86, so we would be just under 9 percent if this changed, which would be a larger deviation than was in 16.0, so it would be in line with the Navajo's request in that respect.

COMMISSIONER YORK: My sense is that

Commissioner Lerner and myself are going to have an

argument over the balancing of 2, so that will not be

your route.

CHAIRPERSON NEUBERG: I want to center the argument around what we're really trying to balance here. You know, we are not trying to change fundamentally these districts. We are trying to accommodate the concerns amongst the Native Americans about their opportunity to elect a candidate of their

choice in primaries. And so, you know, this isn't about which community gets to advocate for the broader map. This is about solving a specific problem with protecting Native American rights to elect a candidate of their choice with mitigating, you know, the inability of communities like the White Mountains, who have lacked a voice for a while. So let's just keep our eyes on what the goal is, which is finding a way to maximize the representation of all groups here.

COMMISSIONER LERNER: So --

2.1

MR. D. JOHNSON: So that change, as it's shown by -- by adding that -- those neighborhoods into District 6 that we added in, it did fractionally increase the Native American percentage of District 6.

We're -- we're well within statistical noise, but it took us from 62.2 to 62.5.

COMMISSIONER LERNER: That's fine.

MR. D. JOHNSON: So I think whatever area we use to balance it is going to have -- we're going to end up at that same point, so it's a -- adding that territory into 6 helps the Native American representation, and then you can debate how you want to balance it.

COMMISSIONER LERNER: Yeah. What I was wondering is you said it was a couple thousand people

that got added, and does it matter whether we even balance it or just leave every -- Flagstaff alone at that point and just add those folks in?

2.1

MR. D. JOHNSON: Actually, you do want to balance it because we're taking -- when we put those folks in it reduced the deviation in 6. It brought a closer balance. So now we're taking people out to get the deviation back up.

COMMISSIONER LERNER: All right.

MR. D. JOHNSON: So why don't we commit this, and then we'll show you where the Navajo line was that Commissioner Lerner was asking about.

COMMISSIONER MEHL: And I know we have a lot of other districts to talk about, and I -- and I would speak strongly for this general compromise that we've reached to where we accept it and move on.

MR. D. JOHNSON: So what you're seeing here, so the purple District 6 was the Navajo Nation map District 6, where it's following the railroad. And then you can see on the east side of town the area we just picked up is actually fairly -- relatively heavily Native American. On the west side it's not as much, but that's where there is flexibility to adjust as you wish. As you're looking at it now it shows the change that was just discussed, but open to your direction.

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1
               COMMISSIONER LERNER: So the green line that
2
     we're looking at is the change we've been discussing?
               MR. D. JOHNSON: Yes.
3
               COMMISSIONER LERNER: And so the biggest
 4
      difference between what the Navajo line is and -- is
5
 6
      really just that west side.
 7
               VICE CHAIR WATCHMAN: West side below the
8
      railroad.
9
               COMMISSIONER LERNER:
                                     Right.
               VICE CHAIR WATCHMAN: So with this version
10
11
     here the deviation goes to minus -- basically under
12
      5.38, and then the CVAP -- what's the CVAP of this
13
     versus the Navajo CVAP?
               MR. D. JOHNSON: 62.5. And the -- and the
14
15
      single race voting age population has gone up to 57.67.
16
               VICE CHAIR WATCHMAN: This looks like it's
17
     better than the Navajo proposal.
18
               COMMISSIONER YORK: That's how we are.
19
               CHAIRPERSON NEUBERG: I believe --
20
               COMMISSIONER MEHL: I'm trying.
2.1
               CHAIRPERSON NEUBERG: I believe -- right.
                                                           Ι
22
     believe that it's a great compromise map that is
23
     maximizing CVAP for the Native Americans while also
24
      trying to ensure other communities have a voice.
25
               Vice Chair Watchman, if you're supportive of
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this compromise, we'd, you know, love to hear your feedback on that. If you're wanting to make a compelling case for why the Navajo proposal is better, I mean, I don't want to cut off debate, but my sense is we've hit some degree of compromise that answers the deepest concerns of the Native American community while also allowing a voice from communities who have felt marginalized for a decade.

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VICE CHAIR WATCHMAN: Madam Chair, I think -well, marginalizing, I think the Natives have been marginalized for many, many decades, and so this could improve it. The Mehl proposal here looks like it improves the -- you know, the Navajo statistic that you're looking for, but I would like to when we have our break reach out to the Navajo leadership to see if this is something that they would be okay with. does from a numerical standpoint improve the Navajo position, which obviously speaks to the VR -- the Voter Rights Act. You know, that's something that, you know, we're -- obviously I'm focused on. I think all of the -- with improved numbers, again, like we've been talking about it allows for not just Navajo but the Natives in this district to consider their candidate of choice, and so at this point I'm okay with it. I would like to communicate with the Navajo leadership and the

1 other tribes to get some feedback. 2 CHAIRPERSON NEUBERG: Okay. 3 VICE CHAIR WATCHMAN: Okay. CHAIRPERSON NEUBERG: We can certainly take a 4 recess and give you the time to reflect on it. And as 5 6 always my colleagues have the option to asking to go 7 into executive session to seek legal advice if there is 8 any question about VRA compliance here as well. 9 COMMISSIONER LERNER: I don't know if we need 10 a recess at this time, as long as we -- we just hold 11 this knowing it's an option, and then when we take another break -- we don't need to do it at this moment, 12 13 but at some point. 14 VICE CHAIR WATCHMAN: I agree, yeah. 15 CHAIRPERSON NEUBERG: Okay. Are there other 16 areas of the map, then, that you want to dive in on? 17 COMMISSIONER LERNER: Well, I just would like 18 to reiterate my concern about these other legislative 19 districts in the north again. I'm very glad that we're 20 able to find a good compromise for District 6 as part 2.1 of that. 22 But I really have concerns. I've had concerns 23 all along about -- as I've mentioned about the CDs in 24 the north. And -- and now I have the same concerns 25 about the legislative districts. I don't think we are

serving our -- the north well by providing two-thirds of -- well, more than two-thirds of the districts that lean one way versus another. I don't think we are going to -- we have very, very partisan districts in the north in our legislative districts, and we've talked a lot, as we said, about representation and about doing harm.

2.1

People have said they're harmed by not having representation, and I think we need to really take a look at -- there was a proposal by the Coconino County that was played out that we -- we have supported but was not supported by the Commission as a whole, and I think we need to be really cognizant that what we're doing is saying that it's okay for two-thirds of the districts in that area to be represented in an extreme way, because they're not balanced. They're not competitive districts. If we could make the districts more competitive that would be great, and I'm thinking of District 5 and District 7, and there is a way to do that, if we -- if we chose to.

And so I bring that to our attention because we've talked competitiveness would not -- having competitiveness in my mind would not be a significant detriment to making a District 7 Republican leaning but competitive.

CHAIRPERSON NEUBERG: You know, Commissioner Lerner, this reminds me of the very beginning of a response I gave to public comments about when people were questioning, you know, how often I vote with one side or another, and I really re-characterized the question around more what is our fundamental understanding of the Constitution, and I think I have not yet received a full explanation about a question that I have asked, and that is that when you honor the VRA and you take out what is a huge proportion of the Democratic population because it happens to align with those minority interests, we are left with a state that is so disproportionately R leaning. I did the analysis on my own based on the Latino Coalition data on their congressional districts that they submitted. I didn't trust other people's numbers. And I discovered that once you redistrict the congressional districts per their desires, if you were to merely look at your Constitutional mandate to make all other competitive -all other districts as competitive as possible, they would all be R plus 6.4. On the legislative side it would even be more than that.

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So when we're asked to fundamentally say make the rest of the state as competitive as possible, I believe personally the Constitution is saying make each

and every district as competitive as possible. But that so fundamentally pits what our natural distribution of population is then with the other people, and so there are inherent conflicts where in my mind I've yet to hear do people actually prefer us, once we take care of the VRA, to make all districts as competitive as possible, or do we make as many competitive districts as possible at the expense of communities of interest and then worry about this disparate group of people that have nothing in common that will be remarkably extreme in their political views?

2.1

So we come back to a real fundamental Constitutional difficult decision about how we interpret our responsibility to -- to adhere to this, to the extent practicable competitive districts should be favored when to do so would create no significant detriment to the other goals. Well, my interpretation is that -- is that after we honor the VRA I have to look at communities of interest and all the criteria and then come back and make them as competitive as possible, and it's really hard to do it.

COMMISSIONER LERNER: Chairwoman, I don't disagree that -- the difficulty. I don't disagree in honoring communities of interest. My point was that

there was a way to balance that in that area, and there has been -- there is a way to balance it in a number of districts as well. I do understand that what we have are our responsibilities in terms of VRA, but there are also ways to look at each of these districts, and I agree we need to look at each district as part of it. But there was a proposal that showed a way to honor the VRA in that area and provide competitiveness in District 7, and that's what I'm drawing to your attention.

2.1

CHAIRPERSON NEUBERG: Yes, and I felt that it compromised other communities, and it came at the expense, significant detriment to other communities of interest that would be left lying in the other outskirts of the state, and it was not as coherent of a map from my perspective.

that's just the difference that we have, right, is that in my mind that actually did meet a number of communities of interest who had requested to be in those areas. So -- so I believe that, you know, we're not pitting the VRA against other districts. I know that that's not what you were implying at all. But that's not what we're doing, but we are -- District 7 I feel we could have put communities of interest together

that had expressed a desire to be together that would have changed that district that would have -- that would have allowed for more competitiveness, and from my perspective it would have not impacted the communities of interest in that area.

2.1

We have made a big effort to accommodate the White Mountains in the -- as much as we can in this map, which is -- but we're splitting Flagstaff. So, you know, we just have -- I just want to put that out on the table, that I feel we have essentially taken the north of our state, and we are saying that both congressionally and legislatively we have one district that will be a Democrat district, and then everything else will be Republican, and none of them will be competitive.

appreciate your observation. I think in both cases with the legislative map and with the CD map our primary interest was trying to figure out how to accommodate the Native American population, and so in doing so we've segregated out other population to create, which ends up giving us this imbalance. We've approved the congressional map. We included an uncompact little finger in that we also matched in the legislative map to accommodate another -- an additional

Native American tribe along the Colorado River boundary. And so, you know, we have ourselves a conundrum. And from my standpoint in accommodating the Native American population as largely as we did now we have to continue to move forward and create legislative districts that match population, communities of interest, geography, and compactness.

2.1

I would argue that LD5, which is primarily Yavapai County, handles the corridor of the Verde Valley and the Chino aquifer and all those people that rely on that agriculture, farming and waterway resource in a way that best fits them to govern in the future, and so to pull population out of LD5 to put it into 7 to make it more competitive, I don't -- I don't see how that fits our Constitutional directive.

And so from my standpoint I would like to move forward. I know you and I have a few discussions on Maricopa County to accomplish. This is our final day of deliberation before Christmas, and so if we could --

COMMISSIONER LERNER: Yeah, I -- I know that -- I'm doing this for the record. I just want to be -- acknowledge this. I'm not going -- I know we're not going to reopen the district, but I think it's an important point to raise, and then we can move forward, as you said, to Maricopa County, where I know we do

have something to talk about. But I just --

2 COMMISSIONER YORK: I don't --

2.1

was -- you know, you mentioned there are communities of interest that requested to be there. I wanted us to go -- to note that in this case in my opinion that I feel that we did not adequately consider competitiveness in all of these areas in the north.

I'm talking about with these. And there are things that we could have done that would have honored the communities of interest in that area to be able to do that. But with that, that would be my concluding.

that we did not consider competitiveness. I considered competitiveness all across the way. I believe that when you get into these more rural areas where population is more sparse, the more and more you work to get competitiveness the more it requires you to compromise communities of interest because there isn't the density of population, so in my decision-making it was driven primarily by communities of interest and then coming at it from the perspective of trying to make it as competitive as possible.

So we have an issue on the table with resolving LD6 and 7 really with our desire to do as

right by the Native -- Native American community as possible. I think, you know, our current map that has already been approved, we're all comfortable, is VRA compliant. I give great credit to our Commission for taking it a step above and beyond to be really thinking about the ethical issues of just what is right for our state.

2.1

So we have a couple of options to do, you know, as much what's right for our Native American community. I believe Commissioner Mehl's compromise does an excellent job of answering their concerns while also keeping in mind the White Mountain communities. If there is a better option on the table, you know, let's debate it in a very succinct way so we can make a decision and move on.

COMMISSIONER LERNER: I think that

Commissioner Watchman was -- when he -- when we have

our break we're just going and double check with -- on

District 6.

CHAIRPERSON NEUBERG: Okay. So maybe this would be the natural break time so that we can confer, think through, come back, make a decision on this, and then move into Maricopa County with the goal of making -- you know, fine-tuning decisions.

Does anybody have an opposition to this plan?

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1
               COMMISSIONER YORK: Now, is lunch in?
2
      11:30. Maybe a half hour.
               CHAIRPERSON NEUBERG: So why don't we take --
3
      is 30 minutes sufficient, Colleagues? We'll take a
 4
5
      30-minute break, and we will resume at 12 noon.
 6
      you. Recess.
7
                (The morning session concluded at 11:26 a.m.)
8
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18
               This transcript represents an unofficial
19
      record. Please consult the accompanying video for the
20
      official record of IRC proceedings.
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1	CERTIFICATE
2	STATE OF ARIZONA)
3) ss. COUNTY OF MARICOPA)
4	
5	BE IT KNOWN that the foregoing proceedings were taken before me, Deborah L. Wilks, Certified
6	Reporter No. 50849, all done to the best of my skill and ability; that the proceedings were taken down by me
7	in shorthand and thereafter reduced to print under my direction.
8	I CERTIFY that I am in no way related to any
9	of the parties hereto nor am I in any way interested in the outcome thereof.
10	I FURTHER CERTIFY that I have complied with
11	the requirements set forth in ACJA 7-206.
12	Dated at Phoenix, Arizona, this 26th day of December, 2021.
13	Deborah L. Wilks
14	Deborah L. Wilks, RPR, CR
15	CERTIFIED REPORTER (AZ50849)
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17	* * *
18	
19	I CERTIFY that Miller Certified Reporting,
20	LLC, has complied with the requirements set forth in ACJA 7-201 and 7-206.
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21	LLC, has complied with the requirements set forth in ACJA 7-201 and 7-206.
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