1	STATE OF A	RIZONA
2	ARIZONA INDEPENDENT RED	ISTRICTING COMMISSION
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9	REPORTER'S TRANSCRI	PT OF PROCEEDINGS
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12	PUBLIC S	ESSION
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14	Tempe, A October 11	
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24	ARIZONA INDEPENDENT REDISTRICTING	LISA A. NANCE, RPR, CCR Certified Court Reporter
25	COMMISSION	Certified Court Reporter Certificate No. 50349
		

1	THE STATE OF ARIZONA INDEPENDENT REDISTRICTING
2	COMMISSION convened in Public Session on October 11,
3	2001, at 8:30 o'clock a.m., at the Sheraton Airport
4	Resort, 1600 South 52nd Street, Tempe, Arizona, 85281,
5	in the presence of:
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7	APPEARANCES:
8	CHAIRMAN STEVEN W. LYNN
9	COMMISSIONER JAMES R. HUNTWORK
10	COMMISSIONER JOSHUA M. HALL
11	COMMISSIONER ANDI MINKOFF
12	COMMISSIONER DANIEL R. ELDER
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2	ADDITIONAL APPEARANCES:
3	LISA T. HAUSER, Commission Counsel
4	JOSE de JESUS RIVERA, Commission Counsel
5	DR. ALAN HESLOP, NDC, Consultant
6	DR. FLORENCE ADAMS, NDC, Consultant
7	DOUG JOHNSON, NDC, Consultant
8	CHRIS HUTCHISON, NDC, Consultant
9	MARGUERITE MARY LEONI, NDC Counsel
10	CHRIS HUTCHISON, NDC, Support Staff
11	MARION PORCH, NDC, Support Staff
12	LOU JONES, IRC Staff
13	CINDY LE, IRC Staff
14	KRISTINA GOMEZ, IRC Staff
15	AMY REZZONICO, IRC Press Information Officer
16	PAUL CULLOR, IRC Staff
17	TIM JOHNSON, MC, Computer Consultant
18	LISA A. NANCE, RPR, CCR, Court Reporter
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2	SPEAKERS FROM CALL TO THE PUBLIC:
3	PAUL ECKSTEIN
4	MAYOR JAY TIBSHRAENY
5	MARGARET KENSKI
6	MAYOR JOSEPH DONALDSON
7	LEONARD GORMAN
8	RUDOLFO H. PEREZ, JR.
9	FRANK SEANEZ
10	
11	AGENDA DESIGNATED SPEAKERS:
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13	DR. ALAN HESLOP
14	DR. FLORENCE ADAMS
15	DOUG JOHNSON
16	CHRIS HUTCHISON
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1	Public Session				
2	Tempe, Arizona October 11, 2001				
3	8:30 o'clock a.m.				
4					
5	PROCEEDINGS				
6					
7	CHAIRMAN LYNN: Ladies and gentlemen, I'd				
8	call the meeting to order. I apologize for the lateness				
9	and change in rooms, this morning's change of room.				
10	We'll be in this room this morning and the Arizona room				
11	after lunch. It's a larger room, nicer room, for				
12	afternoon.				
13	Today is the one-month anniversary of				
14	really a change in the way we live in America. A month				
15	ago, America was attacked, devastatingly unprovoked, and				
16	it will change our lives probably for the foreseeable				
17	future. In deference to the lives lost a month ago, in				
18	deference to those lost lives, in deference to the 2000				
19	lost lives, I wonder if we can all observe a moment of				
20	silence.				
21	(Whereupon, everyone joined together in a				
22	moment of silence.)				
23	CHAIRMAN LYNN: Thank you. Thank you.				
24	Today our agenda concerns the				
25	Congressional districting. And our first order of				

- 1 business, as is always the case, is call to the public.
- 2 This is the time for consideration and
- 3 discussion of comments and complaints from the public.
- 4 Those wishing to address the Commission shall request
- 5 permission in advance by filling out a speaker slip.
- 6 Action taken as a result of public comment will be
- 7 limited to directing staff to study the matter or
- 8 rescheduling the matter for further consideration and
- 9 decision at a later date unless it is the subject of an
- 10 item already on the agenda.
- 11 Several have filled out speaker slips.
- 12 I'll ask my fellow speakers, I'm in receipt of a letter
- 13 overnight from the Mayor of Tempe, Neil Giuliano.
- 14 COMMISSIONER HALL: No.
- 15 CHAIRMAN LYNN: I'll pass it around for
- 16 everyone to take a look at at the meeting, make it part
- 17 of the record.
- 18 The first speaker is Paul Eckstein, a
- 19 representative of the Arizona Democratic party.
- 20 Mr. Eckstein.
- 21 MR. ECKSTEIN: Good morning, Mr. Chairman,
- 22 Members of the Commission. I'm Paul Eckstein. I want
- 23 to speak primarily of the Downtown District on behalf of
- 24 Democratic party, then I have a few remarks personal to
- 25 C, not on behalf of the Democratic party.

Before doing that, I think it useful,	at
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- 2 the risk of repeating several points and positions of
- 3 the Voting Rights Act that are applicable and people
- 4 have voiced as reasons why a competitive Downtown
- 5 District cannot be created, Sections Two and Five of the
- 6 Voting Rights Act. There are three parts of the Gingles
- 7 Test that can be met, three parts of the Gingles test
- 8 that can be met, that go to the basis of the totality of
- 9 the circumstances, and determine if the minority has
- 10 less of an opportunity than the minority to elect
- 11 representatives of their choice.
- 12 Point number, one under Section Two,
- 13 failure to maximize minority dilution. The Supreme
- 14 Court said it said clearly in Bush vs. Rivera: Packing
- 15 can impermissibly sacrifice minorities, nonminority
- 16 districts, sacrifice their vote. That's exactly what
- 17 has been done with regard to the district, what they
- 18 did. Minorities can influence districts without being
- 19 the majority in the district.
- 20 Under Section Two, the Supreme Court has
- 21 said minority influenced districts are to be favored.
- 22 Under the plan that the group I'm representing has
- 23 submitted, I'll hand out data that confirms this, I
- 24 think you already have, not only are two
- 25 majority-minority districts preserved, G and D, minority

- 1 influenced district, a 39 percent minority vote is
- 2 created in a so-called downtown central city district in
- 3 District B.
- 4 Turning to Section Five, I think you all
- 5 know a lot better than I do that Section Five is
- 6 designed to assure a range of election on here. Talking
- 7 about redrawing lines. Does not have the purpose, will
- 8 not have the effect of denying or abridging the right of
- 9 the minority, protected minority, to vote.
- 10 Of course, the test is under the effects
- 11 of the clause, whether there is retrogression. Section
- 12 Five however does not require maximization of minority
- 13 voting power.
- 14 I want to read to you from the Miller
- 15 Johnson case, a US Supreme Court case that is absolutely
- 16 critical given what I understand the concern to be with
- 17 preclearance with the Justice Department.
- 18 Utilizing Section Five requires the states
- 19 to create minority-minority districts expanded with what
- 20 we upheld. Department of Justice is not the final word
- 21 on interpretation of Section Five. Where it has, as in
- 22 the Millet (phonetic) case, overstepped authority, the
- 23 state court has not been reluctant to slap it with Five.
- 24 The second point, Section Five, the key
- 25 point is where you have an increase in districts, that's

- 1 what we have, six to eight, Section Five does not
- 2 require newly created districts, majority created
- 3 districts, the Abrams Johnson case, a case out of
- 4 Georgia, where the argument was made African Americans
- 5 in one minority-majority district out of 10, in other
- 6 words, 10 percent, were not given a new minority Georgia
- 7 district. Georgia increased 10, 11. One out of 11, or
- 8 nine percent. The Supreme Court said that is not
- 9 retrogression.
- 10 What we have is the exact opposite under
- 11 any plan you are considering. We're going one out of
- 12 six majority districts, 16 and a sixth percent, to two
- 13 out of eight, which is 25 percent.
- 14 However you calculate it, whatever
- 15 mathematical system you use, however poor or good you
- 16 are in mathematics, that is not retrogression.
- 17 If there is someone in the Justice
- 18 Department saying that is retrogression, I suggest to
- 19 you that would not stand up in court.
- 20 Paragraph The third point, under Section
- 21 Five, it is not designed to support the electoral
- 22 success but rather be an opportunity to support the
- 23 electoral success of Bush vs. Rivera, 1977 Supreme
- 24 Court, success of nonretrogression is not a license for
- 25 a state to do whatever it deems necessary to assure

- 1 continued electoral success; merely mandates the
- 2 minorities' opportunity to elect candidates of it's
- 3 choice be not diminished directly or indirectly by it's
- 4 representatives. Here, not diminishing, 16 and 16
- 5 percent to 25 percent.
- 6 Now these principles, this is not new
- 7 stuff. These principles applied to this jurisdiction in
- 8 1992, in the Symington case. The argument was in part
- 9 over the current Congressional District, number two,
- 10 which has parts of Districts D and G, and roughly those
- 11 two districts. And what the Court was asked to do in
- 12 that case was say District 44.77 percent voting age
- 13 population and 50.46 percent Hispanic population was in
- 14 violation of the voting age population.
- 15 No, that is not in violation of the voting
- 16 age population. That is baseline, absolute age
- 17 baseline.
- 18 You have an increase, and we probably
- 19 ought to say again, it's a basic increase,
- 20 majority-minority increase. We have districts we're
- 21 introducing, increase in majority-minority districts.
- 22 Let me hand out the charts, and I think we
- 23 can illustrate it. I have enough copies for everyone:
- 24 MR. ECKSTEIN: First page, what I call the
- 25 working IRC proposal, Arizona Coalition for Downtown

- 1 Districts, the proposal made in which you have -- I made
- 2 several weeks ago. I gray-lined certain numbers there.
- 3 COMMISSIONER HALL: Mr. Eckstein, you
- 4 don't mean, the top is IRC not adopted draft B, or is
- 5 it?
- 6 MR. ECKSTEIN: Is it -- what we're working
- 7 with, adopted what is circulated.
- 8 COMMISSIONER HALL: Competitive B.
- 9 CHAIRMAN LYNN: The draft map widely
- 10 circulated, draft Congressional map.
- 11 COMMISSIONER HALL: Yes. The one
- 12 circulated.
- 13 CHAIRMAN LYNN: August 17.
- 14 COMMISSIONER HALL: I apologize.
- 15 MR. ECKSTEIN: Don't apologize. I hope
- 16 you have questions. When you have questions, you ask
- 17 them.
- 18 So what we you have, we're talking about
- 19 shifting, primarily shifting populations between D and B
- 20 preserving majority-minority status, number one; two,
- 21 more competitive, by our lights, keep it more
- 22 competitive, District B; three, creating minority
- 23 influence district in District B.
- 24 Focusing on the last point, the column in
- 25 the minority under the map circulated by the IRC, see

- 1 minority population, 11.8 percent. When you make the
- 2 adjustment we suggest, you have minority population of
- 3 39.35 percent, 28.86 percent Hispanic, 28.83 percent
- 4 voting age Hispanic, voting age population, which in any
- 5 terms is competitive in terms of performing. Hence, you
- 6 see, the district becomes more competitive than it was
- 7 before from 59.13 percent Republican performance to
- 8 59.15 percent performance, spread the of 19 points to a
- 9 little over five points, five percentage points.
- 10 COMMISSIONER ELDER: Mr. Eckstein, maybe
- 11 I'm not so sure on classifications. Minority, 11.78
- 12 percent B.
- MR. ECKSTEIN: Yes.
- 14 COMMISSIONER ELDER: Hispanic, 39.35; and
- 15 B, 70.34; and D, 65, 65.67.
- 16 MR. ECKSTEIN: Numbers may be switched.
- 17 Obviously in error.
- 18 CHAIRMAN LYNN: Probably the last four.
- 19 Correct those. Illustrations. We have numbers as well.
- 20 MS. HAUSER: Mr. Chairman, I also have a
- 21 question, Mr. Chairman.
- The Republic performance columns, can you
- 23 tell us what is the measure of performance you used in
- 24 this analysis?
- 25 MR. ECKSTEIN: I believe the measure used

- 1 by the IRC. I'm not sure of the measure used by the
- 2 IRC. I can pin that down.
- 3 MS. HAUSER: We had a number of them.
- 4 MR. ECKSTEIN: District D. The objective
- 5 is to preserve the minority-majority status. If you
- 6 look, that's preserved as well. Starts off at 60.99,
- 7 ends up at 59.42, a de minimis number change.
- 8 With respect to minority population, it
- 9 starts off at 70.34 percent. I think, if it isn't
- 10 packing, it certainly borders on packing, and would drop
- 11 some amount, basically four-and-a-half percent, to 65.67
- 12 percent, a very healthy number, to allow for compliance
- 13 with Sections Five and Two of minorities over age 18.
- 14 A similar set of numbers starts over 64
- 15 percent, ends up at nearly 64 percent, 60 percent
- 16 minority voting age population.
- 17 In most districts, most criteria, that is
- 18 a whole lot more than what is required by law.
- 19 Now, if you break down Hispanic, I think
- 20 data showed this eight years ago when we argued the case
- 21 for creation of districts in the Phoenix Union High
- 22 School Coalition voting between African Americans, no,
- 23 it isn't that it never happens. You'd ignore reality to
- 24 think it's only Hispanics that count, still, to have
- 25 53.59 percent Hispanic population and 48.32 percent when

- 1 you make these shifts.
- 2 Go back to Symington. What Symington
- 3 approved, 47.44, Symington, voting age population,
- 4 43-and-a-half plus higher than received the judicial
- 5 stamp of approval 92. 53.99 percent is three plus
- 6 percent higher than -- in terms of total Hispanic
- 7 population approved in '92.
- 8 MS. HAUSER: Is that the bench mark you
- 9 referred to previously?
- 10 MR. ECKSTEIN: That's a bench mark.
- 11 What we have here, you created another
- 12 majority bench mark. When you look at bench mark, you
- 13 look at two together. You can't just look at District
- 14 Two.
- I know we're working on the assumption
- 16 here that current district number two is really a
- 17 substitute for or proxy for District D, or the other way
- 18 around, proxies for one another. That is not the case.
- 19 The assumption is District G is a new district. Well,
- 20 the fact of the matter is District D is a new district.
- 21 District G is the old district. That's the way it
- 22 started out. Started out that the Tucson district came
- 23 into Phoenix and picked up the votes in Phoenix. I
- 24 think if you look at it in terms of geography, District
- 25 D is a new district, District G is not.

- I know everyone assumed here District G
- 2 District C is new districts. I suggest District G is a
- 3 new district. But, but, when looking at base lines in a
- 4 Congressional situation, when we added a district, we
- 5 can't look at one district. We look at the increase in
- 6 majority-minority districts.
- 7 MS. HAUSER: My question was with respect
- 8 to the number. I think I missed that.
- 9 Did you, in your previous reference to
- 10 bench mark in general, reference from the last time for
- 11 current Congressional two.
- 12 MR. ECKSTEIN: 1992 numbers, not 2000
- 13 numbers, numbers approved, and the district created on
- 14 the basis those numbers.
- 15 MS. HAUSER: You've not infused 2000 data
- 16 per the 2000 Census guidelines?
- 17 MR. ECKSTEIN: You'd have to do that with
- 18 District D and G. It doesn't apply.
- 19 You are creating, under the plan under
- 20 consideration, two majority-minority districts. The
- 21 only question is whether they are also a minority
- 22 district in Phoenix, Scottsdale, and Tempe, and whether
- 23 that district is more competitive. That's the issue
- 24 before you.
- 25 CHAIRMAN LYNN: Mr. Eckstein, so everybody

- 1 is clear, Ms. Minkoff found a problem with the minority
- 2 category, a typo on the 21.78 percent. We did the math.
- 3 All the other numbers make sense.
- 4 MR. ECKSTEIN: I tried to do the math last
- 5 night. I missed it last night.
- 6 Any other numbers on the first chart?
- 7 COMMISSIONER MINKOFF: I have a question
- 8 about your discussion of what is an existing district
- 9 and what is a new district.
- 10 Having lived in Arizona long as you have,
- 11 about as long as you have, I remember the creation of
- 12 that district, original District Two. It was a Tucson
- 13 district. If you look now, it is a Maricopa County
- 14 district.
- 15 Would the Justice Department look at that,
- 16 wouldn't they look at that as exhibiting a majority
- 17 district, forgetting the numbers, the territory makes up
- 18 existing districts, where the most territory ends up in
- 19 a new plan?
- 20 MR. ECKSTEIN: They won't look at it in
- 21 that sense, in the sense to say minorities or Hispanics,
- 22 say, number one, regressed, the ability to elect
- 23 representatives of choice regressed Hispanics, to elect
- 24 representatives of choice.
- 25 The first thing they'll see is not one but

- 1 two minority-majority districts. The percentage has
- 2 gone up 6 to 25 percent, almost 9 percentage points.
- 3 And you can't just isolate one district, when somebody
- 4 says "this is my district," like the person owns this
- 5 district. None of these people owns a district. None
- 6 of these people lay claim to a particular territory.
- 7 When somebody lays claim to a particular territory, that
- 8 current particular territory goes into Tucson, Pima
- 9 County, and Pinal County. One cannot just look at one
- 10 district and say minorities are being retrogressed or
- 11 denied equal opportunity to participate in the election.
- 12 One look at population, Hispanics' representation.
- 13 COMMISSIONER MINKOFF: I think I didn't
- 14 make the question clear. The Justice Department will
- 15 look at bench marks. Currently there's one
- 16 majority-minority district population, whatever it is.
- 17 I'm not sure what it is.
- 18 MR. ECKSTEIN: 25 percent, in terms of
- 19 Hispanic population. Somewhat higher than that. In
- 20 terms of your remarks, if we present a plan, there's no
- 21 intention to go through with it, if the Commission were
- 22 to present a plan with one majority-minority district,
- 23 the Justice Department would not reject one factor.
- 24 Under Abrams Johnson, one now, let me
- 25 emphasize we're not planning to do that.

- I don't think anyone that's spoken
- 2 suggested that.
- 3 COMMISSIONER MINKOFF: I'm trying to
- 4 understand the issue. Adding an additional minority
- 5 issue, we recognize that's the appropriate thing to do.
- 6 Justice looks at issues of preclearance, looks at
- 7 additional issues, and a particular district has to meet
- 8 the bench mark or do they look at the two new districts
- 9 we've created and the bench mark gets set aside? How
- 10 does the bench mark gets set aside to do that, apply one
- 11 of the two districts, or not apply either one?
- 12 MR. ECKSTEIN: I can't say how justice
- 13 looks at it. This precise issue has not been litigated.
- 14 One close gives a clue how the Supreme Court comes out,
- 15 Abrams vs. Johnson, where they said in Georgia one need
- 16 not increase the majority minority by one to avoid
- 17 retrogression.
- 18 I think what justice ought to do is take
- 19 the two districts together. I don't think you get to
- 20 that. You, by definition, don't have retrogression if
- 21 you increase the representation in Congress 16 to 25
- 22 percent.
- 23 CHAIRMAN LYNN: Mr. Eckstein, I hope you
- 24 don't mind interruptions.
- 25 MR. ECKSTEIN: This is -- I don't mind it.

- 1 I welcome it.
- MS. LEONI: Thank you.
- 3 Tuesday this week, we received a message
- 4 orientation from Danny Ortega. He pointed out the facts
- 5 like have you addressed the fact, if you might, pointed
- 6 out one of the reasons for protecting percentages of a
- 7 particular district, District D, is because of the fact
- 8 it falls within the measure of voting strength. He
- 9 pointed out in their analysis there's been a 10 percent
- 10 drop, based on lack of citizenship.
- 11 What I'd like to ask is a twofold
- 12 question, ask you both at, once if you would address
- 13 them both: Have you looked citizen rates in the
- 14 Hispanic community, proxy citizenship? Have you been
- 15 able review citizen rates, make some citizenship level,
- 16 whether they really do have an opportunity, and, number
- 17 two, has your group had an opportunity to do any
- 18 polarized analysis of voting patterns in the current
- 19 district?
- MR. ECKSTEIN: The answer to both
- 21 questions is no.
- 22 To direct your attention to the second
- 23 sheet, particularly to G, the gray line for District G
- 24 under the maps circulated by the IRC, where you, by your
- 25 studies, have created what everyone recognizes is a

- 1 majority-minority district, 50.87 percent total Hispanic
- 2 percentage population and 50.87 voting age population,
- 3 is there any evidence in the record anyone seriously
- 4 believes that compilation or what was proposed in
- 5 District D is any different compilation, different than
- 6 D?
- 7 I suppose if anything, I believe it's not
- 8 based on any empirical data, non citizens District G,
- 9 than there would be in the Central Phoenix district.
- 10 Yet by your determination you've said, at least
- 11 tentatively, 44.8 percent Hispanic voting age population
- 12 sufficient, confirmed, at the time done, court found
- 13 44.66 percent was sufficient. If sufficient to create a
- 14 majority-minority district, District G, I have a hard
- 15 time even contemplating how it could not be sufficient
- 16 in District D until someone demonstrates that the
- 17 minority populations are so different in focusing on
- 18 Hispanic populations in District G and D.
- 19 What you are doing, what you would be
- 20 doing if you accepted our suggestion, or something
- 21 reasonably close to it, is lower the numbers somewhat in
- 22 District D. But they would still be above the numbers
- 23 in District G.
- 24 Turn to the next page --
- 25 CHAIRMAN LYNN: Mr. Eckstein, we're rife

- 1 with attorneys.
- 2 COMMISSIONER HUNTWORK: This certainly is
- 3 not a legal question. I wanted to ask and I think
- 4 you'll see the question. I appreciate your answer you
- 5 have. It's how you get the Hispanic population up in
- 6 proposed District G. There's the suggestion we've
- 7 somehow limited that district, which is simply not
- 8 factually correct. We sought every way possible to
- 9 increase the Hispanic population.
- 10 MR. ECKSTEIN: If you took my remarks,
- 11 it's not a sufficient minority district.
- 12 COMMISSIONER HUNTWORK: I took your
- 13 remarks.
- 14 MR. ECKSTEIN: My point was if G was
- 15 sufficient, 44.8 percent Hispanic voting age population,
- 16 clearly D is sufficient at 48 percent, which drops it
- 17 to --
- 18 COMMISSIONER HUNTWORK: I took your
- 19 remarks to mean we satisfied District D and stopped
- 20 trying to improve the demographics because we were
- 21 satisfied with it. The fact is we tried to improve the
- 22 demographics every way we could think of. It doesn't
- 23 mean we can't do better in District D. I'm suggesting
- 24 to you in our perspective that district is a non
- 25 sequitur.

- 1 MR. ECKSTEIN: I understand what you are
- 2 saying. I think it's an absolute non sequitur. If you
- 3 have determined, and I haven't heard anyone say, any
- 4 group say District G is not a majority-minority
- 5 district, anyone come up and say it's not a
- 6 majority-minority district, it is, and has 48.4 percent
- 7 voting age population. Would you like to find -- boost
- 8 that number somewhat? I understand why you might want
- 9 to do it. Not that it's a perfect minority-minority
- 10 district.
- 11 When you compare G to D and compare the
- 12 small diminution in percentage we propose still for a
- 13 percentage higher than what which was deemed
- 14 satisfactory by this group, and -- I think in terms of
- 15 everyone, I haven't been here, haven't heard anyone say
- 16 G is an inadequate minority district.
- 17 In part -- this isn't necessarily case
- 18 law. People recognize, may well get in case law. They
- 19 don't just look at percentages, but registration in
- 20 districts. One of the reasons District G is a very
- 21 strong majority district, there's strong registration in
- 22 the district. Whoever wins the Democratic primary has
- 23 an outstanding chance, not a deadbolt lock cinch, but an
- 24 outstanding chance to get elected.
- MS. HAUSER: More to the point, perhaps

- 1 the most significant difference between G and D is
- 2 inclusion of the Native American population, such as the
- 3 Tohono O'odham, very similar to those. The Tohono
- 4 O'odham, and similar to those. In fact, included in the
- 5 44.8 percent number of Hispanic voting age population,
- 6 it includes other minorities I spoke of.
- 7 Basically, total minority voting age
- 8 population, 54.8. Wanted make clear for the record that
- 9 the conclusion, perhaps, people are making with respect
- 10 to District G may be based more on the 54.8 percent
- 11 number rather than 44.8 percent number.
- 12 MR. ECKSTEIN: Same with respect to D. As
- 13 currently proposed, it's made up most importantly of
- 14 Hispanics but also includes Native Americans, includes
- 15 African Americans, some Asians, 70.34 percent. Ends up
- 16 being diminished 7.6 percent, 7 percent points.
- 17 MS. HAUSER: Mr. Chairman.
- 18 Mr. Eckstein, would you please explain
- 19 that? Have not analyzed voting patterns shown blacks,
- 20 Hispanics vote different than blacks and Native American
- 21 Hispanics? Have you looked at it at all?
- 22 MR. ECKSTEIN: I have looked at it in
- 23 terms of data.
- 24 1992, when we filed the action asking that
- 25 the Phoenix Union High School District method of

- 1 electing members of the board be found unconstitutional,
- 2 we looked at it at that point. We were able to
- 3 demonstrate to the satisfaction of the high school board
- 4 that African and Hispanics in sufficient numbers, voting
- 5 block, and otherwise, though not able to persuade them
- 6 and, ultimately the court, five districts and two people
- 7 at large. We did have trouble then.
- 8 The answer is I haven't done that kind
- 9 analysis. I know from that work in fact elections were
- 10 analyzed in 1991 showing sufficient voting block between
- 11 African Americans and Hispanics.
- 12 Again, you have eight points margin there,
- 13 District D and G. I think that is without the empirical
- 14 data to back it up, from my understanding of the voting
- 15 practices.
- 16 CHAIRMAN LYNN: Mr. Hall has a question,
- 17 Mr. Huntwork has another.
- 18 COMMISSIONER HALL: My, along with legal,
- 19 heaven forbid.
- 20 Mr. Huntwork on my current train of
- 21 thought. I plan on switching gears.
- 22 COMMISSIONER HUNTWORK: I don't know how
- 23 legal-minded.
- 24 CHAIRMAN LYNN: Go ahead.
- 25 COMMISSIONER HUNTWORK: I want to come

- 1 back to the point of finding a way to strengthen G. I
- 2 don't disagree. If you or anybody else has suggestions
- 3 as to how to do that within further provisions of
- 4 Proposition 106, I'd welcome those suggestions. It
- 5 questions the mind pretty deeply. We've done the best
- 6 we can.
- 7 MR. ECKSTEIN: I agree with you,
- 8 absolutely agree.
- 9 COMMISSIONER HUNTWORK: I'll tell you, the
- 10 tests and studies we've looked at are not as good as
- 11 we'd like them to be in District D.
- 12 MR. ECKSTEIN: Not as good in D or G.
- 13 COMMISSIONER HUNTWORK: G. In G, not --
- 14 also may not be as be as good as one would like them to
- 15 be as it stands right now. The Question on my mind is
- 16 whether there's a feasible way to lengthen them. The
- 17 argument you are making strengthens G. The argument, D,
- 18 strength the district, waiting for votes in D. Numbers
- 19 I'm looking at don't show that. I'm saying disconnect.
- 20 You can go on with the argument like you wish to.
- 21 Actually it doesn't match what I've seen.
- 22 CHAIRMAN LYNN: Let me say two things.
- 23 Both districts have heavily Democratic registration and
- 24 performance. Whoever wins the Democratic primary 99
- 25 times out of 100 is elected if one really looks at the

- 1 ability to influence an election. One doesn't look at
- 2 the general. One looks the primary.
- 3 If you break numbers down, look minority,
- 4 Democratic primary, you'll read that. You'll see
- 5 numbers we don't have here, and it wouldn't surprise me
- 6 to see numbers in the 70, 80 percent range.
- 7 Looking in terms of practical politics,
- 8 meeting the standards of Section Two, ability to
- 9 influence an election, a very high percentage of the
- 10 time, 99 percent of the time, Hispanics elect a
- 11 candidate of choice. A high percentage of the time
- 12 they'll be able to elect a candidate of choice.
- 13 COMMISSIONER HALL: Thank you.
- 14 As you well know, Proposition 106 says
- 15 competitive should be favored long as it doesn't
- 16 influence, it is their opinion, to the detriment of the
- 17 community, influence other goals.
- 18 Would you respond to that general sense
- 19 and maybe you haven't heard some of that influence does
- 20 cause detriment to communities of interest and other
- 21 goals as stated in 106.
- 22 MR. ECKSTEIN: I heard that, read that.
- 23 Numbers stated are not a significant detriment in the
- 24 ability of minorities and Hispanics to elect
- 25 representatives of choice. Now, is there a detriment to

- 1 creation of communities of interest. To the extent that
- 2 means something other than Hispanic minority block
- 3 voting, if it means the same thing I think we
- 4 demonstrated through data, there's no significant
- 5 detriment.
- 6 The argument, as I understand it is, at
- 7 its most basic level, all Hispanics are part of the same
- 8 community. Divide Hispanics into different communities,
- 9 you violate the planning of 106.
- 10 I don't think it can be demonstrated all
- 11 Hispanics are part of the same community, only one
- 12 community. All of us are parts of different communities
- 13 of interest. If someone is a Hispanic person lives and
- 14 in rural Arizona, he may have a stronger attachment to
- 15 rural Arizona than a person does to -- a person that's
- 16 Hispanic in Central Phoenix.
- 17 What you have, M, the enhancement of
- 18 District B, or changes in District B, changes --
- 19 recognition of a different kind of recognition. Clearly
- 20 changes, recognition of the Voting Rights Act, will
- 21 trump the Voting Rights Act. All of this complies with
- 22 the Voting Rights Act. There are different communities
- 23 of interest, among the communities of interest written
- 24 down here, that create communities of interest, all
- 25 Tempe, south half of Scottsdale, to that Glendale

- 1 border. There's some suggestion they include Glendale,
- 2 what kind community of interest. And what do you have,
- 3 redevelopment, transportation, crime. Those are
- 4 significant communities of interest. I know there has
- 5 been questions about it. Is there significant detriment
- 6 to other goals? Compactness? No. If it's not the most
- 7 compact, it's probably not as compact as the East Valley
- 8 district. It can certainly compare to the proposed
- 9 District C compact district.
- 10 CHAIRMAN LYNN: There are several states
- 11 more compact than District C.
- 12 MR. ECKSTEIN: 25 states smaller than
- 13 District C.
- 14 CHAIRMAN LYNN: We all function with
- 15 Arizona's demography and geography.
- 16 MR. ECKSTEIN: -- I
- 17 COMMISSIONER HALL: Alaska is not one of
- 18 them.
- 19 MR. ECKSTEIN: Montana is not one.
- I think when one looks at these numbers, I
- 21 just wanted to take a look, the third page of the charts
- 22 I handed out, and I alluded to it, District B, you go up
- 23 in terms of Hispanic voting age population from 12
- 24 percent to 23 percent. That creates a Hispanic
- 25 influenced district. At the same time, moving down

- 1 District D, three and a half percent points, 48.74 to
- 2 48.23 in terms of voting age population, that is more
- 3 than required by-law. I know people said if you don't
- 4 stick with these numbers. I'm saying you are on sound
- 5 ground staying with these.
- 6 CHAIRMAN LYNN: Follow-up number.
- 7 MR. ECKSTEIN: I want it absolutely clear
- 8 we think that District G is an effective
- 9 majority-minority district. We not only respect the job
- 10 you've done, we believe it's the best job that can be
- 11 done. It's a very, very good job.
- 12 One of the reasons you haven't heard
- 13 people criticize the district is because you did a good
- 14 job.
- 15 CHAIRMAN LYNN: Follow-up on communities
- 16 of interest. I'm intrigued in competitive of interests,
- 17 I'm mindful other goals. I'm in receipt of a letter
- 18 from the Mayor from Tempe. First is he'd like his
- 19 district kept whole within a Congressional District.
- 20 The district you propose does that. Goes on, didn't
- 21 find much community interest between the cities of
- 22 Tempe, Scottsdale, or City of Phoenix, infers there may
- 23 have been issues in the past or future of a federal
- 24 nature, competition for funding that are problematic
- 25 where the Mayor feels things might be detrimental and

- 1 brought up.
- 2 MR. ECKSTEIN: We know one issue,
- 3 airplanes, airports, sports arenas. I'm not aware of
- 4 any other issue.
- 5 What we're talking about here are issues
- 6 involve people every day. Football arenas and planes
- 7 don't involve people every day.
- 8 Crime is something that involves people
- 9 every day. Unity of interest, crime is a common
- 10 interest. I'd defy him or anyone else to say Tempe and
- 11 Central Phoenix don't have common interest in
- 12 transportation. That's probably a pretty good example
- 13 of not a conflict of interest but in unity. Everyone
- 14 has an interest in minimizing traffic, easing
- 15 transportation.
- 16 Rehabilitation, refurbishment, all three
- 17 areas have areas undergoing refurbishment.
- 18 Tempe has done a better job than others in
- 19 all phases of the issues. In any, district, 6,040 plus
- 20 people find some issues people don't agree go, it's the
- 21 own nature of people talking in communities of interest,
- 22 people kind of coming together in communities of
- 23 interest. I don't think a community of interest is
- 24 race, ethnicity, or language group. If it is, the
- 25 answer is easy, it's right here in these numbers.

1	I'11	throw	out	something	radical	we	talked

- 2 to you about. If you are concerned about, if you think
- 3 the Justice Department is not going to give you a fair
- 4 shake, you know the options. First, submit to Justice
- 5 Department. If disagree with their decision,
- 6 preclearance, appeal to the United District Court,
- 7 District of Columbia. If you truly believe, I don't
- 8 have a view on this, if you truly believe that the
- 9 Justice Department is not going to comply with the
- 10 Supreme Court, for whatever reasons, the Supreme Court,
- 11 and it is going to say one majority-minority district to
- 12 two, increasing 16 to 25 percent is retrogression, and
- 13 turn the thing down, you have the option to file
- 14 immediately your maps with the United States District
- 15 Court for the District of Columbia.
- 16 I understand the advantages and
- 17 disadvantages of it. The advantage and disadvantage,
- 18 it's in the District of Columbia, not Arizona. One of
- 19 the chances for the preclearance process and anticipated
- 20 litigation.
- 21 You've had numerous people threaten
- 22 litigation if you move an inch off one map or another.
- 23 Take people seriously. If you are
- 24 concerned, not enough time, and concerned you can't get
- 25 the Justice Department to act fairly, there is a way to

- 1 deal with it, while less convenient, and that's to
- 2 litigate in the District of Columbia, preclearance and
- 3 litigation at the same time, and the process would end
- 4 sooner. Approval would end sooner.
- 5 But I don't assume Justice will ignore
- 6 Miller vs. Johnson or Bush vs. Rivera or Abrams vs.
- 7 Johnson. They can read the cases, and I'd like to
- 8 operate on the assumption they'll read them fairly.
- 9 I think it's a given, if you'd like me to
- 10 talk about competition, I think people will believe, I
- 11 think the map we've suggested as an alternative map is
- 12 truly one that creates an District B. If there is any
- 13 question about that, I would be happy to answer those
- 14 questions.
- 15 CHAIRMAN LYNN: Mr. Elder has a question.
- 16 COMMISSIONER ELDER: Mr. Eckstein, you
- 17 brought up a couple good points. One you reiterate for
- 18 the record, I believe I'm speaking for the entire
- 19 Commission, community of interest, ethnicity or race;
- 20 you have viewed community of interest and race have been
- 21 viewed different. The question to you on District Two,
- 22 not Two, B, what percentage have you used to view
- 23 competitiveness?
- 24 MR. ECKSTEIN: Roughly five.
- 25 COMMISSIONER ELDER: Five.

- 1 MR. ECKSTEIN: I read something about
- 2 minority competitiveness of districts and the move to
- 3 District K, state previously for myself, Law Professor J
- 4 Gerald Herbert. He's the author of the book All Giving,
- 5 Realistic Guide to Redistricting, Avoiding Legal
- 6 Pitfalls. Updated that. In that Law Review Article, in
- 7 the George Mason Law Review published last year, here
- 8 he's talking about this issue about minority influenced
- 9 districts, so apropos for the District B, District D
- 10 issue, creating, talking blacks, African Americans, not
- 11 Hispanics, creating a minority opportunish 45 percent
- 12 black, continuing to provide minority voters with
- 13 effective opportunity to elect a preferred candidate and
- 14 protect neighboring offerers a better option for a
- 15 reasonably compact 60 percent black district. Find you
- 16 here are talking about that 65 percent minority district
- 17 as redrawn and almost a 54 percent Hispanic district.
- 18 The reason for that packed 69 district, it undermines
- 19 voters, undermines chances for victory in joining the
- 20 district. 45 percent black provides the voting district
- 21 a chance to elect the preferred candidate preferable.
- 22 45 percent black district, a better advance
- 23 representational input, advanced voters.
- 24 That's, I think, where you've gone a long
- 25 way to creating two majority minority districts. You

- 1 had the option, and that was to create more -- I don't
- 2 think an option, really, favor, legal, to put more
- 3 Hispanics into either G or D, one majority district, one
- 4 strong minority district. I know you made right choice.
- 5 But there are sufficient numbers in District D to
- 6 accommodate all of the goals of Proposition 106.
- 7 I think everyone understands very well,
- 8 don't dwell very long, that Proposition 106, because the
- 9 people State of Arizona wanted a more competitive
- 10 district, every statement in the voter pamphlet
- 11 commented on increasing more competitive districts. If
- 12 you can convince yourself without significantly harming
- 13 other goals, I believe you can and urge yourself to do
- 14 that.
- 15 CHAIRMAN LYNN: Mr. Huntwork.
- 16 COMMISSIONER HUNTWORK: Words you are
- 17 using are important and of course very important to us.
- 18 The question is whether we have put enough Hispanics
- 19 into a district to satisfy the Voting Act requirements,
- 20 too many to violate the essence of what we've been
- 21 trying to use carefully.
- 22 Using the same vocabulary and stating
- 23 conclusions, packing, cracking, do you have statistical
- 24 analysis of voting history, as we've performed it, with
- 25 respect to voting performance, as we share it with

- 1 regard to the record we developed that you can share
- 2 with us?
- 3 MR. ECKSTEIN: I haven't done voting a
- 4 report myself, and can't share it, other than what your
- 5 consultants have done.
- 6 A Large part of D, the Phoenix Union High
- 7 School District. That's eight years old, almost 10
- 8 years old now, I think it is at least relevant. Whether
- 9 it's the most relevant information, I do not know. I
- 10 know looking at these numbers the Democratic
- 11 registration is twice that of the Republic registration
- 12 of G. Republican registration is twice higher. We've
- 13 Done this, but we haven't done an empirical study at
- 14 this time. But the vast majority of Hispanics, the
- 15 majority of registered Democrats not Republicans, that
- 16 tells me the Hispanics vote with the Democratic primary
- 17 in District D as configured by us with a 3.5
- 18 diminishment, that is not a significant diminishment or
- 19 detriment to the requirement of the Voting Rights Act.
- 20 CHAIRMAN LYNN: Ms. Hauser.
- 21 MS. HAUSER: Two questions, Mr. Eckstein.
- 22 One is the Commission is familiar Mr. Hebert's work,
- 23 including the George Mason law review article. It
- 24 quoted his work at 60 percent, roughly 60 percent work.
- 25 Are you making an argument at the 60 percent level, that

- 1 is always packing?
- 2 MR. ECKSTEIN: I don't know it always is.
- 3 A lot of majority-minority districts at 60 percent, no
- 4 times one can't avoid it. I think it's suspect at that
- 5 high. I wouldn't say always packing. Clearly suspect.
- 6 MS. HAUSER: It clearly depends on voting
- 7 patterns.
- 8 CHAIRMAN LYNN: Not 60 percent, 70
- 9 percent. Even we, under our total, still above 65
- 10 percent.
- 11 MS. HAUSER: Second question, a day or two
- 12 ago, Neil Wake was here and presented information from
- 13 the campaign literature from the Proposition 106
- 14 campaign, read the following, a question and answer in
- 15 the literature, "Can all districts be political?
- 16 "Answer: No. Many members heavily
- 17 populated, by one or another party, those
- 18 representatives, have the right to be reverse in their
- 19 believe, reverse gerrymandering. This preserves against
- 20 that gerrymandering. That can apply to other conducts
- 21 where one of these do tend to be registered.
- 22 MR. ECKSTEIN: As Hebert recognizes,
- 23 McDonald recognizes, the study he did for you, the
- 24 virtue of the party registration geography, Arizona is
- 25 not the easiest state in the union, and also 80 percent

- 1 of the population of Maricopa County, not the easiest
- 2 state in the union. We have districts B and D. This is
- 3 the perfect opportunity to do it. It's more difficult,
- 4 I agree. Northwest Maricopa opportunity, or southeast,
- 5 talking about making adjustment there, it's all the
- 6 difference in the world.
- 7 CHAIRMAN LYNN: Ms. Minkoff.
- 8 COMMISSIONER MINKOFF: Mr. Eckstein.
- 9 CHAIRMAN LYNN: You head it.
- 10 COMMISSIONER MINKOFF: Talking about
- 11 majority-minority districts, you cited an example about
- 12 black majority-minority districts and blacks,
- 13 referenced citizenship levels between blacks and
- 14 Hispanics. We also some information we received in
- 15 certain areas of our state regarding turn-out levels.
- 16 Do you comment on what that level might have been, the
- 17 effective turn-out level, D primary turn-out level
- 18 Hispanic?
- 19 MR. ECKSTEIN: I can. I come back to a
- 20 Hispanic population. District G is significantly more
- 21 citizens, more likely to vote with higher registered
- 22 voters than District G. I haven't heard it, don't think
- 23 anyone can register it. 44 percent, District G. That
- 24 you believe, everyone believes, I believe, is sufficient
- 25 because of percentage party vote that that represents to

- 1 allow Hispanics to elect a representative of their choic
- 2 or party, at 48 percent, though I recognize there are
- 3 significant numbers of people who are counted in the
- 4 Hispanic surname as citizens and can't register to vote.
- 5 That's reflected in part in what you've done in the drop
- 6 out. Part of it is people in the under age 18. Clearly
- 7 that's reflected in under age 18. Clearly compare D and
- 8 G. Ought to be good enough for G, what we suggest, and
- 9 the map circulated, 58 percent.
- 10 I don't see a significant enough
- 11 difference, 58 to 54 percent, trigger voting age
- 12 population.
- 13 CHAIRMAN LYNN: We've been generous with
- 14 time.
- 15 Let's move to District C, if you would.
- 16 MR. ECKSTEIN: I'm not representing the
- 17 party on this. This is difficult.
- 18 This is one I don't envy you solving. D
- 19 and G, the relative solution, one fairly obvious
- 20 solution. I don't know about an obvious solution. We
- 21 recognize there are not sufficient voters unless you
- 22 make a district that wraps around three-quarters of
- 23 Arizona and includes Mohave and Yavapai counties.
- 24 Here's my suggestion. I got involved when
- 25 my senior partner ran a campaign, what was then District

- 1 4, covered the northeast part of state, Gila, Apache,
- 2 Graham, and Greenlee counties. And that district pretty
- 3 much stayed that way, changed a little bit since 1972.
- 4 It's been clearly known as District 4 during the '70s,
- 5 '80s; '90s, District Six. It is a district dominated by
- 6 Phoenix districts. One creates a district going
- 7 slightly into Maricopa and Phoenix districts, some
- 8 thought going into Pinal County. I think that's not as
- 9 good a solution.
- 10 If one determines Mohave and Yavapai ought
- 11 to be removed, your analyst Mr. McDonald, it is only
- 12 competitive, that was looking, leaning Republican
- 13 doesn't take the fast growth of Yavapai, Mohave, that
- 14 looks Republican in two years and certainly frees
- 15 development where it is, it is, have no competitive
- 16 districts in 2002, certainly in 2004. You are off that,
- 17 how to deal with it. I don't know that there is a real
- 18 good solution.
- 19 I know if you went into certain areas of
- 20 Maricopa County with fairly high growth areas, 641,000
- 21 people in a Congressional District, it leaves 550,000 in
- 22 rural Arizona, I think a rural district. That violates
- 23 all rural county principles. If one really wants to
- 24 create a district, go straight down the border pick up
- 25 Cochise County. I've not suggested that, because there

- 1 has been a core district there. If one recognizes that
- 2 principle, try to keep a district reasonably close to
- 3 what it was, I think what do K, District H, a district
- 4 that has been a workable District for 20 years, apply
- 5 the same District to District C, and want to satisfy
- 6 Mr. Huntwork's concerns and not make District G more
- 7 problematic, take the votes of Pinal County and put them
- 8 into C, pick out an area of Maricopa County that's not
- 9 growing quickly. Salt River, Fort McDowell expressed a
- 10 district, wanted to be with a quote, Congressman. I
- 11 guess, I guess I understand the point, the Congressman
- 12 would not be there forever, not a whole lot of votes,
- 13 7,000 votes.
- 14 I think you have to do what is right and
- 15 what makes the district more compact. I think taking
- 16 Mohave Yavapai County, out moving it somewhat, makes it
- 17 more compact. Going into Pinal, it's losing
- 18 compactness. That's my point on that. It's a personal
- 19 observation of being in part of the district founding
- 20 the district in the seventies.
- 21 CHAIRMAN LYNN: Mr. Hall.
- 22 COMMISSIONER HALL: So when I'm in
- 23 Maricopa county.
- 24 MR. RIVERA: You are a resident.
- MR. ECKSTEIN: Have to get car your

- 1 inspected when you have been here long enough.
- 2 Not such a good deal.
- 3 CHAIRMAN LYNN: Paying for the stadium.
- 4 MR. ECKSTEIN: You've just been paying for
- 5 part of the stadium.
- 6 COMMISSIONER HALL: Everywhere I go, I see
- 7 new construction. Where is Maricopa County on the edges
- 8 of low or no growth.
- 9 MR. ECKSTEIN: No per acre, one per acre.
- 10 Fountain Hills is available for development, at least
- 11 one per acre. The area east of the McDowells is clearly
- 12 picking up about 90,000 people there. We're not saying
- 13 no growth. Mountain preserves. Slower growth.
- 14 CHAIRMAN LYNN: Follow up on growth. I'm
- 15 not sure about Pinal. Pinal is faster growing. Pinal
- 16 meets the definition. Pinal is asking, go on this now,
- 17 and contemplated it's really a bedroom community of
- 18 Tucson, what people anticipate. I'm not sure that's
- 19 considered a rule.
- 20 Comments are more extemporaneous than
- 21 previous ones. There's not a lot of study behind these.
- 22 Wouldn't you be guessing to specific
- 23 areas, if you made a switch, you would be substantially
- 24 changing the competitive character of C, making that
- 25 switch?

-					
1	MR.	ECKSTEIN:	No.	You'd	improve

- 2 competitiveness, be trading one group for another group
- 3 of Republicans. Slower growth than Mohave and Yavapai
- 4 County. That's the answer to it. I don't think you are
- 5 going to increase the Delta between Democrats and
- 6 Republicans, make it less competitive, but you'll give
- 7 the rural areas an opportunity to maintain domination
- 8 but make it more competitive, because of the fast growth
- 9 of Mohave County and Yavapai County, probably the first
- 10 election and probably the second.
- 11 What really happened, that's what happened
- 12 in district five, the district created, was marginally
- 13 Democrat, Jim McNulty one, the major part pulled along
- 14 strong races in '94 Deconcini, and '94 Babbitt, Jim
- 15 Culburt won ever since. Shifted a little bit and won
- 16 ever since. That's what would happen ever since.
- 17 CHAIRMAN LYNN: Ms. Minkoff.
- 18 COMMISSIONER MINKOFF: We're committed in
- 19 District C to remaining rural, if not totally rural,
- 20 primarily rural. Population is 170,000 plus. All
- 21 population centers are currently in C. Black Canyon
- 22 City, Yavapai Y, if we pull the rest of Yavapai County
- 23 out of Y.
- 24 MR. ECKSTEIN: Pull line I-17.
- 25 COMMISSIONER MINKOFF: Still talking

- 1 hundred thousand people.
- 2 COMMISSIONER MINKOFF: Then look at Mohave
- 3 County, already in District C. Lake Havasu city is, the
- 4 southern portion of it. Bullhead City, New Kingman,
- 5 currently in District C. I imagine we're talking 60,
- 6 7,000 people there, at least, maybe more than that.
- 7 What we're talking about is moving close to 200,000
- 8 people out of that district, according to your
- 9 suggestion, into Maricopa County.
- 10 Can you talk about C remaining a rural
- 11 district?
- 12 MR. ECKSTEIN: To one rural.
- 13 COMMISSIONER MINKOFF: Growth patterns,
- 14 facets of growing areas in C. Flagstaff is the only
- 15 major area of C. Would that growth area match what was
- 16 pulling in?
- 17 MR. ECKSTEIN: I don't know. It's an
- 18 almost intractable problem, and one of those districts
- 19 that can't be created the way you want to create it. 80
- 20 percent of the population lives in Maricopa County.
- 21 Bonus to move Maricopa County. That's just the reality
- 22 of the numbers in the State of Arizona. One clearly, to
- 23 create districtings La Paz, it wraps around, goes all
- 24 the way down to Cochise. That is, I think, a district
- 25 that is very difficult to represent. Even though it is

- 1 quote, "rural," to say that the interests of people on
- 2 the Navajo reservation, like interests on Lake Havasu
- 3 City, is real stretch.
- 4 It goes back to the definition of
- 5 community of interest. While being a part of rural
- 6 Arizona is kind of a community of interest, I think some
- 7 communities of interest are more dominant and more
- 8 important.
- 9 I know early on you voted to have all that
- 10 district, one district, totally rural. You are
- 11 prisoners of that vote. I suggest you may want to
- 12 reconsider. I'm not suggested my suggestion is perfect.
- 13 I'm just suggesting.
- 14 CHAIRMAN LYNN: Mr. Huntwork.
- 15 COMMISSIONER HUNTWORK: I don't want to
- 16 cut off any questions anyone has.
- 17 I've found Mr. Eckstein's testimony very
- 18 thought-provoking, very helpful. I feel he's made a
- 19 real contribution to this process and assure you we'll
- 20 take your comments very seriously and give them full
- 21 consideration.
- 22 MR. ECKSTEIN: Look, you've had a very
- 23 difficult task. Whatever you do, there will be people
- 24 unhappy people. No one can say you didn't try to comply
- 25 with the proposition. Good faith is not at issue.

- 1 There can be and is honest disagreement about some of
- 2 the issues. I don't think you want to be known as the
- 3 Commission that basically left the competitiveness goal
- 4 out of the picture when all is said and done, whenever
- 5 you got to that. I know you don't want those comments.
- 6 I don't have comments on the competitiveness issue.
- 7 It would make it less of a competitiveness issue. No
- 8 competitiveness -- no competitive issues are
- 9 competitive. Your legacy ought not to be a continuation
- 10 of that. You ought to strive mightily, and I know you
- 11 will, to create as many competitive districts as you
- 12 can. I think when you strive mightily well, you will
- 13 create one. I think whatever you do, create, C will be
- 14 competitive.
- 15 CHAIRMAN LYNN: Mr. Eckstein, there comes
- 16 a competitive time, I mean it, for a comfort break for
- 17 our reporter.
- We'll be back in 10 minutes.
- 19 (Recess taken from 10:32 a.m. to
- 20 approximately 10:46 a.m.)
- 21 CHAIRMAN LYNN: Commissioners are all
- 22 back, along with legal staff, consultants, and IRC
- 23 staff.
- 24 We'll continue with public comment.
- 25 Mayor Tibshraeny.

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7	MAYOR TIBSHRAENY:	T177	ha	brief.

- 2 Addressing Legislative, maps, working with
- 3 Congressional, looking at Apache Junction, option H, our
- 4 probably one part of the state, other problems, other
- 5 parts of the state, the East Valley is satisfied with
- 6 districts drawn, the current draft, 4G.
- 7 4G reflects our community interest,
- 8 districts 4H, on the record, supporting the draft. 4G
- 9 was drafted by all four Mayors, Pinal, Apache Junction,
- 10 four supervisors, the largest city in Pinal County. The
- 11 reason there's Pinal County communities of interest,
- 12 East Mesa fought for the community with them. Option H
- 13 may alleviate one problem of the state for you, a domino
- 14 effect with other problems in the state, especially when
- 15 the state reconfigures that. It's been involved since
- 16 the beginning, and we appreciate the work for us.
- 17 Hopefully this input will be helpful for you as you end
- 18 this difficult task.
- 19 CHAIRMAN LYNN: Quick question.
- 20 COMMISSIONER MINKOFF: Mr. Mayor, one
- 21 question, specifically, what is it that troubles you in
- 22 terms of trouble that you don't do with H, another
- 23 draft? What harm to your community?
- 24 MAYOR TIBSHRAENY: Couple things. One of
- 25 the districts, another plan a good chunk of citizens for

- 1 each of the districts, good about not one district,
- 2 divide, plan. Divide, such as H shows, 25,000 or less.
- 3 Not good for my community, the way 4G is, all
- 4 recognizing something better than 4G is. Let's not be
- 5 selfish. The support for 4G is, honors the request 4G.
- 6 CHAIRMAN LYNN: Next speaker, Margaret
- 7 Kenski, Arizona Opinion.
- 8 MS. KENSKI: Thank you for giving me time
- 9 to speak. Tangentially to redistricting efforts, I said
- 10 I'd never have anything to do with it again. It's the
- 11 hardest job on the face of the earth, politically
- 12 speaking.
- 13 Polling in Arizona for 25 years, I have
- 14 access to other kinds of data sources I think is
- 15 pertinent to the work you're doing, or you started off
- 16 doing. Working with Moe Udall, funding to do all the
- 17 polling you ever want to do, polster paradise, Jim
- 18 McNulty and your Jim Colby. And I have a lot of data in
- 19 the base. As I sat and listened this morning and read
- 20 editorials in the newspaper, saw the data used, my life,
- 21 margins like that: Hey, that's how life works.
- 22 Comments that relate to District H, as an
- 23 example, talking about, basic here party registration
- 24 figures, party data, don't often give a complete picture
- 25 underlies competitiveness of races.

- 1 Polling in Arizona for 25 years, if it
- 2 weren't for the factor of incumbency, District H,
- 3 District 5, I'm old enough to know had you had to always
- 4 be competitive. I'm not speaking about a competitive
- 5 polster's job was to keep people in office. You don't
- 6 go buy party registration figures, quite frankly. It's
- 7 more like indicating why they believe that, a party ID
- 8 weekend. 20 percent plus voters aren't registering
- 9 Republican or beyond that.
- 10 Beyond the simple fact of one's own voting
- 11 data, I had the opportunity last year Anna Burring
- 12 Center at the University Center of Pennsylvania. One of
- 13 the things I found, 13 percent aren't a member of the
- 14 party to which registered. Shifting was going back and
- 15 forth, which really casts doubt about party guidance and
- 16 competitiveness.
- 17 Arizona used to opine lack of Democrats.
- 18 Republican at the same time whined the breed was not
- 19 reliable. Shifting goes around.
- 20 The second thing is personality trumps
- 21 party. You see that in crossover. 40 years ago I
- 22 worked my first campaign for Moe Udall. The first big
- 23 race. Moe got -- it was a special election stewart,
- 24 went to become interior, Moe got 11 percent of the
- 25 Republican vote, a typical thing that happens in

- 1 Southern Arizona. Dennis vote gotten vote. Goldwater
- 2 got Democrats. Jim Colby consistency gets 25 percent of
- 3 Democratic vote. It's a given. Reenforces the notion
- 4 districts are competitive, look beyond registration,
- 5 calculus changes, things enormously.
- 6 In any given election, voters in district
- 7 refer primarily to what H would be, pick and choose
- 8 candidates based upon issues and personality.
- 9 They like to point out, give you sheets,
- 10 data from the last come elections I was looking at. Jim
- 11 Colby, 175 elections, Hull, 184 percent, Napolitano, 195
- 12 percent. '92, Peru got one-quarter vote, something
- 13 people forget. Last year, 2000, Colby 125 percent this
- 14 time. Bush, .5 percent, Bill Mundel 5 percent. A race,
- 15 more typical if behind with registration patterns.
- I think the other thing that happens, I've
- 17 seen year after year, turn out rates in years underlines
- 18 districts.
- 19 We knew District 2 at the time, 40 percent
- 20 minority in population. We knew 30 percent, give or
- 21 take a point or two in voting age, percentage of voting
- 22 age population.
- 23 Election day, 11, 12 percent variance in
- 24 voting turnout factor, the kind of thing we always look
- 25 at. Incumbency is a tremendous force here. It applies

- 1 to all districts. Understand, it make districts safe.
- 2 It's important to realize in the polling I
- 3 do, I do a number of districts. If not competitive
- 4 relative to that one particular office, it could be
- 5 people are satisfied with the representation they are
- 6 getting. I don't think you want to legislate away these
- 7 things clearly. Don't care if republican, 90 percent
- 8 chance stay in, that's true across the country.
- 9 I gave you a data sheet that shows one of
- 10 the ways we look at things. It's that second sheet that
- 11 says descriptive statistics. And what we do all the
- 12 time is calculate, this one is done from a Republican
- 13 perspective. A Democratic client used it to do it the
- 14 other way. The margin, the edge in a district, by which
- 15 the registration, Republican, and Republican candidates
- 16 win over Democrats, created a seven point index based
- 17 upon total marginal difference. The mean edge is what
- 18 we call it, in the seven races.
- 19 Look toward the bottom of the page there.
- 20 Republican voter edge, the edge for Colby in '98, 2000,
- 21 so on and so forth. I think it demonstrates the power
- 22 of incumbency.
- Once Gene Jim's margin, 64,000, two races.
- 24 Bush had 7,000. Clearly someone in office awhile would
- 25 have advantage. May think contradictory when I said

- 1 it's contradiction. We figure he's not running wide
- 2 open again. Absolutely we know it's a wide open
- 3 district. I think the same Ed there. He'll stay unless
- 4 something awful happens. If he's not there, things will
- 5 be different in terms of who the incumbent will be.
- 6 Across the state, a number of districts
- 7 are safer than others, clearly, as Mr. Eckstein was
- 8 pointing out this morning. Some are safe. I don't
- 9 think it's a safe district at all, don't consider it
- 10 such. Power of incumbency is the difference. Scale of
- 11 things, indices each candidates get, one being very
- 12 Democratic, seven being very Republican, Colby's edge
- 13 always higher by about a point than the average
- 14 Republican, he's a little over five, the district itself
- 15 sort of in the middle. I think that is another thing to
- 16 keep in mind. You can't legislate out incumbency. It's
- 17 not going to happen. Some districts, should incumbents
- 18 step down that are more open than others?
- 19 Another thing, problems with party
- 20 registration has to do with changing population
- 21 demographics. Both CD five and CD six plurality,
- 22 demographic of districts, after the last redistricting.
- 23 Plurality of Democratics, the edge for Democrats.
- 24 Population changes all the time. District G proposed
- 25 right now, for example, is likely to change somewhat,

- 1 although I think it's safe to say district Democrats,
- 2 what we're going to see in Tucson, and something I think
- 3 happening this other parts of the state, the north side
- 4 development is seriously locked. There's going to be
- 5 relative balance between the local parties. You can't
- 6 deal that one. No one can, apparently.
- 7 The bottom line, all this seems to me is
- 8 that these districts, District H is a swing district,
- 9 competitive district. Seems to me rather than looking
- 10 at the party register, pollster, I have to look at this.
- 11 I have to look at candidate qualities as we go through
- 12 this, a good candidate gem to political party.
- One year Jim Colby ran against someone,
- 14 someone that stole a motorcycle. That year he had spent
- 15 time in Cochise. That doesn't happen too often, unless
- 16 you have an overwhelming factor. We needed an
- 17 overwhelming, sense of what was competitiveness. Didn't
- 18 need to be too narrowly served or do disservice to the
- 19 communities we serve.
- 20 CHAIRMAN LYNN: Question not so much
- 21 Congressional, but Legislative.
- 22 If it were the case of drawing 30 new
- 23 Legislative Districts, some close calls, districts drawn
- 24 clean, straight. Any closeness, somewhat coincidence.
- 25 In any case, in none that you reside you've made a case,

- 1 incumbents running in new districts don't have
- 2 relationship with voters. What is the take?
- 3 MS. KENSKI: Open seed. An open seed
- 4 situation. My remarks. We call them open seed. I'll
- 5 address it with what that name represents. It's hard
- 6 for political junkies, if not in the district you were
- 7 in, and you are moved over, maybe one or two percent,
- 8 you wouldn't know your name. Basically that would be an
- 9 open seed situation.
- 10 CHAIRMAN LYNN: Ms. Hauser has a question,
- 11 so does Mr. Elder.
- 12 With respect to the trend, we do see away
- 13 from party registration, either independent, third
- 14 party, or new preference.
- MS. KENSKI: Yes.
- 16 CHAIRMAN LYNN: Could you impact that
- 17 trend in the political arena.
- 18 MS. KENSKI: In instances, it legitimates
- 19 something under law that a long time ago, back in '80s,
- 20 doing polling largely out of Michigan, in parts 23 to 30
- 21 percent were independent. Structures, legal structures
- 22 at the time encouraged you to go one way or other, were
- 23 beginning to be on a role then. People had to remember
- 24 the '60s and the presidential primaries back in 1960.
- 25 It was very important to be a member of a political

- 1 party so you could do that.
- Now days people are open, not identifying
- 3 with a political party. They don't want to give way.
- 4 Both have parts of the coalition to worry about, and
- 5 they're really more independent minded. Now they're
- 6 open, I don't know if respectable is the right word, but
- 7 I people think have a badge of honor to be independent.
- 8 Who wants to be narrow, partisan, if you put it like
- 9 that.
- 10 CHAIRMAN LYNN: Mrs. Hauser.
- 11 MS. HAUSER: Ms. Kenski, during the
- 12 campaign for 106, which the primary focus was to create
- 13 the Commission and let people draw lines instead of the
- 14 Legislature, a number of arguments contained reference
- 15 to competitiveness, not letting incumbents draw the
- 16 lines, that if incumbents were not drawing lines,
- 17 districts would naturally be -- the result would create
- 18 more competitive districts.
- 19 MS. KENSKI: Seems like that's what you
- 20 are commenting on. People saying that may be different
- 21 than people at large. I did polling on this at the
- 22 time. I think that people saw some ethical situations.
- 23 I think people saw definitely conflicts of interest
- 24 there, which is why you all are having a fun job. I
- 25 think they thought that anyone looking at old maps would

- 1 have a childhood gone crazy with a pen on some of them.
- 2 I think some very clearly picked that up a little in the
- 3 polling, some had drawn a benefit to the individual. I
- 4 don't know that you could deny it. I don't know what
- 5 people thought about outcomes. Based on communities of
- 6 interest, socioeconomic and communities of interest,
- 7 that one party or another would do better. I'm not sure
- 8 about that. I think they saw it as antigovernment, an
- 9 ethical thing, and a situation where a more common
- 10 sensical maps could be drawn by a group such as
- 11 yourself.
- 12 MS. HAUSER: To follow up on that a
- 13 moment, if, for example, in the situation Commissioner
- 14 Lynn asked you about, a situation where you have an
- 15 incumbent who is left to his or her own devises, his
- 16 previous devices with give or take.
- 17 MS. KENSKI: Value to that.
- 18 MS. HAUSER: And an incumbent happens to
- 19 reside where there's some shifting population of that
- 20 district you have, maybe some people they currently
- 21 represent but others as well, and a loss of some
- 22 previous constituency, I think you indicated in that
- 23 scenario, that creates more what you consider an open
- 24 seat.
- 25 MS. KENSKI: From a campaign perspective.

- 1 New populations.
- 2 MS. HAUSER: Since the Commission is not
- 3 allowed to consider residence of incumbents, and voters
- 4 are made aware of that, in creating districts, they
- 5 cannot know what incumbent is in them, or as I is
- 6 understand likely to happen through this process,
- 7 multiple incumbents placed together in districts, what
- 8 is read on how that affects incumbents, incumbents
- 9 playing a large role?
- 10 MS. KENSKI: More open seats, a more
- 11 competitive process. Two incumbents running against
- 12 each other, that enhances competitiveness, also.
- MS. HAUSER: Thank you.
- 14 MS. KENSKI: Thinking Congressional
- 15 populations, that happened frequently. Liz Hallman was
- 16 forced to run against other incumbents.
- 17 CHAIRMAN LYNN: Mr. Elder then
- 18 Ms. Minkoff.
- 19 COMMISSIONER ELDER: A couple questions,
- 20 one was alluded to by Ms. Hauser.
- 21 COMMISSIONER ELDER: What statistical key
- 22 or advice to a client, something to look for or ask a
- 23 consultant to look for, advice, no incumbency, dual
- 24 incumbency, or no incumbency.
- MS. KENSKI: Go through the data bank,

- 1 what they did.
- 2 COMMISSIONER ELDER: What percentage, all
- 3 over the board? What percentage?
- 4 MS. KENSKI: Five percent is too narrow.
- 5 Something like 10, 12. That's my comfort level after 25
- 6 years of doing this stuff. I've won elections from
- 7 behind by 15. Mayor in Tucson. I don't like to take it
- 8 on if much over that, tell you the truth.
- 9 CHAIRMAN LYNN: How much does
- 10 nonpreference third party registration shift bear on
- 11 that kind of range?
- 12 MS. KENSKI: I think it has quite a bit to
- 13 do with it. Republican vs. Democrat, the basic
- 14 assumption is old Republicans and no party, shift.
- 15 Mr. Lynn, we do know from data those that are no
- 16 preference, and this is from national data, from exit
- 17 polling done in 2000, independents don't have a common
- 18 agenda at all. You can't split them down the middle.
- 19 They're composed of people, traditional, intimidated,
- 20 left behind, dot com people, terribly left at all,
- 21 miserable from a polster's perspective to apportion
- 22 relevant to one kind of outcome;
- 23 CHAIRMAN LYNN: Of course not. I am
- 24 independent. Wouldn't be able to answer.
- 25 COMMISSIONER MINKOFF: And a riddle.

- 1 CHAIRMAN LYNN: Inside a conundrum, that's
- 2 me.
- 3 COMMISSIONER MINKOFF: My question related
- 4 to that, the issue of independents, or nondesignated
- 5 party assessing independents. Certainly any time
- 6 independents are 50 percent registration of a political
- 7 party, that's a competitive district. Really in fact it
- 8 is not.
- 9 MS. KENSKI: It may not be at all. Most
- 10 districts do not have 40 percent registration with
- 11 either of the two major parties.
- 12 COMMISSIONER MINKOFF: Other complicated
- 13 scenarios we're getting data from our consultants, you
- 14 do have to identify where we factor in, we're looking at
- 15 numbers trying to understand our consultants' numbers,
- 16 understand AQD, Arizona Quick and Dirty, and factor
- 17 numbers determining: What are numbers?
- 18 MS. KENSKI: I can tell you what I do
- 19 in factoring numbers. 45 percent Democratic, 35 percent
- 20 Republican, the rest independents. I probably, as a
- 21 rule of thumb, start off doing a split of that vote in
- 22 the same -- first of all, okay, you look to see if,
- 23 let's see, of that, of the independent third party, if
- 24 15 percent, the whole Libertarian, tell you one thing,
- 25 sit down, party by party, assign mentally, 80 percent

- 1 Libertarians go Libertarian. That's what we do. I
- 2 realize. Might go down as independents, Libertarians
- 3 hold, as starting point. Frankly, I don't know what
- 4 else you could do.
- 5 CHAIRMAN LYNN: Mr. Huntwork.
- 6 COMMISSIONER HUNTWORK: Do you have an
- 7 opinion you can state as a whole? All other things
- 8 being whole? All other factors, ignoring incumbency,
- 9 state as a whole, everything else?
- 10 MS. KENSKI: It's a misunderstood state,
- 11 tilting to the Republican party overall, and the
- 12 impression is that the state is a very conservative
- 13 state. My own personal view is that that is
- 14 exaggerated.
- 15 I think there is a Republican advantage
- 16 and attitudes. This is among Republicans highly
- 17 individualized, close to a majority -- plurality party.
- 18 I think that overall there is, can be a high level of
- 19 competition.
- 20 Democrats can win statewide depending on
- 21 the issue of the package. Take Janet Napolitano. Issue
- 22 packages make a difference in all of this, statewide.
- 23 Okay? I think strength of the candidate and quality of
- 24 the campaign determine the outcome more than the
- 25 campaign. It's competitive enough for that.

- 1 By the way, there are bad campaigns on
- 2 both sides, may I say.
- 3 CHAIRMAN LYNN: Thank you very much for
- 4 coming this morning. We appreciate time.
- 5 Next speaker, Mayor Donaldson, Mayor of
- 6 the City of Flagstaff.
- 7 MAYOR DONALDSON: Thank you for the moment
- 8 of silence for those that lost their lives September
- 9 11th.
- 10 Thank you in response to the requests I
- 11 made to the City Council of Coconino County and other
- 12 regional partners.
- I reiterate the issues I raised
- 14 previously, the need for the wholeness of Flag and the
- 15 Flagstaff Planning Area. The community is rural
- 16 entities, including the Verde Valley Planning Community.
- 17 We appreciate the time and consideration
- 18 given that.
- 19 CHAIRMAN LYNN: Thank you.
- 20 Steve Olson, Government Relations Director
- 21 for City of Scottsdale.
- 22 Leonard Gorman, Chief of Staff Assistant,
- 23 Navajo Nation.
- 24 MR. GORMAN: My name is Leonard Gorman,
- 25 I'm Assistant Chief of Staff to the Speaker of the

- 1 Navajo Nation.
- 2 I just wanted to cover several issues or
- 3 information, comments issued in yesterday's session of
- 4 this week.
- 5 The first one looks at discussion from
- 6 yesterday evening regarding tests elected on number H, I
- 7 believe is the correct term, looking at the relationship
- 8 between the Navajo Nation and Hopi Tribe in that
- 9 respect. There is -- perhaps were legal issues brought
- 10 to you during Executive Session, and Navajo believes
- 11 legal advice given to you, that turned that direction,
- 12 so we appreciate that in that respect.
- 13 Navajo believes the necessary review of
- 14 recommendations is still falling short based on comments
- 15 made yesterday, for example, that stated that the map H
- 16 has not been thoroughly reviewed, how far the
- 17 recommendations been reviewed by the Commission, to go
- 18 further and further reviewing recommendations of the
- 19 Navajo Nation surrounding where the Navajo Nation is
- 20 located.
- 21 For example, the F2 map is closely related
- 22 to the Navajo Nation and the revised recommendation, the
- 23 submitted map, the Commission did not direct one area
- 24 studied, although it mentioned a number of times in
- 25 yesterday's hearings, it was not unfold had, F2 H, how

- 1 the Commission had not fully explored, examined what the
- 2 Navajos recommended.
- 3 One wanted to comment on the community of
- 4 interest issues. There were a lot of discussions on the
- 5 Congressional plan, District B, in the Phoenix
- 6 Metropolitan area. Lot of critique of the proposal
- 7 about that, called a dumbbell district, referred to as
- 8 the dumbbelled proposed district. It was ridiculed.
- 9 The consistency between those type of
- 10 comments and proposed District A, I think there's some
- 11 connections and commonalty between proposed District B
- 12 and District A.
- I don't see how the neck of the flying
- 14 giraffe is not gerrymandered in A. I don't want to see
- 15 the distinction in comments between proposed District B
- 16 and the proposed District A district. The proposed
- 17 District A district, proposed ample information,
- 18 northern Arizona, those communities, those areas, I ask
- 19 the question to the Commission what they see as a
- 20 community of interest, community of ethnicity and, say,
- 21 for example Peoria? What is the community of interest?
- 22 I don't see any at all. Comments between communities of
- 23 Scottsdale, Tempe, Mesa. Example given was traffic. I
- 24 don't see community of interest. Traffic issues exists
- 25 in the City of Peoria, and City of Peoria, none at all.

- 1 No traffic issues in that area. This, there is a lot of
- 2 commonalty that exists in the northeastern area, the
- 3 level of prime issues, again, violence and how much
- 4 communities interacted, bus routes, transportation
- 5 issues. There is a lot of community of interest, issues
- 6 in that regard.
- 7 I think you are on the right track when
- 8 you criticize proposed District B iterations. That is a
- 9 gerrymandered proposal.
- 10 I figure the same gerrymandered proposal
- 11 in number A.
- 12 Comments of sovereign nations provided on
- 13 their own, that's very good. Indian Nations on their
- 14 own. Not communities of their own. When it comes to
- 15 the Supreme Court about jurisdictions, it tends to be
- 16 all Indian Tribes. More often than not, Navajo is the
- 17 leader in how to address those decisions, damaging
- 18 decisions. Damaging issues. Tomorrow there will be a
- 19 decision of the Hicks case, outcome of the Atkinson case
- 20 with the Inter Tribal Council of Phoenix. Navajo is not
- 21 a part of the coalition. Navajo will directly impact
- 22 with Navajo, the rest of Native American, New Mexico, in
- 23 that regard. Navajos have community of interest.
- 24 There is a community of interest in the
- 25 northeastern area.

- I would like you to look to those type
- 2 issues and into others with community of interest.
- 3 Another thing, again stated yesterday, the
- 4 high level of voter turnout. Our numbers seem to differ
- 5 from those type turnouts. As you know should be aware,
- 6 at the present time the Navajo Nation is made out of 110
- 7 communities and states, three states along I 10, Utah
- 8 Arizona, California. The hierarchy, chapters being at
- 9 the lowest level, national chapter the highest level,
- 10 middle level we call agencies.
- 11 Agencies are made up of various chapters.
- 12 The Chinle agency is located entirely in Arizona. In
- 13 the Chinle agency, for the year 2000 primary election,
- 14 the chapter primary election done early election,
- 15 primary election in fall, last year 2000, Chinle agency,
- 16 total number was 12,268. 8,380 did not vote. 3,888
- 17 voted. That translates to a 32 percent voter turnout.
- 18 So with that kind of data, we have a difficult time
- 19 accepting the data Navajo have a good turnout. Overall
- 20 turnout, three states overall, 87,044 Navajos register.
- 21 Only 31 percent came out to vote for that primary
- 22 election. This just Navajo election. That's
- 23 information we have in Navajo election.
- 24 Proposed B we have, dumbbell
- 25 gerrymandered, will not continue, would be

- 1 gerrymandered.
- Navajo continue to be vocal on how ugly it
- 3 is, how gerrymandered, and it should not be continued to
- 4 be reviewed. And two tribes are not similar. Those
- 5 comments continue. And it's referred to as the tribes.
- 6 Numbers surrounding Moenkopi, Native American, it
- 7 doesn't breakdown which Native American they belong to.
- 8 Doesn't say Hopi. Doesn't say Paiute. But one thing I
- 9 want to come across with. When we look at those
- 10 numbers, knowing where some of these numbers reside, we
- 11 know for a certainty that Navajos do live on the Hopi
- 12 area.
- 13 So when you -- if you are going to utilize
- 14 that Hopis are different than the Navajos, Navajos are
- 15 different living on Navajo land. Be very, very careful
- 16 on that respect. I don't think you want to go down that
- 17 alley, separating down that alley separating down racial
- 18 ethnicity, people living down the alley by ethnicity.
- 19 What you want to do is follow what is
- 20 going on in the State of Arizona at the present time.
- 21 Yes, lives changed with the September 11th
- 22 incident. We've all decided to unite because of that
- 23 devastation. I think that same motive is in order for
- 24 your review.
- 25 Our lives have changed. We need to move

- 1 on under an all-united plan. That's where the Hopi-in
- 2 plan is more favorable. The Navajo presented in the
- 3 past a plan that is a Hopi-in plan, although stated in
- 4 the past as a Navajo standard flexible, came back as D
- 5 and F, a possible way for the Legislative District and
- 6 came with the back Legislative draft. How could it be
- 7 changed? Numbers of 6,000, 43,643 plus .04 percent,
- 8 Native American 144, 24.06 percent. Even with Hopi in,
- 9 it's 23 percent. So we've made recommendations and
- 10 offered comments regarding these matters.
- I appreciate you listening to me again.
- 12 CHAIRMAN LYNN: A couple questions.
- 13 Ms. Minkoff has one start to with.
- 14 COMMISSIONER MINKOFF: Voter turnout
- 15 figures you gave me were in chapter elections, correct?
- MR. GORMAN: Yes.
- 17 COMMISSIONER MINKOFF: Do you have similar
- 18 statistics for state primary elections or is that a
- 19 difference?
- 20 MR. GORMAN: Presently we're looking, at
- 21 the present time, have staff back in Window Rock,
- 22 looking into that process.
- 23 CHAIRMAN LYNN: In testimony, it's very
- 24 difficult when people use words different ways, intimate
- 25 things to perhaps make a point. You refer to different

- 1 mappings, Navajo, Hopi, gerrymandering, gerrymandering
- 2 to include or exclude other parts. It's not quite
- 3 different, but odd.
- 4 No matter how we assign a shape or how it
- 5 looks to us, would you not allow in some Navajo plans in
- 6 order to get some other Native Americans in communities
- 7 you feel are communities of interest to be in the same
- 8 district as Navajo, they simply look odd? I won't
- 9 characterize odd looking. That's some other character
- 10 looking. Wouldn't you allow odd looking?
- 11 MR. GORMAN: The Navajo looking plan
- 12 satisfies the threshold, 75 percent threshold. Navajo
- 13 does not look at it as being odd. We look at as
- 14 submitted at the June 25th session. We never drew a
- 15 line as crooked, that comes from the south, central
- 16 west, south -- northeast area of Arizona.
- 17 CHAIRMAN LYNN: Ms. Leoni.
- 18 MS. LEONI: Mr. Gorman, has the Navajo
- 19 Nation developed solid figures for Native Americans
- 20 living in the Hopi Reservation area?
- 21 MR. GORMAN: We are looking at those
- 22 numbers. As we generate them, we'll present the
- 23 numbers. Several programs in the government work with
- 24 different areas. The government works with those areas.
- 25 I imagine the Governor, really appointed homeland

- 1 security issue, how much confronted with government of
- 2 nation, times of responses.
- 3 CHAIRMAN LYNN: Mr. Huntwork:
- 4 COMMISSIONER HUNTWORK: Mr. Gorman, thank
- 5 you for your thoughtful remarks. Again, we'll take them
- 6 seriously.
- 7 I wanted to correct one thing regarding
- 8 map F2. In September, F2, we were careful to compare it
- 9 to the current F3. F2 received careful statewide
- 10 analysis, and the reason for that, it was the single map
- 11 we felt most preferable for testing the consequences of
- 12 uniting the Apache Navajo. I thought you'd like to know
- 13 that and I'd share that with you.
- 14 CHAIRMAN LYNN: Mr. Gorman, as always,
- 15 it's good to hear from you.
- 16 Ladies and gentlemen, we need to vacate
- 17 this room about noon. If we do not finish public
- 18 comment at noon, we'll take the lunch break and
- 19 reconvene in the afternoon. If we get close, I'm not
- 20 sure how much time we'll need, not to impinge on the
- 21 time, rather impinge on the break.
- 22 The next speaker to join us, we're pleased
- 23 to have join us, Rudolfo Perez.
- 24 MR. PEREZ: I'm Rudolfo Perez with the
- 25 Mexican American Legal Defense Education Fund, an

- 1 organization for Latinos to have the ability to elect
- 2 candidates of choice.
- 3 I'm here to talk about the Congressional
- 4 map, Congressional District D and G, and why we support
- 5 the present draft map, IRC draft map. It's a difficult
- 6 time, for Gs and Bs.
- 7 MR. HUTCHISON: 3PP.
- 8 CHAIRMAN LYNN: At the moment.
- 9 MR. PEREZ: The Latino population, African
- 10 American population, as cited in one, two cases, wanted
- 11 to cite differences between the African American
- 12 community and Latino. One is voting age population,
- 13 it's much younger than African population and white
- 14 Anglo. The fact there are many members younger than 18
- 15 is a factor in drawing maps. Another factor is
- 16 citizenship. There's a significant percentage
- 17 undocumented, ineligible to vote. That's another
- 18 factor.
- 19 Voter effectiveness, or performance, not
- 20 just number registered. Turnout, how effective voters
- 21 are. In certain areas, Arizona is electing candidates,
- 22 the voters choice, if you took a look analyzing any
- 23 draft map, the reason why Latino G and D is much more
- 24 effective in choice, it's a well-represented Tucson city
- 25 council, Pima County Board of Supervisors, compared to

- 1 the City of Phoenix. The difference, it has one-third
- 2 the population. City of Phoenix, no representation, an
- 3 eight-member city council, zero. One out of a quarter
- 4 of the members.
- 5 School board members, school board
- 6 members, not effective local school board members.
- 7 Tucson, very effective Latino electorate. Southern
- 8 Arizona Tucson formed an effective partnership
- 9 coalition, if you will, Native American community, Yaqui
- 10 Indian Community, formed an effective voting block.
- 11 Again, a factor, District G, you don't
- 12 have to be as high for the same reason.
- 13 Again, we wanted to provide insight for G
- 14 with D why the numbers were different.
- 15 Voters turn out in Arizona, in Tucson in
- 16 particular. There's a much more effective Latino voice
- 17 than Phoenix, and they're able to effect candidates of
- 18 choice.
- 19 CHAIRMAN LYNN: Mr. Hall has a question,
- 20 Mr. Perez.
- 21 COMMISSIONER HALL: Mr. Perez, hopefully
- 22 sometime today we'll get to Congressional maps. I
- 23 wonder, did you have a chance look at test 4G, Central
- 24 Maricopa County, that was discussed in some detail?
- 25 MR. PEREZ: I did get a chance. No

- 1 statistics or numbers. I took a look at the photograph
- 2 or map.
- 3 COMMISSIONER HALL: I assume we can get
- 4 that to you today.
- 5 CHAIRMAN LYNN: Have it today.
- 6 MR. RIVERA: When we break for lunch.
- 7 COMMISSIONER HALL: I'd appreciate your
- 8 input on the test. That gentleman to your right will
- 9 get you whatever you need.
- 10 CHAIRMAN LYNN: He'll get it to you. We
- 11 got it today.
- 12 MR. HUTCHISON: Legislative. I'm
- 13 Congressional.
- MS. LEONI: Yes.
- 15 CHAIRMAN LYNN: We'll get it over the
- 16 lunch break, if you have sufficient time.
- 17 The last speaker slip I have --
- 18 If others wish to speak this session, this
- 19 is the last speaker slip I have. It is from Frank
- 20 Seanez.
- 21 This slip, it shows you are an attorney.
- 22 I don't want to limit comments, but you have five limits
- 23 until we need to get out of here.
- 24 MR. SEANEZ: Thank you, Mr. Chairman.
- 25 Sorry for the title on the speaker slip. It tears it.

- 1 COMMISSIONER HALL: My apologies.
- 2 MR. SEANEZ: Some things to follow up on
- 3 Mr. Eckstein's statements, supplemental reports of the
- 4 AIRC consultants.
- 5 Mr. Eckstein clearly indicated in
- 6 statements he was referring to Congressional
- 7 Districting, not referring to Legislative Districts.
- 8 That's very important for the Commissioners to note.
- 9 Mr. Eckstein was referring to the effective
- 10 retrogression dilution on Congressional Districts,
- 11 expanding six, eight districts. The same analysis does
- 12 not apply at all when you are talking about 30
- 13 Legislative Districts. You still have to be concerned
- 14 about retrogression dilution, in a way, arguably, but
- 15 you don't have to be looking at Congressional Districts.
- 16 You're looking at Legislative Districts reports, looking
- 17 at the AIRC, which indicate that there is racially
- 18 polarized block voting within the State of Arizona that
- 19 has not decreased. It is present in District 3.
- 20 It's present in District 3, and there's
- 21 nothing as regards Dr. McDonald's supplemental report of
- 22 October 7th, or Dr. Handley's one-page report of October
- 23 8, nothing in Dr. McDonald's report, her findings,
- 24 contained in page two of her previous report, that
- 25 three-quarters of the races within the State of Arizona

- 1 have racially polarized block voting to some extent,
- 2 one-quarter of the races greatly involved in voting
- 3 regards ones racially block voting not present, 65
- 4 percent of those races.
- 5 Excellent testimony by Ms. Kenski relative
- 6 to those incumbent sorts of races in general elections,
- 7 primary elections.
- 8 Minorities vote with minorities supporting
- 9 racially polarized block voting, the majority of
- 10 minority candidates tended to win. Nothing in the
- 11 October 7th Dr. McDonald disagrees with that.
- 12 As well, Dr. McDonald's report indicates
- 13 racially block voting, especially proposition 203, as
- 14 recently reported to the Commission would be such a
- 15 finding when the consultants finally got around to it.
- 16 Nothing in the reports right now supports
- 17 a reduction in Native American population, Congressional
- 18 nor Legislative Districts, from bench mark.
- 19 I heard recently the bench mark figure was
- 20 an artificial figure. That's not the case. Heard NDC,
- 21 and harken back to what NDC noted, the bench mark number
- 22 from their own legal consultants as late as Monday.
- Other thing I'd like to point out is to
- 24 caution the Commission in not giving too much credence
- 25 to Mr. Eckstein's statement, that any minority statement

- 1 above 60 percent situations like we have in the
- 2 northeastern part of the state, a high percentage of
- 3 minorities there.
- In some situations, because of that
- 5 population is going to be very high and should be very
- 6 high, numbers and percentages of minority populations.
- 7 Another thing I'd like to point out in
- 8 closing, there was a comment in the Congressional
- 9 District perhaps Lake Havasu, Lake Havasu didn't have
- 10 much in common with Congressional C as a rural district.
- 11 Even though you can see some truth to the comment, it
- 12 may not have much in common with Lake Havasu, or Gila
- 13 County has much, nor the comment about Maricopa having
- 14 much in common, we're familiar with the one-acre
- 15 limitation, home site leases generally being one acre.
- 16 Navajo Nation: You have a hogan dirt
- 17 floor, horse trough out in front. North Scottsdale:
- 18 One-acre lot, multimillion dollar house, and swimming
- 19 pool.
- Thank you, Commissioners.
- 21 CHAIRMAN LYNN: Thank you, Mr. Seanez.
- 22 There may be questions after we take
- 23 lunch.
- 24 Will you be with us?
- MR. SEANEZ: Yes.

1	CITA TOMANT T STATAT	. 311	We'll
1	CHAIRMAN LYNN	: All right.	we.TT

- 2 reconvene after lunch.
- 3 (Whereupon, a recess was taken from 12:00
- 4 to approximately 1:15 p.m.)
- 5 CHAIRMAN LYNN: The Commission is now in
- 6 session with all five Commissioners, consultants, legal
- 7 counsel, and staff.
- 8 Any other unfinished business from counsel
- 9 or questions for Mr. Seanez based on his succinct
- 10 comments?
- 11 Mr. Elder.
- 12 COMMISSIONER ELDER: I guess I'll leave it
- 13 as a comment rather than motion.
- 14 We have a lot of work to do in the next
- 15 two days. I'm afraid it will take two days. I'd
- 16 encourage comments longer than two minutes, develop a
- 17 document, provide it to us so it can go into the record.
- 18 Comments and concerns do get to us.
- 19 We need to try to respect the candidates
- 20 and people trying to run for election here in a few
- 21 months. We're not making the progress I'd like to see,
- 22 if possible, I'd like to see.
- 23 CHAIRMAN LYNN: Thank you, Mr. Elder.
- 24 Presentation from NDC.
- 25 Dr. Adams, will you make a presentation?

- 1 DR. ADAMS: I will begin it.
- Mr. Chairman, Members of the Commission,
- 3 you were passed out items this morning. To make certain
- 4 you have all the items you need for the presentation
- 5 Chris will make, I'll relate to the items you received
- 6 this morning.
- 7 There's a stapled item Power Point
- 8 presentation I'm giving you. I'll hand you an
- 9 additional two items, a single page, four slides on it,
- 10 that goes with it, in addition to the Power Point, that
- 11 looks like this. You also have a packet that looks like
- 12 this. The front page, Congressional Test and
- 13 Modifications Following the October 9th Commission
- 14 Instructions delineating tests. Following that table it
- 15 gives further information behind that, maps, documents,
- 16 all in one document. The only other document is a
- 17 spread sheet. The spread sheet is revised and dated
- 18 October 10th, the other item you need to have before you
- 19 for this information.
- 20 COMMISSIONER HALL: Not attached.
- 21 DR. ADAMS: If you need one, Amy has
- 22 further ones.
- DR. ADAMS: Items we'll work with this
- 24 session. Chris Hutchison is working hard.
- 25 Start the Power Point and go into the

- 1 interactive.
- 2 CHAIRMAN LYNN: Thank you.
- 3 Mr. Hutchison, thank you.
- 4 MR. HUTCHISON: Mr. Chairman, Members of
- 5 the Commission, Congressional tests, modifications.
- 6 Modification, presentation of tests. The
- 7 Commission instructed NDC pursue, go through each in
- 8 detail, pursue each NDC interactive.
- 9 Detail, 3PP in the draft map, lifted the
- 10 Biltmore area into District B, part of Biltmore District
- 11 D to compensate. Biltmore District B, the rest was as
- 12 approved in the draft map.
- 13 The second test, the 3AA shift, the Salt
- 14 River, Fort McDowell Reservations, and the rest of rural
- 15 Maricopa County into District E.
- 16 The second was a shift Sahuarita in Tucson
- 17 into H.
- 18 The third test, an incorporation presented
- 19 Tuesday, not incorporated that round to test FF, to see
- 20 how successful we were in incorporating that.
- 21 Lastly, adjust a competitive test Tuesday,
- 22 not adjust the developed Hispanic AUR, striving to
- 23 develop a Hispanic test AUR.
- 24 CHAIRMAN LYNN: Pause. Is everyone
- 25 comfortable the instructions given are what were given?

- 1 COMMISSIONER MINKOFF: Was the competitive
- 2 B test a square district?
- 3 MR. HUTCHISON: It is square, yes.
- 4 CHAIRMAN LYNN: Proceed.
- 5 MR. HUTCHISON: Draft map revisions.
- 6 Incorporated Biltmore 2 into 3PP and 3AA.
- 7 Shifts involving two reservations and
- 8 Sahuarita area updated are in a single spread sheet,
- 9 called test 3PP revised. Stuck with test 3PP, since we
- 10 knew what it was.
- 11 Next, incorporation of B test into round 2
- 12 test FF. This district incorporated round 2 test FF map
- 13 has the configured test B configured Tuesday night.
- 14 District D as the Commission requested,
- 15 what was the impact of D, G.
- 16 District D is almost the same as
- 17 Competitive B test.
- 18 As you recall, test G south, it comes into
- 19 Maricopa County southwest, continues up southern
- 20 Buckeye, Goodyear, takes off a portion of southern
- 21 Avondale. The only portion of D was about 350 persons.
- 22 Regain population, shifting South Mountain.
- 23 Districts A compensates for its losses,
- 24 38,000 persons from G, gaining in North Phoenix, Cave
- 25 Creek, and Carefree areas. District B is, of course,

- 1 competitive, of course, in shifts.
- 2 Here's statewide test FF with Competitive
- 3 B included within it.
- 4 This is a close-up of Competitive B
- 5 with -- this D that has been shifted with G, D shifted
- 6 picking up the mountain itself.
- 7 CHAIRMAN LYNN: Mr. Hutchison wanted to
- 8 check. We'll go back over it. He wanted to check the
- 9 spreads for that particular map showing now the last map
- 10 packet.
- 11 MR. HUTCHISON: The last map packet.
- 12 CHAIRMAN LYNN: Spreading with it.
- MR. HUTCHISON: Spreads of AQD. The
- 14 spread of all the other information.
- To highlight what happened, AQD
- 16 incorporated Competitive B, test FF. One district
- 17 remains the seven percent margin we talk about.
- 18 District H is not affected in test FF. District C
- 19 continues outward to become roughly 11, a 10 and a half
- 20 percent spread between Democratic and Republican
- 21 candidates on AQD.
- 22 COMMISSIONER MINKOFF: Chris, go back then
- 23 and review for me how C has changed. You pulled -- I
- 24 see, pulled Yavapai out.
- 25 COMMISSIONER ELDER: Part of Yavapai.

- 1 MR. HUTCHISON: Part of Yavapai, added
- 2 eastern Pinal out --
- 4 COMMISSIONER ELDER: The exception is the
- 5 Verde Valley.
- 6 MR. HUTCHISON: Exception is Verde Valley.
- 7 The meeting as of the last table variation
- 8 FF, except Verde Valley, Mohave, about the same size.
- 9 COMMISSIONER ELDER: Either a benefit on
- 10 the basis of competitiveness?
- 11 MR. HUTCHISON: If looking strictly on
- 12 competitiveness, C.
- 13 COMMISSIONER ELDER: You mentioned Mohave
- 14 or Yavapai?
- 15 CHAIRMAN LYNN: Competitiveness, which
- 16 district?
- 17 COMMISSIONER ELDER: C.
- 18 MR. HUTCHISON: Spreads AQD. Spreads AQD.
- 19 Have it in incorporated E, one removes Mohave. I
- 20 believe E. I haven't incorporated that. I guesstimate
- 21 Yavapai is more Republican, would reduce the advantage
- 22 of Republican under the current AQD spread.
- 23 COMMISSIONER HALL: Go back to that chart,
- 24 Chris, will you?
- 25 CHAIRMAN LYNN: In fact, Chris, taking

- 1 time going through this, take time the first time so we
- 2 can absorb it, get us further down the road.
- 3 COMMISSIONER HALL: The point, the obvious
- 4 phase, District B, the reason for the configuration,
- 5 registration is essentially half, 18 to 9. change.
- 6 MR. HUTCHISON: 9.56. It is exactly the
- 7 same as it was in the Competitive B test.
- 8 COMMISSIONER HALL: Current adopted draft
- 9 18 essentially cut that in half.
- 10 CHAIRMAN LYNN: Mr. Huntwork.
- 11 COMMISSIONER HUNTWORK: Mr. Chairman, it
- 12 would be really helpful to have columns on here, one to
- 13 show the original test.
- 14 COMMISSIONER MINKOFF: You have it on A.
- 15 COMMISSIONER HUNTWORK: Right here.
- 16 Explanatory information.
- 17 One thing we haven't gained is a
- 18 competitive test.
- 19 One before the one now, we lost C as a
- 20 central competitive district. This test is not
- 21 motivated on communities of interest, I believe. It's a
- 22 competitive test. It hasn't gained us any significant
- 23 competitive benefits. It's interesting, as far as that
- 24 goes. It's less competitive. It's part of an important
- 25 look at what we've done. It's not a valid exercise at

- 1 looking at one district or how one looks at the whole
- 2 array. I don't see how it does that unless you have all
- 3 the numbers.
- 4 COMMISSIONER MINKOFF: I think it has
- 5 improved competitiveness. First of all, if you recall
- 6 comments this morning, the current configuration of
- 7 District C does show almost a five percent spread in
- 8 AQD. That district, under Dr. McDonald's analysis, as I
- 9 recall, was pretty close to break-even. If you look at
- 10 it as a break-even district, the growth taking place in
- 11 the district, if it is competitive, it's competitive at
- 12 best in one election. One election, two years removed
- 13 from the Census taken. I submit by September, November
- 14 2002, it will no longer be even a close Republican
- 15 district.
- 16 Even though the figures don't look like
- 17 District C, under this plan it does become a very
- 18 competitive district relative to the change, the
- 19 district change.
- 20 I recognize the comment a day or two ago,
- 21 the 58 and a half, 48 and a half split, pretty
- 22 uncompetitive, 58 and 41 to 61 and 39, probably wouldn't
- 23 see a great of deal candidate's issues, voting behavior.
- 24 I don't like to see issues with that kind of spread.
- 25 That allows districts to be more competitive.

- 1 District A is not competitive, any more
- 2 competitive, short of just busting voters. Any more
- 3 districts, currently reside in District D, simply
- 4 noncompetitive, a mirror image. That doesn't bother me.
- 5 District D was never competitive. There's nothing we
- 6 can do to make it competitive.
- 7 CHAIRMAN LYNN: I want to ask, the chart
- 8 that follows the second page, this is the excerpt of the
- 9 chart, and I'll use the numbers. Follow along, looking
- 10 at District C, and understand something. Maybe this
- 11 question is for the attorneys. They're dealing with AQD
- 12 and other tests. Anybody can answer it.
- 13 The adopted draft District C, the spread
- 14 is 52.45 to 47.47, shows Democratic, with a .06
- 15 difference, PP revised goes from Democratic to
- 16 competitive.
- 17 MR. HUTCHISON: If I may comment, it's
- 18 built off Microsoft Excel in that Doug Johnson built it
- 19 off, not competitive, within seven percent, more than
- 20 seven percent, more than seven percent help, within
- 21 seven.
- 22 CHAIRMAN LYNN: .06 difference didn't take
- 23 out of realm of seven percent.
- 24 MR. HUTCHISON: Took it into realm.
- 25 CHAIRMAN LYNN: Then adopted drafts C are

-		
1	within	range

- 2 COMMISSIONER MINKOFF: It's 4.9 percent.
- 3 CHAIRMAN LYNN: No.
- 4 COMMISSIONER MINKOFF: It's 5.90 -- 5.96.
- 5 District C, 52.45, and isn't it 4.9? It
- 6 should be yes.
- 7 CHAIRMAN LYNN: Typos make it difficult.
- 8 I'm trying to look at -- also, I mean I believe.
- 9 Adopted drafts, to competitive districts by this
- 10 definition.
- 11 Two districts within seven percent.
- MR. HUTCHISON: Yes.
- 13 CHAIRMAN LYNN: Thank you.
- 14 COMMISSIONER ELDER: I'd also like ask to
- 15 question the adopted and 3PP revised. Both end up
- 16 having two competitive districts. Why keep pushing 55,
- 17 44, on Competitive B test version 1 where we lose a
- 18 competitive district.
- 19 CHAIRMAN LYNN: We don't know we lose
- 20 necessarily.
- 21 COMMISSIONER MINKOFF: Can I respond?
- 22 CHAIRMAN LYNN: If you must.
- 23 COMMISSIONER MINKOFF: Looking
- 24 Dr. McDonald's analysis, which we were told was a
- 25 sophisticated analysis, switch AQD with Dr. McDonald's.

- 1 AQD 52-and-a-half Democratic, 42-and-a-half.
- 2 Dr. McDonald has 42 percent Democratic and 42.3
- 3 Republican. And looking at growth patterns in the
- 4 district, I submit today, a year removed from the
- 5 Census --
- 6 MS. HAUSER: Dr. McDonald, he didn't do
- 7 this.
- 8 COMMISSIONER ELDER: Ms. Minkoff, if I
- 9 understand you, you are increasing the spread now in
- 10 future, get better.
- 11 COMMISSIONER MINKOFF: No. Yes. What I
- 12 am saying, if we leave the district as it is.
- 13 COMMISSIONER ELDER: Competitive.
- 14 COMMISSIONER MINKOFF: It's no longer
- 15 competitive as it sits today. It become less
- 16 competitive. Growth rates, various parts of the growth
- 17 rates. Time of election, the district next year, it
- 18 will no longer be a competitive district within the
- 19 seven percent range, 6.4 -- 6.6 now, and losing rapidly.
- 20 CHAIRMAN LYNN: Logic, disenfranchise
- 21 future voters, move into, and shouldn't have a voice at
- 22 all.
- 23 COMMISSIONER MINKOFF: The district at
- 24 best is barely, barely competitive.
- 25 If you look at Dr. McDonald's analysis,

- 1 proposed Congressional plan, one, two, three, four, five
- 2 solid Republican Districts, two solid Democratic
- 3 districts, one district temporarily competitive. Based
- 4 on his analysis, I don't think we have a single
- 5 competitive district.
- 6 COMMISSIONER ELDER: Ms. Minkoff, I'm
- 7 lost.
- 8 If going from --
- 9 COMMISSIONER MINKOFF: Not his analysis.
- 10 It's more sophisticated, they say.
- 11 COMMISSIONER ELDER: 52.45 Democrat to
- 12 45 -- 47.45 Republican, really need to get 55, 45 up now
- 13 in the future, going to have a competitive district.
- 14 COMMISSIONER MINKOFF: That's not what I'm
- 15 saying. The district is really not 52.45 and 47.45,
- 16 according to Dr. McDonald, 45.67 and 45.3. This is his
- 17 analysis.
- 18 COMMISSIONER ELDER: I understand, taking
- 19 growth into consideration. Not barely. Skin of the
- 20 teeth, none.
- 21 COMMISSIONER HALL: Which?
- 22 COMMISSIONER MINKOFF: Draft maps.
- 23 COMMISSIONER HALL: Does logic have
- 24 anything to do with it? Increase the spread three
- 25 points, assert Mr. McDonald's spread goes up.

- 1 COMMISSIONER MINKOFF: But increasing the
- 2 spread, increase the spread three percent, 49 percent
- 3 Democratic, 53.7 Republican.
- 4 CHAIRMAN LYNN: Straight trade, don't
- 5 input a straight trade population into that more
- 6 sophisticated.
- 7 COMMISSIONER MINKOFF: Add more Democratic
- 8 voters, take back a more Democratic shift, it's back
- 9 more than the other direction.
- 10 COMMISSIONER HUNTWORK: Shift is a good
- 11 word. I feel the sand shifting.
- 12 Be careful with definitions. Be careful
- 13 with logic. Be sure anything we do has a solid
- 14 foundation, has real numbers and real science to back it
- 15 up.
- 16 Let's keep going and see if we come to
- 17 that point.
- 18 COMMISSIONER HALL: To that point,
- 19 Mr. Chairman, I appreciate the variety.
- 20 This Commission could go along and define
- 21 what it's going to use to compare apples to apples.
- 22 For, I guess on, one, simply party registration, two is
- 23 a formula now on Excel, technique party registration.
- MR. HUTCHISON: Which formula Excel?
- 25 COMMISSIONER HALL: AQD.

1	MR.	HUTCHISON:	AOD.
	1.117	TIOICITEDOM.	AQD.

- 2 COMMISSIONER HALL: AQD party
- 3 registration, and McDonald.
- 4 COMMISSIONER HALL: For my clarity, I
- 5 thought the request, whatever we were going to use, it
- 6 was apples to apples. I think it's helpful, if
- 7 comparing McDonald, AQD, and party registration to
- 8 McDonald, it doesn't help me or the process. The last
- 9 discussion has been indicative of that.
- 10 I'm wondering --
- 11 I'd make a motion to that effect,
- 12 Mr. Chairman.
- 13 CHAIRMAN LYNN: I'm willing to bet we
- 14 could have a discussion on that motion to Sunday.
- 15 Here's what I believe.
- 16 The point on apples to apples is valid.
- 17 When, if many comparisons in a district, numbers relate
- 18 one another, if we make a point to compare numbers on
- 19 registration, numbers on AQD, and don't make numbers
- 20 beyond that cannot be made. Each level of
- 21 sophistication is lower to the higher one to themselves.
- 22 If asking, I think asking Commission Hall to engage each
- 23 of us to define competition and some common definition,
- 24 competitive estimation as time stands.
- 25 COMMISSIONER HALL: I concur. For the

- 1 sake of this presentation, I think Mr. Hutchison
- 2 utilized AQD as his spread.
- 3 MR. HUTCHISON: It was the easiest to
- 4 input.
- 5 COMMISSIONER HALL: You don't need to
- 6 justify. We just need to know what it is.
- 7 Relate and then justify. At the end, we
- 8 may welcome, certainly argue other more broader, total
- 9 state competitiveness, potential growth, what McDonald
- 10 may say. At this time, we utilize AQD for discussion of
- 11 analysis.
- 12 COMMISSIONER MINKOFF: I understand the
- 13 importance of apples to apples. The problem is looking
- 14 at the Judge It analysis, which we all recognize is a
- 15 more complex process, takes more factors into
- 16 consideration, and we've been told is a more
- 17 sophisticated analysis. Looking at material, we got
- 18 material, got no test on FF. When the time comes to
- 19 make a decision, we don't have the decision.
- 20 I'd like to recommend as quickly as
- 21 possible we ask for the Judge It test on every single
- 22 one of these.
- 23 If that is a better, more accurate,
- 24 sophisticated analysis, we shouldn't be making a lesser
- 25 mode analysis because we don't have a more sophisticated

- 1 one on some of the tests. Go back, do the Judge It
- 2 analysis on everything we consider.
- 3 CHAIRMAN LYNN: I can only say to that,
- 4 the Judge It analysis helps us with one factor, one
- 5 factor only, competitiveness.
- 6 COMMISSIONER MINKOFF: Right.
- 7 CHAIRMAN LYNN: If that were the only
- 8 difference in the maps, then that would be a very
- 9 important test to have for you all on the maps.
- I assure you, each of the tests has other
- 11 implications, other goals of 106. We've explained any
- 12 alterations acceptable, then and only then we'll order
- 13 the test by McDonald. We'll see the maps, I'm guessing
- 14 today. They won't be pretty. They won't do nice
- 15 things. They wouldn't be something we'd like to have.
- 16 We'd find it simply not appropriate to order testing if
- 17 we don't have support of the Commission.
- 18 COMMISSIONER ELDER: I agree. We need to
- 19 proceed with the recommendation we use the Down and
- 20 Dirty as the relative rationale of what is competitive
- 21 and is not competitive, rational in review of plans, go
- 22 through the plans, what plan modifications of a plan we
- 23 take look at, run Judge It on a couple plans rather than
- 24 eight or nine we have permutations that we generate this
- 25 afternoon.

- 1 COMMISSIONER HALL: For the record,
- 2 Mr. Chairman, I agree with Minkoff's point to see this
- 3 test shows what is competitive. However, I disagree the
- 4 information this on morning H was not competitive.
- 5 While I agree with many points being
- 6 stated, what I'm stating in an effort, progress, work
- 7 off numbers here, allow Mr. Hutchison to proceed.
- 8 MR. HUTCHISON: Moving off test FF,
- 9 Competitive B included, four versions of the original B
- 10 test developed. The original B test, now labeled
- 11 competitive V1, V2, V3, V4.
- 12 MR. RIVERA: When start bombing England.
- 13 Competitive B tests, each test revised, B PP map. Hopi
- 14 included, excluded, in all maps. Competitive test maps
- 15 V2, V3, and V4 do not exclude the Hopi.
- 16 COMMISSIONER HALL: Hopi have to have
- 17 three very V3, they are included.
- 18 COMMISSIONER HALL: Exclude in V1.
- MR. HUTCHISON: Tests V2, V3, V4,
- 20 succeeded more of developed Hispanic AUR areas north of
- 21 I-10 and east of I-10, within Phoenix. Each test
- 22 maintains greater than 50 percent voting age Hispanic
- 23 population within District D. Each test improves
- 24 competitiveness within District B. The Biltmore area
- 25 remains in District B in all tests.

- In these tests, Mesa and Tempe are split
- 2 at US 60. These splits can be lifted, if the Commission
- 3 so wished, to include more Tempe, less Tempe, or vice
- 4 versa, districts completely contained within E and F,
- 5 unless the districts came into those areas.
- 6 Focusing on competitive test B V1, it's a
- 7 slightly more competitive test. I shifted rural
- 8 District C out of Competitive B, got it in there.
- 9 Shifted rural C out of Mesa's northeastern corner and
- 10 out of Maricopa County clearly adding to E.
- 11 District C gains Fort Mojave Reservation
- 12 and remaining portions of Mohave Valley CDP near
- 13 Bullhead City.
- 14 District A gains 3,500 people in southern
- 15 Yavapai County to balance District C. The district
- 16 gains 3,500 people in northeast Phoenix to balance
- 17 District E.
- 18 And this is an image of District B as it
- 19 stands in test V1.
- 20 And you can see, green District A, the
- 21 area we take the 3,500 people is right here. It is
- 22 bounded by Bell Road on the north, Scottsdale to the
- 23 east, McDowell on the south, I-17 and Glendale City
- 24 limits on the west.
- 25 And this is an image of District B and D

- 1 together. You get a sense how Phoenix plays out.
- 2 District D compensates for its losses into southern
- 3 Glendale, Peoria, and El Mirage.
- 4 COMMISSIONER MINKOFF: I imagine you can't
- 5 do in Power Point the way the overlay, original overlays
- 6 B with boundaries in alternatives.
- 7 MR. HUTCHISON: Yes. Easily.
- 8 COMMISSIONER HALL: Yes. Sorry to
- 9 interrupt. Why isn't mine not pulling up? It's giving
- 10 me "file not found."
- 11 MR. HUTCHISON: If no further questions,
- 12 I'll move on.
- 13 The AQD chart for competitive test B V1, H
- 14 moves from 49.02 to 50.98, B moves from 45.22 to 54.78,
- 15 and C goes from 52.44 to 47.56.
- 16 CHAIRMAN LYNN: And the shift on H is
- 17 Sahuarita?
- 18 COMMISSIONER HUNTWORK: Chris do I have
- 19 the shift on each?
- 20 MR. HUTCHISON: Mr. Huntwork, each test
- 21 should be on the printout for each and the test for the
- 22 entire plan.
- 23 COMMISSIONER HUNTWORK: Okay.
- 24 MR. HUTCHISON: To highlight, District B,
- 25 test V1, is centered almost completely in Phoenix. The

- 1 only portion not entirely in Phoenix, Paradise Valley
- 2 cuts significantly in the developed Hispanic AUR. If I
- 3 go back, the area north of McDowell Road, east of I-17,
- 4 up to roughly Camelback, bounded by the East Biltmore
- 5 area, roughly 120 persons.
- 6 COMMISSIONER MINKOFF: Total population
- 7 or?
- 8 MR. HUTCHISON: Total Hispanic population.
- 9 Applicable test C1, applicable to every V
- 10 test, the large majority of population. Modify trading
- 11 off, more off the original draft map of Tempe,
- 12 Ahwatukee. Succeed more in Mesa down south.
- 13 CHAIRMAN LYNN: Mr. Huntwork.
- 14 COMMISSIONER HUNTWORK: I feel that's a
- 15 given. Why are we looking at tests that don't do that?
- 16 To the extent whether or not, if to change, we also have
- 17 E's configuration, couldn't be changing it.
- 18 CHAIRMAN LYNN: We didn't order it. The
- 19 instruction to the consultant was not to maintain
- 20 everything else, or to specifically maintain it in
- 21 District F, as I understand, Mr. Hutchison, maintain --
- MR. HUTCHISON: All have original B tests
- 23 Tuesday night. If you recall, the genesis of that test
- 24 was originally the adopted draft map and several
- 25 variations, like 3PP and competitive H, competitive

- 1 tests 3HH, why rural Mesa, like 3HH.
- 2 CHAIRMAN LYNN: Mr. Huntwork.
- 3 COMMISSIONER HUNTWORK: I understand that,
- 4 on the face of it. Does this change, significantly
- 5 impact the community of interest, change, make the East
- 6 Valley? In my mind it significantly impacts the
- 7 community of interest.
- 8 What I hear you say goes that way toward
- 9 Phoenix, to some extent. To my thinking, it's
- 10 critically important to know what that fix is and how
- 11 much of a problem remains.
- 12 MR. HUTCHISON: To estimate, roughly
- 13 150,000 persons in the remaining portions of Tempe,
- 14 Ahwatukee. Roughly a few more in Chandler. Every
- 15 person in Ahwatukee, add back to F in Mesa.
- 16 COMMISSIONER HUNTWORK: How many were
- 17 taken out of Mesa?
- 18 MR. HUTCHISON: 200,000.
- 19 COMMISSIONER MINKOFF: Most of Mesa.
- 20 COMMISSIONER HUNTWORK: Net impact is
- 21 50,000?
- MR. HUTCHISON: Rough impact, 50 to a
- 23 hundred thousand would be the net impact.
- 24 COMMISSIONER HUNTWORK: Okay.
- 25 COMMISSIONER MINKOFF: Can I ask.

1	CHAIRMAN	LYNN:	Ms.	Minkoff.
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- 2 COMMISSIONER MINKOFF: Any other splits?
- 3 Is Chandler split? Gilbert split? Any other in the
- 4 East Valley?
- 5 MR. HUTCHISON: Strictly changes Gilbert,
- 6 Mesa. We don't have statewide, a Power Point.
- 7 CHAIRMAN LYNN: Go through the Power
- 8 Point. Work each of the maps. If that's our desire,
- 9 the interactive, once we have the Power Point, then we
- 10 can see the impact of each of the tests, how it impacts
- 11 the rest of the Maricopa area.
- 12 Proceed.
- 13 MR. HUTCHISON: Something to note, total
- 14 minority population within B C1 is 33.1 percent.
- 15 COMMISSIONER HALL: Quick question,
- 16 Mr. Chairman.
- 17 CHAIRMAN LYNN: Sure.
- 18 COMMISSIONER HALL: Refresh my memory. It
- 19 seems to me the testimony relative to percentages able
- 20 to influence another district, was that just someone's
- 21 opinion or thresholds on that issue, or high as possible
- 22 by the look I'm getting.
- 23 As you were, Mr. Hutchison.
- 24 MR. RIVERA: Influence districts.
- 25 COMMISSIONER HALL: This District, 33.1.

- 1 No legal threshold.
- 2 MS. HAUSER: Depends on the situation.
- 3 MR. RIVERA: I hate to give you an answer
- 4 that depends on that sort of answer.
- 5 COMMISSIONER HALL: I hate to have you say
- 6 that.
- 7 MR. RIVERA: I hate to say that.
- 8 MS. HAUSER: Mr. Eckstein threw out 39
- 9 percent this morning.
- 10 COMMISSIONER HALL: I couldn't remember
- 11 what he said.
- 12 MS. HAUSER: If you are looking at
- 13 something for comparison.
- 14 MR. HUTCHISON: Version two of the
- 15 competitive test, regain competitiveness. Regains much
- 16 of Glendale, Peoria, El Mirage, Surprise, gains a
- 17 portion of Phoenix just north of Indian School Road and
- 18 south -- just to the west of 59th Street. District D
- 19 regains population to the northeast within Phoenix
- 20 bounded on the north by Bethany Home Road and Glendale.
- 21 District E regains Paradise Valley and Arcadia.
- 22 District A gains Phoenix communities north of
- 23 Scottsdale. This is District B in this test. North
- 24 boundary, most part of Bell Road. Sun City is in this
- 25 area here to east of El Mirage and west of Peoria,

- 1 Thunderbird Boulevard. South of Indian School Road is
- 2 the primary boundary, Bethany Home Road, Bethany Home
- 3 Road until you get over -- District D, lolls closely to
- 4 district D, does not go into D.
- 5 CHAIRMAN LYNN: The effect on the East
- 6 Valley is the same currently.
- 7 MR. HUTCHISON: Currently.
- 8 COMMISSIONER MINKOFF: Nothing to do with
- 9 the two districts.
- 10 MR. HUTCHISON: It's the effect on the
- 11 East Valley Downtown District no matter how you draw it.
- 12 MR. HUTCHISON: Here, B 8.1, 8.12 spread
- 13 between Republican and Democratic.
- 14 COMMISSIONER ELDER: Chris, refresh my
- 15 memory. We adopted C3PP revised, whatever that is now,
- 16 the base number we're working with. B came down nine,
- 17 seven, eight.
- 18 MR. HUTCHISON: Original 9.56. This goes
- 19 down to.
- 20 8.92 to test revised 17.28.
- 21 CHAIRMAN LYNN: One, something first test.
- 22 COMMISSIONER MINKOFF: Cut in half over
- 23 the first test.
- 24 CHAIRMAN LYNN: Down one over the first.
- 25 MR. HUTCHISON: District C, two portions

- of Phoenix, the Glendale portion, Peoria, and El Mirage,
- 2 divides Surprise, Old Surprise out, divides Glendale,
- 3 divides Peoria.
- 4 COMMISSIONER MINKOFF: Where is Surprise?
- 5 MR. HUTCHISON: Old Surprise. Old
- 6 Surprise is in B.
- 7 COMMISSIONER MINKOFF: The rest of
- 8 Surprise is in A.
- 9 MR. HUTCHISON: Surprise. The five-mile
- 10 wide north-south five-mile east-west Hispanic AUR Indian
- 11 School and Camelback Road to west of 68 Avenue, 85,000
- 12 persons, same discussion of Mesa, total minority
- 13 population is 34.0 percent.
- 14 CHAIRMAN LYNN: Increased one percent over
- 15 the former test.
- Go ahead.
- 17 MR. HUTCHISON: No more questions to this
- 18 test. An attempt to increase competitiveness further
- 19 adding Tempe north of US-60. Tuesday, not felt it a
- 20 good idea. District B gains Tempe north of US-60, also
- 21 gains persons in the corridor north of 60. D gains
- 22 population to the northwest of Litchfield Park and north
- 23 within the Phoenix offset population taken away from
- 24 corridor E. Gains Phoenix communities north of Paradise
- 25 Freeway. A gains the freeway.

- 1 This is District B. Competitive B test is
- 2 southeast or west for competitiveness. This goes.
- 3 CHAIRMAN LYNN: Not an animal's name
- 4 south. Decide what it looks like. Still working.
- 5 COMMISSIONER HUNTWORK: Right side up, a
- 6 camel.
- 7 CHAIRMAN LYNN: Let's go on.
- 8 D looks in conjunction with it, I should
- 9 look at this scenario, half of Tempe gained the
- 10 equivalent, gained Mesa now, and added District F as an
- 11 offset.
- 12 CHAIRMAN LYNN: Added back.
- MR. HUTCHISON: Added back. AQD, 5.8
- 14 percent spread in B, retaining seven percent spreads in
- 15 C and H.
- 16 E goes to draft map, 58 percent Republican
- 17 to 53 in this map as well.
- 18 What's significant, about 10 percent, add
- 19 both sides, increase in deviation.
- 20 B is not centered in the district, this
- 21 map, connected with Tempe, El Mirage. It divides
- 22 Surprise, Tempe, Glendale, Peoria, and removes the
- 23 five-mile portion of the Hispanic AUR. Total minority
- 24 population is 34.9 percent.
- 25 COMMISSIONER MINKOFF: Let me ask a

- 1 question, Chris. The five-mile portion of the Hispanic
- 2 AUR, is that the northern portion of D, between
- 3 Camelback and Glendale? If you had moved that to D,
- 4 that area off, run it back, would it be changed
- 5 significantly?
- 6 MR. HUTCHISON: Speaking move to B.
- 7 COMMISSIONER MINKOFF: Moving it.
- 8 MR. HUTCHISON: It's something I explored,
- 9 or have identified that, eliminated as a possibility.
- 10 Something had to be done.
- 11 COMMISSIONER MINKOFF: All right. Thank
- 12 you.
- MR. HUTCHISON: Version 4, a driven
- 14 attempt to increase B's competitiveness by adding the
- 15 remaining portion of Tempe south of US-60. B gains
- 16 Tempe south of US-60. District D gains population to
- 17 the northwest of Litchfield Park, north. There is
- 18 District B, this map. The difference in 3, 4 gained the
- 19 rest of Tempe, lop off the rest of the district.
- 20 COMMISSIONER HALL: Tempe unified. This
- 21 is to the extent 3HH was presented the other night.
- 22 Very similar, more compact.
- 23 CHAIRMAN LYNN: It does not go into
- 24 Glendale. It does not go as far north as Tempe,
- 25 Phoenix, as a result.

1	CHAIRMAN LYNN: Three sixties basically.
2	COMMISSIONER MINKOFF: Not any Scottsdale.
3	CHAIRMAN LYNN: Or Paradise Valley.
4	COMMISSIONER HALL: What was the impact on
5	D?
6	MR. HUTCHISON: Every scenario thus far
7	shown, every competitive test, the Hispanic voting age,
8	voting age percentage dropped off, Scottsdale City
9	limit, and goes up to Camelback. There is District D in
10	conjunction with it. Here are AQD numbers.
11	District B goes to 6.5 percent spread.
12	You'll notice the district for Tempe to Glendale, it
13	divides Surprise, taking Old Surprise out and Glendale,
14	removes the same five-mile portion between Indian School
15	and Camelback. Same results in Mesa. Total minority
16	population is 32 percent.
17	That's the end of the Power Point.
18	We can move into interactive.
19	CHAIRMAN LYNN: It will be a good idea for
20	the interactive to be shown. If you can do that, answer
21	questions at the same time, I have one. Maybe it's a
22	statement.
23	Since you've been working with these

make this happen, make a statement. You tell me if it's

districts for the last couple days in terms of trying to

24

25

- 1 a fair statement for the versions shown to include a
- 2 district, they must, in order to achieve the
- 3 competitiveness goal, or work the competitiveness goal,
- 4 must go as far east as Tempe. In one instance, as far
- 5 as Tempe; one instance into Tempe. There's a direct
- 6 correlation, it seems, with the ability to move toward a
- 7 competitive district and the ability, in effect, to go
- 8 either into Tempe for the purpose to pick up voters,
- 9 Democratic voters, throw them in, and this would be a
- 10 result of voters, pattern of voters, which to me spreads
- 11 down the spread, pattern of voters and spread.
- 12 Glendale, Phoenix, Tempe have things in interest, one
- 13 might call it a community of interest. Compact
- 14 interest, may only be North Phoenix, part of Glendale;
- 15 elements of El Mirage, Surprise, get a more compact
- 16 district. Cannot be as compact by definition. There's
- 17 a certain amount of competitiveness to be achieved that
- 18 relates more to communities of interest.
- 19 From your working with it, does that
- 20 square from the challenge you see with it?
- 21 MR. HUTCHISON: That is perfectly
- 22 accurate. You are -- I believe you are speaking to test
- 23 version 2, west instead of Tempe.
- 24 CHAIRMAN LYNN: Yes.
- MR. HUTCHISON: 82.1 spread, able to

- 1 achieve that limit without limiting other voting rights
- 2 concerns.
- 3 CHAIRMAN LYNN: Just an observation based
- 4 on the four presentations, for me a significant
- 5 observation. Pits two goals against each other in a
- 6 clear way. A judgment will have to be by made each of
- 7 us as to which goals may or may not be made against each
- 8 other.
- 9 COMMISSIONER HALL: The first test, test
- 10 FF, combined a test. Focus on B 1 through 4 and go and
- 11 consider other areas.
- 12 CHAIRMAN LYNN: Absolutely. If you have
- 13 the tests interactively, start at the beginning.
- 14 COMMISSIONER HUNTWORK: Mr. Chairman,
- 15 before we do that, I would like to look at what is
- 16 proposed.
- 17 CHAIRMAN LYNN: Our draft. Highlight the
- 18 valley.
- 19 MR. HUTCHISON: 3 BB as revised.
- 20 CHAIRMAN LYNN: I don't have it emblazened
- 21 in memory.
- 22 COMMISSIONER MINKOFF: Go through the
- 23 options in terms of D and B. Overlay the boundaries on
- 24 the districts you are considering, various alternatives.
- 25 CHAIRMAN LYNN: Mr. Huntwork, the

- 1 configuration.
- 2 COMMISSIONER HUNTWORK: Let me highlight
- 3 in the plan, the communities of interest we identified.
- 4 Firstly, we had the East Valley together, the University
- 5 request, a request not to change it from a competitive
- 6 standpoint. There was no way to make the East Valley
- 7 competitive. Presently, a way to use the excess
- 8 Republican valley to make other ways noncompetitive, and
- 9 we've certainly resisted any temptation do that,
- 10 universally to do that, including Republicans, so that
- 11 is done.
- 12 Moving west we have, at the heart we
- 13 united Tempe and Scottsdale and growth areas of
- 14 Scottsdale, or surrounding Scottsdale. Tempe,
- 15 Scottsdale, anybody familiar with the valley understands
- 16 the communities of interest, the communities there, the
- 17 border between Tempe and Scottsdale, two major cities,
- 18 not Phoenix, non-East Valley, not East Phoenix.
- 19 In common, put Ahwatukee together, it
- 20 doesn't go anywhere else. It's a piece of Phoenix in
- 21 that district. It is a small piece, does not change the
- 22 character of that district or communities it unites.
- 23 District B would succeed, add basically in
- 24 uniting almost all of Phoenix, and isn't in a minority
- 25 District D.

-						
1	That's	а	Phoenix	district	that	unites

- 2 growth areas of Phoenix with established residential
- 3 areas of Phoenix and keeps them pretty well together.
- 4 Moving west, united areas of the West
- 5 Valley, haven't broken up, included West Valley Road
- 6 districts. Also succeeded very well in allocating
- 7 growth areas among these districts. So there is
- 8 capacity for growth in each of those districts. And we
- 9 have, I think, divided it as well as we can be while
- 10 keeping other communities of interest in one map. I
- 11 apologize for taking this time. Look at other maps,
- 12 talk about how they might be affecting communities of
- 13 interest, might be very important in keeping the bedrock
- 14 we labored long and hard to get right in the first place
- 15 in respect to those issues.
- 16 CHAIRMAN LYNN: Thank you, Mr. Huntwork.
- 17 With that said, if we could move to the
- 18 first test, Ms. Minkoff asked, Mr. Hutchison, to
- 19 superimpose B and D.
- 20 COMMISSIONER ELDER: B 1.
- 21 COMMISSIONER HALL: FF and B 1.
- MR. HUTCHISON: B 1.
- 23 COMMISSIONER HALL: I think come back with
- 24 a larger map and focus on B 1.
- 25 CHAIRMAN LYNN: Two Commissioners would

- 1 like to see FF and B1.
- 2 COMMISSIONER HUNTWORK: I prefer to see
- 3 them separate.
- 4 COMMISSIONER HALL: The point is,
- 5 Mr. Chairman, that what is happening outside B district
- 6 on this map, is independent inside. For the sake of
- 7 flow, B1 is this B.
- 8 COMMISSIONER MINKOFF: One question I want
- 9 to ask before you change anything on this. I share
- 10 Mr. Huntwork's concern about the split that occurred in
- 11 the East Valley, the split of Mesa, Tempe, on a number
- 12 of versions, looking at this map, with the exception of
- 13 a little area of mountain you added to D, I don't see
- 14 how you change the boundaries of B, D, A with any impact
- on the East Valley to figure out how that happened as a
- 16 result of B, D, or any other districts.
- MR. HUTCHISON: I can speak to that.
- 18 Since this test, test FF is competitive, they are the
- 19 same as FF. District F includes much of the East
- 20 Valley, far western Mesa, roughly a hundred thousand
- 21 people. This is what I was speaking to earlier. Change
- 22 the dividing lines in the East Valley, taking Tempe,
- 23 Ahwatukee, and pushing it up into District E as done in
- 24 this draft map.
- 25 COMMISSIONER MINKOFF: Blue lines are the

- 1 old districts?
- 2 MR. HUTCHISON: Exactly.
- 3 COMMISSIONER MINKOFF: Mesa is united
- 4 under the old plan, not split.
- 5 MR. HUTCHISON: Split along the blue line.
- 6 CHAIRMAN LYNN: Western Mesa.
- 7 COMMISSIONER MINKOFF: Whatever we're
- 8 doing with B and DD, unless we pick one of the options
- 9 that goes into Tempe, it does not impact these districts
- 10 at all, we'll have Mesa split no worse than before as a
- 11 district, Tempe, a Scottsdale district like before,
- 12 without doing any more damage than by the adopted draft;
- 13 is that correct?
- 14 COMMISSIONER MINKOFF: That area.
- 15 COMMISSIONER ELDER: Here and here.
- 16 COMMISSIONER MINKOFF: A separate East
- 17 Valley competitive district. I'm not sure there's
- 18 anything to do. We don't want to chop Tempe, Mesa,
- 19 Scottsdale more than anything else. It distressed me to
- 20 see it as various options explained as a result of what
- 21 we were doing with B. Explained some B with Tempe. One
- 22 part Tempe, another all Tempe. Maybe we don't know
- 23 which to try because of it. Seems others don't. How
- 24 messed up the East Valley is, whether that becomes an
- 25 issue on what to do with competitive District B.

- 1 CHAIRMAN LYNN: Mr. Hutchison.
- 2 MR. HUTCHISON: Split Mesa. Other
- 3 Competitive B tests result in 3HH which did do that,
- 4 split, if I recall, at Broadway.
- 5 CHAIRMAN LYNN: From curiosity, why use it
- 6 as a base rather than FF?
- 7 COMMISSIONER HALL: Easier to work off of.
- 8 CHAIRMAN LYNN: Manipulated.
- 9 COMMISSIONER MINKOFF: Look at E1. Fall
- 10 in love with District E and B, go back approximating
- 11 something in those districts, E, F, not split along the
- 12 Superstition Freeway.
- 13 MR. HUTCHISON: Close to this, draw up to
- 14 be sure, impact Mesa, substituting Tempe, roughly
- 15 175,000 persons, close to this.
- 16 CHAIRMAN LYNN: Mr. Hall.
- 17 COMMISSIONER HALL: I apologize for not
- 18 being clear earlier. It's difficult for us to solve
- 19 hypothetical problems.
- 20 Let's take this sandwich a bite at a time.
- 21 As we know, I suggest, and then determine, if the
- 22 Commission has direction relative to that, let's work
- 23 out words, see what the impact is to other areas.
- 24 Mr. Huntwork's point is valid, all are valid. Again,
- 25 for us to try and work outside in for this scenario, it

- 1 doesn't seem to make sense in light of the fact we
- 2 pushed the consultants to get maps not necessarily on
- 3 the same premise.
- 4 CHAIRMAN LYNN: It's a useful discussion,
- 5 Mr. Huntwork's premise. Parts of the map that
- 6 Mr. Hutchison has now clarified can work inside out, and
- 7 perhaps, I understand he'd need to draw it to validate
- 8 it, do no more damage outside working in. The map here,
- 9 if I understand, has useful information. In my mind
- 10 splitting any more, substantial, influence my opinion,
- 11 this helps.
- 12 COMMISSIONER HALL: Already stated it.
- 13 CHAIRMAN LYNN: Acutely stated.
- 14 COMMISSIONER MINKOFF: Sometimes it helps
- 15 to see it.
- 16 CHAIRMAN LYNN: V1.
- 17 MR. HUTCHISON: Blue ones are 3PP revised,
- 18 to be clear. Competitive test 3 V1, 3PP map. The only
- 19 competitive test does exclude Hopi, would be decided
- 20 irrespective of the Downtown District.
- 21 Let me just reiterate what B does. It
- 22 does pick up a substantial district, formally puts in B
- 23 120,000 people east of 17, north of I-10.
- 24 CHAIRMAN LYNN: Ms. Minkoff.
- 25 COMMISSIONER MINKOFF: The question I

- 1 recognize from that particular AUR, looking at what you
- 2 added to District D in the northwest, the portion of it
- 3 that is immediately west of District B.
- 4 MR. HUTCHISON: Yes.
- 5 COMMISSIONER MINKOFF: What does that do
- 6 to competitiveness of B, add back the area just north of
- 7 I-10 into District D? I can't see street names.
- 8 MR. HUTCHISON: The Glendale border is
- 9 here.
- 10 COMMISSIONER MINKOFF: Looks close to the
- 11 downtown border.
- 12 MR. HUTCHISON: Resembles version two.
- 13 Adds areas taken in version two. In version one, pick
- 14 up areas in two rather than version one.
- 15 CHAIRMAN LYNN: Engage in any kind of
- 16 suggestion there's a fairly regular and extensive basis
- 17 to do this. You have the ability at some point, perhaps
- 18 not this point, to highlight by voter registration where
- 19 pockets of voters are making the district competitive.
- 20 MR. HUTCHISON: Thematic mapping,
- 21 registration, any scale you like.
- 22 CHAIRMAN LYNN: At the same point, it may
- 23 be useful, my guess, is to highlight dramatically why
- 24 small changes or not, trading population is of no
- 25 advantage in diminishing population.

- 1 MR. HUTCHISON: Pretty much what I used in
- 2 drawing it.
- 3 CHAIRMAN LYNN: Comments or questions on
- 4 this version?
- 5 COMMISSIONER HUNTWORK: Mr. Chairman, this
- 6 is the only version I have seen with any integrity to
- 7 it, a compact District B, somewhat what was proposed in
- 8 the first place. We rejected it for various reasons,
- 9 primarily wanted to put growth areas with growth areas,
- 10 and so on, compactness going in, a test to begin, go
- 11 into gerrymandered permutations, and pick out individual
- 12 pockets. This one keeps people at home.
- 13 CHAIRMAN LYNN: It does that. It does
- 14 create and includes Paradise Valley with the central
- 15 part of Phoenix above I-10, which clearly they don't
- 16 have a lot in common. However, Congressional Districts
- 17 obviously have broader latitude because of the
- 18 population necessary. I think we laid it off there.
- 19 Mr. Hall.
- 20 COMMISSIONER HALL: So we have a little
- 21 history, I think it would be helpful if we started with
- 22 B1, consideration of B2, the concern expressed, concern
- 23 of the northwest being included in D, included
- 24 previously in northeast D, significant Hispanic.
- 25 Adjustments D1, B1, exchange northeast of D was more

- 1 agreeable to some representatives of the Hispanic area
- 2 to garner population to the west which allowed for
- 3 another competitive district.
- 4 CHAIRMAN LYNN: Mr. Huntwork.
- 5 COMMISSIONER HUNTWORK: I agree to some
- 6 extent. Everyone knows I agree with taking growth areas
- 7 into consideration. The problem leaves me back to the
- 8 original proposal. Pretty well united. We're losing
- 9 that. Start talking growth areas, we should follow
- 10 through with that other argument.
- 11 CHAIRMAN LYNN: Comments at this time, at
- 12 this moment in particular on that configuration?
- Why not V2?
- 14 MR. HUTCHISON: It accomplishes that, El
- 15 Mirage, Glendale, and the five-mile strip border. We
- 16 approved the drafted map, five-mile wide, one-mile wide
- 17 north-south streets of Indian School and Camelback.
- 18 CHAIRMAN LYNN: Competes not with B or D,
- 19 A. Next to F. The notch there, that is a result of an
- 20 old district, just go to the west, being squared off
- 21 with this one.
- MR. HUTCHISON: Scottsdale border.
- 23 CHAIRMAN LYNN: Comments on this version?
- 24 Mr. Hall?
- 25 COMMISSIONER HALL: Question: Communities

- 1 of interest, I request from the urban Commissioners what
- 2 comments are relative to some of the detailed
- 3 communities of interest with respect to this particular
- 4 interest.
- 5 COMMISSIONER MINKOFF: There appears less
- 6 damage to the Hispanic AUR, it's compliance with the
- 7 Hispanic AUR. It's a reasonably compact district,
- 8 includes a lot of Glendale. Most Glendale, northwest
- 9 Phoenix, a lot in common, a lot of connection, a lot of
- 10 communities of interest. El Mirage, and testimony
- 11 saying El Mirage in District D is not a good fit, El
- 12 Mirage and Glendale are a reasonably good fit. It's not
- 13 as square, as good a district. There are better things
- 14 in terms of communities of interest.
- 15 CHAIRMAN LYNN: Mr. Huntwork.
- 16 COMMISSIONER HUNTWORK: I think this
- 17 district, obviously B, breaks up communities of
- 18 interest. I don't think it's possible Glendale
- 19 considers it part of Phoenix. Put them together,
- 20 there's a strong sense of independence. There just
- 21 isn't.
- 22 Glendale thinks of itself as a gateway,
- 23 coming over as a gateway, in essence. A and B in a
- 24 sense lose separate identities.
- 25 As compared to the base map, that's a

- 1 significant thing that happens with this map. I really
- 2 object to it. It cuts Sun City out of the mix. In the
- 3 end, there's obvious gerrymandering in the map to avoid
- 4 concentration of votes and pick out other votes.
- 5 The first version, I felt there was a lot
- 6 integrity. It was compact and picked up everything in
- 7 the vote.
- 8 CHAIRMAN LYNN: May I, Ms. Minkoff.
- 9 COMMISSIONER MINKOFF: Sure.
- 10 CHAIRMAN LYNN: From an urban-dweller's
- 11 point of view, I've spent many years dwelling here.
- 12 COMMISSIONER MINKOFF: Urban area.
- 13 CHAIRMAN LYNN: Let me emphasize several
- 14 things. There's a significant tradeoff. Community
- 15 interest, perceived communities of interest, you will
- 16 see degradation to some degree or another, some degree
- 17 it's attempting. That's a given. One of the things,
- 18 it's a relative comment, not because it's relative
- 19 living in the district, relative living here. There are
- 20 things I like. Not as far east as Paradise Valley. I
- 21 think if there's some reason to believe in a central
- 22 district, you drive any streets in North Phoenix, drive
- 23 west to Glendale, you certainly know you're in Glendale
- 24 often by the number of car dealerships there. It is a
- 25 fairly decent part of Phoenix. It's a relative comment.

- 1 The problem with the AUR, entirely, it's a tremendous
- 2 distance, that distance, there's a tremendous number of
- 3 people. What this at least does do, you could not take
- 4 them, unify them, at least I hope, and wait for some
- 5 competitive, analytical numbers, allow minority
- 6 influence at some point. They might have additional
- 7 growth to them. It's less compact than one before them,
- 8 no question about it. It takes a reasonable portion of
- 9 the north end of it.
- 10 On balance, I'm giving you a relative
- 11 assessment, favor this one or the first one for those
- 12 reasons.
- 13 COMMISSIONER MINKOFF: I agree. I have a
- 14 comment and question. The retirement communities AUR, I
- 15 don't think this is gerrymandering up north,
- 16 gerrymandering. Sun City, Sun City West, Sun City
- 17 Grand, they are definite communities of interest.
- 18 Matter of fact, we get a lot of opposition squared off
- 19 there, boycotting into Sun City, do damage to both
- 20 District A and District B.
- 21 City of Glendale, highlight City of
- 22 Glendale so we see how it's highlighted.
- MR. HUTCHISON: See that?
- 24 COMMISSIONER MINKOFF: See that better?
- 25 COMMISSIONER ELDER: Red worked well.

- 1 CHAIRMAN LYNN: It's not in B at all.
- 2 COMMISSIONER MINKOFF: Okay. Yeah. I
- 3 think that works.
- 4 The northern part of Glendale is very
- 5 different than part of B. The northern part of Glendale
- 6 subdivisions, housing developments, getting close to the
- 7 Peoria ranch -- what is that area way out west? Is that
- 8 Glendale?
- 9 MR. HUTCHISON: Luke Air Force Base.
- 10 CHAIRMAN LYNN: Yes, it is incorporated in
- 11 the limits of Glendale, annexed to it.
- 12 COMMISSIONER MINKOFF: Excluding Luke Air
- 13 Force Base, that's reasonable.
- 14 COMMISSIONER ELDER: Is it possible to
- 15 outline V1, how much further it goes to the east, how
- 16 much further it goes to the west, just black, red,
- 17 green, anything?
- 18 Steve, how much further goes the red line.
- 19 CHAIRMAN LYNN: One versus two. Red is
- 20 one. I didn't know how much further it went into the
- 21 east area, how much it would take to clean up the
- 22 westerly edge. I think, in my opinion, there is
- 23 detriment to District D. And it comes out, back out
- 24 of -- the western part of Phoenix is probably
- 25 beneficial.

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1	CHAIRMAN LYNN:	May we move to 3	, or

- 2 Version 3, please?
- 3 COMMISSIONER ELDER: That's fine.
- 4 I did not mean to be inattentive. I have
- 5 the beginnings of a kidney stone.
- 6 CHAIRMAN LYNN: We'll have a district for
- 7 it.
- 8 COMMISSIONER MINKOFF: Came from a growth
- 9 area.
- 10 Version 3. The main is I don't see any
- 11 way to make it work, salvaging the East Valley, and
- 12 moving on.
- 13 COMMISSIONER ELDER: So much more
- 14 character.
- 15 COMMISSIONER HALL: Second that.
- 16 CHAIRMAN LYNN: How about 4, Chris?
- 17 Let us be the first to say your district
- 18 is ugly.
- 19 COMMISSIONER MINKOFF: Not ugly, wasn't
- 20 workable.
- 21 Tradeoffs are not worth it. More
- 22 competitive, but not worth it. The expense to the East
- 23 Valley communities more than outweigh the benefit.
- 24 CHAIRMAN LYNN: Both districts involve
- 25 Tempe. The numbers are better.

- 1 COMMISSIONER MINKOFF: Absolutely.
- 2 CHAIRMAN LYNN: The tradeoff is very
- 3 clear. If the numbers are down to levels most everybody
- 4 can agree are competitive, it or some permutation.
- 5 Mr. Hutchison.
- 6 MR. HUTCHISON: The Mesa tradeoff. Unite
- 7 more of Mesa. We couldn't do it. District E down, the
- 8 remaining portion. We're willing to do that, bring more
- 9 of Mesa down to F, in this area. Otherwise...
- 10 CHAIRMAN LYNN: That reason?
- 11 COMMISSIONER MINKOFF: If you show us what
- 12 that would look like.
- 13 COMMISSIONER HALL: Ms. Minkoff, put the
- 14 gun back in the holster you just pulled out.
- 15 CHAIRMAN LYNN: Not more than one person
- 16 wants in the mix.
- 17 Anybody else active.
- 18 COMMISSIONER ELDER: No, not active.
- 19 Verify the numbers, correct half a percentage point gain
- 20 over the previous. Horizontal.
- 21 CHAIRMAN LYNN: Both.
- 22 COMMISSIONER ELDER: Third percent,
- 23 gerrymandering rigging.
- 24 COMMISSIONER MINKOFF: A little splitting
- 25 of Tempe, better split one and two.

- 1 MR. HUTCHISON: Actual data spread, AQD,
- 2 too, 8.12.
- 3 CHAIRMAN LYNN: Don't see any other
- 4 sentiment for keeping it active.
- 5 Mr. Huntwork.
- 6 COMMISSIONER HUNTWORK: It seriously
- 7 divides communities of interest.
- 8 CHAIRMAN LYNN: Let's do this: We're
- 9 coming up on a break anyway. Let's take a break. Put
- 10 version -- go back to 4 a while, talk about that. Do
- 11 that right after the break.
- 12 (Whereupon, a recess was taken at 3:35
- 13 until approximately 4:28 p.m.)
- 14 CHAIRMAN LYNN: If I can have the
- 15 Commissioners back up to the dias.
- 16 Well, that was the dinner break.
- 17 COMMISSIONER HALL: For the record, I've
- 18 been in my chair for some time.
- 19 CHAIRMAN LYNN: For the record, that means
- 20 you'll need a break soon.
- 21 Further discussion on these discussions of
- 22 these maps.
- Ms. Minkoff.
- 24 COMMISSIONER MINKOFF: Options of a
- 25 competitive district, this one seems to be the best.

- 1 It's not as competitive as I would like, not as
- 2 competitive as we hoped we'd be able to achieve.
- 3 Chris I'm asking a question, and I'm not
- 4 going to like the answer.
- 5 Do you see any way you can adjust the
- 6 edges of this district to make it more competitive
- 7 without further inroads on the Hispanic AUR in District
- 8 B?
- 9 MR. HUTCHISON: To make a long story
- 10 short, no.
- 11 COMMISSIONER MINKOFF: That's what I
- 12 thought you'd say.
- 13 MR. HUTCHISON: I wouldn't say we couldn't
- 14 improve the competitiveness a hundred percent, a few
- 15 hundredths of a percent along the edges. This one is
- 16 actually 46 percent Republican; this one 43.
- 17 Pretty much we're not going to make
- 18 further inroads into the Hispanic AUR.
- 19 COMMISSIONER MINKOFF: This particular
- 20 version is not going into Tempe.
- 21 CHAIRMAN LYNN: Mr. Huntwork then
- 22 Mr. Elder.
- 23 COMMISSIONER HUNTWORK: Mr. Chairman, I am
- 24 concerned, thank you, I am very concerned about a number
- 25 of communities of interest all through the Phoenix

- 1 Metropolitan area that I feel are disruptive by this
- 2 particular configuration. Nevertheless, in order to
- 3 give it the best test possible, I do think it's
- 4 important to notice it back. As currently configured,
- 5 Scottsdale doesn't go into Tempe, all the way into
- 6 Scottsdale. It divides Scottsdale all the way to Pima
- 7 Road.
- 8 CHAIRMAN LYNN: District A is a result of
- 9 dividing B.
- 10 COMMISSIONER HALL: I apologize. That's
- 11 what I mean.
- 12 COMMISSIONER HUNTWORK: I think that we,
- 13 in terms of criteria of Proposition 106, now are
- 14 splitting cities as well as communities of interest. I
- 15 do feel at least we can correct that. Hopefully we can
- 16 correct it or minimize it by, one would think, coming
- 17 down into Paradise Valley and maybe even Arcadia rather
- 18 than taking Scottsdale. I don't know how many people
- 19 are involved.
- 20 COMMISSIONER MINKOFF: District A.
- 21 COMMISSIONER HUNTWORK: Yes.
- 22 CHAIRMAN LYNN: A south rather than
- 23 Scottsdale.
- 24 COMMISSIONER HUNTWORK: I'm not sure of
- 25 the people south, uniting Paradise Valley. Look at the

- 1 West Valley and Colorado River as Scottsdale, at least
- 2 in terms of dividing communities, and try to avoid
- 3 political subdivisions, avoid that.
- 4 COMMISSIONER ELDER: I'd like to ask
- 5 Mr. Huntwork a question and not lose the floor when I
- 6 get the answer.
- 7 CHAIRMAN LYNN: We'll give you the floor
- 8 as long as you like.
- 9 COMMISSIONER ELDER: The area we're
- 10 concerned with, this area of Paradise Valley, Arcadia,
- 11 get this part of Arcadia as a whole?
- 12 CHAIRMAN LYNN: Yes.
- 13 COMMISSIONER ELDER: I suppose going,
- 14 driving recently in this part of Paradise Valley, am I
- 15 still in Scottsdale? You don't know whether you are in
- 16 Scottsdale or still in Phoenix. A resort hotel
- 17 straddles the property line. There's not a lot of
- 18 difference there. I'm wondering if splitting Scottsdale
- 19 further to the south, I think, would it not be better to
- 20 put that community of interest, that the mountains
- 21 divide out from the balance, part of -- not Tucson,
- 22 Phoenix, keep that together, even if it lost part of the
- 23 split of Scottsdale to another location?
- 24 My comment is B, I guess, is probably
- 25 okay, but it does that to our plan in A which I'm not

- 1 really happy with that. Work around, maybe leave Chris
- 2 direction after we talk through about that.
- 3 The problem for me, it's not a compact,
- 4 isolated area. It's not really representative of much
- 5 of A or any other part of the state. I have a problem
- 6 with that area.
- 7 CHAIRMAN LYNN: Mr. Huntwork.
- 8 COMMISSIONER HUNTWORK: In terms of
- 9 criteria of proposition 106, what I was basically
- 10 arguing is splitting communities of interest, anyway.
- 11 You don't have to split subdivisions. That's another
- 12 criteria, eliminate one of the violations, keeping
- 13 political subdivisions together.
- 14 CHAIRMAN LYNN: Ms. Minkoff.
- 15 COMMISSIONER MINKOFF: I'm pretty familiar
- 16 with the area of Scottsdale for the simple reason my
- 17 grandchildren live there.
- 18 COMMISSIONER ELDER: Do you have a
- 19 picture?
- 20 COMMISSIONER MINKOFF: Yes, I do.
- MR. RIVERA: Add another day.
- 22 CHAIRMAN LYNN: Ms. Minkoff adds another
- 23 day.
- 24 COMMISSIONER MINKOFF: I understand what
- 25 you're saying about not splitting subdivisions in a

- 1 perfect world. Let's try to put Scottsdale back
- 2 together. Putting Paradise Valley back into District A.
- 3 It's probably more a problem than that portion of
- 4 Scottsdale. The boundary line of Scottsdale, Phoenix,
- 5 that area is very artificial. The new area, growth
- 6 area, pretty soon it's one car dealership after another.
- 7 They're going up there like crazy. Scottsdale is split
- 8 not in a bad way. The only way to reunite Scottsdale,
- 9 Arcadia, is District A. I think I'd not favor it.
- 10 CHAIRMAN LYNN: Mr. Huntwork.
- 11 COMMISSIONER HUNTWORK: A couple things.
- 12 It's been said Scottsdale has to be split. I'm not sure
- 13 it has to be split. We voted Scottsdale as an AUR. I
- 14 wasn't in favor of that, simply, at the time, as it's a
- 15 redundancy. Look back at our own records, a community
- 16 is an AUR, community of interest, a political
- 17 subdivision. If I had to make a choice on this area,
- 18 keep Scottsdale whole, fill in population another way.
- 19 CHAIRMAN LYNN: Mr. Hutchison.
- 20 MR. HUTCHISON: Mr. Chairman, members of
- 21 the Commission, I'd clarify I'm not entirely positive
- 22 even the tradeoff of Paradise Valley, A, into
- 23 Scottsdale, 30,000 persons to Scottsdale, I'm not
- 24 exactly sure the numbers are there. It's something I
- 25 could look at. It does exist as a possibility to add

- 1 areas of Paradise Valley to A that are still needing to
- 2 go into Scottsdale's population.
- 3 CHAIRMAN LYNN: Another angle should be
- 4 discussion of whether or not the district is
- 5 competitive. Let me draw that to our attention at the
- 6 moment. I'll use an analogy. I don't mean to be
- 7 flippant. This is a real analogy.
- 8 If you have something not very attractive,
- 9 dress it up, it becomes more attractive, whatever it is.
- 10 It still isn't what we wanted it to be. It's more
- 11 competitive than the B we had in the Legislative map by
- 12 half.
- 13 Competitiveness of District B, the spread
- 14 in B, has been cut in half, give or take. What hasn't
- 15 been is drawn into the range where most would consider
- 16 it yet competitive. In fact, if we ordered the more
- 17 sophisticated analysis of B to be done, of course, which
- 18 surprised me before, notwithstanding the view of the
- 19 other districts, I bet Mr. McDonald would tell us it's
- 20 not competitive.
- 21 Now having said that, the judgment here is
- 22 it's ultimately going to be is it a better, more
- 23 competitive district for the central part of Phoenix,
- 24 not a competitive district, but more competitive
- 25 district, and do whatever drawing that district does to

- 1 whatever around it.
- We cannot draw a district without impact,
- 3 or whether we draft a map as presented, we did do a
- 4 number of things in terms of preserving communities of
- 5 interest. Is the better choice given you can't get
- 6 where you're going with this map? Get part way there.
- 7 Use the analogy of going on vacation. We want to go to
- 8 Disneyland, wind up Yuma. Is it worth the trip?
- 9 MR. FLEISHER: Is it as good as
- 10 Disneyland?
- 11 CHAIRMAN LYNN: Those particular
- 12 communities, or anywhere else, are headed to the
- 13 destination. Halfway to the destination, that's as far
- 14 as you can go. Is it worth taking the trip?
- 15 COMMISSIONER MINKOFF: First of all, only
- 16 someone from Tucson would be talking about Yuma when
- 17 going to Disneyland.
- 18 CHAIRMAN LYNN: How unfortunate. Yuma is
- 19 a beautiful place.
- 20 COMMISSIONER MINKOFF: We don't do it that
- 21 way.
- 22 What we hope for is districts responsive
- 23 to the people living in them. The closer we get to a
- 24 competitive district, the more responsive.
- 25 Whoever was elected in that District 2,

- 1 his or her constituency can't ignore the people, 11, 8
- 2 percent spread, ignore the people at your peril. It's a
- 3 dangerous thing to do. Contests, people feel they have
- 4 a say, buy into the result of the process, believe they
- 5 truly do have a choice, submit, and the six districts,
- 6 the one most competitive in our analysis, voter
- 7 registration, is the one that has a representative, one
- 8 most central, most contests, and most responsive to both
- 9 people on both sides of the political spectrum. Can't
- 10 achieve, not willing to give up on it. I believe it's a
- 11 positive step, better for the voters of Arizona.
- 12 CHAIRMAN LYNN: Mr. Hall.
- 13 COMMISSIONER HALL: Mr. Chairman, ROI
- 14 there, businessman, return on investment there,
- 15 considerable time and effort redrawing downtown,
- 16 determining whether or not, to be convinced of an
- 17 extremely competitive district without touching Tempe.
- 18 Believe me, we tried. It doesn't seem possible without
- 19 abnormal, bizarre configurations.
- 20 I believe with your question, the premise
- 21 of your question is whatever collateral damage to the
- 22 existing map, is it worth what we've done in this
- 23 district.
- One man said he was smart enough to know
- 25 what I don't know, defer those, have more intimate

- 1 knowledge areas. What damage may or may not be. On the
- 2 face, it appears very reasonable. I'm probably missing
- 3 something.
- 4 CHAIRMAN LYNN: The other option, I could
- 5 only suggest it, is perhaps what we ought to do to fully
- 6 vet this issue. Two maps in front of us, one complete
- 7 to our draft, one completes this option fully and takes
- 8 into account what Mr. Hutchison needs to take into
- 9 account around the state, to be able, if in fact our
- 10 choice is between these two, the draft map and this map,
- 11 this issue, we probably should make a decision on full
- 12 disclosure. That would allow that to happen.
- 13 Mr. Hall's question is a great question. It may be
- 14 fully answered looking side by side.
- 15 COMMISSIONER HALL: The reminder, haven't
- 16 answered FF, does address external variations.
- 17 CHAIRMAN LYNN: Mr. Huntwork.
- 18 COMMISSIONER HUNTWORK: I think you asked
- 19 a very probing question. I want to answer it a little
- 20 differently than Mr. Hall. The way I'm reading
- 21 Proposition 106, it does not allow us to even create a
- 22 competitive district if the result would be to do
- 23 significant detriment to other criteria. It does not
- 24 appear to me to set up balancing. It's testing how much
- 25 damage we do and how much competitiveness we achieve.

- 2 do we do damage. And if not, then I think we're free to
- 3 try to create a competitive district.
- 4 COMMISSIONER HALL: And the answer is?
- 5 COMMISSIONER HUNTWORK: I certainly have
- 6 expressed my opinion. Don't want to beat my fellow
- 7 Commissioners over the head.
- 8 COMMISSIONER ELDER: Mr. Huntwork, did I
- 9 hear you say any damage?
- 10 COMMISSIONER HUNTWORK: The threshold test
- 11 is whether what we're doing is significant damage. It
- 12 isn't whether the damage we cause is worth it relative
- 13 to the amount of competitiveness we achieve. It's
- 14 whether we do significant damage.
- 15 COMMISSIONER ELDER: There wasn't any
- 16 damage issue. It almost sounded that way.
- 17 Our responsibility is to determine what is
- 18 substantial and determine where then and go down the
- 19 line.
- Thank you.
- 21 CHAIRMAN LYNN: Post hypothetical, at some
- 22 point go through and make changes to the map comparing
- 23 the full map, and I think do that regardless. I hope
- 24 it's more than hypothetical.
- 25 Assume the full map damage is constant

- 1 between the map we have, have drawn here, and our base
- 2 map. And I don't know how to assess that other than
- 3 city splits, a number of other things anomalous to other
- 4 goals in the act. In this version we have increased the
- 5 competitiveness of one of the districts and done
- 6 whatever damage is done. In the other map we have done
- 7 the damage and we have not increased the competitiveness
- 8 of District B.
- 9 Here's the problem. What the act says is
- 10 competitive districts should be favored. And indeed
- 11 they should. The real issue is going to come down to
- 12 whether you think this district is competitive. The
- 13 real issue is it's not. I bet the test shows it's not.
- 14 The test is to the extent the issue, the act is more
- 15 competitive districts are to be favored when no
- 16 significant damage is to be done to other districts. If
- 17 that's the criterion, there's a number of districts
- 18 perhaps to revisit around the state.
- 19 Ms. Minkoff.
- 20 COMMISSIONER MINKOFF: Mr. Chairman, we're
- 21 muddying the waters.
- 22 CHAIRMAN LYNN: All right. Mississippi.
- 23 Could you put Version 4 up for a minute.
- 24 COMMISSIONER ELDER: 4, G4.
- 25 COMMISSIONER MINKOFF: B V4, whatever

- 1 we're calling it.
- 2 CHAIRMAN LYNN: As long as it's not BB V4.
- 3 COMMISSIONER MINKOFF: Scottsdale is not
- 4 split. Tempe is not split. Mesa is split. Mesa was
- 5 already split in the draft map. Does other things than
- 6 that, you know, puts Tempe with Phoenix and a portion of
- 7 Glendale.
- 8 Maybe we ought to look at this again.
- 9 Once again, keeping the interest together, Tempe
- 10 community of interest united. Glendale community of
- 11 interest. Phoenix is split regardless because of its
- 12 size. None of the other east valleys are split. Only
- 13 one split. Mesa is split in all the plans. Maybe you
- 14 need to look at that again.
- 15 CHAIRMAN LYNN: V4?
- 16 COMMISSIONER MINKOFF: V4.
- 17 COMMISSIONER HUNTWORK: Sticking to the
- 18 point you raised, I don't know how Proposition 106 would
- 19 allow you combining the point Mr. Elder made. I don't
- 20 know if there's any damage created by the district,
- 21 noncompetitive. It does allow us to do damage as long
- 22 as not substantial in order create a district that is
- 23 truly competitive.
- 24 COMMISSIONER MINKOFF: This is.
- 25 COMMISSIONER HUNTWORK: That, in my mind,

- 1 would be the answer to your question.
- 2 CHAIRMAN LYNN: Then to Ms. Minkoff's
- 3 suggestion, this is a district which upon testing would
- 4 fair better than B2, clearly areas Ms. Minkoff
- 5 articulated, some goals we're dealing with, also fairs
- 6 well. Let's take some. Also goals of contiguous,
- 7 compact, probably compact, significantly noncontiguous
- 8 or noncompact, just enough noncontiguous, noncompact.
- 9 Can't draw this district as noncompetitive or noncompact
- 10 without drawing that this goes, goes where it goes, to
- 11 be --
- 12 What is the spread?
- MR. HUTCHISON: 6.5 percent.
- 14 CHAIRMAN LYNN: AQD.
- Mr. Huntwork.
- 16 COMMISSIONER HUNTWORK: All the testimony
- 17 we compiled in two rounds of hearings around the state,
- 18 I don't recall anybody, anybody, maybe there were one or
- 19 two people, voices certainly were lost in the crowd, I
- 20 think it's great idea bringing into a district
- 21 completely dominated and controlled by Central Phoenix.
- 22 Testimony we heard fairly convincingly by the Mayor of
- 23 Tempe, I think Mr. Hallman yesterday, and just our own
- 24 common sense about what we know about the valley and one
- 25 of the reasons Prop 106 calls for geographic diversity

- 1 of Members of the Commission, is common sense about
- 2 things. There's no community of interest between Tempe
- 3 and north Central Phoenix. It doesn't serve an interest
- 4 for either one of the areas to put the two together of
- 5 these. Not downtown Tempe or downtown Phoenix.
- 6 All Tempe residential areas, what I
- 7 recall, north Central Phoenix was artificially
- 8 connected, artificially put together, and, you know, to
- 9 me, there was no sense of community of interest
- 10 analysis.
- 11 CHAIRMAN LYNN: The flip side of the
- 12 argument, things we agree on, a differing point of view,
- 13 to the extent we established major AURs in the state,
- 14 Hispanic AUR, everywhere else in the state Native
- 15 American AUR, we've not ever split a reservation.
- 16 Would we agree there's substantial damage
- 17 to a Hispanic AUR, that that is not acceptable
- 18 regardless of the result of a competitive test? Then
- 19 the question is, as we look at the central area of
- 20 Phoenix, or the valley, for each of us, what substantial
- 21 damage is or the detriment to B, and draw a competitive
- 22 damage heartbeat. If we took all the resources of B and
- 23 D put together, no predetermined issues with an AUR any
- 24 other community of interest. I could do it. Chris
- 25 wouldn't have to do it. The problem is do we have the

- 1 principle, the principle we're able to go on. Is it
- 2 important to us? The AUR is important. Each of us can
- 3 determine how much damage is within the tolerance limit
- 4 we're able to draw distinct, drawn sufficiently
- 5 competitive to warrant what we did to two AURs. It
- 6 seems to be the district at hand.
- 7 COMMISSIONER MINKOFF: Mr. Chairman, the
- 8 response, interestingly, this version, according to
- 9 statistics, there's less damage to the Hispanic AUR and
- 10 it's a more competitive district:
- 11 COMMISSIONER HUNTWORK: Don't know about
- 12 the Mayor of Tempe.
- 13 CHAIRMAN LYNN: It's short enough. Happy
- 14 to have you do it. Alluded to it while talking to
- 15 Mr. Eckstein.
- 16 COMMISSIONER HUNTWORK: In the letter
- 17 addressed October 10th, Neil Giuliano offered comments
- 18 about the downtown district, reaffirm the first priority
- 19 was to remain with the City of Tempe, have it retain one
- 20 Congressional District. They had done this test,
- 21 additionally there were some similarities in the
- 22 downtowns of Scottsdale, Tempe, not cities with large
- 23 downtown districts, but share communities of interest.
- 24 Not Mayors of Phoenix, Scottsdale. And the topic,
- 25 advancement, once again, the priority of the City of

- 1 Tempe was one Congressional District.
- 2 This particular test, we have all downtown
- 3 Tempe, none of downtown --
- 4 CHAIRMAN LYNN: Any downtown Scottsdale.
- 5 MR. HUTCHISON: Chairman Lynn, did not
- 6 include Scottsdale in different 3HH, did include 3HH,
- 7 had downtown Scottsdale.
- 8 CHAIRMAN LYNN: 3HH, the case downtown
- 9 together, constituted downtowns, constituted community
- 10 areas, or construes, correctly points out one downtown,
- 11 all Tempe, none of Scottsdale, and none of downtown
- 12 Phoenix. Up, down Phoenix.
- 13 COMMISSIONER MINKOFF: Downtown Glendale.
- 14 Two downtowns.
- 15 1.4, getting communities of interest.
- 16 There's an obligation to keep communities of interest
- 17 together to the extent practicable.
- 18 The City of Tempe is an AUR, a community
- 19 of interest where about -- a little over 160,000 people
- 20 less than five percent of any Congressional District
- 21 might be contained. Obviously this particular AUR will
- 22 be a minority in any Congressional District and is going
- 23 to be, because of size of a Congressional District,
- 24 areas are not completely like it.
- 25 We have respected the Tempe AUR. I think

- 1 that we have an obligation to do it.
- 2 I had a problem with the other version
- 3 that split Tempe down the middle. I don't think we can
- 4 stay here, down the middle.
- 5 Put every AUR down in the state, it just
- 6 doesn't work like that.
- 7 CHAIRMAN LYNN: I'm glad someone logged
- 8 on.
- 9 Thank you very much.
- 10 Mr. Huntwork.
- 11 COMMISSIONER HUNTWORK: I think that is
- 12 true. And it needs to be kept carefully in mind. The
- 13 trick here is to combine communities of interest with
- 14 which they are compatible. There's a clear
- 15 understanding of this in the area minority, minority
- 16 districts.
- 17 The discussion this morning, you know, was
- 18 alignments and voting patterns of Native Americans,
- 19 Hispanics, in southern districts, a case in point rather
- 20 than polarized voting.
- 21 We've had examples of District Z in
- 22 Tucson, retirement communities, fixed mining
- 23 communities. Even though they might not have
- 24 minority-majority issues, the interests are so
- 25 completely polarized, what emerges from that dialogue

- 1 may not be essentially a candidate where one side wins
- 2 completely, one side loses completely, and you don't get
- 3 what you want.
- 4 Looking at the positive, to create
- 5 competitive, not throwing two unconnected explanations
- 6 together, I don't know how to characterize this, while I
- 7 suggest political and municipal interests of tomorrow,
- 8 we would be served at this time in history perhaps worst
- 9 of all in subsuming Tempe district controls entirely by
- 10 Phoenix.
- 11 CHAIRMAN LYNN: Where would you like to go
- 12 next, dinner?
- 13 I didn't hear any objection to maps side
- 14 by side here, impact, nonimpact of this, the other
- 15 district, do both, all three. This option in play for
- 16 discussion. It's probably a matter of time on task.
- 17 Time on task, all three. Full impact, state known
- 18 corrections. Hopis, valley, other test? Is that
- 19 something you would like to do?
- 20 Let's try again.
- 21 Part of the problem is focusing on two
- 22 districts, dealing on the Hispanic AUR, competitive
- 23 district, trying to create one. It's been pointed out
- 24 by more than one Commissioner the impact of this map,
- 25 drawing the East Valley and other locations, because the

- 1 particular test used to draw the map, that being HH.
- 2 What we ought to do, in fairness to the base map, is use
- 3 the adopted map. We ought to use another map, probably
- 4 PP.
- 5 Keep nodding at the map.
- 6 MR. HUTCHISON: Revised.
- 7 CHAIRMAN LYNN: 3PP revised, as to
- 8 solutions we're discussing, a clear picture, two
- 9 discussions impact options for the state. We need to do
- 10 that anyway, order that at some point.
- 11 At a future point, also order one or both
- 12 of those maps be tested to garner two pictures of
- 13 districts, I think. I mean, that's my opinion.
- 14 Mr. Hall.
- 15 COMMISSIONER HALL: I agree, Mr. Chairman.
- 16 We have something similar to that with another test run.
- 17 We may well want to examine that in addition. We
- 18 previously indicated it does indicate what configuration
- 19 of the East Valley will not change.
- 20 CHAIRMAN LYNN: We don't know. Chris is
- 21 not absolutely certain. Doesn't think it will.
- 22 COMMISSIONER HALL: Configuration FF map,
- 23 it's essentially identical, represents what will be
- 24 under both B maps.
- 25 COMMISSIONER HUNTWORK: Mr. Chairman, B2

- 1 yes. B4 takes Tempe out of the mix.
- 2 MR. HUTCHISON: Unless the Commission were
- 3 willing to take out Ahwatukee and the remaining portion
- 4 used before.
- 5 COMMISSIONER MINKOFF: Add to B.
- 6 MR. HUTCHISON: Add to E.
- 7 If you recall, Ahwatukee, western Mesa,
- 8 was taken out of the blue lines on the draft map.
- 9 CHAIRMAN LYNN: Part of the collateral
- 10 damage. E laterally wraps around.
- 11 MR. HUTCHISON: An option, if we wanted to
- 12 keep it the same.
- 13 COMMISSIONER HALL: Collateral damage or
- 14 improvement.
- 15 CHAIRMAN LYNN: Collateral impact. Could
- 16 be an improvement.
- 17 COMMISSIONER ELDER: Mr. Chairman, I would
- 18 like to find out if there's any support for this map to
- 19 stay in the game.
- 20 COMMISSIONER HALL: Looking at me, I'm
- 21 assuming, for a response?
- 22 I'll go on a limb. I guess you and
- 23 Mr. Huntwork don't support it.
- 24 COMMISSIONER ELDER: I have to take the
- 25 position Mr. Huntwork, irrespective, for compactness

- 1 issues, community of interest between Tempe and Phoenix,
- 2 the disaster places of Scottsdale, Ahwatukee linkages, I
- 3 don't see much merit.
- 4 CHAIRMAN LYNN: Want to respond, Mr. Hall?
- 5 COMMISSIONER HALL: Yes.
- 6 CHAIRMAN LYNN: I'll let you respond, then
- 7 get to Mr. Huntwork.
- 8 COMMISSIONER HALL: No question from a
- 9 compactness sense, we created some other amebic animal.
- 10 COMMISSIONER ELDER: Haven't labeled it
- 11 yet.
- 12 COMMISSIONER MINKOFF: No joke.
- 13 COMMISSIONER HALL: On the face of B2,
- 14 it's something I worked on. It's certainly something, a
- 15 much more aesthetically pleasing picture. The concern I
- 16 have, I guess, is what I'm hearing is a technical strict
- 17 interpretation of competitive. I'm trying to remember
- 18 in the process where that seven percent became a magic
- 19 number, who dedicated the seven percent magic number. I
- 20 guess if it's a feeling of the rest of the Commission,
- 21 if not quote, unquote, seven, it quote, unquote, is not
- 22 competitive, therefore, quote, unquote, not considered
- 23 or favored, that strictness of interpretation concerns
- 24 me, frankly.
- 25 My reaction, gut reaction, certainly at

- 1 this time, seems to be diversity with respect Tempe and
- 2 Phoenix. I read Tempe, Mayor Giuliano's letter. On its
- 3 face, it sends a message.
- 4 Is the community of interest a detriment
- 5 to that community of interest? I stated openly I don't
- 6 know I'm qualified to make that desertion. I think
- 7 there are issues on both sides. Quite frankly, that's
- 8 why I've been listening for significant relative input
- 9 on that issue.
- 10 COMMISSIONER ELDER: I think the
- 11 historical standpoint started off at five, the Delta
- 12 Democrats, Republicans forty-two thirty-seven, that
- 13 range, a letter back. Mr. McDonald, he used seven, now
- 14 looking at eight, nine. Going further from where we
- 15 started. I have no objection to that as long we
- 16 understand what we're doing.
- 17 CHAIRMAN LYNN: Mr. Huntwork.
- 18 COMMISSIONER HUNTWORK: What I intended to
- 19 say has been said.
- 20 COMMISSIONER MINKOFF: Mr. Chairman in an
- 21 attempt to kind of move us forward.
- 22 COMMISSIONER HALL: Thank you.
- 23 COMMISSIONER MINKOFF: I would like to
- 24 suggest to look at, especially because there are more
- 25 competitive other versions we're examining, I like the

- 1 redesigned Ahwatukee, connected, more concerned, looks
- 2 like a delegation, has the looks of a district.
- 3 Ahwatukee, Mesa have redesigned unifying Ahwatukee.
- 4 Let's get the Judge It analysis of this.
- 5 Get the same thing for B V2, or whatever we're calling
- 6 it, with whatever analyses we decide around the state.
- 7 Keep it on the table.
- 8 CHAIRMAN LYNN: Motion.
- 9 Seconded?
- 10 COMMISSIONER HALL: I'll second it.
- 11 CHAIRMAN LYNN: One question. Have you
- 12 been able to determine how long a Judge It review take.
- 13 MS. LEONI: We have not heard back from
- 14 Dr. McDonald. He's been reasonably responsive.
- MS. HAUSER: Yes.
- 16 CHAIRMAN LYNN: Might we expect if we sent
- 17 it, the files today, we'd receive the Judge It tomorrow?
- 18 MS. LEONI: Yes. I hope -- turnaround,
- 19 turnaround test requested, several hours. Substantially
- 20 larger files. Hoping to hear from him fairly shortly.
- 21 He's not online at this point.
- 22 CHAIRMAN LYNN: Discussion on the motion.
- 23 Hearing --
- 24 COMMISSIONER HUNTWORK: Again,
- 25 particularly if the test can be done quickly, I'll vote

- 1 in additional tests, not including B1, that one said
- 2 before more integrity, closer to the original test,
- 3 compact. We had found a compact population in the midst
- 4 of all else. That one we could reasonably argue stayed
- 5 home, created a district.
- 6 CHAIRMAN LYNN: I'd invite you to make a
- 7 motion subsequently. To go, add a third. Perfectly
- 8 appropriate you do so, rather than get maker, seconder,
- 9 to do so unless readily able to do so.
- 10 V1 had a worse percentage as far as
- 11 competitive, not much, point and a half.
- 12 COMMISSIONER HUNTWORK: Okay.
- 13 CHAIRMAN LYNN: Further discussion on the
- 14 motion?
- 15 If not, different roll call today.
- MS. HAUSER: Restate the motion.
- 17 COMMISSIONER MINKOFF: B V2, no
- 18 redesignation. B V2 has no redesign. Just tested as --
- 19 CHAIRMAN LYNN: No.
- 20 COMMISSIONER MINKOFF: B V2 needs
- 21 reunification of Tempe, Ahwatukee in Tempe.
- 22 CHAIRMAN LYNN: No, Andi. B V2 needs to
- 23 be shown on the map as 3PP revised. That's what B V2
- 24 needs. B V4 needs to be shown also on B V2 revised,
- 25 needs to be altered so that --

1	Finish	the	thought.

- 2 COMMISSIONER HALL: In the interest of a
- 3 result, I thought I said first, overlay the central
- 4 districts inside the map, depending on what we did in
- 5 the rural areas.
- 6 COMMISSIONER MINKOFF: Develop central
- 7 district tests and add some rural areas to them, yeah.
- 8 I don't know what the rural area tests are yet.
- 9 Actually, the clear way of saying what I
- 10 intended to say, actually right, take test B V2,
- 11 superimpose it on 3PP revised; take V4, superimpose it
- 12 on 3PP revised, with the connection of Ahwatukee to the
- 13 rest of District E, and of course finding adjustment of
- 14 District F.
- 15 CHAIRMAN LYNN: With that adjustment are
- 16 you still seconding it?
- 17 COMMISSIONER ELDER: I have no idea what
- 18 it is.
- 19 COMMISSIONER HUNTWORK: I second it.
- 20 COMMISSIONER MINKOFF: Unifying it.
- 21 COMMISSIONER ELDER: I understand. Long
- 22 way there.
- 23 CHAIRMAN LYNN: Ms. Hauser, clear on the
- 24 motion?
- 25 MS. HAUSER: We all are. Thank you.

1	CHAIRMAN LYNN: Further discussion on the
2	motion?
3	If not, roll call.
4	Mr. Elder?
5	COMMISSIONER ELDER: "Aye."
6	CHAIRMAN LYNN: Ms. Minkoff?
7	COMMISSIONER MINKOFF: "Aye."
8	CHAIRMAN LYNN: Mr. Hall?
9	COMMISSIONER HALL: "Aye."
10	CHAIRMAN LYNN: Mr. Huntwork?
11	COMMISSIONER HUNTWORK: "Aye."
12	CHAIRMAN LYNN: Chair votes "Aye."
13	(Motion carries.)
14	COMMISSIONER HUNTWORK: Talked me out of
15	it.
16	COMMISSIONER HALL: Revisions V1, V2, very
17	interested parties surrounding the areas, not to mention
18	more competitive.
19	COMMISSIONER HUNTWORK: I agree and feel
20	that V1, not being a competitive district, it's not
21	worth it to make a test on.
22	CHAIRMAN LYNN: Where would you like to go
23	next?
24	COMMISSIONER HALL: Can I recommend we

25 look at map FF?

1	COMMISSIONER	U ΔT.T.•	Probably	90
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- 2 appropriately titled.
- 3 CHAIRMAN LYNN: From the beginning of the
- 4 process in February until now, I've chosen not to speak
- 5 at length on issues. First, oftentimes one or another
- 6 of the Commissioners expressed views on issues, so I
- 7 felt the issue was expressed and I it did not need
- 8 additional support by me.
- 9 Now decisions are made and maps are drawn
- 10 from the product. I don't want anybody to misconstrue
- 11 my inserting opinions into the mix more at this stage of
- 12 the process. I, like each of the Commissioners, am
- 13 responsible for one of the votes on the Commission and
- 14 will make sure as I vote on the final maps my position
- 15 is very clear before my vote is taken and will continue
- 16 to give every Commissioner more than ample time as well.
- 17 COMMISSIONER HALL: I didn't know you were
- 18 lacking of opinion earlier.
- 19 COMMISSIONER ELDER: I've always known he
- 20 wanted to play to a big room.
- 21 CHAIRMAN LYNN: We've had bigger rooms
- 22 than this. I'd have played three times a day to South
- 23 Mountain. That was a bigger room than this.
- 24 COMMISSIONER HALL: Comment on this test,
- 25 central, this incorporates V1, outside areas, an attempt

- 1 really to make this district not only a rural area but
- 2 all the citizens we heard from, significant testimony,
- 3 Native Americans, they want insurance they'd have
- 4 adequate representation.
- 5 Our desire, my desire, is not only a case
- 6 of the number of tribes included in the district, all
- 7 citizens of native Arizona, to that point, the southern
- 8 portion, light blue area portion of Pinal County. Zoom
- 9 out. Then go back in. To the exclusion of Pinal
- 10 County, division of Verde Valley at Mingus Mountain.
- 11 Pros and cons to this. You may recall we
- 12 had another test on that one occasion, it excluded
- 13 significant portions of the exchange down in Pinal. All
- 14 of us knew, wonder what the test is about.
- 15 CHAIRMAN LYNN: Mr. Hall, if we use the
- 16 analysis test FF, Competitive B, we're interested in a
- 17 test outside the Phoenix area, refer to a test that
- 18 doesn't border Phoenix with all the right answers; is
- 19 that correct?
- 20 MR. HUTCHISON: In terms of this test, it
- 21 didn't have an impact on rural.
- 22 CHAIRMAN LYNN: Didn't have an impact on
- 23 rural districts, Chris?
- 24 COMMISSIONER HALL: It did.
- 25 MR. HUTCHISON: The Competitive B insert.

- 1 CHAIRMAN LYNN: Representation of numbers,
- 2 adopted drafts, overlaid.
- 3 CHAIRMAN LYNN: Two sheets to PP,
- 4 Competitive B V1 portion, interior Phoenix. If I want
- 5 to know what happened in District C, I can look at C to
- 6 see.
- 7 MR. HUTCHISON: Entirely correct.
- 8 CHAIRMAN LYNN: Gives me a fair amount of
- 9 looking.
- 10 For example, Mr. Hutchison, District C, we
- 11 have a, in the adopted draft revised, total minority
- 12 population of 36.8 percent. I should be able to compare
- 13 that to total minority population in FF of 40.1.
- 14 MR. HUTCHISON: That is correct.
- 15 CHAIRMAN LYNN: Okay. I understand how to
- 16 compare those two. Thank you.
- 17 Mr. Huntwork.
- 18 COMMISSIONER HUNTWORK: Some things I
- 19 like, some I don't.
- 20 One thing I like, it unites the Colorado
- 21 River two districts. One thing I dislike is it divides
- 22 Pinal County in a very bad spot.
- I tried to zoom in on my map.
- 24 CHAIRMAN LYNN: Central valley, Casa
- 25 Grande west, and leaves Eloy east.

- 1 COMMISSIONER HUNTWORK: With those lines
- 2 on it, it's not as bad as I thought, not with the
- 3 cities, community clearly identified to us.
- 4 The other thing I don't like about this
- 5 map, the numbers I'm looking at, it has a
- 6 competitiveness page, and it has noncompetitive. More
- 7 sophisticated may say it's competitive. The essence was
- 8 to take, make this a Democratic district, or so it seems
- 9 to me.
- 10 There was another test we did, if going to
- 11 go this way, test E, that we never followed up on. Test
- 12 E also united the Colorado River because there were test
- 13 rivers in the portion of -- Mohave County brought into A
- 14 to allow -- brought it further across to unite, I
- 15 believe, the overall competitiveness of that district,
- 16 leave a little competitive leaning, better than this.
- 17 If we leave it this way, it's a better test than this
- 18 one. This has side effects.
- 19 CHAIRMAN LYNN: Mr. Hutchison.
- 20 MR. HUTCHISON: Something to keep the
- 21 members aware, C is competitive against BB V1. District
- 22 C, the spread sheet is 10 and a half, spread sheet for
- 23 registration of District C. Gila County didn't include
- 24 the 15,000 Democrats in the numbers, identifiers of
- 25 every party, but they are Democrat.

- 2 MR. HUTCHISON: Added the number of
- 3 Democrats listed on the side there, something that shows
- 4 Libertarians, other reforms, divide the new total, it's
- 5 probably a more accurate registration.
- 6 COMMISSIONER HUNTWORK: How many?
- 7 MR. HUTCHISON: Increase independents,
- 8 increase absolute numbers. Increase absolute numbers.
- 9 COMMISSIONER HUNTWORK: How many
- 10 Democrats?
- MR. HUTCHISON: 141,169.
- 12 COMMISSIONER HUNTWORK: Gila County?
- MR. HUTCHISON: 15,142.
- 14 COMMISSIONER HUNTWORK: How many
- 15 Independents?
- MR. HUTCHISON: Little more than 3,000,
- 17 actually.
- 18 COMMISSIONER HUNTWORK: 50-50. You have
- 19 16,500 additional. Say you don't, includes
- 20 Independents, well that's another three percent change.
- 21 That's been there in every map we've had.
- I don't want to take the one competitive
- 23 map we have, make it noncompetitive. It boggles the
- 24 mind.
- 25 COMMISSIONER MINKOFF: AQD, Dr. McDonald,

- 1 did more than voter analysis, probably corrected that
- 2 omission of the Gila County figures.
- 3 Test FF has a real positive. I believe if
- 4 groups don't want to be together, we should not force
- 5 them to be together.
- 6 Classic county, don't want to be in the
- 7 Northern District, don't think of ourselves as the
- 8 Northern District, have been with Western Maricopa, then
- 9 representatives of the northern county, not part, don't
- 10 want to be with them. Clearly two parties or areas
- 11 don't want to be together. If there's a way to listen
- 12 to them, make it work, I think we should do so.
- 13 Yavapai would be much happier with this
- 14 district and the Northern District, or rural district,
- 15 much happier with this configuration.
- In terms of competitiveness, PP revised,
- 17 this, I don't think we can deal with this. Every
- 18 analysis Dr. McDonald has done in that northern area has
- 19 shown party registration, AQD analysis, showed much
- 20 higher percentage of Democratic voters than his analysis
- 21 did. Before we analyze competitiveness of District C,
- 22 out of the analysis, ask him to run the test for us.
- 23 Then we'll have real numbers to look at.
- 24 CHAIRMAN LYNN: Further discussion.
- 25 Anyone wish to offer a motion?

10 is in your binders. 11 COMMISSIONER HALL: That's it. 12 No question about Mr. Huntwork's point of the state of the st	1	COMMISSIONER HALL: Mr. Huntwork offered
MR. RIVERA: Day one. COMMISSIONER HALL: We've been stuck in reverse before. Test EE. COMMISSIONER MINKOFF: Second round. MR. HUTCHISON: Accurately reflected what is in your binders. COMMISSIONER HALL: That's it. No question about Mr. Huntwork's point of the compact. CHAIRMAN LYNN: What about Yavapai? COMMISSIONER HALL: Yavapai is in. CHAIRMAN LYNN: Completely? COMMISSIONER HALL: Completely. COMMISSIONER MINKOFF: Completely. COMMISSIONER MINKOFF: Completely. COMMISSIONER ELDER: Yep. CHAIRMAN LYNN: Mr. Hutchison, bring the	2	another alternative we're hunting for.
COMMISSIONER HALL: We've been stuck in reverse before. Test EE. COMMISSIONER MINKOFF: Second round. MR. HUTCHISON: Accurately reflected wha is in your binders. COMMISSIONER HALL: That's it. No question about Mr. Huntwork's point of pinal County being much improved, C is much more compact. CHAIRMAN LYNN: What about Yavapai? COMMISSIONER HALL: Yavapai is in. CHAIRMAN LYNN: Completely? COMMISSIONER HALL: Completely. COMMISSIONER MINKOFF: Completely. COMMISSIONER ELDER: Yep. CHAIRMAN LYNN: Mr. Hutchison, bring the	3	CHAIRMAN LYNN: Back a ways.
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22 Commission's attention to something. Putting Casa	14 15 16 17 18	CHAIRMAN LYNN: What about Yavapai? COMMISSIONER HALL: Yavapai is in. CHAIRMAN LYNN: Completely? COMMISSIONER HALL: Completely. COMMISSIONER MINKOFF: Completely.
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23 Grande into C, G goes to Phoenix, takes more of the	14 15 16 17 18 19 20 21	CHAIRMAN LYNN: What about Yavapai? COMMISSIONER HALL: Yavapai is in. CHAIRMAN LYNN: Completely? COMMISSIONER HALL: Completely. COMMISSIONER MINKOFF: Completely. COMMISSIONER ELDER: Yep. CHAIRMAN LYNN: Mr. Hutchison, bring the
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COMMISSIONER HUNTWORK: It does.

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_	MR.	HUTCHISON:		nave	10	up	on	ĸ.

- 2 COMMISSIONER HALL: District D, in this
- 3 test, is negatively impacted.
- 4 MR. HUTCHISON: No.
- 5 COMMISSIONER HALL: What did you say?
- 6 Avondale, Tolleson, portions of Phoenix nearby.
- 7 CHAIRMAN LYNN: I think the difficulty is
- 8 matching. Matching, a zero sum game, make changes on
- 9 the periphery, it will affect the interior. Can't
- 10 impose on them these kind of exterior maps, V2, and look
- 11 at the maps entirety by and large. We can look at the
- 12 general effects, ask the consultants to give input on
- 13 different maps. Each and every one will have
- 14 consequences.
- 15 MR. HUTCHISON: Spread sheet EE, District
- 16 D, maintains the vast bulk of minority communities
- 17 percentagewise. I caution moving north, you take more
- 18 of the Glendale Hispanic communities, other communities
- 19 negatively impacted by a downtown competitive district.
- 20 CHAIRMAN LYNN: Mr. Elder.
- 21 COMMISSIONER ELDER: Is G still maintained
- 22 as a majority-minority district?
- 23 CHAIRMAN LYNN: I believe so.
- 24 COMMISSIONER MINKOFF: FF or E?
- MR. HUTCHISON: EE.

- 1 COMMISSIONER ELDER: Next question, look
- 2 for numbers.
- 3 The influence of Maricopa County on this
- 4 one, seemed like a hundred thousand before.
- 5 MR. HUTCHISON: A hundred thousand, test
- 6 3, K, C, 40,000 in test FF.
- 7 CHAIRMAN LYNN: You may not have run. It
- 8 will be done in minute.
- 9 COMMISSIONER MINKOFF: Majority-minority
- 10 district. 61 percent. It's 50 .7 one Hispanic and 61
- 11 percent total minority.
- 12 COMMISSIONER ELDER: G.
- 13 MR. HUTCHISON: G, same percentagewise,
- 14 incorporation of Maricopa County, a hundred thousand
- 15 again. It does take in all of Tolleson and all of
- 16 Avondale.
- 17 COMMISSIONER HUNTWORK: Effect of D.
- 18 MR. HUTCHISON: Effect of D, quarter
- 19 effect lower. You are compensating more -- the
- 20 demographic base area, taking the effect to create any
- 21 demographic base.
- 22 COMMISSIONER HUNTWORK: If we do a
- 23 demographic base, this is off the table.
- 24 If there's a downtown competitive base,
- 25 this is off the table.

1	CHAIRMAN LYNN: What is your pleasure?
2	Mr. Elder?
3	COMMISSIONER ELDER: My question, maybe
4	Commissioner Huntwork or Commissioner Minkoff can
5	answer. How much damage with configuration D have we
6	done to the AUR working there? We lopped off an area
7	west that was tested and shown in presentations and
8	propositions, how they voted by a continuity, with the
9	reason for the blue AUR, it took to the west. Here
10	we're not. Is there significant damage to the AUR?
11	It's something in previous comments I know we want to
12	maintain that has been hindered.
13	CHAIRMAN LYNN: Both have been asked.
14	Chris can answer or you.
15	COMMISSIONER HUNTWORK: There was a piece
16	of Glendale, an important part of the Hispanic AUR,
17	added to make up for the difference. That was really a
18	fairly central part, central strong part of the
19	original AUR.

20 MR. HUTCHISON: Two things. As an

21 additional AUR, the Biltmore area is added in this plan.

22 It was compensated for in the past. With regard to the

23 Hispanic AUR, test FF, 40,000 persons out of Maricopa

24 County, Goodyear, 350 persons in District D, 100,000

25 persons, roughly 60,000 persons out of the Hispanic AUR.

1 COMMISSIONER	MINKOFF:	Western	areas	οf
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- 2 Tolleson, Avondale, if they wanted to be in District G,
- 3 it's a resounding "No." They are part of the western
- 4 Phoenix Metropolitan area, and they looked to an area
- 5 linked with, in District D. Frankly, I'm amazed you had
- 6 to add so little geographic area to B in the northeast
- 7 and northwest.
- 8 CHAIRMAN LYNN: It's very dense in Central
- 9 Phoenix.
- 10 COMMISSIONER ELDER: To question more, the
- 11 cultural, social, what glue holds the area together,
- 12 population, and becomes major parties along the river,
- 13 had along the river, something we don't want to do.
- 14 There are parties both ways.
- 15 COMMISSIONER MINKOFF: What kind of
- 16 parties are you talking about?
- 17 CHAIRMAN LYNN: Discussion on the map.
- 18 COMMISSIONER HUNTWORK: The issue on
- 19 raising no thought to do, until we decide what to do
- 20 about the downtown competitive district, or call it what
- 21 you will, the district in Central Phoenix.
- 22 CHAIRMAN LYNN: It seems clear to me, at
- 23 least, because of the inter-relationships of the maps if
- 24 in the future test the decided central district is not
- 25 an option, for whatever reason, there should be more

- 1 consideration for features in this map that do not
- 2 impact negatively the final map. That seems clear.
- 3 I think the scenario is correct. We ought
- 4 to make that decision first unless we think these
- 5 changes take precedence over those, I suspect.
- 6 COMMISSIONER MINKOFF: Both scenarios, DD
- 7 and FF.
- 8 MR. HUTCHISON: DD, FF --
- 9 COMMISSIONER MINKOFF: FF.
- 10 Yavapai County, there's less impact. I'm
- 11 wondering if there's a way to make some change in
- 12 Northern Arizona and still work with a competitive
- 13 district in Maricopa County.
- 14 Let's just take the test FF examples.
- 15 Currently it doesn't have a Downtown District in it.
- 16 COMMISSIONER HALL: Yes, it does.
- 17 COMMISSIONER MINKOFF: One Competitive B
- 18 one we acknowledged, a Hispanic AUR.
- 19 COMMISSIONER HALL: Any competitive
- 20 districting, test FF.
- 21 COMMISSIONER MINKOFF: Yes.
- 22 COMMISSIONER HALL: Not E, FF.
- 23 COMMISSIONER MINKOFF: Good reason, FF.
- MR. HUTCHISON: Good reason FF. Cannot do
- 25 it. If you want a downtown competitive district, it's

- 1 hard to do it. If you change the outside, you know,
- 2 outside Phoenix areas, in such a way we can't grab extra
- 3 Democrats, because there aren't enough to go around.
- 4 CHAIRMAN LYNN: Mr. Fleisher can attest to
- 5 that, trying to correct that as best he can.
- 6 COMMISSIONER MINKOFF: Given the attempts
- 7 to correct, I'd like to proceed, suggest we proceed with
- 8 FF.
- 9 COMMISSIONER HALL: E is already off the
- 10 table. I wanted to pull it up, refresh my memory. E is
- 11 off.
- 12 COMMISSIONER MINKOFF: Have we asked for
- 13 tests on FF?
- 14 COMMISSIONER HALL: Mr. Huntwork has
- 15 requested tests on FF.
- 16 COMMISSIONER MINKOFF: Not McDonald on FF?
- 17 CHAIRMAN LYNN: We only want to do it if
- 18 everything about FF is worth incorporating.
- 19 COMMISSIONER HALL: And I'm concerned
- 20 about the Pinal split. I'm hunting for solutions. I'd
- 21 say I agree with the solution. We need to proceed to
- 22 see if we proceed with the district, meanwhile we can
- 23 see what other opportunities there may be in an effort
- 24 to improve this district.
- 25 COMMISSIONER MINKOFF: All we need to do

- 1 in Pinal County is move Casa Grande, Pinal, Casa Grande,
- 2 options for a switch.
- 3 COMMISSIONER HALL: Casa Grande is
- 4 comprised of significant Hispanics which affects the
- 5 majority-minority of G, affects the Hispanic
- 6 majority-minority of G.
- 7 We're all hungry.
- 8 CHAIRMAN LYNN: We can stay here long as
- 9 you like. We're going on fumes.
- 10 COMMISSIONER HALL: Send them and go back.
- 11 (A candy bar is given.)
- 12 COMMISSIONER HALL: Fun size.
- 13 CHAIRMAN LYNN: Excellent. Not much fun
- 14 here.
- 15 COMMISSIONER HALL: Run the requested
- 16 tests as shown. This map doesn't impact what occurs
- 17 here in significant detail, in my opinion, unless you
- 18 get real radical. Meanwhile, consider other details.
- 19 CHAIRMAN LYNN: We already voted for that.
- 20 At this point, what is suggested, we not
- 21 order any further tests, full analysis, on the Downtown
- 22 District viable option that would affect anything else
- 23 we want to do. I tend to agree with that, no other
- 24 testing other than the ones already ordered.
- 25 Any other ideas relative to Congressional

- 1 maps you want take up this evening or is it appropriate
- 2 to break for the evening and revisit these tests when we
- 3 get back?
- 4 COMMISSIONER ELDER: One quick question.
- 5 On the McDonald map, there was the same level of
- 6 requesting here.
- 7 CHAIRMAN LYNN: Apples to apples.
- 8 COMMISSIONER HALL: My opinion, the answer
- 9 to my question where are we on Legislative, bounce back
- 10 headway, I saw an appropriate wag of the head. I'd be
- 11 willing to be done by Friday. That's wat my goal is.
- 12 No lucid information forthcoming.
- 13 CHAIRMAN LYNN: Anything anyone else would
- 14 wish to do this evening on Congressional mapping?
- 15 What I'm hearing is at this point we've
- 16 ordered additional testing, one to tie large Gordon
- 17 knots that deal with the Downtown District, and we can't
- 18 go further until we get them answered.
- 19 Anything else to answer on the
- 20 Congressional, Legislative until tomorrow?
- 21 Mr. Hutchison?
- MR. HUTCHISON: No.
- 23 Anything from legal counsel to address
- 24 this evening?
- No one is listening to me.

1	MS. HAUSER: We are.
2	No.
3	CHAIRMAN LYNN: Then without objection,
4	we'll recess until 8:30 tomorrow morning, here.
5	(Whereupon, the hearing concluded at
6	approximately 5:50 p.m.)
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2	STATE OF ARIZONA)
3) ss. COUNTY OF MARICOPA)
4	
5	
6	BE IT KNOWN that the foregoing hearing was
7	taken before me, LISA A. NANCE, RPR, CCR, Certified
8	Court Reporter in and for the State of Arizona,
9	Certificate Number 50349; that the proceedings were
10	taken down by me in shorthand and thereafter reduced to
11	typewriting under my direction; that the foregoing 162
12	pages constitute a true and accurate transcript of all
13	proceedings had upon the taking of said hearing, all
14	done to the best of my ability.
15	I FURTHER CERTIFY that I am in no way
16	related to any of the parties hereto, nor am I in any
17	way interested in the outcome hereof.
18	DATED at Phoenix, Arizona, this 23rd day
19	of November, 2001.
20	
21	LISA A. NANCE, RPR
22	Certified Court Reporter
23	Certificate Number 50349
24	
25	